



# Judicial Council of California

## Trial Court Budget Advisory Committee

### TRIAL COURT BUDGET ADVISORY COMMITTEE

### MATERIALS JULY 2, 2025 VIRTUAL MEETING

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# Judicial Council of California

## Trial Court Budget Advisory Committee

[www.courts.ca.gov/tcbac.htm](http://www.courts.ca.gov/tcbac.htm)  
[tcbac@jud.ca.gov](mailto:tcbac@jud.ca.gov)

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### TRIAL COURT BUDGET ADVISORY COMMITTEE

#### NOTICE AND AGENDA OF OPEN MEETING

Open to the Public (Cal. Rules of Court, rule 10.75(c)(1) and (e)(1))

THIS MEETING IS BEING CONDUCTED BY ELECTRONIC MEANS

THIS MEETING IS BEING RECORDED

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**Date:** Wednesday, July 2, 2025  
**Time:** 12:00 p.m. – 1:00 p.m.  
**Public Video Livestream:** <https://jcc.granicus.com/player/event/4016>

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Meeting materials will be posted on the advisory body web page on the California Courts website at least three business days before the meeting.

Members of the public seeking to make an audio recording of the meeting must submit a written request at least two business days before the meeting. Requests can be emailed to [tcbac@jud.ca.gov](mailto:tcbac@jud.ca.gov).

Agenda items are numbered for identification purposes only and will not necessarily be considered in the indicated order.

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#### I. OPEN MEETING (CAL. RULES OF COURT, RULE 10.75(C)(1))

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##### Call to Order and Roll Call

##### Approval of Minutes

Approve minutes of the May 22, 2025, Trial Court Budget Advisory Committee meeting.

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#### II. PUBLIC COMMENT (CAL. RULES OF COURT, RULE 10.75(K)(1))

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##### Remote Comment

In accordance with California Rules of Court, rule 10.75(i) and (k), individuals wishing to speak about an agenda item during the public comment part of the meeting, must email a request by 12:00 p.m. on Tuesday, July 1, 2025 to [tcbac@jud.ca.gov](mailto:tcbac@jud.ca.gov). The request must state the speaker's name, the name of the organization that the speaker represents, if any, and the agenda item the speaker wishes to address. Only requests received by 12:00 p.m. on July 1, 2025, will receive a reply providing the virtual meeting link and information needed to speak during the public comment time.

**Written Comment**

In accordance with California Rules of Court, rule 10.75(k)(1), written comments pertaining to any agenda item of a regularly noticed open meeting can be submitted up to one complete business day before the meeting. For this specific meeting, comments should be e-mailed to [tcbac@jud.ca.gov](mailto:tcbac@jud.ca.gov). Only written comments received by 12:00 p.m. on July 1, 2025, will be provided to advisory body members prior to the start of the meeting.

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**III. DISCUSSION AND POSSIBLE ACTION ITEMS (ITEM 1)**

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**Item 1**

**Funding Methodology Subcommittee Annual Work Plan (Action Required)**

Consideration of updates to the Funding Methodology Subcommittee annual work plan for fiscal year 2025–26.

Presenter: Ms. Rose Lane, Senior Analyst, Judicial Council Budget Services

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**IV. INFORMATION ONLY ITEMS (ITEM 1) (NO ACTION REQUIRED)**

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**Info 1**

**Budget Act of 2025 Update**

Update on the Budget Act of 2025 and impact on the trial courts.

Presenter: Mr. Zlatko Theodorovic, Director, Judicial Council Budget Services

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**V. ADJOURNMENT**

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**Adjourn**



## Judicial Council of California

Trial Court Budget Advisory Committee

[www.courts.ca.gov/tcbac.htm](http://www.courts.ca.gov/tcbac.htm)

[tcbac@jud.ca.gov](mailto:tcbac@jud.ca.gov)

### TRIAL COURT BUDGET ADVISORY COMMITTEE

#### MINUTES OF OPEN MEETING

May 22, 2025

12:00 p.m. – 1:00 p.m.

<https://jcc.granicus.com/player/event/4358>

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**Advisory Body Members Present:** Judges: Hon. Jonathan B. Conklin (Chair), Hon. J. Eric Bradshaw, Hon. Judith C. Clark, Hon. Julie A. Emede, Hon. Kimberly A. Gaab, Hon. Wendy G. Getty, Hon. Samantha P. Jessner, Hon. David C. Kalemkarian, Hon. Patricia L. Kelly, and Hon. Lisa M. Rogan

Executive Officers: Ms. Rebecca Fleming (Vice-Chair), Ms. Stephanie Cameron, Mr. Chad Finke, Mr. Kevin Harrigan, Mr. Darrel E. Parker, Mr. Brandon E. Riley, Mr. Michael M. Roddy, Mr. Chris Ruhl, Mr. David W. Slayton, Ms. Kim Turner, and Mr. David H. Yamasaki

**Advisory Body Members Absent:** Hon. Michael J. Reinhart, Hon. Sonny S. Sandhu, and Mr. Shawn C. Landry

**Others Present:** Mr. Rob Oyung, Mr. Zlatko Theodorovic, Ms. Donna Newman, Ms. Oksana Tuk, and Ms. Rose Lane

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#### OPEN MEETING

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##### Call to Order and Roll Call

The chair called the meeting to order at 12:00 p.m. and took roll call.

##### Approval of Minutes

The advisory body approved the minutes of the May 7, 2025, Trial Court Budget Advisory Committee meeting.

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#### DISCUSSION AND ACTION ITEMS (ITEM 1)

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##### Item 1 – Trial Court Allocations for Fiscal Year (FY) 2025–26 (Action Required)

Consideration of FY 2025–26 allocations from the Trial Court Trust Fund and General Fund to support trial court operations.

**Action:** *The Trial Court Budget Advisory Committee unanimously voted to approve the following recommendations for consideration by the Judicial Branch Budget Committee and then the Judicial Council at its July 18, 2025, business meeting:*

1. *Apply the standard annual updates to the Resource Assessment Study model including updated filings, salary, benefits, operating expenditures and equipment, Bureau of Labor Statistics, and court executive officer salary data and continue to use the existing 2017 caseweights in the Workload Formula calculations for FY 2025–26. This results in a statewide funding percentage of 85.9 percent;*
2. *Defer the updated 2024 caseweights in the Workload Formula calculations to FY 2026–27 to allow time for evaluation of the changes in the weights and their impact on funding allocations to the trial courts;*
3. *Approve the base, discretionary, and nondiscretionary program allocations from the Trial Court Trust Fund and General Fund in the amount of \$3.1 billion, including any needed technical adjustments and contingent on funding included in the enacted budget for FY 2025–26:*
  - *General Fund allocation of \$68.8 million for employee benefits*
  - *As a subset of the \$3.1 billion total allocation, approve a Workload Formula allocation of \$2.6 billion based on methodologies approved by the Judicial Council; and*
4. *Delegate authority to the Administrative Director of the Judicial Council to authorize baseline technical adjustments for Trial Court Trust Fund allocations, up to a maximum of 10 percent of specific allocations, to allow for the efficient implementation of required budgetary adjustments.*

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**A D J O U R N M E N T**

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There being no further business, the meeting was adjourned at 12:38 p.m.

Approved by the advisory body on .

JUDICIAL COUNCIL OF CALIFORNIA  
BUDGET SERVICES  
Report to the Trial Court Budget Advisory Committee  
(Action Item)

**Title:** Funding Methodology Subcommittee Annual Work Plan  
**Date:** 7/2/2025  
**Contact:** Rose Lane, Senior Analyst, Budget Services  
916-643-6926 [rosemary.lane@jud.ca.gov](mailto:rosemary.lane@jud.ca.gov)

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**Issue**

Consideration of updates to the Funding Methodology Subcommittee (FMS) annual work plan for fiscal year (FY) 2025–26.

**Background**

The FMS prepares an annual work plan that guides its work to (1) review and refine the Workload Formula policy and (2) evaluate existing allocation methodologies and consider alternative methodologies to advance the goal of funding equity, stability, and predictability to support trial court operations. The work plan is reviewed and approved by the Trial Court Budget Advisory Committee (TCBAC) in July of each year. The current work plan, approved by the TCBAC on July 2, 2024, is provided as Attachment 1A.

The 2025 TCBAC Annual Agenda includes projects in the FMS work plan, such as the evaluation of the court cluster system and Workload Formula allocation methodologies for potential future budget reductions and funding restoration for the trial courts. The current annual agenda, approved by the Judicial Branch Budget Committee on December 10, 2024, is provided as Attachment 1B.

**Work Plan Items for Consideration**

The proposed updates to the FMS work plan for FY 2025–26 were approved by the FMS on June 18, 2025,<sup>1</sup> and are described below:

**Ongoing Through FY 2025–26**

- 1. Reevaluate the court cluster system which is determined by the number of authorized judicial positions.**

This item was on the work plan for FY 2024–25. Move this item to FY 2025–26 to allow additional time for the Data Analytics Advisory Committee to review the statewide four-

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<sup>1</sup> Funding Methodology Subcommittee meeting materials (Jun. 18, 2025)  
<https://courts.ca.gov/system/files/file/tcbac-20250618-fms-materials.pdf>

cluster model and its criteria. Trial courts' cluster placement is one of the factors under review in the Resource Assessment Study (RAS) that measures trial court workload. This item is included in the Data Analytics Advisory Committee's work plan for FY 2025–26.

**2. Consider further refinements to the Workload Formula policy, including methodologies to allocate future budget reductions and/or the restoration of funding that had previously been reduced due to budget shortfalls.**

This item was on the work plan for FY 2024–25. Remove this item from the work plan, as proposed policy updates to the Workload Formula for allocation methodologies for potential future reductions and funding restorations, developed by the FMS in FY 2024–25, will be considered by the Judicial Council at its business meeting on July 18, 2025.

**3. Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy.**

This item was on the work plan for FY 2024–25. Move this item to FY 2025–26 and consider if the current Trial Court Minimum Operating and Emergency Fund Balance policy should be repealed. The policy has been suspended since FY 2012–13 while evaluation of the state-level emergency reserve and fund balance cap were underway to determine the impact on trial court operations.

**4. Evaluate the Equity-Based Reallocation Policy.**

Add this new item to the work plan to evaluate the current equity-based reallocation policy, including technical refinements and clarification of the application of the existing methodology (e.g., penetration of courts into the band around the statewide funding level, both from above and below; implementation of the reallocation when contributing courts generate more funding than the need of the receiving courts; and defining the “second year of no new money”).

FY 2025–26 is the first year this policy was implemented and the TCBAC directed this item to FMS to address questions that were raised by the trial courts regarding the interpretation of the policy.

**5. Evaluate the impact of the Resource Assessment Study data on the Workload Formula calculation and timing of implementation of new caseweights in the model.**

Add this new item to the work plan to evaluate the impact of the RAS data, including updated caseweights from the 2024 study, on the Workload Formula calculation and the timing of data updates, to allow trial courts time to plan for potential changes in their allocations in coordination with the Data Analytics Advisory Committee.

**6. Evaluate Bureau of Labor Statistics factor.**

Add this new item to the work plan to evaluate the impact of the Bureau of Labor Statistics factor in the Workload Formula.

**Ongoing Annual Updates**

**7. Review the Workload Formula policy to address adjustments as needed.**

Add this item to the work plan as an ongoing process. This reflects one of the primary responsibilities of the FMS which is to review the existing Workload Formula policy to ensure that it stays current to advance the goal of funding equity, stability, and predictability to support trial court operations.

**8. Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the TCBAC no later than December of each year, to determine whether an inflationary adjustment is needed.**

Retain this item in the work plan as an ongoing process for the funding floor courts to request augmentations as needed to support their core operations.

**9. Review Workload Formula Adjustment Request Process submissions as referred by the TCBAC chair.**

Retain this item in the work plan, as the Workload Formula policy requires the FMS to review annual Adjustment Request Process submissions from the trial courts and to prioritize the requests in its work plan (Attachment 1C).

In January 2025, two submissions were received for the most recent annual cycle from the Superior Court of Alameda County and the Superior Court of Stanislaus County. It was determined that the proposals may impact the RAS. Therefore, they were referred to the Data Analytics Advisory Committee for consideration. These requests are currently under review and will be discussed at the August 2025 Data Analytics Advisory Committee meeting.

**Recommendation**

Approve the proposed updates to the FMS annual work plan for FY 2025–26 as follows:

1. **Move Item 1 to FY 2025–26.** Reevaluate the court cluster system, which is determined by the number of authorized judicial positions, and the impact of trial courts' cluster placement in the RAS;
2. **Remove Item 2.** Consider further refinements to the Workload Formula policy, including methodologies to allocate future budget reductions and/or the restoration of funding that had previously been reduced due to budget shortfalls as this item is complete;



3. **Move Item 3 to FY 2025–26.** Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy and consider if it should be repealed;
4. **Add Item 4.** Evaluate the equity-based reallocation policy including technical refinements and clarification of the application of the existing methodology;
5. **Add Item 5.** Evaluate the impact of the RAS data on the Workload Formula calculation and timing of implementation of new caseweights in the model;
6. **Add Item 6.** Evaluate the impact of the Bureau of Labor Statistics factor and its impact on the Workload Formula calculation;
7. **Add Item 7.** Review the Workload Formula policy to address adjustments as needed to ensure the policy stays current to advance the goal of funding equity, stability, and predictability to support trial court operations;
8. **Retain Item 8.** Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the TCBAC no later than December of each year, to determine whether an inflationary adjustment is needed; and
9. **Retain Item 9.** Review the Workload Formula adjustment request process submissions as referred by the TCBAC chair.

### **Attachments**

**Attachment 1A:** Funding Methodology Subcommittee Work Plan

**Attachment 1B:** Trial Court Budget Advisory Committee Annual Agenda—2025

**Attachment 1C:** Workload-Based Allocation and Funding Methodology (WAFM) Adjustment Request Procedures

**Attachment 1D:** Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan  
Proposed as of July 2, 2025

FUNDING METHODOLOGY SUBCOMMITTEE WORK PLAN  
As approved by the Trial Court Budget Advisory Committee on July 2, 2024

***Charge of the Funding Methodology Subcommittee***

*Focus on the ongoing review and refinement of the Workload Formula, develop a methodology for allocations from the Trial Court Trust Fund Court Interpreter Program (0150037) in the event of a funding shortfall, and consider funding allocation methodologies for other non-discretionary dollars as necessary.*

**Ongoing Through 2024-25**

1. Reevaluate the court cluster system which is determined by the number of authorized judicial positions.
2. Consider further refinements to the Workload Formula policy, including methodologies to allocate future budget reductions and/or the restoration of funding that had previously been reduced due to budget shortfalls.
3. Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy.

**Annual Updates**

4. Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the Trial Court Budget Advisory Committee no later than December of each year, to determine whether an inflationary adjustment is needed.
5. Review Workload Formula Adjustment Request Process submissions as referred by the Trial Court Budget Advisory Committee Chair.

**Trial Court Budget Advisory Committee****Annual Agenda<sup>1</sup>—2025****Approved by Judicial Branch Budget Committee on December 10, 2024****I. COMMITTEE INFORMATION**

<b>Chair:</b>	Hon. Jonathan B. Conklin, Judge, Superior Court of Fresno County
<b>Lead Staff:</b>	Ms. Rose Lane, Senior Analyst, Judicial Council Budget Services
<p><b>Committee's Charge/Membership:</b></p> <p><a href="#">Rule 10.64(a)</a> of the California Rules of Court states the charge of the Trial Court Budget Advisory Committee is to make recommendations to the Judicial Council on the preparation, development, and implementation of the budget for trial courts and provide input to the council on policy issues affecting trial court funding. <a href="#">Rule 10.64(b)</a> sets forth additional duties of the committee.</p> <p><a href="#">Rule 10.64(c)</a> sets forth the membership requirements of the committee. The Trial Court Budget Advisory Committee currently has 24 membership positions, of which 22 are filled. The current committee <a href="#">roster</a> is available on the committee's web page.</p>	
<p><b>Subgroups of the Advisory Committee<sup>2</sup>:</b></p> <ol style="list-style-type: none"> <li>1. Fiscal Planning Subcommittee – Review recommendations regarding trial court requests to set aside funds to be held on their behalf that would have reverted to the Trial Court Trust Fund pursuant to the fund balance cap as specified in Government Code section 77203. This subcommittee also reviews requests from trial courts related to Children's Waiting Room funding.</li> <li>2. Funding Methodology Subcommittee – Ongoing review and refinement of the Workload Formula, develop methodologies for allocations from the Trial Court Trust Fund Court Interpreters Program (0150037) in the event of funding shortfalls, and consider allocation methodologies for funding augmentations and reductions as necessary. Additionally, the subcommittee will continue its ongoing work to evaluate existing allocation methodologies and consider alternative allocation approaches based on the Workload Formula's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations.</li> <li>3. Revenue and Expenditure Subcommittee – Ongoing review of Trial Court Trust Fund and State Trial Court Improvement and Modernization Fund allocations supporting trial court projects and programs as well as any cash flow issues affecting the trial courts.</li> </ol>	

<sup>1</sup> The annual agenda outlines the work a committee will focus on in the coming year or cycle and identifies areas of collaboration with other advisory bodies and the Judicial Council staff resources.

<sup>2</sup>For the definition of "subcommittee" see Cal. Rules of Court, rule 10.30(c); "working group" see rule 10.70, "workstream," see rule 10.53(c); and "education curriculum committee," see rule 10.50(c)(6).

## **Meetings Planned for 2025<sup>3</sup>**

### **Trial Court Budget Advisory Committee**

January 2025/Videoconference; February 2025/Videoconference; May 2025/Videoconference; July 2025/ Videoconference; October 2025/Videoconference

### **Funding Methodology Subcommittee**

January 2025/Videoconference; April 2025/Videoconference; June 2025/ Videoconference; September 2025/Videoconference

### **Fiscal Planning Subcommittee**

October 2025/Videoconference

### **Revenue and Expenditure Subcommittee**

April 2025/Videoconference

☐ Check here if in-person meeting is approved by the internal committee oversight chair.

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<sup>3</sup> Refer to section IV. 2. of the [Operating Standards for Judicial Council Advisory Bodies](#) for governance on in-person meetings.

Note: Because of the current budget and staffing constraints, advisory body chairs and staff must first consider meeting remotely. The chair of the Executive and Planning Committee is suspending advisory body in-person meetings for the 2024–2025 annual agenda cycle. If an in-person meeting is needed, the responsible Judicial Council office head must seek final approval from the advisory body’s internal oversight committee chair. Please see the prioritization memo dated July 1, 2024, for additional details.

## II. COMMITTEE PROJECTS

#	New or One-Time Projects <sup>4</sup>	
1.	<b>Project Title:</b> Workload Formula Allocation Methodologies for Potential Future Budget Reductions and Funding Restoration	<b>Priority 1<sup>5</sup></b>
		<b>Strategic Plan Goal<sup>6</sup>VII</b>
<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated from a new item added to the approved Funding Methodology Subcommittee’s annual work plan for fiscal year 2024–25. The project is to further refine the Workload Formula policy, including methodologies to allocate future budget reductions and/or the restoration of funding that had previously been reduced due to budget shortfalls. The Budget Act of 2024 included an ongoing reduction of \$97 million to trial court baseline funding due to the state’s projected multi-year budget deficit. The Judicial Council approved the allocation of this reduction in July 2024, with the understanding that the Trial Court Budget Advisory Committee will continue to explore additional methodologies for future allocations. In October 2024, the Funding Methodology Subcommittee started to work on this project. The expected outcome is potential updates to the Workload Formula policy that may include changes to existing allocation methodologies to address future budget reductions and the restoration of funding to ensure they align with the policy’s core principles to advance the goal of funding equity, stability, and predictability to support trial court operations. The targeted completion date is for the Trial Court Budget Advisory Committee to make a recommendation at the April 2025 Judicial Council business meeting for implementation in fiscal year 2025–26.</p> <p><b>Status/Timeline:</b> One-time.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Budget Services staff.</p> <p><input checked="" type="checkbox"/> <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Court Executives Advisory Committee and Judicial Branch Budget Committee.</p>		

<sup>4</sup> All proposed projects for the year must be included on the Annual Agenda. If a project implements policy or is a program, identify it as *implementation* or a *program* in the project description and attach the Judicial Council authorization/assignment or prior approved Annual Agenda to this Annual Agenda.

<sup>5</sup> For non-rules and forms projects, select priority level 1 (must be done) or 2 (should be done). For rules and forms proposals, select one of the following priority levels: 1(a) Urgently needed to conform to or accurately reflect the law; 1(b) Council has directed the committee to consider new or amended rules and forms; 1(c) Change is urgently needed to remedy a problem that is causing significant cost or inconvenience to the courts or the public; or 1(d) Proposal is otherwise urgent and necessary, such as a proposal that would mitigate exposure to immediate or severe financial or legal risk. *For each priority level 1 proposal, the advisory body must provide a specific reason why it should be done this year and how it fits within the identified category.* 2(a) Useful, but not necessary, to implement changes in law; 2(b) Responsive to identified concerns or problems; or 2(c) Helpful in otherwise advancing Judicial Council goals and objectives. *If an advisory committee is interested in pursuing any Priority Level 2 proposals, please include justification as to why the proposal should be approved at this time.*

<sup>6</sup> Indicate which goal number of The Strategic Plan for California’s Judicial Branch the project most closely aligns.

#	New or One-Time Projects <sup>4</sup>	
2.	<b>Project Title:</b> Court Interpreter Program Funding	<b>Priority 1</b>
		<b>Strategic Plan Goal VII</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of a \$4.6 million shortfall of Trial Court Trust Fund Court Interpreters Program funding in fiscal year 2023–24 and projected future shortfalls. On January 20, 2023, the Judicial Council approved a Trial Court Budget Advisory Committee recommendation for when courts experience a shortfall, in which courts with a shortage will first be covered by other court savings up to the appropriation amount, after which the Court Interpreters Program funding balance will be used to make courts whole, and funds will be allocated proportionally based on the percentage of the shortfall if the savings or funding balance is insufficient to cover the shortage. This item will be considered by the Judicial Council at its February 21, 2025, business meeting.</p> <p><b>Status/Timeline:</b> New.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Center for Families, Children &amp; the Courts and Budget Services staff.</p> <p><input checked="" type="checkbox"/> This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Court Executives Advisory Committee and Judicial Branch Budget Committee.</p>	
3.	<b>Project Title:</b> Court Reporter Funding	<b>Priority 1</b>
		<b>Strategic Plan Goal VII</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of ongoing funding of \$30 million beginning in fiscal year 2021–22 to increase the number of court reporters in family law and civil law case types. At its July 12, 2024, business meeting, the Judicial Council directed council staff to survey the courts after allocations are distributed to the trial courts, no later than mid-year of fiscal year 2024–25, for a one-time redistribution of unspent funds to ensure the full appropriation is maximized to increase the number of court reporters. The expected outcome is to redistribute funding in the current year to be used by the courts to increase the number of court reporters in family and civil law case types.</p> <p><b>Status/Timeline:</b> New.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Business Management Services and Budget Services staff.</p>	

#	New or One-Time Projects <sup>4</sup>	
	<p><input checked="" type="checkbox"/> <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Court Executives Advisory Committee and Judicial Branch Budget Committee.</p>	
4.	<b>Project Title:</b> Firearms Relinquishment Grant Program	<b>Priority 1</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of \$40 million one-time General Fund included in the Budget Act of 2022 to support court-based firearm relinquishment programs. In fiscal years 2022–23 and 2023–24, the Trial Court Budget Advisory Committee recommended \$20.1 million in allocations to eight trial courts in the first two grant cycles. In fiscal year 2024–25, the budget for this program was reduced by \$9.2 million due to the state’s fiscal deficit and \$9.1 million was retained for a third grant cycle and \$1.6 million for the required program evaluation. The \$9.1 million for the third grant cycle, which included awards to six trial courts, was approved by the Judicial Council at its November 15, 2024, business meeting. The funding for this program must be spent or encumbered by June 30, 2025.</p> <p><b>Status/Timeline:</b> One-time.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Center for Families, Children &amp; the Courts and Budget Services staff.</p> <p><input checked="" type="checkbox"/> <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Family and Juvenile Law Advisory Committee and Judicial Branch Budget Committee.</p>	
5.	<b>Project Title:</b> Sargent Shriver Civil Counsel Pilot Program	<b>Priority 1</b>
	<b>Strategic Plan Goal VII</b>	

#	New or One-Time Projects <sup>4</sup>	
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. At its July 12, 2024, business meeting, the Judicial Council approved a \$21 million Trial Court Trust Fund allocation for fiscal year 2024–25 for the Sargent Shriver Civil Counsel Pilot Program, which included \$5 million of additional funding for a mid-cycle allocation. On October 4, 2024, the Trial Court Budget Advisory Committee approved the Shriver Committee’s recommendation to allocate \$3.6 million of the \$5 million to existing pilot participants. The Shriver program will hold the unrequested amount of \$1.4 million in the program’s reserves to be allocated in the 2026–29 grant cycle. After the allocation of the \$3.5 million, total reserve funding for the program is \$20 million. This item was approved by the Judicial Council at its November 15, 2024, business meeting. The Trial Court Budget Advisory Committee will collaborate with the Shriver Civil Counsel Act Implementation Committee as needed to support future grant cycles.</p> <p><b>Status/Timeline:</b> New and one-time.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Center for Families, Children &amp; the Courts and Budget Services staff.</p> <p><input checked="" type="checkbox"/> <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Shriver Civil Counsel Act Implementation Committee and Judicial Branch Budget Committee.</p>	
6.	<b>Project Title:</b> Court Cluster System	<b>Priority 2</b>
		<b>Strategic Plan Goal VII</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated from a Funding Methodology Subcommittee recommendation made on February 20, 2020, to initiate an ad hoc subcommittee to reevaluate the cluster system to identify potential opportunities for refinement or change. On July 6, 2023, the Trial Court Budget Advisory Committee approved updates to the annual Funding Methodology Subcommittee workplan, which referred the court cluster system project to the Data Analytics Advisory Committee. The Data Analytics Advisory Committee met on September 25, 2024, to begin their evaluation. The project outcome could potentially impact the statewide four-cluster system and/or its criteria, which is informed by the number of authorized judicial positions.</p> <p><b>Status/Timeline:</b> One-time.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Business Management Services’ Office of Court Research and Budget Services staff.</p> <p><input checked="" type="checkbox"/> <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p>	



#	New or One-Time Projects <sup>4</sup>
	<p data-bbox="176 185 1184 220"><i>Internal/External Stakeholders:</i> External stakeholders include the trial courts.</p> <p data-bbox="176 256 1415 292"><i>AC Collaboration:</i> Data Analytics Advisory Committee and Judicial Branch Budget Committee.</p>

#	Ongoing Projects and Activities	
1.	<b>Project Title:</b> Workload Formula and Allocations to the Trial Courts	<b>Priority 1</b>
		<b>Strategic Plan Goal VII</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The Trial Court Budget Advisory Committee recommends that the Judicial Council make annual allocations to the trial courts. For fiscal year 2024–25, this included a total of \$3 billion, \$2.8 billion from the Trial Court Trust Fund and \$137.8 million General Fund for support of trial court operations, based on recommended methodologies and the Workload Formula. The allocations were approved by the Judicial Council at its July 12, 2024, business meeting.</p> <p>The Trial Court Budget Advisory Committee will continue to make recommendations to the council on the preparation, development, and implementation of the budget for trial courts and provide input on policy issues affecting trial court funding. This will include an ongoing evaluation of existing allocation methodologies and consideration of alternative allocation approaches based on the Workload Formula’s core principles to advance the goal of funding equity, stability, and predictability to support trial court operations. The Trial Court Budget Advisory Committee will continue to collaborate with other advisory committees including, but not limited to, the Data Analytics Advisory Committee on relevant issues affecting the Workload Formula and trial court funding priorities.</p> <p><b>Status/Timeline:</b> Ongoing.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Budget Services staff.</p> <p><input checked="" type="checkbox"/> This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Court Executives Advisory Committee, Judicial Branch Budget Committee, and Data Analytics Advisory Committee.</p>	
2.	<b>Project Title:</b> Community Assistance, Recovery, and Empowerment (CARE) Act	<b>Priority 1</b>
		<b>Strategic Plan Goal VII</b>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of a new court-based mental health services engagement and oversight program beginning in fiscal year 2022–23. In fiscal years 2022–23 and 2023–24, a total of \$32.2 million was allocated to the trial courts in Cohorts One and Two for planning and program implementation. The Trial Court Budget Advisory Committee recommended utilizing the Workload Formula methodology to allocate CARE Act funding to all participating courts in 2023–24 and in subsequent years. The Budget Act of 2024 includes \$26.5 million to fund court operations related to the CARE Act. All trial courts are required to implement the CARE Act by December 30, 2024. A methodology to reallocate unspent funding during fiscal year 2024–25 will be considered.</p>	

#	Ongoing Projects and Activities	
	<p><b>Status/Timeline:</b> Ongoing.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Center for Families, Children &amp; the Courts and Budget Services staff.</p> <p>☒ <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts, the Department of Finance, and the Department of Health Care Services.</p> <p><b>AC Collaboration:</b> Judicial Branch Budget Committee.</p>	
3.	<p><b>Project Title:</b> Workload Formula Adjustment Request Process</p>	<p><b>Priority 2</b></p> <p><b>Strategic Plan Goal VII</b></p>
	<p><b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. At its August 22, 2013, business meeting, the Judicial Council approved the Trial Court Budget Advisory Committee’s recommendation to adopt the Workload Formula adjustment request process to provide the trial courts with an annual opportunity to submit recommendations for changes to the Workload Formula as needed. The Judicial Council last received a Workload Formula adjustment request proposal in January 2024 from the Superior Court of Fresno County. However, after review of the request by the Judicial Council’s Office of Court Research, it was determined that the adjustments were already accounted for in the Workload Formula model. This process is in place to assist the Judicial Council with the ongoing review and refinement of the Workload Formula to respond to potential changes in the funding needs of the trial courts.</p> <p><b>Status/Timeline:</b> Ongoing.</p> <p><b>Fiscal Impact/Staff Resources:</b> Judicial Council Business Management Services’ Office of Court Research and Budget Services staff.</p> <p>☒ <i>This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.</i></p> <p><b>Internal/External Stakeholders:</b> External stakeholders include the trial courts.</p> <p><b>AC Collaboration:</b> Data Analytics Advisory Committee and Judicial Branch Budget Committee.</p>	

### III. LIST OF 2024 PROJECT ACCOMPLISHMENTS

#	Project Highlights and Achievements
1.	<p><b>Workload Formula, State Trial Court Improvement and Modernization Fund, and Trial Court Trust Fund Allocations</b></p> <p>The Trial Court Budget Advisory Committee made recommendations to the Judicial Council that included State Trial Court Improvement and Modernization Fund and Trial Court Trust Fund allocations for 2024–25 to support trial court programs and operations. On July 12, 2024, the Judicial Council approved allocations totaling \$46.6 million from the State Trial Court Improvement and Modernization Fund and an allocation of \$3 billion, which includes \$2.8 billion from the Trial Court Trust Fund, \$137.8 million from the General Fund, and an ongoing \$97 million General Fund reduction to the trial courts’ operational funding due to the state’s fiscal deficit.</p>
2.	<p><b>Funds Held on Behalf Policy Update</b></p> <p>In October 2023, the Fiscal Planning Subcommittee’s Ad Hoc Funds Held on Behalf Working Group was established. The working group was charged with evaluating the process, application, and distribution components of the Funds Held on Behalf of the Trial Courts program. The recommendations from the working group included newly defined criteria, streamlining of the submission process, and implementation of a reimbursement model to distribute funding to the participating trial courts, which support improved transparency and accountability of the program. The recommendations were approved by the Judicial Council at its March 24, 2024, business meeting and were implemented in fiscal year 2024–25.</p>
3.	<p><b>Workload Formula Definition for “New Money”</b></p> <p>At its July 12, 2024, business meeting, the Judicial Council approved a recommendation from the Trial Court Budget Advisory Committee that Consumer Price Index funding included in the budget to address inflationary costs for the trial courts is not considered “new money” for the purpose of allocating funding via the Workload Formula. As a result, the definition of “new money” in the Workload Formula policy was revised to exclude Consumer Price Index funding.</p>
4.	<p><b>State Trial Court Improvement and Modernization Allocation Increase for the Litigation Management Program for 2023–24</b></p> <p>In fiscal year 2023–24, the Trial Court Budget Advisory Committee acted promptly to recommend a \$2 million State Trial Court Improvement and Modernization Fund allocation for the Litigation Management Program to address increased legal services for the trial courts. The \$2 million request was to supplement the annual appropriation of \$6.2 million General Fund for the Litigation Management Program and was approved by the Judicial Council at its May 17, 2024, business meeting. As a result of increasing program costs, the Judicial Council also approved (1) an increased allocation for the program in 2024–25 from the State Trial Court Improvement and Modernization Fund and (2) a budget change proposal requesting additional funding for the program for consideration in the fiscal year 2025–26 Governor’s Budget.</p>

#	Project Highlights and Achievements
5.	<p><b>Court Interpreter Funding Methodology</b></p> <p>At its July, 2, 2024 meeting, the Trial Court Budget Advisory Committee approved updates to the Funding Methodology Subcommittee’s annual work plan for fiscal year 2024–25. The multi-year project for the development of an ongoing workload-based allocation methodology for Court Interpreter Program funding was removed from the plan. The final components of this project, related to the use of data collected in the Court Interpreter Data Collection System for video remote interpreting and a mechanism for courts to bill each other for cross assignments, were recently completed and no further action is needed.</p>

***Workload-Based Allocation and Funding Methodology (WAFM)  
Adjustment Request Procedures***

The submission, review and approval process shall be under the direction of the Judicial Council and would be as follows:

1. Initial requests shall be submitted to the Administrative Director either by the trial court's Presiding Judge or Executive Officer no later than January 15 of each year, commencing January 15, 2018.
2. The Administrative Director shall forward the request to the Director of Judicial Council Budget Services. The Director of the Judicial Council Budget Services, in consultation with the Chair of the TCBAC shall review each request and refer the request to the Funding Methodology Subcommittee at the April meeting of the TCBAC.
3. The Funding Methodology Subcommittee shall review the referral from TCBAC and prioritize the request into the proposed annual work plan to be submitted back to TCBAC in July of the new fiscal year.
4. Once prioritized, requests will be evaluated by the TCBAC's Funding Methodology Subcommittee. The review of WAFM Adjustment Requests shall include a three-step process including:
  - a) initial review to determine whether the factor identified in a court's request should form the basis of a potential modification to WAFM;
  - b) evaluation of whether and how the modification should occur; and
  - c) evaluation of whether, for those circumstances where it is determined that the factor should ultimately be included in the underlying Resource Assessment Study model (RAS), an interim adjustment should be made to a trial court's WAFM funding need pending a more formal adjustment to the RAS model.
5. The Funding Methodology Subcommittee shall review any requests and present its recommendation(s) to the TCBAC no later than January prior to the year proposed for implementation.
6. The TCBAC shall make final recommendations to the Judicial Council for consideration no later than March/April Judicial Council meeting. Requested adjustments that are approved by the Judicial Council shall be included in the allocation based on the timing included in the recommendation. TCBAC will make no further recommendations for changes to the WAFM formulae impacting the next fiscal year after the March/April Judicial Council meeting of the current fiscal year.

Upon approval by the Judicial Council of an adjustment to WAFM, the Director of the Budget Services, in consultation with the TCBAC, shall notify all trial courts. (In some circumstances, the nature of the adjustment will automatically apply to all courts.

7. Adjustments to WAFM will impact the funding need for each trial court that is subject to the adjustment, along with the overall statewide funding need. Therefore, final allocations will be implemented consistent with the WAFM allocation implementation plan as approved by the Judicial Council or as amended in the future. Because funding need is currently greater than available funding and because only a portion of trial court funding

***Workload-Based Allocation and Funding Methodology (WAFM)  
Adjustment Request Procedures***

is currently allocated under the WAFM, allocated funding will not equal, and may be substantially less than, the funding need identified for the adjustment being made, just as the allocated funding is substantially less than the entire WAFM funding need.

8. This policy does not preclude the Funding Methodology subcommittee from taking expedited action per the direction of the TCBAC committee.

Trial courts requesting an adjustment in accordance with the WAFM Adjustment Request Process shall be required to submit detailed information documenting the need for such adjustment. The Director of Budget Services shall develop an application form that solicits at minimum, the following information:

1. A description of how the factor is not currently accounted for in WAFM.
2. Identification and description of the basis for which the adjustment is requested.
3. A detailed analysis of why the adjustment is necessary.
4. A description of whether the unaccounted for factor is unique to the applicant court(s) or has broader applications.
5. Detailed description of staffing need(s) and/or costs required to support the factor that is unaccounted for by WAFM.
6. Description of the consequence to the public and access to justice without the funding.
7. Description of the consequences to the requesting court(s) of not receiving the funding.
8. Any additional information requested by the JCC Budget Services, Funding Methodology Subcommittee, and/or TCBAC deemed necessary to fully evaluate the request.

**Funding Methodology Subcommittee  
Fiscal Year 2025–26 Work Plan  
Proposed as of July 2, 2025**

The Funding Methodology Subcommittee is responsible for (1) the ongoing review and refinement of the Workload Formula policy and (2) the development of allocation methodologies for funding augmentations and reductions for the trial courts as necessary. The subcommittee will continue its ongoing work to evaluate existing allocation methodologies and consider alternative allocation approaches based on the Workload Formula's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations.

**Ongoing Through FY 2025–26**

1. Reevaluate the court cluster system, which is determined by the number of authorized judicial positions, and the impact of trial courts' cluster placement in the Resource Assessment Study (RAS).
2. Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy and consider if it should be repealed.
3. Evaluate the equity-based reallocation policy including technical refinements and clarification of the application of the existing methodology.
4. Evaluate the impact of the RAS data on the Workload Formula calculation and timing of implementation of new caseweights in the model.
5. Evaluate the Bureau of Labor Statistics factor and its impact on the Workload Formula calculation.

**Ongoing Annual Updates**

6. Review the Workload Formula policy to address adjustments as needed to ensure that it stays current to advance the goal of funding equity, stability, and predictability to support trial court operations.
7. Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the Trial Court Budget Advisory Committee no later than December of each year, to determine whether an inflationary adjustment is needed.
8. Review the Workload Formula adjustment request process submissions as referred by the Trial Court Budget Advisory Committee chair.



The following proposals were received in response to the 2025 Workload Formula adjustment request process. As these proposals could impact the RAS, which calculates different caseweights to determine the workload-based funding need for the trial courts, the requests are under consideration by the Data Analytics Advisory Committee.

1. Superior Court of Alameda County – proposed a minimum staff-to judge ratio be factored into the RAS as a supplemental need and included in the Workload Formula calculations.
2. Superior Court of Stanislaus County – proposed a factor in the RAS model to be included in the Workload Formula calculations that accounts for the additional time and costs to conduct background checks using the Automated Firearms System for domestic violence restraining orders required by the Domestic Violence Prevention Act (AB 3083; Stats. 2024, ch. 541).