

# JUDICIAL COUNCIL OF CALIFORNIA

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# REPORT TO THE JUDICIAL COUNCIL

For business meeting on: July 28, 2015

Title

Probate: Court Fee Waivers in Decedents' Estates, Guardianships, and Conservatorships and for Wards and Conservatees Participating in Civil Actions

Rules, Forms, Standards, or Statutes Affected Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-017-GC, FW-018-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO

Recommended by
Probate and Mental Health Advisory
Committee
Hon. John H. Sugiyama, Chair

Douglas C. Miller Senior Attorney Judicial Council Legal Services Agenda Item Type Action Required

Effective Date
September 1, 2015

Date of Report July 6, 2015

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# **Executive Summary**

In response to legislation effective January 1, 2015, the advisory committee is proposing a new rule of court concerning court fee waivers in guardianships and conservatorship proceedings, and new versions of Judicial Council court fee waiver forms for use by probate guardians and

conservators and by petitioners for their appointment. The proposed rule would also cover court fee waivers in decedents' estate proceedings, which are not affected by the legislation but have never been addressed in the rules of court despite presenting unique circumstances that warrant specific attention in the rules.

#### Recommendation

The Probate and Mental Health Advisory Committee recommends that, effective September 1, 2015, the Judicial Council:

- 1. Adopt rule 7.5 of the California Rules of Court to address court fee waivers in guardianships, conservatorships, or civil actions involving guardians or conservators as parties, and in decedents' estates.
- 2. Adopt Request to Waive Court Fees (Ward or Conservatee) (form FW-001-GC), Request to Waive Additional Court Fees (Superior Court) (Ward or Conservatee) (form FW-002-GC), Order on Court Fee Waiver (Superior Court)(Ward or Conservatee) (form FW-003-GC), Notice: Waiver of Court Fees (Superior Court)(Ward or Conservatee) (form FW-005-GC), Request for Hearing About Court Fee Waiver Order (Superior Court)(Ward or Conservatee) (form FW-006-GC), Notice on Hearing About Court Fees (Ward or Conservatee) (form FW-007-GC), Order on Court Fee Waiver After Hearing (Superior Court)(Ward or Conservatee) (form FW-008-GC), Notice to Court of Improved Financial Situation or Settlement (Ward or Conservatee) (form FW-010-GC), Notice to Appear for Reconsideration of Fee Waiver (Ward or Conservatee) (form FW-011-GC), Order on Court Fee Waiver (Superior Court)(Ward or Conservatee) (form FW-012-GC), and Order on Court Fee Waiver (Court of Appeal or Supreme Court)(Ward or Conservatee) (form APP-016-GC/FW-016-GC) to create a distinct set of forms for use by guardians and conservators to request and support court fee waivers, made necessary by 2014 legislation;
- 3. Amend rules 3.50–3.53, and 8.26 of the California Rules of Court to refer to the new rule of court and forms identified above;
- 4. Revise *Information Sheet on Waiver of Court Fees and Costs* (form FW-001-INFO) and *Information Sheet on Waiver of Appellate Court Fees (Supreme Court, Court of Appeal, Appellate Division)* (form APP-015/FW-015-INFO) to refer to the new forms identified above;

The text of the new and amended rules of court and the new and revised forms are attached at pages 17–56.

#### **Previous Council Action**

The Judicial Council adopted, effective on January 1, 1981, California Rules of Court, rule 985 to implement a directive in former Government Code section 68511.3(a) concerning court fee waivers in civil litigation. Effective on January 1, 2007, this rule was revised and renumbered as rules 3.50–3.63.

In 2008, the Judicial Council sponsored legislation to replace section 68511.3, effective July 1, 2009. In addition to repealing that section, the legislation enacted Government Code sections 68630–68641. To implement this legislation, the council also completely revised, restated, or replaced the fee waiver rules of court, also effective on July 1, 2009. The council also adopted or revised thirteen Judicial Council court fee waiver forms, collected in a new Fee Waiver (FW) form group, including the application for an initial fee waiver, form FW-001.

The legislation, the new and revised rules of court, and the Judicial Council forms clarified the court fee waiver application procedure and the remedies available to courts to end waivers and recover previously-waived court costs upon improvements in the applicants' financial condition during the pendency of the litigation or on its successful conclusion. The legislation, the rules of court, and the forms did not explicitly address court fee waivers in decedent estate, conservatorship, or guardianship proceedings.

Most recently, at its meeting on February 28, 2015 (Agenda item A-2), the Judicial Council amended rules 3.52, 3.55, 3.56, and 8.818 and revised civil court fee waiver forms FW-001, FW-002, FW-003, FW-005, FW-008, FW-012, FW-001-INFO, and APP-015/FW-015-INFO to reflect the 2015 increase to the federal poverty guidelines and other legislative changes and to make other clarifying changes to the rules and forms. The effective date of the revision of form FW-001 was March 1, 2015; the changes in the rules of court and the rest of the forms were effective on July 1, 2015.

#### Rationale for Recommendation

In 2014, legislation was enacted that changed the law concerning court fee waivers in cases involving guardians, conservators, and petitioners for their appointment.<sup>2</sup> The changes are as follows:

• For purposes of the fee waiver provisions, the (proposed) ward or conservatee is the "applicant," and the guardian, conservator, or person seeking to establish the guardianship or conservatorship is the "petitioner." The applicant is the person whose financial condition is to be evaluated to determine eligibility for the waiver. But the

<sup>&</sup>lt;sup>1</sup> Assem. Bill 2448; Stats 2008, ch. 462. Except as otherwise stated, all code references are to the Government Code.

<sup>&</sup>lt;sup>2</sup> Assem. Bill 2747, Stats 2014, ch. 913, sections 23–25, 27.5, and 30.5.

- petitioner is responsible for completing all forms and providing all information required under those provisions (Gov. Code, § 68631.5, added by § 24 of AB 2747).
- These definitions are not limited in their application to fee waivers in guardianship or conservatorship proceedings. They apply to other civil actions or proceedings in which guardians and conservators appear on behalf of their wards and conservatees as parties and request fee waivers in that litigation; and
- An applicant, as defined above, who qualifies under any of the three ways listed in section 68632(a), (b), or (c)<sup>3</sup> is eligible for the waiver even though the petitioner actually makes, supports, and defends the application. In effect, a petitioner for appointment of a fiduciary in a guardianship or conservatorship or an appointed guardian or conservator who files pleadings in that proceeding or in a civil action on behalf of the ward or conservatee, will qualify for the waiver if the ward or conservatee qualifies for it, an effect explicitly recognized in Government Code section 68632(d), added by AB 2747, § 25.<sup>4</sup>
- Assessments for court investigations in guardianships and conservatorships under Probate Code sections 1513.1 and 1851.5 are made subject to the fee waiver provisions in the Government Code (Gov. Code, § 68631; and Prob. Code, §§ 1513.1 and 1851.5)<sup>5</sup>; and
- Upon establishment of the guardianship or conservatorship, the court may collect all or part of any fees waived under sections 68631 and 68632 from the estate of the ward or conservatee if the court finds that the estate has the ability to pay all or a portion of the fees immediately, over a period of time, or under some other equitable agreement, without using moneys that normally would pay for the common necessaries of life for the applicant and the applicant's family (Gov. Code, § 68631).

#### New Rule 7.5

To implement the 2014 legislation, the committee proposes the adoption of new rule 7.5 to govern initial fee waivers (as defined in existing rule 3.50(b)) requested by petitioners for the appointment of fiduciaries in conservatorships and guardianships, by these fiduciaries for filings in these proceedings after their appointment, by conservators and guardians in other civil actions

<sup>&</sup>lt;sup>3</sup> A person who (a) receives listed public benefits, (b) has income equal to or less than 125 percent of the current version of federal poverty guidelines, or (c) is determined by the court to be unable to pay court fees without using funds that normally would be used for the common necessaries of life for the person and his or her family.

<sup>&</sup>lt;sup>4</sup> Section 68632(d) adds a fourth category of persons who qualify for fee waivers under section 68632: petitioners for appointment of a fiduciary in a guardianship or conservatorship or appointed fiduciaries of wards or conservatees who file pleadings in that capacity, when the financial condition of the ward or conservatee meets the standards for a fee waiver under subdivisions (a), (b), or (c).

<sup>&</sup>lt;sup>5</sup> The Probate Code sections cited above that authorize courts to decline to order payment of all or any portion of an investigation assessment if payment would impose a hardship on the ward or conservatee or his or her estate remain in the law, giving courts opportunities to continue to eliminate or reduce guardianship or conservatorship investigation assessments independent of the Government Code fee waiver provisions.

or proceedings in which they are parties, and in decedent's estates. <sup>6</sup> The main elements of the proposed rule are summarized below.

### Conservatorships and guardianships

- A court fee waiver requested by a petitioner for the appointment of a conservator or guardian would be based on the financial condition of the proposed conservatee or ward, not that of the petitioner (rule 7.5(b)).
- The financial condition of the (proposed) ward or (proposed) conservatee would include the financial condition of any person with a duty to support him or her, including the parents of a ward and the spouse or registered domestic partner of a conservatee (rule 7.5(e)(1)).
- But support from a ward's parents and a conservatee's divorced spouse or registered domestic partner would be a factor in his or her financial condition for fee waiver purposes only if the support was ordered by a court and only to the extent of the amount of support ordered, and would be subject to the court's duty to consider the likelihood of payment under section 68637(e) (rule 7.5(e)(1)(A)).
- The financial condition of a (proposed) conservatee would include his or her interest in community property that is outside the conservatorship estate and under the management or control of his or her spouse or registered domestic partner, and the right to receive support, income, or other distributions from a trust or under a contract. (See Prob. Code, § 3051(b)) (rule 7.5(e)(1)(B) and (C)).
- Upon establishment of a guardianship of conservatorship of the estate or the person and estate of the ward or conservatee, the court would be permitted to collect all or a portion of court fees previously waived from the estate if the court finds that the estate has the ability to pay the fees, or a portion of them, immediately, over a period of time, or under some other equitable agreement, without using money that would normally be used to pay for the common necessaries of life for the ward or conservatee and his or her family. The court would be required to comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5) (rule 7.5(h)(1)).

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<sup>&</sup>lt;sup>6</sup> In 2011, a prior version of rule 7.5 addressing fee waivers in these proceedings was circulated for comment by the committee (proposal SPR11-57). However, that version of the rule was ultimately neither presented to nor adopted by the Judicial Council. The rule proposed here is significantly changed in its treatment of fee waivers in guardianship and conservatorship proceedings from the prior rule, reflecting the 2014 legislation.

<sup>&</sup>lt;sup>7</sup> Parents have a duty to support their minor children whether or not they currently have custody or live in the child's household. If a guardian of the person is appointed, a parent who had custody when the case was filed will lose it but will still have a support obligation. Even if there is an estate and a guardian of the estate, the ward's living parents still have a support obligation; the guardian of the estate would be required to get court permission to support the ward from the estate, based on a showing that the parents cannot be found or cannot meet their obligation (See Fam. Code, §§ 3900-3901 [parental duty of support], Prob. Code, § 2422; California Guardianship Practice (Cont.Ed.Bar Annual, 2015), §§ 12.18, 12.33.)

- "Final disposition of the case," for purposes of determining the expiration date of an initial fee waiver in a guardianship or conservatorship proceeding under section 68639, would be the later of termination of the proceeding by order of court or under operation of law in guardianships and conservatorships of the person, and discharge of guardians and conservators of the estate (rule 7.5(k)(1) and (2)).
- The provisions of section 68633(g) concerning agreements between applicants for initial court fee waivers and their counsel for counsel to advance court fees would apply to the proceedings governed by the proposed rule. Conservators, guardians, and petitioners for their appointment applying for initial fee waivers under the rule would be required to complete items 2a and 2b of proposed new forms FW-001-GC and FW-002-GC, which would be used to request these waivers (rule 7.5(j)).

*Civil actions involving a guardian or conservator* In a civil action in which a guardian or conservator is a party appearing on behalf of the ward or conservatee, for purposes of sections 68631.5, 68636, and 68637, the guardian or conservator, not the ward or conservatee, would be the person with a duty to notify the court of a change of the ward's or conservatee's financial condition under section 68636(a) and would also be the person the court may require to appear at a court hearing under sections 68636(b) and (c) (rule 7.5(i)).

**Decedents' estates** Decedents' estates are neither covered by the new legislation nor addressed in the existing fee waiver rules. But the committee believes that a rule is needed to address fee waivers in these cases at this time, especially to identify and apply the differences in treatment of fee waivers in estates and in guardianships and conservatorships that now exists in the law. Proposed rule 7.5 therefore includes provisions addressing fee waivers in these proceedings. The estate provisions in the new rule are consistent with current law governing fee waivers in regular civil actions, which are not affected by the 2014 legislation.

- A court fee waiver requested by a petitioner for the appointment of a personal representative of a decedent's estate would be based on the financial condition of the petitioner (rule 7.5(c)).
- If a petitioner who has obtained a fee waiver is appointed as personal representative, the appointment may be considered a change of financial condition for fee waiver purposes under section 68636 and the petitioner's continued eligibility for the waiver would be based on his or her financial condition, combined with that of the estate (rule 7.5(d)(1)(A)).

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<sup>&</sup>lt;sup>8</sup> Form FW-002-GC is a request for a waiver of "additional fees," defined by rule 3.56 to include jury fees and expenses, court-appointed interpreter's fees for witnesses, certain reporter's fees, and witness fees of court-appointed experts. These fees are within the scope of initial court fee waivers under rule 3.50(b) and thus also within the scope of proposed rule 7.5.

- Upon collection of the estate after appointment and qualification, the personal representative must notify the court of a possible change in financial circumstances under section 68636(a) (rule 7.5(d)(1)(B)).
- The court may make a preliminary determination, based on the initial estimates of estate value and annual income from real and personal property in the *Petition for Probate*, that the petitioner's appointment as personal representative is a change of financial condition that makes him or her no longer eligible for a fee waiver. If the court does so, it must give the notice and conduct the hearing required by section 68636(b) (rule 7.5(d)(1)(C)).
- If a petitioner who has obtained a fee waiver is not appointed as personal representative of the decedent's estate—because the petition sought another's appointment or was not the successful petition, his or her fee waiver would continue for any additional filings in the proceeding as an individual (e.g., as an heir or beneficiary). In that event, the appointed personal representative may apply for a fee waiver if he or she and the estate, taken together, qualify (rule 7.5(d)(2)).
- If collection of the estate of a decedent is a change of financial condition of a successful fee waiver applicant that results in withdrawal of a previously granted initial waiver, the estate would be required to pay the previously waived costs and fees as an allowable expense of administration (rule 7.5(g)).
- "Final disposition of the case" for purposes of determining the expiration date of an initial fee waiver in a decedent's estate under section 68639 is the discharge of the personal representative (rule 7.5(k)(2)).

Additional discretionary factors The court would have discretion in decedents' estates, conservatorships, and guardianships to consider additional estate management factors in making a determination of the estate's financial condition for fee waiver purposes. These factors include the estate's liquidity; whether estate property or income is necessary for the support of a person entitled to a family allowance in a decedent's estate, the conservatee or a person entitled to support from the conservatee, or the ward; and whether property in a decedent's estate is specifically devised (rule 7.5 (f)(1).

If the court eliminates property from consideration in its discretion under this provision, it may determine that the estate could make payments over time or partial payments, or establish a lien against distribution of the property under an equitable arrangement within the meaning of sections 68632(c) and 68634(e)(5) (rule 7.5(f)(2)).

#### Rules 3.50-3.53 and 8.26

The committee is also recommending amendments to existing rules 3.50–3.53 and 8.26, concerning, respectively, trial court and appellate court fee waivers. These proposed amendments would add references to new rule 7.5 and to the proposed new Judicial Council forms, described below, for fee waivers in guardianship and conservatorship proceedings.

#### The New and Revised Forms

The committee is recommending the adoption of eleven new forms for fee waivers in guardianship and conservatorship proceedings and the revision of existing two information sheets regarding fee waivers.

New forms for fee waiver applications, notices, and orders. The committee is recommending adoption of new versions of all current mandatory forms used for initial fee waiver applications, notices, and orders. These new forms are modeled on and contain much of the same content as the current fee waiver forms, but they have been modified to reflect the unique aspects of fee waivers in guardianship and conservatorship proceedings. The new versions of forms are identified by "(Ward or Conservatee)" in the title and the suffix "-GC" in the form designator, but otherwise have form designators and titles identical to those of the current forms. The introductory paragraph of the proposed new *Request to Waive Court Fees (Ward or Conservatee)* (form FW-001-GC) describes the intended application of that form and all of the other new forms:

This form must be used by a guardian or conservator, or by a petitioner for the appointment of a guardian or conservator, to request a waiver of court fees in the guardianship or conservatorship court proceeding or in any other civil action in which the guardian or conservator represents the interests of the ward or conservatee as a plaintiff or defendant.

New forms are recommended rather than revisions of the current fee waiver forms because the committee concluded that adding the necessary information to the current forms would make these forms too long and complex. To address waivers involving conservators or guardians, the name, address, and other personal information about the ward or conservatee—and his or her attorney, if any—in addition to the same information about the guardian or conservator or the petitioner for the fiduciary's appointment, are necessary in all of the new forms. In addition, the forms must refer to the financial condition of the (proposed) ward or conservatee, not that of the petitioner or the appointed fiduciary who is asking for the waiver, although the latter is responsible for applying for the waiver, replying to requests from the court about it, and defending the waiver application in response to court action concerning it. Attempting to add requests for this information to the current forms—which request financial information of only the applicant, refer to the fees subject to the waiver as "your" (the applicant's) fees, and impose all responsibilities on the applicant—would increase the number of checkbox selections that would be required, create forms that contain instructions and material applicable only to a relatively small percentage of fee waiver applicants (guardians and conservators and those seeking their appointment).

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<sup>&</sup>lt;sup>9</sup> Forms FW-001, FW-002, FW-003, FW-005, FW-006, FW-007, FW-008, FW-010, FW-011, FW-012, and APP-016/FW-016.

## Form FW-001-GC, Request to Waive Court Fees (Ward or Conservatee)

This form, the basic application for a fee waiver, is discussed in detail here because it is the form that implements the standards for fee waivers in the Government Code and proposed rule 7.5.

Items 8a, 8b, and 8c of this form ask for facts to establish the three grounds for obtaining a fee waiver under Government Code sections 68632(a), (b), and (c): (1) the receipt of certain public benefits; (2) the gross monthly household income is less than 125% of the federal poverty guideline; and (3) the inability to pay the household's basic needs and the court fees. The equivalents to these items in existing form FW-001 are items 5a, 5b, and 5c.

Item 5a of form FW-001 asks whether the regular fee waiver applicant receives one or more of the listed public benefits that would qualify him or her for the waiver. Item 8a of form FW-001-GC expands this inquiry to include, in addition to the ward or conservatee, receipt of public benefits by one or both of the ward's parents or the spouse or registered domestic partner of the conservatee; the same persons whose financial circumstances are a part of the financial condition of the ward or conservatee for fee waiver purposes under proposed rule 7.5(e)(1)(A).

Item 8b asks whether the ward's or conservatee's household has income (before deductions for taxes) less than the schedule of incomes included in the item, based on "family size" and "family income." This item is substantially identical to item 5b of form FW-001, which refers to "my" (the applicant's) household. The seemingly interchangeable use of "family" and "household" in the federal guidelines and in item 5b, and the identical charts of "family income" used in the existing and new forms led the advisory committee to conclude that "household" in item 5b of form FW-001 and item 8b in form FW-001-GC properly refers to family members living at the same location, and "household income" is the income of all family members in the household.

Item 8c concerns the ground for a fee waiver under Government Code section 68632(c): the applicant cannot pay court fees without using money that would otherwise be used to pay for the "common necessaries of life," a phrase to be interpreted consistent with the way it was used in Code of Civil Procedure section 706.51(c)(1) as that paragraph read before January 1, 2012.<sup>11</sup>

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<sup>&</sup>lt;sup>10</sup> The schedules of family sizes and incomes included in item 8b of form FW-001-GC and item 5b of form FW-001 are modified copies of the schedule for the 48 contiguous states contained in the latest annual update of the poverty guidelines of the federal Department of Health and Human Services (80 Fed. Reg. 3236 (January 16, 2015)), required to be used by Government Code section 68632(b). The modifications are: (1) the forms refer to "family size" but the guidelines refer to "persons in family/household," an undefined term, accompanied by a statement that definitions of such terms used in the guidelines are left to the agencies using them. Space limitations in both forms would prevent the use of "persons in family/household" in item 8b unless at least one and possibly two extra lines for text were added to the caption boxes, a difficult task at best, given the already crowded nature of the forms; (2) the guidelines show annual incomes but the schedules in the forms are of monthly incomes, and (3) the monthly incomes in the forms are 125% of the monthly incomes that are aggregated in the annual incomes shown in the guidelines, reflecting the percentage of the incomes required by section 68632(b).

<sup>&</sup>lt;sup>11</sup> See Appendix E to the California Rules of Court, which contains guidelines for determining eligibility for public payment of the cost of counsel appointed for (proposed) wards and conservatees in their guardianship or conservatorship proceedings. The guidelines include a reference to "common necessaries of life" as formerly used in

Section 68632(c) refers to the common necessaries of life "for the applicant and the applicant's family." Section 68631.5, as noted above, indicates that the (proposed) ward or conservatee is the "applicant" for purposes of section 68632(c). Item 8c of form FW-001-GC follows item 5c of form FW-001 in referring to the applicant's household's "basic needs" rather than the applicant's family's "common necessaries of life." The committee believes, in light of the interchangeability of "household" and "family" in the federal poverty guidelines mandated by section 68632(b) and in items 5b and 8b, that "household" as used in these forms means the applicant's family members living with the applicant in form FW-001 or with the ward or conservatee in form FW-001-GC, and "basic needs" is the equivalent of "common necessaries of life." 12

Items 8b and 8c contain new material that is not present in items 5b and 5c of form FW-001. The following instruction appears below item 8c, linked by an asterisk to the end of the text of item 8b above the family size and income chart. The instruction applies to both items:

(Do not include income of guardian or conservator living in the household in 8b. or 8c. or count him or her in family size in 8b. unless he or she is a parent of the ward or the spouse or registered domestic partner of the conservatee.)

Items 9–13 on proposed form FW-001-GC do not appear on the current general fee waiver application form. Items 9 and 10 would apply to guardians; items 11–13 would apply to conservators. These items seek information concerning the ward's or conservatee's estate, the ward's parents, the conservatee's spouse or registered domestic partner, and the conservatee's connections with trusts. These items are based on the provisions of proposed rule 7.5 concerning these topics. (See rule 7.5(e)(1)(A)-(C).)

Information forms FW-001-INFO and APP-015/FW-015-INFO. The committee recommends that these existing information forms be revised to advise guardians, conservators, and petitioners for appointment of guardians and conservators that they must complete and file the new proposed FW-001-GC or FW-002-GC to request fee waivers in their cases.

section 706.51(c) and predecessors to that section. An Advisory Committee Comment to Appendix E contains a discussion of that phrase, placed there to preserve appellate courts' interpretations of the phrase after its 2012 elimination from section 706.51(c). Two examples of this interpretation are Ratzlaff v. Portillo (1971) 14 Cal.App.3d 1013, 1015: "... [T]he phrase 'necessaries of life' is preceded by the word 'common' and this in turn connotates such things as are ordinarily required for the sustenance of all men"; and Los Angeles Finance Co. v. Flores (1952) 110 Cal. App.2d Supp 850, 856: "[C]ommon necessaries of life' . . . mean those things that are commonly required by persons for their sustenance regardless of their employment or status."

<sup>&</sup>lt;sup>12</sup> Commentator Bet Tzedek Legal Services urges substitution of "common necessaries of life for "basic needs" in item 8c. The committee responds to this comment by noting that "basic needs" is also used in existing form FW-001. The committee believes that the two forms should be consistent in their use of these terms, and that there is no real or intended difference between "basis needs" and "common necessaries of life." See comment chart at page 77.

### **Comments, Alternatives Considered, and Policy Implications**

#### **Public comments**

This proposal was circulated for public comment in a shortened special cycle, designed to permit submission of the proposal to the Judicial Council in July rather than in October, and to permit an effective date of September 1, 2015 instead of January 1, 2016. This expedited schedule was proposed to ensure the earliest possible introduction of the new Judicial Council forms for use by (proposed) guardians and conservators following the change of law affecting them effective on January 1, 2015 and the adoption of amended rules of court and revised civil action fee waiver forms effective on March 1 or July 1, 2015. <sup>13</sup>

Twelve comments were received. All commentators approved the proposal or declined to indicate either approval or disapproval. However, seven of the eight approving comments also recommended modifications. The most extensive substantive comments were made by three public counsel organizations, Bet Tzedek Legal Services and Public Counsel, from Los Angeles; and the San Diego Volunteer Lawyer Program (commentators 1, 7, and 8). A number of changes were made in the rule of court and the basic fee waiver application, form FW-001-GC, in response to these comments. Other recommendations for changes were declined by the committee. The committee has responded in detail to all the comments in the attached comment chart. The main substantive comments and the committee's responses are summarized below.

# Rule 7.5(e)(1)(A) and Form FW-001-GC—Imputation of Parental/Spousal Financial Condition to Ward or Conservatee

As circulated for public comment, proposed rule 7.5(e)(1)(A) defined the financial condition of the conservatee or ward as including the financial condition of any person against whom the conservatee or ward had a claim for support, including a spouse, registered domestic partner, or parent. Proposed form FW-001-GC, as circulated for public comment, reflected this definition by requesting information about those against whom the conservatee or ward might have such a claim, including the parents' residence address, employment, and whether there is a support order outstanding.

Several commentators objected to both this definintion in the rule and the collection of this information on the form. These commentators contended that no portion of a parent's financial condition should be considered part of the financial condition of the ward.

The committee made several changes to the proposal in response to these comments. The most significant change was the modification of rule 7.5(e)(1)(A) and the application form to provide that support from a parent of a (proposed) ward or a divorced spouse or registered domestic partner of a (proposed) conservatee could be considered as part of the ward's or conservatee's financial condition for fee waiver purposes only to the extent of a court order for support. This change means that the support order establishes the maximum extent to which the financial

<sup>&</sup>lt;sup>13</sup> See page 3 above.

condition of the parents or the divorced spouse or partner is to be attributed to the ward or conservatee for fee waiver purposes. It also brings Government Code section 68637(e) into play. That section, concerning child or spousal support orders in family law cases in which one party has received a fee waiver, requires the court to consider the likelihood of payment of the support ordered by the court when it determines whether the order represents a change of financial condition affecting the waiver previously granted. Rule 7.5(e)(1)(A) explicitly requires the court to consider likelihood of payment here, thereby making the treatment of support orders for fee waiver purposes under the rule the same as their treatment for those purposes in family law cases.

#### In addition, the committee:

- Modified item 8a on the form, which as circulated for public comment, asked if family members living with the ward or conservatee or who support him or her receive the listed public benefits. The recommended form asks only if one or both of the ward's parents, or the conservatee's spouse or registered domestic partner, receive such benefits.
- Modified item 10 by deleting the request for the parents' employment information.

The committee believes these are appropriate changes, particularly in guardianships, where there would ordinarily be a loss of parental custody or confirmation of a prior informal loss of custody if a guardian of the ward's person is appointed. Support from either parent without support orders or informal support from other relatives in the ward's pre-guardianship household is likely to be negatively affected by appointment of the guardian, at least in the short term and especially if the appointment means that the ward's place of residence will change, and thus should not be relied upon for fee waiver purposes.

Two commentators—Bet Tzedek Legal Services and the Superior Court of Riverside County—also expressed concern that item 8b's reference to income from the ward's or conservatee's household might include income of an appointed resident guardian or conservator, who is not personally obligated to financially support the ward or conservatee (see Prob. Code, §§ 2420, 2422). The committee agreed that this reference was problematic if the guardian or conservator is not otherwise obligated to support the ward or conservatee. The effect when applied to item 8b would not be to require support from the guardian or conservator, but including his or her income might cause the fee waiver to be denied because the total household income is thereby increased over the ceiling figure for the family/household shown in the item. Similarly, including personal income of a resident guardian or conservator in household income might cause the ward or conservatee not to qualify under item 8c, lack of sufficient income to pay for both common necessaries of life and court fees.

To address these concerns, the committee modified the form to add the following parenthetical instruction:

(Do not include income of guardian or conservator living in the household in 8b. or 8c. or count him or her in family size in 8b. unless he or she is a parent of the ward or the spouse or registered domestic partner of the conservatee.)

This instruction also reflects the committee's conclusion that if income from a resident guardian or conservator is not included under item 8b, he or she should also not be counted in family size under that item. Note that this instruction does not apply to a guardian or conservator who is a parent of the ward or the spouse or registered domestic partner of the conservatee, since such individuals are otherwise obligated to support the ward or conservatee.<sup>14</sup>

There are other detailed comments concerning rule 7.5 and the remaining items in form FW-001-GC, particularly from public-interest law firms. Virtually all of these comments are based on the principle that no one's finances other than the ward's or conservatee's are to be considered, regardless of what effect those finances might have on the actual financial condition of the ward or conservatee and without regard to the social and legal relationship of the other person to the ward or conservatee. The committee believes the legal basis of the commentators' position on this issue is neither sound nor required by the 2014 legislation and therefore has not modified the proposal in response to these comments.

# Form FW-001-GC, Item 3—Requirement for Separate Waiver Applications for Each Minor in Multi-Ward Cases

Two of the public counsel organizations also requested that item 3 of form FW-001-GC be modified to permit a single fee waiver application for more than one ward in a multi-ward case, based on the assumption that all such cases involve full or half-siblings and therefore, much of the information involving family relationships of the wards is the same. The instruction currently directs that separate applications must be made for each minor.

The committee recommends against this change. The fee waiver application is on behalf of each ward. There may be multi-ward cases in which some will qualify while others will not. Separate applications are necessary.

Moreover, common information for wards in multi-ward cases may be less common than the commentators suggest. Probate Code section 2106 authorizes multi-ward cases when the same guardian is proposed for appointment for two or more minors. The code section does not require

<sup>&</sup>lt;sup>14</sup> Subject to the limited exception provided in Probate Code section 2105(f) (custodial parent with a terminal illness eligible to be appointed as co-guardian of the person of his or her child), a parent cannot be appointed as the guardian of his or her child's person (Prob. Code, § 1514). However, a parent can be appointed as guardian of his or her child's estate.

the wards to be siblings or related in any other way, although some local rules specify at least a half-sibling relationship. The court has clear discretion under the statute to appoint a guardian for two or more unrelated minors notwithstanding a local rule. Judicial officers, including one from a county with a half-sibling local rule for multi-ward cases, report that in addition to half-siblings, many of these cases involve cousins, who have entirely different parents, although at least one common grandparent.

When there is repetitive information on two or more applications in the same case, the increased use and availability of electronic forms, including the fee waiver forms on the judicial branch's public Website available at no cost to the public, insertion of repetitive information on the forms is much easier than in the past.

#### Other comments regarding rule 7.5 and form FW-001-GC

Rule 7.5(h) as circulated for comment was a single-paragraph provision authorizing the court, upon the establishment of a guardianship or conservatorship of the estate, to collect previously waived fees from the estate under certain conditions, a provision similar to rule 7.5(f)(2), concerning decedents' estates. Commentator Bet Tzedek Legal Services requested the addition of a provision expressly directing a guardian or conservator of the person in which an initial fee waiver has been granted to appear and participate at any court hearings required by Government Code section 68636 for a reconsideration of the waiver.<sup>15</sup>

In response to this request, the committee has rewritten subdivision (h) of the rule by placing the original text in a paragraph (1) and adding the following as paragraph (2):

#### Conservatorships and guardianships of the person

In a conservatorship or guardianship of the person, if the court seeks to reconsider or modify a court fee waiver previously granted based on collection, application, or consideration of support, assets, or income described in (e), it must proceed as provided in Government Code section 68636 and comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5), including notice to the conservator or guardian, any support obligor, and any person in possession of the assets or income. The conservator or guardian must appear at the hearing on behalf of the conservatee or ward, and the court may also appoint counsel for the conservatee or ward under Probate Code section 1470.

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<sup>&</sup>lt;sup>15</sup> This request was made in the hope of having the provision replace rule 7.5(e)(2), which clarifies that the appointed fiduciary is the person who must perform all the duties required of the "person who received the initial fee waiver" under Government Code section 68636(a) even if he or she was not the person who applied for the waiver. Although the committee has added the provision requested by Bet Tzedek, it has decided to retain rule 7.5(e)(2.

Item 13 of FW-001-GC requests information about trusts in which a conservatee has an interest. The Superior Courts of Monterey and Riverside Counties recommended that special needs trusts of which the conservatee is a beneficiary should be exempt from consideration as part of the conservatee's financial condition for fee waiver purposes. The Riverside court's comment was also directed to spendthrift trusts. The committee does not believe that such trusts would generally be barred by trust provisions or law from paying court costs in the conservatorship proceeding or in litigation in which the conservator is involved, and such payments would not jeopardize distributions for the benefit of the conservatee but a court could certainly so determine in a case-by-case basis upon review of specific trust provisions and legal analysis of the effect of those provisions.

#### **Alternatives**

The 2014 legislation discussed above eliminated the alternative of doing nothing to change the current fee waiver forms to address conservatorships and guardianships, and civil actions involving conservators and guardians. As noted above, the committee considered the option of amending the existing fee waiver forms to include the elements required to comply with the legislation, but concluded that this would make the general fee waiver forms too long and complex.

### Implementation Requirements, Costs, and Operational Impacts

All superior courts and court staff that commented on this proposal estimated increased costs for training and implementation of this proposal. But the Superior Court of Los Angeles County expressed the view that the proposed rule and Judicial Council forms should lessen difficulties created by the 2014 fee waiver legislation by providing forms that have been customized to better address the special factors that come into play in protective probate proceedings (guardianships and conservatorships). Another court commentator advised that the new legislation would substantially decrease the investigation assessments collected by the courts in guardianships and conservatorships, but was careful to note that this effect is caused by the legislation, not this proposal. All court commentators approved of the proposed September 1, 2015 effective date of the rule of court and new Judicial Council forms, and none requested longer than a three-month period between the Judicial Council meeting considering the proposal and its effective date. One commentator actually expressed a preference for the September 2015 date over a January 1, 2016 effective date because the earlier date would be further from the annual federal poverty guidelines readjustment date in March, 2016 (Comment of Ana Hinajosa, Probate Division Supervisor, Superior Court of Kern County).

### **Attachments and Links**

- 1. Cal. Rules of Court, rules 3.50–3.53, 7.5, and 8.26, at pages 17–25
- 2. Judicial Council forms, FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-008-GC, FW-010-GC, FW-011-GC, FW-012-GC, APP-016-GC/FW-016-GC, FW-001-INFO, and APP-015/FW-015-INFO, at pages 26–56
- 3. Chart of comments, at pages 57–103
- 4. Attachment A:

AB 2747 (Stats. 2014, ch. 913),

 $\underline{http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201320140AB2747\&sear.ch\_keywords=$ 

# **Rule Proposal**

Rules 3.50, 3.51, 3.52, 3.53, and 8.26 of the California Rules of Court would be amended and rule 7.5 adopted, effective September 1, 2015, to read:

1		TITLE 3
2		Civil Rules
3		
4		Division 2
5		Waiver of Fees and Costs
6		
7	3.50	. Application of rules
8		
9	(a)	(b) * * *
0		
11	<u>(c)</u>	Probate fee waivers
12		
13		<u>Initial fee waivers in decedents' estate, probate conservatorship, and probate</u>
14		guardianship proceedings or involving guardians or conservators as parties
15		on behalf of their wards or conservatees are governed by rule 7.5.
16		
17	3.51	. Method of application
18		
19	<u>(a)</u> *	: * *
20		
21 22 23	<u>(b)</u>	Applications involving (proposed) wards and conservatees
22		
23		An application for initial fee waiver under rules 3.55 and 7.5 by a probate
24		guardian or probate conservator or a petitioner for the appointment of a
25 26		probate guardian or probate conservator for the benefit of a (proposed) ward
26		or conservatee, in the guardianship or conservatorship proceeding or in a
27		civil action or proceeding in which the guardian or conservator is a party on
28		behalf of the ward or conservatee, must be made on Request to Waive Court
29		Fees (Ward or Conservatee) (form FW-001-GC). An application for initial
30		fee waiver under rule 3.56 by a guardian or conservator or a petitioner for the
31		appointment of a guardian or conservator for the benefit of a (proposed)
32		ward or conservatee must be made on Request to Waive Additional Court
33		Fees (Superior Court)(Ward or Conservatee) (form FW-002-GC).

# 3.52. Procedure for determining application

The procedure for determining an application is as follows:

(1) \*\*\*

(2) An order determining an application for an initial fee waiver must be made on *Order on Court Fee Waiver (Superior Court)* (form FW-003) or, if the application is made for the benefit of a (proposed) ward or conservatee, on *Order on Court Fee Waiver (Superior Court)(Ward or Conservatee)* (form FW-003-GC), except as provided in (6) below.

(3) An order determining an application for an initial fee waiver after a hearing in the trial court must be made on *Order on Court Fee Waiver After Hearing (Superior Court)* (form FW-008) or, if the application is made for the benefit of a (proposed) ward or conservatee, on *Order on Court Fee Waiver After Hearing (Superior Court)* (Ward or Conservatee) (form FW-008-GC).

(4) Any order granting a fee waiver must be accompanied by a blank *Notice of Improved Financial Situation or Settlement* (form FW-010) or, if the application is made for the benefit of a (proposed) ward or conservatee, a *Notice to Court of Improved Financial Situation or Settlement (Ward or Conservatee)* (form FW-010(GC).

(5) Any order denying an application without a hearing on the ground that the information on the application conclusively establishes that the applicant is not eligible for a waiver must be accompanied by a blank *Request for Hearing About Fee Waiver Order (Superior Court)* (form FW-006) or, if the application is made for the benefit of a (proposed) ward or conservatee, a *Request for Hearing About Court Fee Waiver Order (Superior Court)(Ward or Conservatee)* (form FW-006-GC).

(6) \*\*\*

# 3.53. Application granted unless acted on by the court

- The application for initial fee waiver is deemed granted unless the court gives notice of action on the application within five court days after it is filed. If the application is deemed granted under this provision, the clerk must prepare and serve a *Notice: Waiver of Court Fees (Superior Court)* (form FW-005) or, if the application is made for the benefit of a (proposed) ward or conservatee, a *Notice:*
- 41 <u>applic</u> *Waive* 
  - Waiver of Court Fees (Superior Court) (Ward or Conservatee) (form FW-005-
- 43 <u>GC).</u> five court days after the application is filed.

1		TITLE 7
2		Probate Rules
3		
4		Chapter 1
5		General Provisions
6	75	Weigness of count food in decodors to estate a consequent and independ
7 8	<u>7.5.</u>	Waivers of court fees in decedents' estates, conservatorships, and guardianships
9		guardiansinps
10	<u>(a)</u>	Scope of rule
11	(44)	Scope of Ture
12		This rule governs initial fee waivers, as defined in rule 3.50(b), that are
13		requested by petitioners for the appointment of fiduciaries, or by fiduciaries
14		after their appointment, in decedents' estates, conservatorships, and
15		guardianships under the Probate Code. The rule also governs initial fee
16		waivers in other civil actions or proceedings in which conservators or
17		guardians are parties representing the interests of their conservatees or
18		wards.
19		
20	<u>(b)</u>	Court fee waiver requested by a petitioner for the appointment of a
21		conservator or guardian of the person, estate, or person and estate of a
22		conservatee or ward
22 23 24 25		
24		A petitioner for the appointment of a conservator or guardian of the person,
25		estate, or person and estate of a conservatee or ward must base an application
26		for an initial fee waiver on the personal financial condition of the proposed
27		conservatee or ward.
28		
29	<u>(c)</u>	Court fee waiver requested by a petitioner for the appointment of a
30		personal representative of a decedent's estate
31		
32		A petitioner for the appointment of a personal representative of a decedent's
33		estate must base an application for an initial fee waiver on the petitioner's
34		personal financial condition.

1 (d) Effect of appointment of a personal representative of a decedent's estate 2 on a court fee waiver 3 4 The appointment of a personal representative of a decedent's estate may be a 5 change of financial condition for fee waiver purposes under Government 6 Code section 68636 in accordance with the following: 7 8 (1) If the successful petitioner is an appointed personal representative: 9 10 (A) The petitioner's continued eligibility for an initial fee waiver must 11 be based on the combined financial condition of the petitioner and 12 the decedent's estate. 13 14 (B) Upon marshaling or collecting assets of the decedent's estate 15 following the petitioner's appointment and qualification as 16 personal representative, the petitioner must notify the court of a 17 change in financial condition under Government Code section 18 68636(a) that may affect his or her ability to pay all or a portion 19 of the waived court fees and costs. 20 21 (C) The court may make a preliminary determination under 22 Government Code section 68636(b) that the petitioner's 23 appointment as fiduciary is a change of financial condition that 24 makes the petitioner no longer eligible for an initial fee waiver 25 based, in whole or in part, on the estimates of estate value and 26 income contained in the petitioner's *Petition for Probate*. In that 27 event, the court must give notice and conduct the hearing required 28 by section 68636(b). 29 30 (2) If the successful petitioner is not an appointed personal representative: 31 32 (A) An initial fee waiver for that petitioner continues in effect 33 according to its terms for subsequent fees incurred by that 34 petitioner in the proceeding solely in his or her individual 35 capacity. 36 37 (B) The appointed personal representative may apply for an initial fee 38 waiver. The application must be based on the combined financial 39 condition of the personal representative and the decedent's estate.

## (e) Financial condition of the conservatee or ward

- (1) The financial condition of the conservatee or ward for purposes of this rule includes:
  - (A) The financial condition—to the extent of the information known or reasonably available to the conservator or guardian, or the petitioner for the conservator's or guardian's appointment, upon reasonable inquiry—of any person who has a duty to support the conservatee or ward, including a spouse, registered domestic partner, or parent. A divorced spouse's or divorced registered domestic partner's duty to support a conservatee and a parent's duty to support a ward under this subparagraph is limited to the amount of support ordered by a court. Consideration of a support order as an element of the conservatee's or ward's financial condition under this rule is subject to the provisions of Government Code sections 68637(d) and (e), concerning the likelihood that the obligated person will pay all or any portion of the support ordered by the court;
  - (B) A conservatee's interest in community property that is outside the conservatorship estate and under the management or control of the conservatee's spouse or registered domestic partner; and
  - (C) The right to receive support, income, or other distributions from a trust or under a contract.
- (2) Following the appointment of a conservator or guardian and the grant of an initial fee waiver based on the financial condition of the conservatee or ward, the conservator or guardian is the "person who received the initial fee waiver" for purposes of Government Code section 68636(a), whether or not he or she was the successful applicant for the initial waiver. The conservator or guardian must report to the court any changes in the financial condition of the conservatee or ward that affects his or her ability to pay all or a portion of the court fees and costs that were initially waived, including any changes in the financial condition of the persons or property mentioned in subparagraphs (1)(A) and (1)(B) of this subdivision of which the conservator or guardian becomes aware after reasonable investigation.

#### 1 Additional discretionary factors in the financial condition or **(f)** 2 circumstances of a decedent's, conservatee's, or ward's estate 3 4 The financial condition of the decedent's, conservatee's, or ward's (1) 5 estate for purposes of this rule may, in the court's discretion, include 6 consideration of: 7 8 (A) The estate's liquidity; 9 10 (B) Whether estate property or income is necessary for the support of 11 a person entitled to a family allowance from the estate of a 12 decedent, the conservatee or a person entitled to support from the 13 conservatee, or the ward; or 14 15 (C) Whether property in a decedent's estate is specifically devised. 16 17 If property of the estate is eliminated from consideration for initial 18 court fee waiver purposes because of one or more of the factors listed 19 in (1), the court may determine that the estate can pay a portion of court 20 fees, can pay court fees over time, or can pay court fees at a later time, 21 under an equitable arrangement within the meaning of Government 22 Code sections 68632(c) and 68634(e)(5). An equitable arrangement 23 under this paragraph may include establishment of a lien for initially 24 waived court fees against property distributable from a decedent's 25 estate or payable to the conservatee or ward or other successor in 26 interest at the termination of a conservatorship or guardianship. 27 28 **(g)** Payment of previously waived court fees by a decedent's estate 29 30 If the financial condition of a decedent's estate is a change of financial 31 condition of a fee waiver applicant under this rule that results in withdrawal 32 of a previously granted initial waiver of fees in favor of a petitioner for the 33 appointment of a personal representative, the estate must pay to the court, as 34 an allowable expense of administration, the fees and costs previously 35 waived. 36 37 (h) Termination or modification of previously granted initial fee waivers 38 39 Conservatorships and guardianships of the estate or person and estate (1) 40 Upon establishment of a conservatorship or guardianship of the estate 41 or person and estate, the court may collect all or a portion of court fees

previously waived from the estate of the conservatee or ward if the

court finds that the estate has the ability to pay the fees, or a portion

42

thereof, immediately, over a period of time, or under some other equitable agreement, without using moneys that normally would pay for the common necessaries of life for the conservatee or ward and his or her family. The court must comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5) to make the findings authorized in this paragraph.

(2) Conservatorships and guardianships of the person
In a conservatorship or guardianship of the person, if the court seeks to reconsider or modify a court fee waiver previously granted based on collection, application, or consideration of support, assets, or income described in (e), it must proceed as provided in Government Code section 68636 and comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5), including notice to the conservator or guardian, any support obligor, and any person in possession of the assets or income. The conservator or guardian must appear at the hearing on behalf of the conservatee or ward, and the court may also appoint counsel for the conservatee or ward under Probate Code section 1470.

# (i) Civil actions in which a conservator or guardian is a party representing the interests of a conservatee or ward

In a civil action in which a conservator or guardian is a party representing the interests of a conservatee or ward against another party or parties, for purposes of Government Code sections 68631.5, 68636, and 68637:

(1) The conservator or guardian is the person with a duty to notify the court of a change of financial condition under section 68636(a) and the person the court may require to appear at a court hearing under sections 68636(b) and (c);

(2) The conservatee or ward and the persons identified in subparagraphs (1)(A) and (B) of subdivision (e) of this rule is the person or persons whose change of financial condition or circumstances of which the court is to be notified under section 68636(a); and

(3) The conservatee or ward is the person or party whose initial fees and costs were initially waived under sections 68636(c) and 68637.

1	<u>(1)</u>	Advances of court fees and costs by legal counsel
2		(1) (2)
3		(1) Government Code section 68633(g)—concerning agreements between
4		applicants for initial court fee waivers and their legal counsel for
5		counsel to advance court fees and costs and court hearings to determine
6		the effect of the presence or absence of such agreements on the
7		applications—applies to proceedings described in this rule.
8		
9		(2) Conservators, guardians, and petitioners for their appointment applying
10		for initial fee waivers under this rule represented by legal counsel, and
11		their counsel, must complete the Request to Waive Court Fees (Ward
12		or Conservatee) (form FW-001-GC), including items 2a and 2b, and, if
13 14		a request to waive additional court fees is made, the <i>Request to Waive</i>
15		Additional Court Fees (Superior Court) (Ward or Conservatee) (form
16		FW-002-GC), including items 2a and 2b. The reference to "legal-aid type services" in these forms refers to legal services provided to an
17		type services" in these forms refers to legal services provided to an
18		applicant by counsel for or affiliated with a qualified legal services
19		project defined in Business and Professions Code section 6213.
20	(lz)	Expiration of initial court for weivers in decodents, estates
21	<u>(k)</u>	Expiration of initial court fee waivers in decedents' estates, conservatorships, and guardianships
22		conservator snips, and guar diansnips
23		"Final disposition of the case" in decedent's estate, conservatorship, and
24		guardianship proceedings for purposes of determining the expiration of fee
25		waivers under Government Code section 68639 occurs on the later of the
26		following events:
27		Tollowing events.
28		(1) Termination of the proceedings by order of court or under operation of
29		law in conservatorships and guardianships of the person; or
30		iaw in conservatorsings and gaardransings of the person, or
31		(2) Discharge of personal representatives of decedents' estates and
32		discharge of conservators or guardians of estates.
33		and things of toniber and is a sum of the su
34		TITLE 8
35		
36		Appellate Rules
37		
38		Division 1
39		Rules Relating to the Supreme Court
40		and Courts of Appeal
41		**

1 Chapter 1 2 **General Provisions** 3 4 Article 2 5 Service, Filing, Filing Fees, 6 Form, and Number of Documents 7 Rule 8.26. Waiver of fees and costs 8 9 10 **Application form** (a) 11 12 An application for initial waiver of court fees and costs in the Supreme Court or 13 Court of Appeal must be made on *Request to Waive Court Fees* (form FW-001) 14 or, if the application is made for the benefit of a (proposed) ward or conservatee, 15 on Request to Waive Court Fees (Ward or Conservatee) (form FW-001-GC). The 16 clerk must provide Request to Waive Court Fees (form FW-001) or Request to 17 Waive Court Fees (Ward or Conservatee) (form FW-001-GC) and the Information 18 Sheet on Waiver of Fees and Costs (Supreme Court, Court of Appeal, or Appellate 19 Division) (form APP-015/FW-015-INFO) without charge to any person who 20 requests any fee waiver application or states that he or she is unable to pay any 21 court fee or cost. 22 \* \* \* 23 **(b)** 24 25 **Procedure for determining application** 26 27 The application must be considered and determined as required by Government 28 Code section 68634.5. An order from the Supreme Court of Appeal 29 determining the application for initial fee waiver or setting a hearing on the 30 application in the Supreme Court of Appeal may be made on *Order on* 31 Court Fee Waiver (Court of Appeal or Supreme Court) (form APP-016/FW-016) 32 or, if the application is made for the benefit of a (proposed) ward or conservatee, 33 on Order on Court Fee Waiver (Court of Appeal or Supreme Court) (Ward or 34 Conservatee) (form APP-016-GC/FW-016-GC). 35 \* \* \* 36  $(\mathbf{d})$ – $(\mathbf{g})$ 

# FW-001-GC

## **Request to Waive Court Fees** (Ward or Conservatee)

This form must be used by a guardian or conservator, or by a petitioner for the appointment of a guardian or conservator, to request a waiver of court fees in the guardianship or conservatorship court proceeding or in any other civil action in which the guardian or conservator represents the interests of the ward or conservatee as a plaintiff or defendant.

If the ward or conservatee (including a proposed ward or conservatee if a petition for appointment of a guardian or conservator has been filed but has not yet been decided by the court) directly receives public benefits or is supported by public benefits received by another for his or her support, is a low-income person, or does not have enough income to pay for his or her household's basic needs and the court fees, you may use this form to ask the court to waive the court fees. The court may order you to answer questions about the finances of the ward or conservatee. If the court waives the fees, the ward or conservatee, his or her estate, or someone with a duty to support the ward or conservatee, may still have to pay later if:

- You cannot give the court proof of the ward's or conservatee's eligibility,
- The ward's or conservatee's financial situation improves during this case, or
- You settle the civil case on behalf of the ward or conservatee for \$10,000 or more. The trial court that waives fees will have a lien on any such settlement in the amount of the waived fees and costs. The court may also charge the ward or conservatee, or his or her estate, any collection costs.

### CONFIDENTIAL

Clerk stamps date here when form is filed.

#### DRAFT

### **NOT APPROVED BY** THE JUDICIAL COUNCIL

Fill in court name and street address:

rvatee,
ratee, Fill in case number and name:
Case Number:
also tts.  he court to appoint a guardian or conservator):  Phone number:
1 none numeer.
State Bar No.:
Telephone:
E-mail:

	ng legal-aid type servio	es based on you	r or the ward's or conservatee's low income, court to waive the fees.				
3 Ward's or Conservatee's In	Ward's or Conservatee's Information (file a separate Request for each						
Name:			Age and date of birth (ward only):				
Street or mailing address:							
City:	State:	Zip:					
Phone number:							
4) Ward's or Conservatee's La	awyer, if any: Name:						
Firm or Affiliation:			State Bar No.:				
Address:			Telephone:				
City:	State:	Zip:	E-mail:				
5) Ward or Conservatee's Job	(job title; if not emplo	yed, so state):					
Name of employer:		_					
Employer's address:							

Name	of (Proposed) War	d or Conservate	ee:		Ca	ase Number:	
	/hat court's fees	or costs are vo	nu askina	to he waived			
(6) W	Superior Court (Se	ee Information Shourt of Appeal, of Sees (form APP-0 asked the court to	heet on Wai r Appellate 15/FW-015 o waive cou	iver of Superior Division of Su I-INFO).) art fees for this	Court Fees a perior Court (	See <i>Information</i> st six months.	n Sheet on Waiver of
<b>8</b> [	Why are you as	-	•	-			· —
	☐ The ward or or domestic partr ☐ Supplemen ☐ IHSS (In-H ☐ County Re.	ne or both of the ener, receive (check tal Security Incomes Supportive lief/General Assistants)	ward's pare  k all that ap  me (SSI)  Services)  stance	nts, or the consorply):  State Suppler CalWORKS CAPI (Cash A	ervatee or the mental Payme or Tribal TAl Assistance Pr	ent (SSP)   NF   NF   Ogram for Ageo	
b.		ed below. (If you					s for taxes) is less than ge 4 of this form.)*
	1	\$1,226.05	3	\$2,092.71	5	\$2,959.38	If more than 6 people at home, add \$433.34
	2	\$1,659.38	4	\$2,526.05	6	\$3,392.71	for each extra person.
c.	fees. I ask the c  (i) □ Waive al  (iii) □ Let the ()	court to ( <i>check on</i> l court fees and c	e, and you	must fill out ite  (ii) □ Waive	ms 14, 15, 16, some court for	, 17, and 18 on ees and costs.	
size ii	n 8b. unless he or sh	ne is a parent of the or petitioners	he ward or for their	the spouse or reappointment	egistered dom must comp	estic partner of lete items 9 a	,
	ource (e.g., gift, inha		ent, judgmei	nt, insurance):	Est. c	ollection date:	
	Name of ward's fa Street or mailing a	nther:			Deceased	l (date of death	):
	City:Phone number:			State: Zip:			
b.					☐ Decease	d(date of death	):
	Street or mailing a	address:				,	,
	Street or mailing a City: Phone number:			State: Zip:			
c.	Ward's parents are					_	
	Payor (name):					G N 1	
	Court:		rtast).		Month!	Case Number:	
	Date of order (if multiple, date of latest): Monthly amount:						

Nan	ne of (Proposed) Ward or Conservatee:	Case Number:			
	Conservators or petitioners for their appointme	ent must complete items 11–13.			
<b>(11)</b>	Conservatee's Estate: ☐ Person only, no estate.				
	☐ Inventory or petition estimated value:	Est. collection date:			
<b>12</b> )	Conservatee's Spouse's or Registered Domestic Partner	er's Information:			
	Name of conservatee's spouse or registered domestic partner:				
	Date of marriage or partnership:	Deceased (date of death):			
	Street or mailing address:  City: State: Zip:  Name of employer (if none, so state):  Employer's address:  The conservatee's spouse or partner is is is not managing or,	Phone number:			
	Name of employer (if none, so state):  State: State: Zip:	<del></del>			
	Employer's address:  The conservatee's spouse or partner  is is not managing or,	State: Zip:			
	planning to manage, some or all of the couple's community property should be planning to manage, some or all of the couple's community property should be property should be property managed, or expected to be managed, by Divorced (date of final judgment or decree):  Court:  Case Number:  Support order for conservations.	own on page 4 includes does not include the spouse/partner outside the estate.			
	Date of support order (if multiple, date of latest):				
13	The Conservatee and Trusts:				
	The conservatee:				
	a.   Is Is Is not a trustor or settlor of a trust.				
	b. ☐ Is ☐ Is not a beneficiary of a trust.				
	If you selected "Is" to complete any of the above statements, identify and provide, in an attachment to this <i>Request</i> , the current address and telephone number of the current trustee(s) of each trust, describe the general terms of and value of each trust and the nature and value of the conservatee's interest in each trust, and the amount(s) and frequency of any distributions to or for the benefit of the conservatee prior to your appointment as conservator of which you are aware. ( <i>You may use Judicial Council form MC-025 for this purpose</i> .)				
ins	All applicants who checked item 8b or item 8c on pastructions for completion of items 14–16 or items 14-18				
true attac	information I have provided on this form and all attachments and correct to the best of my information and belief. The information concerning myself is true and correct. I declare under alifornia that the foregoing is true and correct.	mation I have provided on this form and all			

Print your name here Sign here

If you checked 8a on page 2, do not fill out to 8c, you <b>must</b> answer questions 14–18. If you "Financial Information" and the ward's or continuous to the second se	u need more spac	e, attach	for	m MC-025 or atta		
Check here if the ward's or conservatee's income month to month. If it does, complete the her average income for the past 12 months.		a. (	Cas			\$
		b. <i>i</i>		nancial accounts (list l		
(15) Ward's or Conservatee's Gross Monthly		(				
a. List the source and amount of <b>any</b> income the		(	(2)			\$
gets each month, including: wages or other inc before deductions, spousal/child support, retire		(	(3)			\$
disability, unemployment, military basic allowa		С.	Cars	s, boats, and other veh		
(BAQ), veterans payments, dividends, interest	, trust income,			Make / Year	Fair Market Value	How Much You Still Owe
annuities, net business or rental income, reimb			(1)			\$
related expenses, gambling or lottery winnings			(2)		\$	
(1)			(3)		\$	\$
(2)	\$	d. I	Rea	l estate		How Much You
(3)	\$			Address	Value	Still Owe
(4)	\$	(	(1)		\$	\$
(5)	\$	(	(2)		\$	\$
b. Total monthly income:	\$			er personal property (jeds, etc.):	ewelry, furniture, furs	, stocks,
16 Ward's or Conservatee's Household's In				. ,	Fair Market	How Much You
a. List the income of all other persons living in the			,	Describe	Value	Still Owe
home who depend in whole or in part on him or whom he or she depends in whole or in part to	or ner for support, or on					\$
			(2)		\$	\$
Name Age Relationship		(10) Wa		or Conservatee's I		nly
(2)		De	duc	tions and Expenses	i	
		a.	List	any payroll deductions	and the monthly am	ount below:
(3)			(1)			\$
(4)						
(5)						\$
(6)			(4)			\$
(7)		b.	Ren	t or house payment an	d maintenance	\$
(9)	\$	c.	Foo	d and household supp	lies	\$
(10)				ies and telephone		\$
b. Total monthly income of persons above:				hing		\$
Total monthly income and				ndry and cleaning		\$
household income (15b plus 16b):	\$			ical and dental expens		\$
				rance (life, health, acc ool, child care	ident, etc.)	\$
To list any other facts you want the court to know	ow such as the				other marriage)	\$ \$
(proposed) ward's or conservatee's unusual me				d, spousal support (an sportation, gas, auto r		
etc, attach form MC-025 or attach a sheet of pa				allment payments (list		Ψ
"Financial Information" and the (proposed) wa				aid to:	odom bolow).	
conservatee's name and case number at the top		(	(1)			\$
			(2)			\$
Check here if you attach	another page. 🔲		(3)			\$
Important! If the ward's or conservatee's fina	ancial situation or					Φ.
ability to pay court fees improves, you must				ges/earnings withheld b		\$
within five days on form FW-010-GC.		n. ,		other monthly expense aid to:	es (list each below).	
<u> </u>	gowyotow living					How Much?
Do not include income of guardian or con						Ψ
in the household in item 16, his or her mo			(2)			Φ
property in item 17, or his or her deduction item 18 unless he or she is a parent of the		(	(3)	Total mar	nthly expenses	<b>⊅</b>
in item 18 unless he or she is a parent of t					18a –18n above):	\$
spouse or registered domestic partner of	me conservatee.			(auu	roa - ron above).	Ψ

Case Number:

Name of (Proposed) Ward or Conservatee:

# FW-002-GC

# Request to Waive Additional Court Fees (Superior Court) (Ward or Conservatee)

This form must be used by a guardian or conservator, or a petitioner for the appointment of a guardian or conservator, in the guardianship or conservatorship proceeding or in any other civil action in which the guardian or conservator represents the interest of the ward or conservatee as a plaintiff or defendant, to ask the court to waive additional court fees that are not covered in a current order. If you have not already received an order that waived or reduced your court fees, you must complete and file a Request to Waive Court Fees (Ward or Conservatee), form FW-001-GC, along with this form.

court to appoint a guardi	uardian or conservator, or pe an or conservator):	serve control are	Fill in case number and name:
Name:			Case Number:
City:	State: Z	ip:	Case Name:
Phone number:			
Your Lawyer (if you ha	ve one): Name:		
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a horizontal point of the control of the con	State:	Zip: f your fees or conture: res based on the asking the cou	E-mail:  osts (check one):  Yes No  e ward's or conservatee's low income, you rt to waive the fees.
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a howard's or Conservated Name:  Street or mailing address City:	State:State:State:State:State:State:State:State:State:State:State:State:State:State:State:State:State:	Zip:	E-mail:  osts (check one):  Yes No  e ward's or conservatee's low income, you rt to waive the fees. or each ward in a multi-ward case): Age and date of birth (ward only)
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a h  Ward's or Conservate  Name:  Street or mailing address  City:  Phone number:	State:State:State:State:State:State:State:State:State:State:State:State:State:State:State:	Zip:Zip:	E-mail:  osts (check one):  Yes  No  e ward's or conservatee's low income, you rt to waive the fees. or each ward in a multi-ward case): Age and date of birth (ward only,
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a howard's or Conservate Name:  Street or mailing address City:  Phone number:  Ward's or Conservate Ward's or Conservate Manders Mand	State:  If to advance all or a portion of sust sign here.) Lawyer's sign providing legal-aid type service earing to explain why you are see's Information (file a september of state:  State:	Zip:Zip:	E-mail:  osts (check one):  Yes No  e ward's or conservatee's low income, you rt to waive the fees. or each ward in a multi-ward case): Age and date of birth (ward only)
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a howard's or Conservated Name:  Street or mailing address City:  Phone number:  Ward's or Conservated Firm or Affiliation:	State:	Zip:Zip:	E-mail:  osts (check one):  Yes No  e ward's or conservatee's low income, you rt to waive the fees. or each ward in a multi-ward case): Age and date of birth (ward only)
Address:  City:  a. The lawyer has agreed (If yes, your lawyer m)  b. If your lawyer is not p may have to go to a h  Ward's or Conservate Name:  Street or mailing address City: Phone number:  Ward's or Conservate Firm or Affiliation: Address:	State:	Zip:Zip:	E-mail:  osts (check one):  Yes No  e ward's or conservatee's low income, you rt to waive the fees. or each ward in a multi-ward case): Age and date of birth (ward only,

**CONFIDENTIAL** 

**DRAFT** 

Not approved by the

**Judicial Council** 

Superior Court of California, County of

Fill in court name and street address:

Clerk stamps date here when form is filed.

Name of (Proposed) Ward or Conservatee:	Case Number:
What other fees do you want the court fee waiver order to cover? (Check all a.	that apply):
Why does the ward or conservatee need these other services? (Explain):	
Notice: The court may order you to answer questions about the finances of the wayou, as guardian or conservator of his or her estate, to pay back waived fees. The efforts to collect money to pay back waived fees from persons who owe a duty to the fees are not paid back, the court may also charge collection fees.  If there is a change in the financial circumstances of the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the ward or conservatee during the court may also charge to the court may also cha	e court may also direct you to make o support the ward or conservatee. If
ability to pay fees and costs, you must notify the trial court within five days. (Us	
If this case is a civil action against another person on behalf of the ward or consemay order the other side to pay the fees. If you settle the case against another per the ward's or conservatee's estate, the trial court will have a lien on the settleme. The trial court may not dismiss the case until the lien is paid.	rson for \$10,000 or more payable to
The court may also have a lien against the ward's or conservatee's estate that mudistributed, the guardianship or conservatorship proceeding is concluded, and yo conservator.	
I declare under penalty of perjury under the laws of the State of California theoreet.	nat the information above is true and
Date:	
<u> </u>	
Print your name here	Sign here

F۷	V-003-GC Order on Court Fee Waiver (Superior Court) (Ward or Conservatee)	Clerk stamps date here when form is filed.  DRAFT
1	(Proposed) guardian or conservator who asked the court to waive court fees for (proposed) ward or conservatee:	NOT APPROVED BY
	Name:	THE JUDICIAL COUNCIL
	Street or mailing address:  City:  State:  Zip:	-
	Telephone:	_
<b>2</b>	Lawyer, if person in 1 has one:	
	Name:State Bar No:	
	Firm or Affiliation:	_
	Street or mailing address:	Fill in court name and street address:
	City: State: Zip:	Superior Court of California, County of
	City:         State:         Zip:           E-mail:         Telephone:	
3	(Proposed) ward or conservatee:	
	Street or mailing address:	
	Name: Street or mailing address: City: State: Zip:	
	Telephone:	
4	Lawyer for (proposed) ward or conservatee, if any:	Fill in case number and name:
	Name:State Bar No:	Case Number:
	Firm or Affiliation:	
	Street or mailing address:	Case Name:
	City: State: Zip:	
	E-mail: Telephone:	
<b>(5)</b>	A request to waive court fees was filed on (date):	
	The court made a previous fee waiver order in this case on (date):	
	Read this form carefully. All checked boxes X a	
and can a from finar	ce: The court may order you to answer questions about the ward's or consmay later order payment of the waived fees from his or her estate. If this halso charge collection fees. The court may also direct you to make efforts a persons who owe a duty to support the ward or conservatee. If there is a acial circumstances during this case that increases his or her ability to pay t within five days. (Use form FW-010-GC.)	nappens and the fees are not paid, the court to collect money to pay back waived fees change in the ward's or conservatee's
may	is case is an action against another party and you win the case on behalf of order the other side to pay some or all of the waived fees. If you settle the have a lien on the settlement in the amount of the waived fees. The trial cid.	e matter for \$10,000 or more, the trial court
The	court may also have a lien against the ward's or conservatee's estate that ibuted, the guardianship or conservatorship proceeding is concluded, and	

the court makes the following orders: a. The court **grant**s your request concerning the ward's or conservatee's court fees and costs, as follows: (1) **Fee Waiver.** The court grants your request and waives the fees and costs listed below.

(Cal. Rules of Court, rules 3.55 and 8.818.) You do not have to pay the court fees for the following:

- Filing papers in Superior Court
- Giving notice and certificates
- Making copies and certifying copies Sending papers to another court department
- Sheriff 's fee to give notice
- Court-appointed interpreter in small claims court
- Court fee for phone hearing
- (List continued on next page.)

Name of	f (Propo	sed) Ward or Conservatee:	Case Number:
<b>6</b> a.	(1)	<ul> <li>Reporter's fee for attendance at hearing or trial, if reporter proves the Assessment for court investigations under Probate Code sections.</li> <li>Preparing, certifying, copying, and sending the clerk's transcript.</li> <li>Holding in trust the deposit for a reporter's transcript on appear.</li> <li>Making a transcript or copy of an official electronic recording.</li> </ul>	n 1513, 1826, or 1851 ot on appeal l under rule 8.130 or 8.834
	(2)	☐ Fees for court-appointed experts ☐ Court-ap ☐ Other(specify):	*
b.		court <b>denies</b> your fee waiver request, as follows:	
		rning! If you miss the deadline below, the court cannot process your required with your original request. If the papers were a notice of appeal, the	
	(1)	The court <b>denies</b> your request because it is incomplete. You have this order (see date of service on next page) to:  • Pay the ward's or conservatee's fees and costs, or  • File a new revised request that includes the items listed below (	
	(2)	The court <b>denies</b> your request because the information you provi or conservatee is not eligible for the fee waiver you requested (sp	-
		The court has enclosed a blank <i>Request for Hearing About Court Conservatee</i> )(Superior Court), form FW-006-GC. You have 10 order (see date of service on next page) to:	
		<ul> <li>Pay the fees and costs in full or the amount listed in c below, or</li> <li>Ask for a hearing in order to show the court more information. <i>hearing.</i>)</li> </ul>	
c.		court needs more information to decide whether to grant your recow. The hearing will be about (specify questions regarding eligibility)	
		Bring the following proof to support your request if reasonably	available:

Name of (Proposed) Ward or Conservatee:	Case Number:

**Warning!** If item c is checked, and you do not go to court on your hearing date, the judge will deny your request to waive court fees, and you will have 10 days to pay the ward's or conservatee's fees. If you miss that deadline, the court cannot process the court papers you filed with your request. If the papers were a notice of appeal, the appeal may be dismissed.

NOTE TO GUARDIAN or CONSERVATOR: If there are unpaid court fees after a denial of a request for a fee waiver, your case—including the guardianship or conservatorship proceeding if the waiver is requested in that matter—might not go forward. After a denial, you may choose to advance the court costs yourself to ensure that the case proceeds. If you or another person is appointed as guardian or conservator, you would have an opportunity to be reimbursed for such advances from the assets of the guardianship or conservatorship estate, if any, as allowable expenses of administration. You might also have the right to reimbursement for advanced court costs from persons with an obligation to support the ward or conservatee from assets not part of his or her estate, such as a parent of the ward, the spouse or registered domestic partner of the conservatee who is managing the couple's community property outside the conservatorship estate, or the trustee of a trust of which the conservatee is a beneficiary.

		Name and address of cou	rt if different from above:		
Hearing → Date:		<u> </u>			
Dept.:	Room:				
Date:					
	Signature of (c)	heck one):	Clerk, Deputy		
		u ask at least 5 days before you IC-410. (Civil Code, § 54.8.)	ir hearing. Contact the clerk's		
Clerk's Certificate of Service					
I certify that I am not involved in	this case and (check one	e): A certificate of ma	ailing is attached.		
☐ I handed a copy of this order to	o the party and attorney	, if any, listed in 1, 2, and	at the court, on the date below.		
		party and attorney, if any, at the _, California on the date below	e addresses listed in (1), (2), and		
Date:		Clerk, by	, Deputy		
	This is a	a Court Order.			

	Vaiver of Court Fees  Court) (Ward or Conservatee)	Clerk stamps date here when form is filed.
(Proposed) guardian or cor waive court fees for (propo	DRAFT	
Name:		NI-4 A
Mailing address:	State:Zip:	Not Approved
City:	State:Zip:	by the
Telephone:		Judicial Council
Lawyer, if person in 1 has		
	State Bar No:	_
		Fill in court name and street address:
Street or mailing address:	State: 7in:	— Superior Court of California, County of
F-mail:	State: Zip: Zip: Telephone:	—
L-man.	1elephone.	_
(Proposed) ward or conservation Name:	vatee:	
Mailing address:		
City:	State: Zip:	Court fills in case number when form is filed.
Telephone:		Case Number:
<ul><li>Lawyer for (proposed) ward</li></ul>		
Name:	State Bar No:	Case Name:
Firm or Affiliation:		_
Street or mailing address:		_
City:	State: Zip: Telephone:	
E-mail:	Telephone:	
Your Request to Waive Court Fo	ees was filed on (date):	
fee waiver is granted for the foll  Filing papers  Giving notice and certifica  Sending papers to another  Court fee for phone hearin  Making copies and certify  Sheriff's fee to give notice  Court-appointed interprete  Reporter's fee for attendar  Assessment for court investor	court department g ing copies	D by the court 13, 1826, or 1851

Read Notice to (Proposed) Guardian or Conservator on page 2.

Clerk, by \_\_\_\_\_\_, Deputy

Date:

• Holding in trust the deposit for a reporter's transcript on appeal under rules 8.130 or 8.834

• Making a transcript or copy of an official electronic recording under rule 8.835

Name of (Proposed) Ward or Conservatee:		Case Number:	Case Number:	
Notice to (Proposed) Guardian or Conserve ward's or conservatee's finances and order pare not paid, the court can also charge collect the waived fees from those owing a duty of s	ayment of the waived fees from tion fees. The court may also o	n his or her estate. If this order you make efforts to	happens and the fees	
If there is a change in the ward's or conserva to pay fees and costs, you must notify the tria			ases his or her ability	
If this case is a civil case against another part may order the other side to pay the fees. If yo the settlement in the amount of the waived fe	ou settle the civil case for \$10,0	000 or more, the trial cour	rt will have a lien on	
The court may also have a lien against the wadistributed, the guardianship or conservators conservator.				
Cle	erk's Certificate of Servi	ice		
I certify that I am not involved in this case and	d (check one):	A certificate of mailing is	attached.	
☐ I handed a copy of this notice to the party date below.	and attorney(s), if any, listed is	n (1), (2), and (4), at th	e court, on the	
This notice was mailed first class, postage and 4, from (city):	paid, to the party and attorney, California on	- · · · · · · · · · · · · · · · · · · ·	es listed in (1), (2),	
Date:	Clerk, by		, Deputy	

### FW-006-GC

# Request for Hearing About Court Fee Waiver Order (Superior Court) (Ward or Conservatee)

#### **CONFIDENTIAL**

Clerk stamps date here when form is filed.

Street or mailing address:		Not Approved
		<del></del>
City:	State: Zip:	by the
Telephone:		Judicial Council
Lawyer, if person in 1ha	as one:	
Name:	State Bar No:	
Firm or Affiliation:		Fill in court name and street address:  Superior Court of California, County of
Street or mailing address:		Superior Court of Camorina, County (
City:	State: Zip:	
E-mail:	Telephone:	
(Proposed) ward or cons		Court fills in case number when form is filed.
Street or mailing address:	States 7'm	Case Number:
	State:Zip:	
Telephone:		Case Name:
)	ard or conservatee, if any:State Bar No:	
Eigen og Affiliation.		
Street or mailing address:		
City:	State:Zip:	
E mail:	Telephone:	

6 I ask the court for a hearing on my fee waiver request so that I can bring more information about the (proposed) ward's or conservatee's financial situation.



**Request for Accommodations.** Assistive listening systems, computer-assisted real-time captioning, or sign language interpreter services are available if you ask at least five days before your hearing. Contact the clerk's office for *Request for Accommodation*, form MC-410.

7 🗆	The additional facts that support my request for a fee waiver are (describe): (Use this space if you want to tell the court in advance what facts you want considered at the hearing. If the space below is not enough, attach form MC-025. Or attach a sheet of paper and write Additional Facts and your name and case number at the top. You may also attach copies of documents you want the court to look at.
Oate:	<b>_</b>
Type or p	print your name Sign your name

Case Number:

Name of (Proposed) Ward or Conservatee:

W-007-GC	(ward or Conservate	,	Draft
waive court for Name:	uardian or conservator who as ees for (proposed) ward or co	nservatee:	Not Approved by the
Street or mailing	g address:		— Judicial Council
City:	State:	Zip:	
Telephone:			
Lawyer, if per	son in 1 has one:		
Name:		State Bar No:	Fill in court name and street address:
Firm or Affiliati	on:		Superior Court of California, County o
Street or mailing	g address:		
City:	State:	Z1p:	
	Tele	epnone:	
,	ard or conservatee:		
Name:	11		Court fills in case number when form is filed.
Street or mailing	g address:	7in:	Case Number:
Telephone:	State:	_ Zip	Case Name:
		**	Case Name.
, -	oposed) ward or conservatee	•	
Firm or Affiliati	Ou.		
	on:g address:		—
City:	State:	Zip:	
E-mail:	Tele	ephone:	
The court receiv	red your request for a hearing about		
	Read this form carefully. Al	l checked boxes X	are court orders.
	<b>nearing</b> on the date below. You ma		vard or conservatee for a fee waiver. <b>Go to</b> about the ward or conservatee's financial
		Name and add	dress of court if different from above:
Dept.:	Room:		



language interpreter services are available if you ask at least five days before your hearing. Contact the clerk's office for Request for Accommodation, Form MC-410. (Civil Code, § 54.8(f))

Name of (Proposed) Ward or Conservatee:		Case Number:
7 ☐ The court <b>denies</b> your request for a. ☐ The hearing request was not fi for a fee waiver. (Government	led within ten days after the cler	at apply): -k gave notice of the denial of the request
	een denied by the court in your	
Date:	•	
	Signature of (check one): [	☐ Judicial Officer ☐ Clerk, Deputy
	Clerk's Certificate of Serv	vice
I certify that I am not involved in this case.  I handed a copy of this notice to the pabelow.		icate of mailing is attached. ed in 1, 2, and 4, at the court, on the date
This notice was mailed first class, post in 1, 2, and 4, from (city):	age paid, to the parties and attor	rney(s), if any, at the addresses listed, California on the date below.
Date:	Clerk, by	, Deputy

## FW-008-GC

# Order on Court Fee Waiver After Hearing (Superior Court)(Ward or Conservatee)

(Proposed) quardian or conservator who asked the court to

Clerk stamps date here when form is filed.

#### Draft

Name:	-	Not Approved by
Street or mailing address:		— the Judicial Council
City:	State:Zip:	
Telephone:		
Lawyer, if person in (1)has	one:	
Name:	State Bar No:	
Time and CCiliadian.		Fill in court name and street address:
Street or mailing address:		Superior Court of California, County of
City:		
E-mail:	Telephone:	
(Proposed) ward or conserv	atee:	
Name:		
Street or mailing address:		
City:		Fill in case number and name:
Telephone:		Case Number:
Lawyer for (proposed) ward	or conservatee, if any:	
	State Bar No:	Case Name:
Firm on Affiliation.	51446 244 1161	
Street or mailing address:		
City:	State: Zip:	
E-mail:	Telephone:	
	s filed on (date):	
There was a hearing on (date): in (Def	nartmant	
The following people were at the		
0 1 1		□ Lawwer in (A)
Others (names):	wyer in ② Person in ③	☐ Lawyer in <b>④</b>

#### Read this form carefully. All checked boxes X are court orders.

**Notice:** The court may order you to answer questions about the ward's or conservatee's finances after granting a waiver and may order payment of the waived fees from his or her estate. If this happens and the fees are not paid, the court can also charge collection fees. The court may also direct you to make efforts to collect money to pay back waived fees from persons who owe a duty to support the ward or conservatee. If there is a change in the ward's or conservatee's financial circumstances during this case that increases his or her ability to pay fees and costs, you must notify the trial court within five days. (Use form FW-010-GC.)

If this case is an action against another party and you win the case on behalf of the ward or conservatee, the trial court may order the other side to pay some or all of the waived fees. If you settle the matter for \$10,000 or more, the trial court will have a lien on the settlement in the amount of the waived fees. The trial court may not dismiss the case until the lien is paid.

The court may also have a lien against the ward's or conservatee's estate that must be paid before the estate is distributed, the guardianship or conservatorship proceeding is concluded, and you are discharged as guardian or conservator.

Name of (Proposed) Ward or Conservatee:	Case Number:
7 After reviewing your (check one):  Request to Waive Court Fees the court makes the following order:	☐ Request to Waive Additional Court Fees
<ul> <li>a.  The court grants your request and waives the ward's or conset</li> <li>(1) Fee Waiver. The court grants your request and waives the of Court, rules 3.55 and 8.818.) You do not have to pay the Filing papers in superior court</li> <li>• Making copies and certifying copies</li> <li>• Sheriff's fee to give notice</li> <li>• Giving notice and certificates</li> <li>• Sending papers to another court department</li> <li>• Court-appointed interpreter in small claims court</li> <li>• Reporter's fee for attendance at hearing or trial, if reporter peroperation in the court investigations under Probate Code sector Preparing and certifying the clerk's transcript on appeal</li> <li>• Holding in trust the deposit for a reporter's transcript on appeal</li> <li>• Making a transcript or copy of an official electronic recorded</li> <li>(2) Additional Fee Waiver. The court grants your request an and costs that are checked below. (Cal. Rules of Court, runchecked items.</li> </ul>	the court fees and costs listed below (Cal. Rules the court fees for the following: Court fees for phone hearing to brovided by the court stion 1513, 1826, or 1851 the peal under rule 8.130 or 8.834 the runder rule 8.835 and waives the additional superior court fees
	or a peace officer to testify in court appointed interpreter fees for a witness
<ul> <li>b.   The court denies your request and will not waive or reduce to (1) The reason for this denial is as follows:  (a)   Your request is incomplete, and you did not provide the items missing):</li> </ul>	
<ul> <li>(b)  You did not go to court on the hearing date to provide decision.</li> <li>(c)  The information you provide shows ineligibility for th (check all that apply): <ol> <li>The ward's or conservatee's income is too high.</li> <li>Other (explain):</li> </ol> </li> <li>(d)  There is not enough evidence to support a fee waiver.</li> <li>(e)  Other (state reasons):</li> </ul>	ne fee waiver you requested because
(2) \( \sum \) You may pay the initial filing fee over time. You must mate beginning (date): and then pay the fees checked below are paid in full. \( \sum \) Filing fees. \( \sum \) Other (describe): You must pay all other court fees and costs as they are due.	able on the 1st of each month after that, until

7 c. [	The court <b>partially grants</b> your req funds from persons or entities with a money needed to pay for the ward's portion of the ward's or conservatee. The court only partially grants the re	a duty to support the ward or constored or conservatee's household's base's fees, as checked in items c. (1	sic needs. You are ordered to pay a ) and (2) below.	
(	1)  You must pay % of	the ward's or conservatee's court	fees.	
	You must pay % of the ward's or conservatee's court fees.  The court waives some fees. The fees checked below are waived. You must pay all other court fees.  Filing papers at superior court  Sheriff's fee to give notice  Court-appointed interpreter  Reporter's fee for attendance at trial or hearing if reporter provided by the court.  Jury fees and expenses  Court-appointed experts' fees  Making certified copies  Giving notice and certificates  Sending papers to another court department  Court-appointed interpreter fees for a witness  Fees for a peace officer to testify in court  Court fees for telephone hearings  Other (specify):			
(	3)  Other (specify):			
below) to	If item 7b or 7c above is checked: Yo pay your fees as ordered, unless there papers will not be processed. If the pa	is a later date for beginning paym	nents in item 7b(2). If you do not pay,	
Date: _		<u> </u>		
		Sig	gnature of Judicial Officer	
	Clerk'	s Certificate of Service		
-	at I am not involved in this case and (cheed a copy of this order to the party and a		_	
	rder was mailed first class, postage paid ), from (city):			
Date:		Clerk, by	, Deputy	

### FW-010-GC

# Notice to Court of Improved Financial Situation or Settlement (Ward or Conservatee)

(Proposed) guardian or conservator who asked the court to waive court fees for (proposed) ward or conservatee:

-		ΕN		
	 		 /A	
			 /=\	

Clerk stamps date here when form is filed.

#### **Draft**

	Name: Street or mailing address:			Not Approved by
	City:	State:	Zip:	the Judicial Council
	Telephone:			_
2	Lawyer, if person in 1 has one:			
	Name:		State Bar No:	
	Firm or Affiliation:			
	Street or mailing address:  City:			Fill in court name and street address:
	City:	State:	Zip:	Superior Court of California, County of
	E-mail:	Te	elephone:	_  •
3	(Proposed) ward or conservatee: Name:			_
	Street or mailing address:			
	City:	State:	Zip:	Court fills in case number when form is filed.
	Telephone:			Case Number:
4	Lawyer for (proposed) ward or co	nservate	ee, if any:	Case Name:
	Name:		State Bar No:	Case Name.
	Firm or Affiliation:			
	Street or mailing address:  City:			_
	City:	State:	Zip:	_
	E-mail:	Te	elephone:	
5	Date of the <b>last</b> court fee waiver order is			ervatee's finances after granting a waiver
and can a from constitution	may later order payment of the waived for	ees from hay also directly ward or cog this case nother cop	nis or her estate. If this has ect you to make efforts to onservatee. If there are act that increases his or her a by of this form.)	appens and the fees are not paid, the court of collect money to pay back waived fees additional changes in the ward's or ability to pay fees and costs, you must
	have a lien on the settlement in the amount			matter for \$10,000 or more, the trial court urt may not dismiss the case until the lien
	court may also have a lien against the w guardianship or conservatorship proceed			nust be paid before the estate is distributed larged as guardian or conservator.
6				date of the last court fee waiver order in a fees and costs. I ask the court to do one of
	a.   End the ward's or conservatee's able to pay court fees and costs			ncial situation has improved and I am
				in the attached Request to Waive Court iver. (Complete form FW-001-GC and

Name of (Proposed) Ward or Conservatee:		Case Number:
7	e ward's or conservatee's case has settled for (\$10,000 or more (if so, complete a, b, and c. The conservator (check one): \( \) has \( \) he The name and address of the party who has a	below.) as not received the proceeds of the settlement.
c.	That party's attorney, if any (name, firm or a number):	affiliation, address, e-mail, phone number, and State Bar
I declare un correct.	nder penalty of perjury under the laws of th	ne State of California that the information above is true and
Date:		
	Print your name here	Sign here

## FW-011-GC

# Notice to Appear for Reconsideration of Fee Waiver (Ward or Conservatee)

**Warning:** If you do not go to the hearing on the date and time below, the court may cancel the (proposed) ward's or conservatee's fee waiver.

may cancel the (proposed) ward's or conservatee's fee waiver. Not Approved by (Proposed) guardian or conservator who asked the court to waive court fees for (proposed) ward or conservatee: the Judicial Council Street or mailing address: City: State: Zip: Telephone: Fill in court name and street address: Lawyer, if person in (1) has one: Superior Court of California, County of Name: State Bar No: Firm or Affiliation: Street or mailing address: \_\_\_\_\_ State: \_\_\_\_\_ Zip: \_\_\_\_\_ E-mail: Telephone: (Proposed) ward or conservatee: Court fills in case number when form is filed. Case Number: Street or mailing address: Case Name: City: State: Zip: Telephone: Lawyer for (proposed) ward or conservatee, if any: Firm or Affiliation: Street or mailing address: State: Zip: E-mail: Telephone: The court has information that (check all that apply): a. The ward's or conservatee's financial situation may have changed, or he or she may no longer be eligible for a fee waiver because (explain): b. \( \subseteq \) You may be increasing the costs of the ward's or conservatee's case unnecessarily. The fee waiver for the court services you are using may be limited because (explain):

c. 

The ward's or conservatee's case (or his or her guardianship or conservatorship proceeding) is coming to an end, and the court requires some information about his or her eligibility to have court fees waived.



Clerk stamps date here when form is filed.

Draft

Name of (Proposed)	Ward or Conserv	vatee:	(	Case Number:
You must go t	to court on the	e date below:	-	
			Name and addres on page 1:	s of court if different from that shown
Hearing → D	Date:	Time:	~ ~	
II Data I	Dept.:	Rm.:		
			<del></del>	
☐ Bring the fol	lowing informat	ion if reasonably avail	able·	
		Ton in reasonably avail		
Date:				
Date:		Signa	uture of (check one):	Judicial Officer   Clerk, Deputy
		2.8	sy (22 22)	33
Request sign language clerk's off	<b>for Accommo</b> age interpreter seice for <i>Request fo</i>	odations. Assistive lervices are available if for Accommodation, fo	istening systems, comp you ask at least five day rm MC-410. (Civil Cod	uter-assisted real-time captioning, or ys before your hearing. Contact the e, § 54.8.)
		Clerk's Certifi	cate of Service	
I certify that I am not	involved in this	case and (check one):	☐ A certificate of mail	ing is attached.
☐ I handed a copy o below.	f this notice to th	ne party and attorney(s	), if any, listed in 1,	2), and (4), at the court, on the date
			arty and attorney(s), if a ornia on the date below.	ny, at the addresses listed in $(1)$ , $(2)$ ,
Date:			Clerk, by	, Deputy

## FW-012-GC

#### Order on Court Fee Waiver After Reconsideration Hearing (Superior Court)(Ward or Conservatee)

Clerk stamps date here when form is filed.

#### **Draft**

1	(Proposed) guardian or conservator who asked the court to waive court fees for (proposed) ward or conservatee:	Not Approved by
	Name:	
	Street or mailing address:  City: State: Zip:  Telephone:	the Judicial Council
	City: State: Zip:	-
	City: State: Zip: Telephone:	
<b>(2</b> )	Lawyer, if person in 1 has one:	
	Name: State Bar No:	Fill in court name and street address:
	Firm or Affiliation:	Superior Court of California, County of
	Street or mailing address:	
	City: State: Zip:	
	E-mail: Telephone:	
<b>3</b>	(Proposed) ward or conservatee:	
$\bigcirc$	Name:	Court fills in case number when form is filed.
	Street or mailing address:	Case Number:
	City: State: Zip:	Case Name:
	Telephone:	Case Name:
4	Lawyer for (proposed) ward or conservatee, if any: Name: State Bar No:	_
	Firm or Affiliation:	_
	Street or mailing address:	_
	Street or mailing address:  City:  State:  Zip:	
	E-mail:Telephone:	_
<b>5</b>	The court made a previous fee waiver order in this case on (date):	
6	The court sent you a notice to go to court about the fee waiver on (date): _	
	Read this form carefully. All checked X boxes are	e court orders.
<b>7</b>	There was a hearing on (date):	
	at (time): in (Department):	
	The following people were at the hearing (check all that apply):	
	Person in (1) Lawyer in (2) Person in (3)	Lawyer in (4)
	Others (names):	Lawyer in (4)
<b>(o)</b>	After considering the information provided at the hearing, <b>the court make</b>	s the following order:
(8)		_
	a. No Change to Fee Waiver. The Order on Court Fee Waiver issued remains in effect. No change is made at this time.	by this court on (date):
	b.   Fee Waiver Is Ended as of (date):  or conservatee was no longer eligible for a fee waiver because:	finds that beginning on that day the ward

Name of (Proposed) Ward or Conservatee:	Case Number:
8 b. (1)  You must pay all court fees in this order.	case from the ward's or conservatee's estate, from the date of this
initially waived after the ward or  (a) You must pay that amount w  (b) You may pay that amount in	from the estate of the ward or conservatee, for fees that were conservatee was no longer eligible. ithin 10 days of this order. monthly payments of \$ beginning (date): month after that until paid in full.
c.   Fee Waiver Is Retroactively Withdra	awn. The court finds that the ward or conservatee was never entitled
<ul> <li>(2)  You must also pay the court \$</li> <li>initially waived.</li> <li>(a)  You must pay that amount with a pay that a pay</li></ul>	e from the ward's or conservatee's estate, from the date of this order.  from the ward's or conservatee's estate, for fees that the court ithin 10 days of this order.  monthly payments of \$
d.   Fee Waiver Is Modified. The court fire	nds that you obtained the initial fee waiver in bad faith, for an rease the costs of litigation. The court places the following limitations
order.  (2) The court waives some fees. The f Filing papers at superior court Sheriff's fee to give notice Court-appointed interpreter Making certified copies Giving notice and certificates Sending papers to another cou Court-appointed interpreter fee Jury fees and expenses Court-appointed expert's fees Fees for a peace officer to test Court fees for telephone hearin Reporter's fee for attendance a	rt department es for a witness ify in court

Name	e of	(Propos	ed)	Ward or Conservatee:	Case Number:	
8	d.	(3)		Other modification:		_
						—
			0			
	e.	Oth	er O	der:		—
						—
						—
Date:	<u>.</u>			<b>•</b>		
2000					nature of Judicial Officer	_
				Clerk's Certifica	te of Service	
	tify ha oelo	nded a c	n no opy	t involved in this case and (check one): of this order to the party and attorney(s), i	A certificate of mailing is attached. f any, listed in (1), (2), and (4), at the court, on the date	e
П П	Γhis and	s order w	as n m (	nailed first class, postage paid, to the party	and attorney(s), if any, at the addresses listed in 1, 2, California on the date below.	),
Date	e: _				Clerk, by, Dept	uty

	Order on Court Fee Waiver	Clerk stamps date here when form is filed.
AP	P-016-GC/FW-016-GC (Court of Appeal or Supreme Court) (Ward or Conservatee)	Draft
1	(Proposed) guardian or conservator who asked the court to waive court fees for (proposed) ward or conservatee:  Name:	Not Approved by the Judicial
	Street or mailing address:	Council
	City: State: Zip: Telephone:	
2	Name:State Bar No:	Fill in court name and street address:
	Street or mailing address:  City:  State:	
	E-mail: Telephone:	
(3)	(Proposed) ward or conservatee:	
	Name:	Court of Appeal or Supreme Court
	Street or mailing address:	Case Number:
	City: State: Zip:	
	Telephone:	
<b>(4</b> )	Ward's or Conservatee's Lawyer, if any: Name:	
	Firm or Affiliation:	
	Address:	Telephone:
	City: State: Zip:	E-mail:
<b>(5)</b>	On (date):, you filed a Request to Waive Court Fees (f	orm FW-001-GC).
<b>6</b>	The court reviewed your request and makes the following order:	
	<ul> <li>a.   The court grants your request and waives the (proposed) ward's or cobelow. You do not have to pay fees for the following:  • Filing notice of appeal, petition for writ, or petition for review  Other (specify):</li> </ul>	nservatee's court fees and costs listed
	<ul> <li>b.   The court denies your request for the following reasons:  (1)   Your request is incomplete. You have 10 days from the date this  Pay the (proposed) ward's or conservatee's fees and costs, or</li> <li>File a new revised request that includes the items listed below</li> </ul>	

Warning! If you miss the deadline for paying the (proposed) ward's or conservatee's fees and costs or providing the additional items required by the court and you are the appellant, your appeal may be dismissed.



**APP-016-GC/FW-016-GC**, Page 1 of 2

Judicial Council of California, www.courts.ca.gov New September 1, 2015 Optional Form Government Code, §§ 68634.5, 68636

			Case Number:
<b>6</b> b.		provided on the request shows that the (propaiver you requested for the following reason	
	<ul> <li>Pay the (proposed) was</li> </ul>	the date this notice was sent to: ard's or conservatee's fees and costs, or n that shows that he or she is eligible for a fe	ee waiver.
	(3) $\square$ The court finds there (describe issue(s) reg	is substantial question regarding the (propogarding eligibility):	sed) ward's or conservatee's eligibility
	• Pay the (proposed) w	the date this notice was sent to: ard's or conservatee's fees and costs, or litional documents to support your request:	
c.	Hearing → Date:	Formation. You must go to court on the date Time: Dept.: ddress of court if different from page 1:	
	☐ Bring the following proof	f to support your request, if it is reasonably a	available:
waive c	court fees for the (proposed) w	and you do not go to court on the hearing dat ward or conservatee and you will have <b>10 da</b> ng fees, your appeal may be dismissed.	* * * *
Date:			
		Signature of (check one):   Judicial Offi	icer   Clerk, Deputy

**Court of Appeal or Supreme Court** 

**Court of Appeal/Supreme Court Case Name:** 

#### INFORMATION SHEET ON WAIVER OF SUPERIOR COURT FEES AND COSTS

If you have been sued or if you wish to sue someone, if you are filing or have received a family law petition, or if you are asking the court to appoint a guardian for a minor or a conservator for an adult or are an appointed guardian or conservator, and if you (or your ward or conservatee) cannot afford to pay court fees and costs, you may not have to pay them in order to go to court. If you (or your ward or conservatee) are getting public benefits, are a low-income person, or do not have enough income to pay for your (or his or her) household's basic needs *and* your court fees, you may ask the court to waive all or part of those fees.

- 1. To make a request to the court to waive your fees in superior court, complete the *Request to Waive Court Fees* (form FW-001) or, if you are petitioning for the appointment of a guardian or conservator or are an appointed guardian or conservator, complete the *Request to Waive Court Fees* (*Ward or Conservatee*) (form FW-001-GC). If you qualify, the court will waive all or part of its fees for the following:
  - Filing papers in superior court (other than for an appeal in a case with a value of over \$25,000)
  - Making and certifying copies
- Giving notice and certificates

• Sheriff's fee to give notice

- Sending papers to another court department
- Court fee for telephone hearing
- Having a court-appointed interpreter in small claims court
- Reporter's fee for attendance at hearing or trial, if a reporter is provided by the court.
- Assessment for court investigations under Probate Code section 1513, 1826, or 1851.
- Preparing, certifying, copying, and sending the clerk's transcript on appeal.
- Holding in trust the deposit for a reporter's transcript on appeal under rule 8.833 or 8.834.
- Making a transcript or copy of an official electronic recording under rule 8.835
- 2. You may ask the court to waive other court fees during your case in superior court as well. To do that, complete a Request to Waive Additional Court Fees (Superior Court) (form FW-002) or Request to Waive Additional Court Fees (Superior Court) (Ward or Conservatee) (form FW-002-GC). The court will consider waiving fees for items such as the following, or other court services you need for your case:
  - Jury fees and expenses

• Fees for a peace officer to testify in court

• Fees for court-appointed experts

• Court-appointed interpreter fees for a witness

- Other necessary court fees
- 3. If you want the Appellate Division of Superior Court or the Court of Appeal to review an order or judgment against you and you want the court fees waived, ask for and follow the instructions on *Information Sheet on Waiver of Appellate Court Fees, Supreme Court, Court of Appeal, Appellate Division* (form APP-015/FW-015-INFO).

#### **IMPORTANT INFORMATION!**

- You are signing your request under penalty of perjury. Answer truthfully, accurately, and completely.
- The court may ask you for information and evidence. You may be ordered to go to court to answer questions about your ability, or the ability of your ward or conservatee, to pay court fees and costs and to provide proof of eligibility. Any initial fee waiver you or your ward or conservatee are granted may be ended if you do not go to court when asked. You or your ward's or conservatee's estate may be ordered to repay amounts that were waived if the court finds you were not eligible for the fee waiver.
- Public benefits programs listed on the application form. In item 5 on the *Request to Waive Court Fees* (item 8 of the *Request to Waive Court Fees* (Ward or Conservatee)), there is a list of programs from which you (or your ward or conservatee) may be receiving benefits, listed by the abbreviations they are commonly known by. The full names of those programs can be found in Government Code section 68632(a), and are also listed here:
  - Medi-Cal
     Food Stamps—California Food Assistance Program, CalFresh Program, or SNAP
  - Supp. Sec. Inc.—Supplemental Security Income (not Social Security) SSP—State Supplemental Payment
  - County Relief/General Assistance—County Relief, General Relief (GR) or General Assistance (GA)
  - IHSS—In-Home Supportive Services
  - CalWORKS—California Work Opportunity and Responsibility to Kids Act
  - Tribal TANF—Tribal Temporary Assistance for Needy Families
  - CAPI—Cash Assistance Program for Aged, Blind, or Disabled Legal Immigrants

- If you receive a fee waiver, you must tell the court if there is a change in your finances, or the finances of your ward or conservatee. You must tell the court within five days if those finances improve or if you, or your ward or conservatee, become able to pay court fees or costs during this case. (File Notice to Court of Improved Financial Situation or Settlement (form FW-010) or Notice to Court of Improved Financial Situation or Settlement (Ward or Conservatee) (form FW-010-GC) with the court.) You may be ordered to repay any amounts that were waived after your eligibility, or the eligibility of your ward or conservatee, came to an end.
- If you receive a judgment or support order in a family law matter: You may be ordered to pay all or part of your waived fees and costs if the court finds your circumstances have changed so that you can afford to pay. You will have the opportunity to ask the court for a hearing if the court makes such a decision.
- If you win your case in the trial court: In most circumstances the other side will be ordered to pay your waived fees and costs to the court. The court will not enter a satisfaction of judgment until the court is paid. (This does not apply in unlawful detainer cases. Special rules apply in family law cases and in guardianships and conservatorships. (Government Code, section 68637(d), (e), and Cal. Rules of Court, rule 7.5.)
- If you settle your civil case for \$10,000 or more: Any trial court waived fees and costs must first be paid to the court out of the settlement. The court will have a lien on the settlement in the amount of the waived fees and costs. The court may refuse to dismiss the case until the lien is satisfied. A request to dismiss the case (use form CIV-110) must have a declaration under penalty of perjury that the waived fees and costs have been paid. Special rules apply to family law cases.
- The court can collect fees and costs due to the court. If waived fees and costs are ordered paid to the trial court, or if you fail to make the payments over time, the court can start collection proceedings and add a \$25 fee plus any additional costs of collection to the other fees and costs owed to the court.
- The fee waiver ends. The fee waiver expires 60 days after the judgment, dismissal, or other final disposition of the case or earlier if a court finds that you or your ward or conservatee are not eligible for a fee waiver. If the case is a guardianship or conservatorship proceeding, see California Rules of Court, rule 7.5(k) for information on the final disposition of that matter.
- If you are in jail or state prison: Prisoners may be required to pay the full cost of the filing fee in the trial court but may be allowed to do so over time. See Government Code section 68635.

# INFORMATION SHEET ON WAIVER OF APPELLATE COURT FEES (SUPREME COURT, COURT OF APPEAL, APPELLATE DIVISION)

If you file an appeal, a petition for a writ, or a petition for review in a civil case, such as a family law case or a case in which you sued someone or someone sued you, you must generally pay a filing fee to the court. If you are a party other than the party who filed the appeal or the petition, you must also generally pay a fee when you file your first document in a case in the Court of Appeal or Supreme Court. You and the other parties in the case may also have to pay other court fees in these proceedings, such as fees to prepare or get a copy of a clerk's transcript in an appeal. However, if you cannot afford to pay these court fees and costs, you may ask the court to issue an order saying you do not have to pay these fees (this is called "waiving" these fees).

- 1. Who can get their court fees waived? The court will waive your court fees and costs if:
- You are getting public assistance, such as Medi-Cal, Food Stamps, Supplemental Security Income (<u>not</u> Social Security), State Supplemental Payment, County Relief/General Assistance, In-Home Supportive Services, CalWORKS, Tribal Temporary Assistance for Needy Families, or Cash Assistance Program for Aged, Blind, and Disabled.
- You have a low income level. Under the law you are considered a low-income person if the gross monthly income (before deductions for taxes) of your household is less than the amount listed below:

Family Size	Family Income	Family Size	Family Income	Family Size	Family Income
1	\$1,226.05	3	\$2,092.71	5	\$2,959.38
2	\$1,659.38	4	\$2,526.05	6	\$3,392.71

If more than 6 people at home, add \$433.34 for each extra person.

- You do not have enough income to pay for your household's basic needs and your court fees.
- 2. What fees and costs will the court waive? If you qualify for a fee waiver, the Supreme Court, Court of Appeal, or Appellate Division will waive the filing fee for the notice of appeal, a petition for a writ, a petition for review, or the first document filed by a party other than the party who filed the appeal or petition, and any court fee for participating in oral argument by telephone. The trial court will also waive costs related to the clerk's transcript on appeal, the fee for the court to hold in trust the deposit for a reporter's transcript on appeal under rule 8.130(b) or rule 8.834(b) of the California Rules of Court, and the fees for making a transcript or copy of an official electronic recording under rule 8.835. If you are the appellant (the person who is appealing the trial court decision), the fees waived include the deposit required under Government Code section 68926.1 and the costs for preparing and certifying the clerk's transcript and sending the original to the reviewing court and one copy to you. If you are the respondent (a party other than the appellant in a case that is being appealed), the fees waived include the costs for sending you a copy of the clerk's transcript. You can also ask the trial court to waive other necessary court fees and costs.

The court **cannot** waive the fees for preparing a reporter's transcript in a civil case. A special fund, called the Transcript Reimbursement Fund, may help pay for the transcript. (See <a href="http://www.courtreportersboard.ca.gov/consumers/index.shtml#trf">http://www.courtreportersboard.ca.gov/consumers/index.shtml#trf</a> and Business and Professions Code sections 8030.2 and following for more information about this fund.) If you are unable to pay the cost of a reporter's transcript, a record of the oral proceedings can be prepared in other ways, by preparing an agreed statement or, in some circumstances, a statement on appeal or settled statement.

- 3. How do I ask the court to waive my fees?
- Appeal in Limited Civil Case (civil case in which the amount of money claimed is \$25,000 or less). In a limited civil case, if the trial court already issued an order waiving your court fees and that fee waiver has not ended (fee waivers automatically end 60 days after the judgment), the fees and costs identified in item 2 above are already waived; just give the court a copy of your current fee waiver. If you do not already have an order waiving your fees or you had a fee waiver but it has ended, you must complete and file a Request to Waive Court Fees (form FW-001). If you are the appellant (the party who is appealing), you should check both boxes in item 4 on FW-001 and file the completed form with your notice of appeal. If you are the respondent (a party other than the appellant in a case that is being appealed), the completed form should be filed in the court when the fees you are requesting to be waived, such as the fee for the clerk's transcript or telephonic oral argument, are due.

- Writ Proceeding in Limited Civil Case (civil case in which the amount of money claimed is \$25,000 or less). If you want the Superior Court to waive the fees in a writ proceeding in a limited civil case, you must complete a *Request to Waive Court Fees* (form FW-001). In item 4 on FW-001, check the second box. The completed form should be filed with your petition for a writ.
- If You Are a Guardian or Conservator. If you are a guardian or conservator or a petitioner for the appointment of a guardian or conservator, special rules apply to your request for a fee waiver on an appeal from an order in the guardianship or conservatorship proceeding or in a civil action in which you are a party acting on behalf of your ward or conservatee. Complete and submit a *Request to Waive Court Fees (Ward or Conservatee)* (form FW-001-GC) to request a fee waiver. See California Rules of Court, rule 7.5.
- Appeal in Other Civil Cases. If you want the court to waive fees and costs in an appeal in a civil case other than a limited civil case, such as a family law case or an unlimited civil case (a civil case in which the amount of money claimed is more than \$25,000), you must complete a *Request to Waive Court Fees* (form FW-001). In item 4 on FW-001, check the second box to ask the Court of Appeal to waive the fee for filing the notice of appeal or, if you are a respondent (a party other than the one who filed the appeal), the fee for the first document you file in the Court of Appeal. Check both boxes if you also want the trial court to waive your costs for the clerk's transcript (if the trial court already issued an order waiving your fees *and that fee waiver has not ended*, you do not need to check the first box; the fees and costs identified in item 2 above are already waived, just give the court a copy of your current fee waiver). If you are the appellant, the completed form should be submitted with your notice of appeal (if you check both boxes in item 4, the court may ask for two signed copies of this form). If you are the respondent, the completed form should be submitted at the time the fee you are asking the court to waive is due. For example, file the form in the trial court with your request for a copy of the clerk's transcript if you are asking the court to waive the transcript fee or file the form in the Court of Appeal with the first document you file in that court if you are asking the court to waive the fee for filing that document. To request waiver of a court fee for telephonic oral argument, you should file the completed form in the Court of Appeal when the fee for telephonic oral argument is due.
- Writ Proceeding in Other Civil Cases. If you want the Supreme Court or Court of Appeal to waive the fees and costs in a writ proceeding in a civil case other than a limited civil case, such as a family law case or an unlimited civil case (a civil case in which the amount of money claimed is more than \$25,000), you must complete a *Request to Waive Court Fees* (form FW-001). If you are the petitioner (the party filing the petition), the completed form should be submitted with your petition for a writ in the Supreme Court or Court of Appeal clerk's office. If you are a party other than the petitioner, the completed form should be filed with first document you file in the Supreme Court or Court of Appeal.
- **Petition for Review.** If you want to request that the Supreme Court waive the fees in a petition for review proceeding, you must complete a *Request to Waive Court Fees* (form FW-001) or a *Request to Waive Court Fees* (*Ward or Conservatee*) (form FW-001-GC). If you are the petitioner, you should submit the completed form with your petition for review. If you are a party other than the petitioner, the completed form should be filed with first document you file in the Supreme Court.

#### IMPORTANT INFORMATION!

- Fill out your request completely and truthfully. When you sign your request for a fee waiver, you are declaring under penalty of perjury that the information you have provided is true and correct.
- The court may ask you for information and evidence. You may be ordered to go to court to answer questions about your ability to pay court fees and costs and to provide proof of eligibility. Any initial fee waiver you are granted may be ended if you do not go to court when asked. You may be ordered to repay amounts that were waived if the court finds you were not eligible for the fee waiver.
- If you receive a fee waiver, you must tell the court if there is a change in your finances. You must tell the court immediately if your finances improve or if you become able to pay court fees or costs during this case (file form FW-010 with the court). You may be ordered to repay any amounts that were waived after your eligibility ended. If the trial court waived your fees and costs and you settle your case for \$10,000 or more, the trial court will have a lien on the settlement in the amount of the waived fees.
- The fee waiver ends. The fee waiver expires 60 days after the judgment, dismissal, or other final disposition of the case or when the court finds that you are not eligible for a fee waiver.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	List of All Commentators, Overall Positions on the Proposal, and General Comments			al Comments
	Commentator	Position	Comment	Committee Response
1.	Bet Tzedek Legal Services	AM	Bet Tzedek must oppose the proposed rules and	-
	Erikson Albrecht		forms as written; however, we are confident	
	Kinship Attorney		that, with some revisions, the proposed rules	
	Elissa Barrett		and forms can better reflect the law.	
	Vice President & General Counsel			
			See comments on specific provisions below.	
	On behalf of Bet Tzedek's Family			
	Caregiver, Elder Caregiver, and		Conclusion	
	Kinship Care Project Teams			
	Directing Attorney, Janet Morris		Bet Tzedek supported the passage of AB 2747	
	Erikson Albrecht, Yolande Erickson,		and similarly supports the adoption of Rules of	
	Katherine Chew,		Court and new forms to implement those	
	Bertha Sanchez-Hayden,		amendments to the Government Code. The	
	Nicholas Levenhagen, Akiko Nishino,		modifications discussed in the comments above,	
	Joseph Pileri, Dominique Sanz-David		however, are necessary if the Proposed Rule and	
			proposed forms are to achieve their purposes	
	Bet Tzedek Legal Services		and comply with existing state law. If these	
	Katherine Chew		suggested modifications are made, Bet Tzedek	
	Self-Help Conservatorship Clinic		wholeheartedly supports the adoption of	
	Coordinator		separate fee waiver forms for conservatorship	
	Los Angeles		and guardianship cases. The existing forms do	
			not address the unique fee waiver rules in	
			conservatorship and guardianship cases. The	
			Proposed Forms would clarify for both litigants	
			and the court that the law requires only the	
			financial condition of the proposed conservatee	
			or ward for consideration of a fee waiver.	
			Therefore, Bet Tzedek opposes the adoption of	
			the Proposed Rule and forms, as written.	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	List of All C	ommentato	rs, Overall Positions on the Proposal, and Gener	ral Comments
	Commentator	Position	Comment	Committee Response
2.	Helen Cavanaugh Director Public Law Center Superior Court of Nevada County Nevada City	NI	Thank you for the opportunity to comment on the fee waiver for guardianships.  See comments on specific provisions below.  If [waivers of court] fees are based on the proposed guardian's income, I believe we will see these minors left in a legal limbo and not secured in a stable home, where they can receive regular care and the ability to stay in school.  I strongly support clear direction that [court fee waivers] in a guardianship case be based on the proposed ward's income.  Again, thank you for the opportunity to	The new law and the new rule of court proposed here are intended to avoid the harm related by the commentator.
3.	Christine N. Donovan, JD, CFLS	NI	comment.  See comments on specific provisions below.	
	Senior Staff Research Attorney Family Law and Probate Divisions Superior Court of California, County of Solano			
4.	Ana Hinojosa Court Supervisor- Probate Division Superior Court, County of Kern	NI	See comments on specific provisions below.	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	List of All Commentators, Overall Positions on the Proposal, and General Comments			
	Commentator	Position	Comment	Committee Response
5.	Chris Jama Graton, California	AM	I have been dealing with probate courts in San Francisco, Sonoma, and San Joaquin Counties and believe that since most probate courts allow conservators, fiduciaries, etc., to charge large amounts of fees to their client's trusts, special needs trusts, etc., that only the ward/conservatee should be granted a fee waiver, or in the alternative, reduce every conservator, fiduciary, including fiduciary attorney fees, by 50% so to protect the integrity of those whom are unable to protect themselves from their conservators, fiduciaries, and their attorneys.	This proposal implements new state law that determines court fee waivers in conservatorships based upon the financial condition of the (proposed) conservatee, not on the financial condition of the fiduciary or the petitioner for the fiduciary's appointment.  The fee waivers involved in this proposal are filing fees and other court costs, not fees of conservators and their counsel, which must be determined as provided by different statutes and procedures than the ones under review here.
6.	Legal Aid Society of San Diego, Inc. Courtney Bolin Nash Staff Attorney	AM	The Legal Aid Society of San Diego, Inc. is a non-profit legal aid organization dedicated to providing equal access to justice. We serve mainly low-income San Diegans, but also educate the community on legal topics and assist with facilitator-like legal service clinics.  We operate a Conservatorship Clinic and our clinic participants will be greatly impacted by the proposed changes in SP15-02. The purpose of these comments is not to influence the rulemaking process, but only to point out practical challenges and ambiguities in using the proposed forms. These comments are also	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	List of All Commentators, Overall Positions on the Proposal, and General Comments			
	Commentator	Position	Comment	Committee Response
			limited to conservatorship matters only. Thank you for the opportunity to comment. See comments on specific provisions below.	_
7.	Public Counsel Ylianna Perez-Guerrero, Supervising Staff Attorney, Guardianship Clinic Los Angeles	AM	See comments on specific provisions below.	
8.	San Diego Volunteer Lawyer Program Leslie Mackay, Staff Attorney San Diego	AM	San Diego Volunteer Lawyer Program, Inc., (SDVLP) writes in support of the proposed rules and forms regarding SP15-02, if modified.  SDVLP is a private, non-profit law firm that provides free legal services to low-income residents of San Diego County, including to those individuals requesting and/or objecting to probate guardianship of the minor. SDVLP prepares fee waiver applications on all these cases. It is not unusual for one guardianship case to include 5, 6, or even 7 children. Please note SDVLP's comments only apply as to guardianship of the minor matters. Our comments do not address the proposed changes as to proposed conservatees or for guardianship of the estate matters.  Thank you for the opportunity to comment and for your consideration of these requests.  See comments on specific provisions below.	
9.	Superior Court, County of Los	AM	After review of the Invitation to Comment	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	List of All Commentators, Overall Positions on the Proposal, and General Comments				
	Commentator	Position	Comment	Committee Response	
	Angeles		regarding the proposed addition of Rule 7.5 to the California Rules of Court and the new Judicial Council forms regarding fee waiver applications in probate proceedings, the Los Angeles Superior Court is pleased to provide the Council with the following response.  See comments on specific provisions below.		
10.	Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	A	The proposed changes are much appreciated. There has been confusion regarding how to implement the changes to law regarding the fee waivers in these cases. Separate forms are more helpful, because the modifications require significant content changes only appropriate for one segment of court cases.  See comments on specific provisions below.		
11.	Superior Court, County of Riverside, Marita C. Ford Senior Management Analyst	NI	See comments on specific provisions below.		
12.	Superior Court of San Diego Michael Roddy, Executive Officer	AM	See comments on specific provisions below.		

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Commentator  1. Bet Tzedek Legal Services  • Item 8, subsections (a) and (b) Proposed Form FW-001-GC does not conform to Government Code Sections 68631, 68632, and 68631.5. Pursuant to Section 68631.5, a fee waiver shall be based on the financial condition of the proposed conservatee or ward (the applicant). However, subsections (a) and (b) of Item 8 of the Proposed Form improperly request financial information about the  Committee Response  Based on this and other comments, the committee has modified proposed rule 7.5(e)(1)(A) and revised form FW-001-GC from the versions circulated for comment limit the circumstances when the financial condition of ward's parents is to be considered for fee waiver purp to when there is support ordered by a court, and has at a similar limitation to consideration of the financial condition of a divorced spouse or registered domestic	Rule 7.5(e)(1)(A) and Form	FW-001-GC, Item 8 - Imputation of Parental/Spousal Financ	ial Condition to (Proposed) Ward or Conservatee
Proposed Form FW-001-GC does not conform to Government Code Sections 68631, 68632, and 68631.5. Pursuant to Section 68631.5, a fee waiver shall be based on the financial condition of the proposed conservatee or ward (the applicant).  However, subsections (a) and (b) of Item 8 of the Proposed Form improperly request financial information about the  modified proposed rule 7.5(e)(1)(A) and revised form FW-001-GC from the versions circulated for comment ward's parents is to be considered for fee waiver purp to when there is support ordered by a court, and has an a similar limitation to consideration of the financial condition of a divorced spouse or registered domestic			
upon which Item 8 (a) and (b) are based, authorizes courts to inquire into the income of the ward's or conservatee's family members.  Proposed Rule 7.5(e)(1)  Bet Tzedek proposes deleting Proposed Rule 7.5(e)(1). By way of Proposed Rule 7.5 (e)(1), the Judicial Council seeks to specifically include financial information, assets, interests, and claims within the term "financial condition" as used throughout the Government Code sections regarding the waiver and recovery of court fees and costs. Bet Tzedek is concerned that such inclusion is generally unnecessary and, as to some, unauthorized under law.  The court's duty to make a determination of the likelih of their payment, as is the case with support orders in family law litigation under the fee waiver law (Gov. C § 68637(e)). The obligor's general financial condition would not be attributable to the ward's or conservatee financial condition for fee waiver purposes and is not direct subject of inquiry in form FW-001-GC.  The court's duty to make a determination of the likelih of their payment, as is the case with support orders in family law litigation under the fee waiver law (Gov. C § 68637(e)). The obligor's general financial condition would not be attributable to the ward's or conservatee financial condition for fee waiver purposes and is not direct subject of inquiry in form FW-001-GC.  The court's duty to make a determination of the likelih of their payment, as is the case with support orders in family law litigation under the fee waiver law (Gov. C § 68637(e)). The obligor's general financial condition for fee waiver purposes and is not direct subject of inquiry in form FW-001-GC.  The court's duty to make a determination of the likelih of their payment, as is the case with support orders in family law litigation under the fee waiver law (Gov. C § 68637(e)). The obligor's general financial condition for fee waiver purposes and is not direct subject of inquiry in form FW-001-GC.		• Item 8, subsections (a) and (b) Proposed Form FW-001-GC does not conform to Government Code Sections 68631, 68632, and 68631.5. Pursuant to Section 68631.5, a fee waiver shall be based on the financial condition of the proposed conservatee or ward (the applicant).  However, subsections (a) and (b) of Item 8 of the Proposed Form improperly request financial information about the applicant's family or household. Nothing in 68632(a) or (b), upon which Item 8 (a) and (b) are based, authorizes courts to inquire into the income of the ward's or conservatee's family members.  Proposed Rule 7.5(e)(1) Bet Tzedek proposed Rule 7.5 (e)(1), the Judicial Council seeks to specifically include financial information, assets, interests, and claims within the term "financial condition" as used throughout the Government Code sections regarding the waiver and recovery of court fees and costs. Bet Tzedek is concerned that such inclusion is generally unnecessary and, as	Based on this and other comments, the committee has modified proposed rule 7.5(e)(1)(A) and revised form FW-001-GC from the versions circulated for comment to limit the circumstances when the financial condition of the ward's parents is to be considered for fee waiver purposes to when there is support ordered by a court, and has added a similar limitation to consideration of the financial condition of a divorced spouse or registered domestic partner of a conservatee. Support orders are also subject to the court's duty to make a determination of the likelihood of their payment, as is the case with support orders in family law litigation under the fee waiver law (Gov. Code, § 68637(e)). The obligor's general financial condition would not be attributable to the ward's or conservatee's financial condition for fee waiver purposes and is not a direct subject of inquiry in form FW-001-GC.  The committee has also modified item 8a of form FW-001-GC from the version circulated for comment to clarify that the recipients of listed public benefits that qualify the ward or conservatee for a fee waiver may be the ward or conservatee, one or both of the ward's parents, and the spouse or registered domestic partner of the conservatee. This is appropriate because the persons other than the ward or conservatee are the same persons whose financial circumstances are part of their financial condition for fee

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Commentator	orm FW-001-GC, Item 8 - Imputation of Parental/Spousal Fina Comment	Committee Response
Commentator	There is no statutory support for the consideration of the finances of an individual against whom the applicant has a claim for support or even an order for support in the application of Government Code 68632.	The committee respectfully disagrees with the suggestion that proposed rule 7.7(e)(1) and Form FW-001-GC do not conform to Government Code Sections 68631, 68632, and 68631.5. The ultimate question is: What is the (proposed) ward's or conservatee's financial condition for fee waiver purposes? The amended Government Code provisions do
		not define the term.  Unlike the regular civil fee waiver applicant, who is presumed to be a competent adult supporting him- or herself and possibly others as well and has voluntarily commenced the litigation or voluntarily decided to resist it as an individual, this rule and these forms deal with minors and (proposed) conservatees who are either legally incompetent or soon will be if a fiduciary is appointed. A candidate for conservatorship is also likely to be mentally incapacitated to some degree. Moreover, in the vast majority of cases, the proceedings are commenced by others.
		Wards, particularly young wards not close to eighteen years of age, are necessarily financially dependent upon their parents or others caring for them, and most conservatees are dependent on their spouses or domestic partners, particularly after establishment of the conservatorship.
		The committee has considered these factors and concluded that a ward's financial condition for fee waiver purposes necessarily includes the financial condition of his parents,

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Commentator	orm FW-001-GC, Item 8 - Imputation of Parental/Spousal Finan Comment	Committee Response
		whose duty of support is not terminated by the
		appointment of a guardian of the ward's person or estate.
		Even if there is an estate and a guardian of the estate, the
		ward's living parents still have a support obligation and
		the guardian of the estate would be required to get prior
		court permission to support the ward from the estate upon
		a showing that support from the parents is unavailable or
		insufficient (See Fam. Code, §§ 3900–3901 [parental duty
		of support], Prob. Code, § 2422; California Guardianship
		Practice (Cont. Ed.Bar Annual, 2015), §§ 12.18, 12.33.)
		Similarly, a conservatee's financial condition includes support from his or her divorced spouse or registered domestic partner, and, in the case of a conservatee whose marriage or partnership is intact, from community property managed by a well spouse or partner outside the conservatorship estate See Probate Code section 3051 (well spouse's/partner's management of community property outside conservatorship estate of impaired spouse/partner), and §§ 3080–3092 (enforcement of support obligation in conservatorship proceeding).
	Where an obligor is making payments to a proposed ward or proposed conservatee pursuant to an order, those payments would be included as income for purpose of Item 8(b) or entered as income under Items 15 or Item 16 when the Request to Waive Court Fees is based upon Item 8(c), pursuant to Government Code 68632(c).	Child support payments would be reflected in items 8b and 8c only if the support obligee were in the ward's household. In that case, the payments should be reflected in item 16, not item 15, as they don't go to the ward. But even if so reflected, these facts are not grounds to bar further inquiries about them in item 10 of form FW-001-GC.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	Rule 7.5(e)(1)(A) and Form FW-001-GC, Item 8 - Imputation of Parental/Spousal Financial Condition to (Proposed) Ward or Conservatee		
Commentator	Comment	Committee Response	
	The assertion, in Proposed Rule 7.5 (e)(1)(A), that	Section 68637(e) explicitly authorizes courts in family law	
	Government Code Sections 68637(d) and (e) enable the court	cases to consider support orders as improvements in the	
	to include the financial condition of the obligor of a family	financial condition of the support obligees for fee waiver	
	law judgment and/or order when considering the financial	purposes. The support order provisions of Government	
	condition of a ward or conservatee is not supported by law.	Code section 68637(d) and (e) apply to the same persons	
	Not only does Government Code Section 68637(b)(3)(B)	to whom the support order provisions of amended rule	
	indicate that the recovery of fees subject to subdivisions (d)	7.5(e)(1)A) would apply: the child or former	
	and (e) are for Family law matters, the legislative history of	spouse/partner of the support obligor. The amended rule	
	Government Code Section 68637 is unambiguous in detailing	would treat support orders the same way they are treated	
	this specific means for recovering previously waived fees:	in the Government Code sections for fee waivers purposes.	
		The procedures described in sections 68637(d) and (e),	
	"This bill requires the court, in a family law matter where an	which address support orders entered as part of the	
	order to pay support is entered, to consider at the time of	judgment in the same litigation in which the fee waiver is	
	judgment whether a party whose fees were not waived has the	sought or was obtained, may differ from the procedures	
	ability to pay the fees of the party whose fees were waived.	that will be involved in fee waiver practice in	
	This bill requires the court, in a family law matter, to consider	guardianships and conservatorships, but these procedural	
	whether the financial circumstances of a party who obtained a	differences are immaterial.	
	fee waiver have changed such that it is appropriate to require		
	that party to pay all or part of the waived fees. If a support		
	order is the primary basis for the court's finding of changed		
	circumstances, the court shall order the support obligor to pay		
	the previously waived fees." (2007 Legis. Bill Hist. CA A.B.		
	2448, italics added)		
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8. San Diego Volunteer Lawyer	SDVLP requests the following modifications:	Please see the response to the comments of Bet Tzedek	
Program	1) D D 1 7 7 7 ( ) (1) (1)	Legal Services above. As noted in that response, based on	
Leslie Mackay, Staff Attorney	1) Remove Proposed Rule 7.5(e)(1)(A) or amend so it does	this and other comments, the committee has revised	
San Diego	not apply to a proposed ward.	proposed rule 7.5(e)(1)(A) to provide that a ward's	
		parent's financial condition will be considered only to the	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

<b>Rule 7.5(e)(1)(A) and Form</b>	Rule 7.5(e)(1)(A) and Form FW-001-GC, Item 8 - Imputation of Parental/Spousal Financial Condition to (Proposed) Ward or Conservatee		
Commentator	Comment	Committee Response	
	Proposed Rule 7.5(b) indicates an application for an initial fee waiver in a proposed guardianship of a person must be based on the personal "financial condition" of the proposed ward. Proposed Rule 7.5(e)(1)(A), defines "financial condition" to include the financial condition of any person against whom the proposed ward has a claim for support including the parents of the proposed ward. It is unclear when a minor would have a claim of support against a parent. And it is unclear whether Proposed Rule 7.5(e)(1) intends to impute a parent's income to the proposed ward. FW-001-GC number 10 requests information about the ward's parents including employment information and whether the ward's parents have a child support order which benefits the proposed ward, and it appears these requests support the notion that the Proposed Rule 7.5(e)(1)(A) intends to impute income and child support received by parents to the proposed ward.	extent of court ordered support or, for financial-circumstances-improvement purposes, is later obtained. The term "claim" in rule 7.5(e)(1)(A) has been replaced with a reference to a duty of support from a parent to the ward. The request for information about the parents' employment has been deleted from item 10.	
	The financial condition of the proposed ward's parent should not be taken into account when determining the proposed ward's financial condition for the purpose of requesting a fee waiver, and FW-001-GC number 10 should be deleted. The financial condition of the proposed ward's parent should only be taken into account if the parent resides with the ward and would therefore be included as monthly income in the ward's household and reflected on FW-001-GC number 16.  A child support order as between the ward's parents should not be taken into account when determining the proposed ward's financial condition for the purpose of requesting a fee waiver. The section referring to child support order in FW-	The committee disagrees with the comment that a child support order as between the ward's parents should not be taken into account when determining the proposed ward's financial condition. If there is an order for a parent to support the ward and the guardianship of the person is established, the guardian should be able to move in the family court for a modification to have the support paid to the guardian who will have custody of the ward. The facts that there is a support order, its amount, and the identity of its payee are therefore relevant. If there is a history of nonpayment, the application may so state so that the court could elect to give effect to the order only upon commencement of payments to the guardian, as an	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	Rule 7.5(e)(1)(A) and Form FW-001-GC, Item 8 - Imputation of Parental/Spousal Financial Condition to (Proposed) Ward or Conservatee		
Commentator	Comment	Committee Response	
	001-GC number 10 should be deleted. Whether a parent of a proposed ward receives child support is only relevant if the parent receiving child support resides with the proposed ward and that information would be reflected on FW-001-GC number 16. Likewise, if a guardian is receiving child support for the proposed ward, this information would be relevant to household income information and would also be reflected on FW-001-GC number 16.	improvement of financial circumstances under Gov. Code section 68636. In any case where there is no financial support of the ward at the beginning of the case, wholly apart from fee waiver practice, the guardian would need to explore the possibility of support for the ward from his or her parents.	
	In a typical guardianship case, the minor does not reside with a parent and the parents provide no financial support regardless of the parents' income. A parent's income should not be imputed to a proposed ward when the proposed ward has no way of legally requesting support from their mother or father.		
	Proposed rule 7.5(e)(1)(A) further imposes a duty on the proposed guardian to make a reasonable inquiry into a claim of support of the proposed ward against the parents. It is unclear when this situation would arise in a guardianship of a person context. If there was such a situation, it would be burdensome for the proposed guardian to make a reasonable inquiry. If the intent of this rule is to require proposed guardians to look into the existence of a child support case, many child support cases are closed to the public.	This is one reason why item 10 of form FW-001-GC asks about support orders. Moreover, many proposed guardians are related to one of the parents. They may already know a considerable amount about the details of the family law proceeding that led to a support order.	
	A direct inquiry to a parent could lead to an unsafe situation for the proposed ward. Proposed guardians asking a parent	The possibilities in a given case of an unsafe situation or a forced removal of the ward from the guardian's home are	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5(e)(1)(A) and Form FW-001-GC, Item 8 - Imputation of Parental/Spousal Financial Condition to (Proposed) Ward or Conservatee		
Commentator	Comment	Committee Response
	about child support orders could naturally lead the parent to believe the proposed guardian is seeking child support from the parent. This would likely lead to a parent removing the proposed ward from the safe home where the ward was living. Under the prior fee waiver rules, the parents' ability to pay all or a portion of the fees was never part of the analysis for the fee waiver. These proposed rules go beyond the scope of the January 1, 2015 legislation, and the intent of the legislation, and impose a burdensome, unnecessary, and potentially harmful effect on families requesting fee waivers for guardianship cases. The proposed rule limits the proposed ward and the proposed guardian's access to initiating a guardianship proceeding and limits their access to justice.	factors to be considered under the concept of "reasonable inquiry." The parents must receive personal service of a copy of the guardianship petition and a notice of its hearing (Prob. Code, § 1511(b)(3)). The petition must list their addresses (Prob. Code, § 1510(c)(1)). Notification of the filing of a guardianship is much more likely to create the unsafe situation than inquiries about support orders.  The support obligor is almost never the custodial parent. His or her concern about an inquiry about a support order is much less acute than the concern by the custodial parent that custody might be lost. Assuming that any payment is possible, the obligor may be more willing to make the payments to a guardian on behalf of his or her child than to the other parent.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
Bet Tzedek Legal Services	Proposed Rule 7.5 (e)(1)(B) inclusion of "interest in the community property that is outside of the conservatorship of the estate" in the conservatee's financial condition is unnecessary because, where relevant for the assessment of a request for initial fee waiver, disclosure of such information is required by current law. Specifically, where an applicant is basing their request for waiver of fees upon Item 8(b) of the Proposed Form, pursuant to Government Code Section 68632(b), and the community property is producing income for conservatee and/or the conservatee's spouse, information would be included in Item 15 of the Proposed Form. Where an applicant is basing their request for waiver of fees upon Item 8(c) of the Proposed Form, pursuant to Government Code Section 68632(c), the applicant is required to provide information regarding such interest pursuant to Government Code Section 68633(c)(2). Specifically, information should be disclosed in Item 15 of the Proposed Form if the property is producing income for the conservatee and/or the conservatee's spouse, or, in the alternative, where such community property is not producing income but is a liability and/or expense, the information would be included in Items (17) and (18) of the Proposed Form .	The committee disagrees with this analysis. This provision of the proposed rule acts in part as clarification to (proposed) conservators and their counsel that community property and its income outside the conservatorship estate are to be included in their fee waiver calculations. The committee considers this an appropriate function of a court rule. This clarification is carried over to item 12 of form FW-001-GC. If there is community property managed outside the conservatorship estate, the applicant is asked to state whether or not the income and property managed outside the estate is included in the income and property included on page 4 of the form (items 15 or 16, and 17). The clarification is important in the context of conservatorship practice. Conservators are responsible for the estate and tend to think largely in terms of the estate, insofar as their fiduciary duties are concerned. But a conservatee's eligibility for a court fee waiver is not limited to consideration of the amount of assets and income that are part of the estate.
	Finally, Proposed Rule 7.5 (e)(1)(C) is unnecessary because an applicant's right "to receive support, income or other distributions from a trust or under a contract" is neither income nor an indication of likely, impending income. Consideration of such information is not authorized by law and is not relevant to an assessment of whether the proposed ward or conservatee is an applicant described in subsections	The committee believes that a conservatee's right to receive support, income, or distributions from a trust or under a contract, such as an annuity, are relevant to his or her eligibility for a fee waiver. No sources of income are automatically excluded from consideration of financial condition other than public benefits. Not all such rights will affect a fee waiver, usually dependent on their

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
	(a), (b), or (c) of Government Code Sections 68632.	frequency and regularity, amounts, or whether the conservatee has a vested right not subject to discretion of the trustee or other contracting party. But the court has a right to inquire into these circumstances for fee waiver purposes if they appear, either on initial application or as part of a review to determine whether financial circumstances have sufficiently improved to justify termination or modification of the waiver.
	Proposed Rule 7.5(e)(2) Bet Tzedek proposes modifying Proposed Rule 7.5(e)(2). First, this proposed rule does not find legal authority in Government Code section 68636(a), as claimed in the rule. The proposed rule defines the "person who received the initial fee waiver" as the conservator or guardian. This definition is not found in the Government Code section. If the ward or conservatee is deemed to be the "applicant" for the fee waiver, then logically the ward or conservatee would be the "person who received the initial fee waiver." After appointment, the conservator or guardian is well suited to inform the court of changes in the financial condition of the conservatee or ward and participate in the court hearings regarding reconsideration of the waiver of fees and costs but this does not justify	The purpose of proposed rule 7.5(e)(2) is simple and is not inconsistent with the statute even if the confusing statutory terminology is not applied in the rule. Its only purpose is to clarify that when the appointed guardian or conservator is not "the person who obtained the initial fee waiver," such as when the fee waiver applicant was not the successful petitioner for appointment of a fiduciary or successfully petitioned for appointment of a person other than him- or herself as fiduciary, the appointee has the duty under Government Code section 68636(a) to notify the court of any change in the ward's or conservatee's financial circumstances that affects his or her ability to pay all or part of the court fees initial waived.
	creating the legal fiction that newly appointed conservator or guardian "received the initial fee waiver." Second, Government Code Section 68636 and Proposed Rule 7.5(e)(2) pertain, not to the initial assessment of whether an applicant may proceed with the judicial proceedings without paying court fees and costs, but rather to the court's ability to reconsider the initial fee waiver, order the fee waiver	The 2014 statute (Gov. Code, § 68631.5, added by section 24 of Stats 2014, ch.913 (AB 2747)) refers globally to the ward or conservatee as the "applicant" and the guardian or conservator or "persons seeking to establish the conservatorship or guardianship" as the "petitioner" and requires the "petitioner" to complete all forms and provide all information required under the fee waiver statute but

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
	withdrawn for future fees and costs, or deny the fee waiver retroactively. As such Bet Tzedek recommends removing 7.5(e)(2) from the Proposed Rules and modifying Proposed Rule 7.5(h) as follows:	the rest of the statutory provisions on fee waivers are not otherwise amended to use this terminology. In the limited context of section 68636(a), the rule rather than the reference in section 68631.5 is clearer. In this situation, the conservator or guardian may have never been either a petitioner or a fee waiver applicant as those terms are understood outside the context of section 68631.5. This provision conforms to the overall statutory purpose of absolving the conservatee or ward of any responsibility for informing the court and placing that burden on the conservator or guardian even though he or she is not, in the language of section 68636(a), the "person who received the initial fee waiver."
	7.5 (h) Previously waived court fees in conservatorships or guardianships.  Under circumstances set forth in Government Code, the court may reconsider the initial fee waiver, order the fee waiver withdrawn for future fees and costs, or deny the fee waiver retroactively  (1) – insert language of current Proposed Rule 7.5(h)  (2) Upon the establishment of a conservatorship or guardianship of the person only, where an initial fee waiver had been granted, the conservator or guardian shall appear at, and participate in any court hearings, authorized by Government Code section 68636, regarding the reconsideration of the initial fee waiver and provide evidence on behalf of the conservatee or ward.	The committee appreciates Bet Tzedik Legal Services' support of its proposed rule 7.5(h). The committee will revise subdivision (h) in response to this comment to read as follows:  "(h) Termination or modification of previously granted initial fee waivers  (1) Conservatorships and guardianships of the estate or person and estate  Upon establishment of a conservatorship or guardianship of the estate or person and estate, the court may collect all or a portion of court fees previously waived from the estate of the conservatee or ward if the court finds that the estate has the ability to pay the fees, or a portion thereof, immediately, over a period of time, or

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
		under some other equitable agreement, without using moneys that normally would pay for the common necessaries of life for the conservatee or ward and his or her family. The court must comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5) to make the findings authorized in this paragraph.  (2) Conservatorships and guardianships of the person In a conservatorship or guardianship of the person, if the court seeks to reconsider or modify a court fee waiver previously granted based on collection, application, or consideration of support, assets, or income described in (e), it must proceed as provided in Government Code section 68636 and comply with the notice and hearing requirements of the second paragraph of Government Code section 68634(e)(5), including notice to the conservator or guardian, any support obligor, and any person in possession of the assets or income. The conservator or guardian must appear at the hearing on behalf of the conservatee or ward, and the court may also appoint counsel for the conservatee or ward under Probate Code section 1470."
Superior Court, County of Los	The text of the proposed Rule 7.5(e)(2) distinguishes in a	The only purpose of this provision is to indicate that if a
Angeles	conservatorship or guardianship proceeding between the initial "applicant" for the fee waiver and the "person who received	petitioner for appointment of a fiduciary applied for the waiver and is not the appointed fiduciary, the fiduciary
	the initial fee waiver." The applicant is the person who	who is appointed succeeds to the original petitioner's
	completed and filed the application for a fee waiver; the	responsibilities concerning the waiver although he or she
L	"person who received the initial fee waiver" is deemed to be	is not the "person who received the initial fee waiver"

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
	the individual (or entity) who is actually appointed as conservator or guardian. Sometimes the applicant and "person" will be the same, other times they will not. The determination of whether or not the fee waiver is granted by the Court is based upon the financial situation of the proposed conservatee or ward. There are situations in conservatorships and guardianships when the conservatee or ward (either acting alone, through private counsel or court-appointed counsel) may file a petition with the court. Should not the fee waiver previously granted to the applicant, and deemed applicable to the Conservator/Guardian, also be applicable to the conservatee or ward? Should the rule be expanded to make clear that the fee waiver order is also applicable to petitions filed by the protected person (ward or conservatee) himself or herself?	under Government Code section 68636.
	In a slightly different scenario, when the office of guardian or conservator becomes vacant as a result of the resignation, removal or death of the fiduciary, will the party who files a petition to be appointed as successor fiduciary be required to file a new fee waiver application? Or could the initial order waiving fees and costs be applicable to any party who subsequently files a petition for appointment as conservator or guardian in the same case? If not, the Court staff will be required to expend additional time processing subsequent fee waiver applications when the issue of eligibility has been previously adjudicated.	In this situation, the successor guardian or conservator steps into the shoes of the predecessor, with the same responsibilities the latter had concerning the waiver. The waiver itself is the ward's or conservatee's, and therefore is still in effect.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	(1) Court-Appointed Attorney. Rule 7.5(a) defines the scope of the rule as governing initial fee waivers requested by petitioners for the appointment of fiduciaries or by fiduciaries after their appointment. If the term "fiduciaries" includes court-appointed counsel, then a statement to that effect in Rule 7.5 would clarify the change in Government Code Section 68632(d).	(1) "Fiduciaries" in the context of this rule means and refers to guardians, conservators, and personal representatives of decedents' estates, not court-appointed attorneys.
	A court-appointed attorney may be filing a petition relating to the ward or Conservatee, such as a Petition for Substituted Judgment. Alternatively, the Petition might be seeking the recovery of attorney fees from the ward or conservatee's estate. If the fee waiver eligibility is based upon the financial condition of the ward or Conservatee, then it makes sense that an attorney appointed to represent that person would also be able to submit a fee waiver application using that same financial condition. If there are some assets in the estate, then the fee waiver application may not be granted.	
	(2) Court Investigator Fees. Rule 7.5 (and the forms) could also be expanded to reference the change to Government Code section 68631: "An initial fee waiver excuses the applicant from paying fees for the first pleading or other paper, and other court fees and costs, including assessments for court investigations under Section 1513, 1826, or 1851 of the Probate Code, as specified in rules adopted by the Judicial Council, unless the court orders the applicant to make partial payments under subdivision (c) of Section 68632, subdivision (d) of Section 68636, or subdivision (e) of Section 68637 (Gov't Code, § 68631)	(2) The committee does not believe the recommended change is necessary. Rules of court do not generally quote or even paraphrase large portions of applicable legislation. Paragraph 1 of the trial court fee waiver information form (form FW-001-INFO), as revised effective July 1, 2015, lists the court investigator assessments among the fees waivable on an initial court fee waiver.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
	It would be helpful if the rule and the forms referenced these Court Investigation fees, so there is no question about which is the proper fee waiver form to fill out. In many counties, a person seeking a waiver of fees usually fills out both the initial fee waiver application plus the request to waive additional fees.	
	2. Comments on Changes to Rules	
	Who is Responsible?	
	One key issue touching all three case types is identification of who is actually responsible for paying the court fees.	
	In an estate case, the proposed rule doesn't make it clear who is responsible for paying the fee once there are assets. In subsection (d), it states that the appointment of a personal representative for a decedent's estate may be a change of financial condition for fee waiver purposes, as continued eligibility for an initial fee waiver is based upon the combined financial condition of the petitioner and the decedent's estate. Who is responsible for the fee? The petitioner personally or the estate? Legally, it is the estate which bears the costs and fees associated with administration of the estate. (See Prob. Code, § 11420)	
	Subsection (c) might include a reference that the court fees are a debt of the estate, even though the fee waiver eligibility is initially determined upon the financial condition of the person	If the petitioner paid the fees after failing to get a waiver in a decedent's estate, the estate would be able to reimburse him or her as an authorized expense of

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Rule 7.5 – Other Comments		
Commentator	Comment	Committee Response
	seeking appointment. Subsection (f)(2) references the possibility of a lien for initially waived court fees against property distributable from a decedent's estate. Is that because the court fees obligation follows the personal representative rather than the estate?  Confusion over who is responsible for paying the fees also shows up in the forms.	administration, a very common event in non-waiver estate matters. If the petitioner received the waiver and collection of the estate was determined to be an improvement in financial circumstances that voids the waiver, the estate must reimburse the court for the previously waived fees. See rule 7.5(g).

Form FW-001-GC, Item 3 – Requirement for Separate Waiver Applications for Each Minor in Multi-Ward Cases		
Commentator	Comment	Committee Response
Public Counsel	Why ask for a separate request from each ward in a multi-ward	There is no requirement in Probate Code section 2106
Ylianna Perez-Guerrero,	case? Wards on a multi-ward case are siblings and almost	that multiple wards in a single guardianship case must
Supervising Staff Attorney,	always live together so household income is the same. This will	be siblings, although allowance of multiple wards in the
Guardianship Clinic	be time consuming and repetitive.	same case is in the discretion of the court and some local
Los Angeles		rules require the wards to be siblings or half-siblings.
		Many are in fact half-siblings or cousins, which means that their parental information on the forms differ and their living arrangements are more likely to also differ (e.g., living with their respective mothers after their common father's death or disappearance). Even full siblings may have different current living arrangements.  Each ward is a separate candidate for a fee waiver, so separate forms must be filed for each even though much

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 3 – Requirement for Separate Waiver Applications for Each Minor in Multi-Ward Cases		
Commentator	Comment	Committee Response
		of the information in the two forms may be the same.
San Diego Volunteer Lawyer Program Leslie Mackay, Staff Attorney San Diego	That one FW-001-GC may be used per guardianship case, not one per proposed ward. Use one FW-001-GC per guardianship case, not one per proposed ward.	The committee does not support this comment and continues to recommend a requirement that a separate application for a fee waiver must be made for each ward in a multi-ward case. Many such cases involve half-siblings with one different parent, or cousins with entirely different parents and other collateral relatives, and different households. Probate Code section 2106's authority for multiple-ward cases is not limited to siblings or even half-siblings; although there are some local rules that do so limit these cases. The court clearly has discretion to appoint a guardian for two or more entirely unrelated wards in the same case. Electronic-preparation of forms should reduce the time and effort to provide duplicate entries of the same information in separate applications. Access to such preparation is given to all persons by the judicial branch public Website.  Moreover, not all wards in the same case may qualify for a fee waiver, in which case some equitable contribution to court costs may be required or only a partial waiver may be given. (The committee acknowledges that these phenomena are likely to be rare.)

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 8 – Public Benefits and Income Information		
Commentator	Comment	Committee Response
Bet Tzedek Legal Services	Moreover, subsection (b) of Item 8 is based on gross monthly income, but should be based on net monthly income. Payroll deductions are necessary expenses, especially with wards and conservatees who would not be taking voluntary deductions to lower their tax brackets.	Item 8b of form FW-001-GC, like existing item 5b of form FW-001, is based on gross income (gross of income tax withholding). Nothing in the fee waiver statute or the federal Department of Health and Human Services (HHS) poverty guidelines require use of income net of withholding. There are too many variables associated with withholding exemptions, including the facts that amounts to be withheld are determined by the taxpayer and some taxpayers do not withhold at all but pay taxes on quarterly estimates. The use of gross income places all persons on the same footing in the evaluation of their incomes.
	Additionally, subsection (b) of Item 8 should be modified to reflect the income guideline for a family of 1 (\$1,226.05), which is the only relevant family size when the court is to consider the financial condition of only the ward or conservatee. Thus, the income guidelines box should be deleted in its entirety.	Item 5b of form FW-001, for regular fee waiver applicants, like item 8b in proposed form FW-001-GC, calls for household income, not just the individual applicant's income. The poverty guidelines' 2015 annual update shows annual incomes of various-sized "family/households" (without defining either "family" or "household," leaving that task to the agencies that use the guidelines, but suggesting "family members [or relatives] who live in the same residence.") (See 80 Fed. Reg. 3236 (Jan. 22, 2015).) Government Code section 68632's explicit adoption of the poverty guidelines is, in effect, approval of this approach.
	• Item 8, subsection (c) The language in Item 8 subsection (c) incorrectly references the applicant's "household" whereas Government Code Section	• Item 5c of form FW-001 also refers to the applicant's household. In light of the poverty guidelines' references to family and household interchangeably,

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 8 – Public Benefits and Income Information		
Commentator	Comment	Committee Response
	68632 (c) references an applicant who, as individually determined by the court, cannot pay court fees without using moneys that normally would pay for the common necessaries of life for the applicant and the applicant's family.  Therefore, the language of Item 8 of the Proposed Form should read as follows (suggested deletions indicated by strikethrough and suggested insertions indicated in bold):	perhaps this is an equivalent to family. The committee is not inclined to recommend changes that make the new forms inconsistent with the existing regular forms, except as necessary to address intrinsic differences between "regular" fee waiver applicants and wards and conservatees.
	a. The ward or conservatee and his or her family members who live with or provide the ward or conservatee with financial support receives	a. The committee has modified this item to include, in addition to the ward or conservatee, only the ward's parents or the conservatee's spouse or registered domestic partner. If any of these persons are receiving listed public benefits, the ward or conservatee receives a fee waiver under item 8a.
	b. The gross <u>net</u> monthly income of the ward's or conservatee's household (before deductions for taxes) is less than the amount listed below \$1, 226.05.	b. See the discussion above on the use of gross vs. net income and the size of the family/household to be considered.
	c. The ward's or conservatee's household does not have enough income to pay for its basic needs and the court fees cannot pay court fees without using moneys that normally would pay for the common necessaries of life for them and their family	c. "Basic needs" rather than "common necessaries of life" is also used in item 5c of existing form FW-001. This suggests that the phrase "basic needs" as used in item 5c of form FW-001 and item 8c of form FW-001-GC is shorthand for "common necessaries of life," without a different meaning. The committee is reluctant to use different terminology than is used in the regular fee waiver forms unless compelled by differences between regular fee waiver applicants and wards and conservatees.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 8 – Public Benefits and Income Information		
Commentator	Comment	Committee Response
	Additional Comment We would suggest that the advisory committee or task force review the use of the phrase "household income" on the Fee Waiver form with regard to the Conservatee. Unless further clarified, this possibly could be interpreted to include the income of the Conservator or anyone else living in the household rendering care to the Conservatee.	The committee has addressed the issue raised in this comment by adding an asterisk at the end of item 8b (before the family size and income chart), leading to the following instruction below item 8c, on page 2 of form FW-001-GC:  *(Do not include income of guardian or conservator living in the household in 8b. or 8c., or count him or her in family size in 8b. unless he or she is a parent of the ward or the spouse or registered domestic partner of the conservatee.)
Legal Aid Society of San Diego, Inc. Courtney Bolin Nash Staff Attorney	FW-001-GC, Item 8a: It seems box "a" can be checked only if the conservatee AND family members who live with or provide the conservatee with support receive the listed benefits. What if only the conservatee receives the benefits? For example, if the conservatee lives in a group home and receives SSI, can this box be checked? What if some, but not all of the family members that live with the conservatee receive the benefits? Can this box be checked?	Item 8a has been modified to identify the qualifying recipients of public benefits as "the ward or one or both of the ward's parents, or the conservatee or the conservatee's spouse or registered domestic partner." This is appropriate because the parents or spouse or partner are the only third persons whose support of the ward or conservatee may be considered for fee waiver purposes. See proposed rule 7.5(e)(1)(A). The equivalent item in regular form FW-001 asks about only the applicant's receipt of benefits because the ordinary civil litigant is presumed to be responsible for his or her own finances, unlike a minor ward or a conservatee.
Public Counsel Ylianna Perez-Guerrero, Supervising Staff Attorney, Guardianship Clinic	Question 8 a. The question asks if the ward or conservatee and his family members who live or provide the ward or conservatee with financial support receive public benefits. It is very confusing to	Item 8 a. This item asks whether the ward or conservatee receives public benefits. Concerning benefits received by others, item 8a has been modified to identify the

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 8 – Public Benefits and Income Information		
Commentator	Comment	Committee Response
Los Angeles	group ward with family members. Ward probably doesn't live with family members. If ward does live with family members maybe only ward or a member of family receives public benefits, not both.	qualifying recipients of public benefits other than the ward or conservatee as one or both of the ward's parents or the conservatee's spouse or registered domestic partner. This is appropriate because the parents or spouse or partner are the only third persons whose support of the ward or conservatee may be considered for fee waiver purposes. See proposed rule 7.5(e)(1). The equivalent item in regular form FW-001 asks about only the applicant's receipt of benefits because the ordinary civil litigant is presumed to be responsible for his or her own finances, unlike a ward or a conservatee.
	b. It is not clear why we are asking for ward's household income.	b. Household income is the subject of inquiry in item 5b of the regular form FW-001 for all fee waiver applicants on this ground of waiver (household income less than 125% of federal poverty guidelines). Household income is therefore appropriate here as well.
San Diego Volunteer Lawyer Program Leslie Mackay, Staff Attorney	6) FW-001-GC page 2, number 8b should indicate that the person completing the form only needs to fill out items 14, 15, and 16	This comment is correct. The requested change has been made.
Superior Court, County of Riverside, Riverside Marita C. Ford Senior Management Analyst	Government Code § 68632(a) appears to indicate that receipt of enumerated public benefits entitle an applicant to a fee waiver regardless of any claim for support, interest in community property, or right to receive support, income or other distributions from a trust or under a contract. These factors are only relevant to a fee waiver based on 68632(b) or (c). This distinction does not appear to be clear in the present draft of the	The layout of items 8a, 8b, and 8c is the same as the layout of the similar items 5a, 5b, and 5c of existing form FW-001. There is a checkbox before each item, indicating that all three need not be completed.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 8 – Public Benefits and Income Information		
Commentator	Comment	Committee Response
	rule and forms. Rather, form FW-001-GC appears to require both the ward or conservatee and all other persons living in the ward or conservatee's home who depend on him or her for support or on whom he or she depends for support to receive an enumerated public benefit, or for the collective income of all these individuals to be less than 125% of the poverty level. In	The form has been modified to provide that the recipients of public benefits that may qualify a ward or conservatee for a fee waiver are, in addition to the ward or conservatee, one or both of the ward's parents and the spouse or registered domestic partner of the conservatee.
	guardianships, the ward often resides in the home of the proposed guardian(s). In conservatorships, developmentally-disabled conservatees often reside in the home of the proposed conservator(s). The proposed guardian(s) or proposed conservator(s) may be providing support to the proposed conservatee or ward by providing food and lodging for less than fair market value even though there may be no legal duty to do so. It appears the intent of Government Code § 68631, 68631.5, and 68632(d) are to exclude the financial condition of the proposed conservator or guardian. The form should only inquire about the public benefits of the ward or conservatee. Only when item 8(b) or (c) is checked should income, assets, and expenses	Revised FW-001-GC now includes, below item 8c on page 2, an instruction not to (1) include income of a guardian or conservator living in the household in items 8b and 8c, or (2) count him or her in family size in item 8b unless he or she is a parent of the ward or the spouse or partner of the conservatee.  Public benefits are likely payable to a parent, not to the (proposed) ward.
	In those situations, the income, assets, and expenses should be those of the ward or conservatee and those legally obligated to support him or her. The language about "depending" on a party for support is confusing because many wards and conservatees are financially dependent on their conservator(s) or guardian(s) even though there may be no duty to support.	This has been accomplished in the changes in the form noted above.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Items 9 and 11 – Information regarding Ward or Conservatee's Estate		
Commentator	Comment	Committee Response
Bet Tzedek Legal Services	Items 9 and 11: Information regarding the ward's or conservatee's estate is not relevant to a determination of an initial fee waiver; therefore, we suggest two ways the Judicial Council can modify Items 9 and 11:	The committee does not support this assertion. In its view, the estate's existence, source, anticipated collection date, and size, (the latter estimated in the appointment petition) is certainly relevant to a determination of an application for determination of an initial fee waiver. An estate may not be immediately available for payment of fees when the appointment petition is presented for filing, as it can be collected by the fiduciary only after his or her appointment, but its estimated size, nature, and collection date may alert the court to the need to schedule a hearing on reconsideration of a waiver initially granted under Government Code section 68636.
	<ul> <li>Items 9 and 11, as they read now, are confusing; one option is to combine them and insert in their place, the following:         Is this a petition for a guardianship/conservatorship of the estate or person and estate?             (This information will not be used to determine your eligibility for an initial waiver of fees)             □ No, Petition seeks only guardianship/conservatorship over the person             □ Yes, Petition seeks guardianship/conservatorship over the estate             Estimated value of the estate: Collection date:         </li> </ul> <li>Alternatively, Items 9 and 11 can be excluded</li>	The committee believes items 9–10 and 11–13 of form FW-001-GC, dealing respectively with guardianships and conservatorships, are better left as separate sets of questions, so (proposed) guardians and conservators need only respond to the set addressed to them.  The committee cannot recommend adoption of unspecified collection procedures not authorized by the fee waiver

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Items 9 and 11 – Information regarding Ward or Conservatee's Estate		
Commentator	Comment	Committee Response
	altogether and the court can adopt its own procedures for collecting all or part of the waived fees from the estate of the ward or conservatee after the guardianship or conservatorship has been established.	statutory provisions. Information in the initial fee waiver application about the anticipated estate to be collected by the fiduciary, in addition to the estimates of estate size and income in the appointment petition, will alert the court to the prospect of implementation of the "improvement of financial circumstances" procedure of Government Code section 68636 upon collection of the estate.
Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	FW-001-GC: Page 2, item #9. •The first line is confusing because there is a check box for Person only, no estate. Then right next to it is "Inventory or petition estimated value." Maybe if you start with the Inventory value and then follow it with "Not Applicable, Guardianship of the Person Only" it might be clearer. (Same thing for #11)	The committee has added a checkbox before "Inventory" in item 9 of form FW-001-GC.
	•In the "Source (e.g", a very typical reason for a guardianship of the estate is an insurance policy. It might be helpful to include insurance policy as an example.	"Insurance" and "Judgment" have been added to the source examples.

Form FW-001-GC, Items 10 and 12 - Parental/Spousal Information			
Commentator	Comment	Committee Response	
Bet Tzedek Legal Services	Item 10	Item 10	
	Item 10 requests considerable information regarding the	Based on this and other comments, the committee has	
	ward's parents, none of which is relevant to assessing	revised item 10 to delete the request for information about	
	eligibility under Government Code Section 68632 (a) and (b).	the parents' employment. The remainder of the	
	Moreover, where the parent's information may be relevant	information requested is the basics of names, residence	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Items 10 and 12 - Parental/Spousal Information		
Commentator	Comment	Committee Response
Commentator		
	• Item 12	• Item 12

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Items 10 and 12 - Parental/Spousal Information		
Commentator	Comment	Committee Response
	Item 12 requests considerable information regarding the conservatee's spouse, none of which is relevant to assessing eligibility under Government Code Section 68632 (a) and (b). Moreover, where the spouse's information may be relevant under Government Code Section 68632 (c), that information may be entered as income under Items 15 or Item 16. Therefore, Item 12 of the Proposed Form should be deleted in its entirety.	See discussion above under Item 10, although support payments from a divorced spouse or partner to the (proposed) conservatee would be reflected in item 15. Additionally, the information requested in item 12 applies to spouses and partners of conservatees who are not divorced and thus are immediately responsible for support of the conservatee beyond the amount of any order for support.
Public Counsel Ylianna Perez-Guerrero, Supervising Staff Attorney, Guardianship Clinic Los Angeles	Question 10 Why ask for the parents' information? In a vast majority of the cases we prepare the parents don't have a home, are in jail or their whereabouts are unknown.	Please see the response to the comments of Bet Tzedek Legal Services above. The basic information requested about the parents of a ward in Question 10 should still be required. Petitioners for the appointment of a guardian must serve the parents with notice of the hearing and a copy of the guardianship petition in any event, so at least this basic information should be known. If a parent is in jail, the petitioner should so state.
	Also the question presupposes that parents have custody or that they are a part of the child's household.	There is no presupposition. The parents have a duty of support whether or not they currently have custody or live in the child's household. If a guardian of the person is appointed, the parents will lose custody but will still have a support obligation. Even if there is an estate and a guardian of the estate, the ward's living parents still have a support obligation and the guardian of the estate would have to get court permission to support the ward from the estate (See Fam. Code, §§ 3900-3901 [parental duty of support], Prob. Code, § 2422; California Guardianship Practice (Cont. Ed.Bar Annual, 2015), §§ 12.18, 12.33.)

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Items 10 and 12 - Parental/Spousal Information		
Commentator	Comment	Committee Response
8. San Diego Volunteer Lawyer Program Leslie Mackay, Staff Attorney San Diego	2) Remove number 10 from JC Form FW-001-GC or indicate number 10 does not apply in guardianship of the person matters.	Please see the response to the comments of Bet Tzedek Legal Services above.  The committee respectfully declines to recommend removal of item 10 or to make it inapplicable to a guardianship of the person. Even though reliance on parents for fee waiver purposes has been reduced to court-ordered support of the ward, the basic information about the parents in item 10 remains relevant. As noted above, the question in the draft circulated for comment about the parents' employment has been deleted from the proposed form.

Form FW-001-GC, Item 13 - Trusts		
Commentator	Comment	Committee Response
Bet Tzedek Legal Services	Item 13 Item 13 should be deleted because trusts do not become a part of a conservatee's estate and as such the details of the trust are outside the purview of the court for the purposes of considering an application to waive court fees.	The fact that a trust of which the conservatee is a beneficiary is not part of the conservatee's estate under conservatorship law is irrelevant to the question of whether the conservatee's right to payments from the trust to or for his or her benefit may be considered as part of the conservatee's financial condition for fee waiver purposes.
Public Counsel	Statement after Question 13	Statement after Question 13
Ylianna Perez-Guerrero,	It states if you check question 8b you must fill out 14–18 on	This comment is correct. The item has been corrected as
Supervising Staff Attorney,	next page. Only numbers 14–16 need to be filled out if 8b is	requested.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 13 - Trusts		
Commentator	Comment	Committee Response
Guardianship Clinic Los Angeles	checked.	
Superior Court, County of Los Angeles	At item 13(b), the form asks whether or not the proposed conservatee is now or was formerly the trustee of a trust. It is unclear why this fact is relevant to the determination of the value of the proposed conservatee's estate. The funds in the possession of or managed by an individual in a fiduciary capacity are not considered available to the fiduciary for his or her personal use. Additionally, there might be confidentiality issues that would prevent the applicant from disclosing this information if the trust of which the proposed conservatee is now or was the trustee is a third-party trust (one not established by or for the sole benefit of the proposed conservatee). Perhaps this question is not necessary to the determination of eligibility for a waiver of court fees and costs and should be deleted.	The committee agrees with this comment and has deleted this inquiry.
Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	Page 3, item #13 – does this include special needs trusts? A trustee of a special needs trust has recently argued that payment of Court Investigation fees, along with the payment of Public Guardian and County Counsel fees may be a violation of the special needs trust since these are "public benefits".	The committee has not eliminated special needs trusts. Especially now that investigation assessments have been reclassified by the 2014 legislation as court costs, the committee does not believe that a special needs trust would be barred from contributing to litigation costs in a matter in which it or its beneficiary is involved. Therefore, the trust's contribution to the court costs of a beneficiary who is a conservatee would also not be barred.
	The proposal should clearly indicate whether the right to receive support, income, or distributions from a trust includes	The committee has decided not to exempt special needs and spendthrift trusts from the trust provisions of rule 7.5

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC, Item 13 - Trusts		
Commentator	Comment	Committee Response
	trust that gives the trustee discretion to make distributions not limited by an ascertainable standard, such as a special needs trust or other spendthrift trust.	and the applicable forms. Expenditure of trust proceeds for court fees incurred by conservatee-beneficiaries should not run afoul of special needs trust restrictions or the spendthrift provisions of most trusts.
Superior Court, County of Riverside, Riverside Marita C. Ford Senior Management Analyst	The reference to "trustor or settlor" in item 13 of FW-001-GC may be too technical. The questions concerning the conservatee's trusteeship of a trust appear to be irrelevant. Status as a settlor or beneficiary is relevant to the financial condition of a conservatee. Trusteeship is not relevant. Serving as trustee would only be relevant if the conservatee was either a settlor or a beneficiary.	The committee has eliminated the conservatee's status as a trustee from the list in item 13.

Form FW-001-GC - Comments on Other Items		
Commentator	Comment	Committee Response
Public Counsel	Form FW-001-GC	Questions 1 and 3
Ylianna Perez-Guerrero,	Question 1	If the proposed ward or conservatee is also the petitioner,
Supervising Staff Attorney,	These questions are referring to guardian, conservator or	there is no reason why item 3 of form FW-001-GC or the
Guardianship Clinic	conservatee or ward. It may be ward acting as petitioner and	similar items in the other forms could not be completed
Los Angeles	same questions are asked of ward in #3 and #4.	merely by stating: "Ward/Conservatee is also the
		petitioner, See item 1 above." The same technique would
	Question 3	work for the identity of the attorney in items 2 and 4 of
	Proposed ward or Proposed Conservatee's Information (this	many of these forms.
	may be the same person and information as requested in #1.)	
	Perhaps write something like, "skip if you the ward are the	
	petitioner."	
San Diego Volunteer Lawyer	4) Add "Household's" after "Ward's or Conservatee's" on	4) The committee agrees with this comment and has made

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC - Comments on Other Items		
Commentator	Comment	Committee Response
Program Leslie Mackay, Staff Attorney	numbers 17 and 18 of Form FW-001-GC  5) Add numbers (5) through (10) if there is going to be blank space below number 16 on FW-001-GC	this change. 5) This has been done.
	space below number 16 on FW-001-GC  Add "Household's" after "Ward's or Conservatee's" on numbers 17 and 18 of Form FW-001-GC  Form FW-001-GC, numbers 17 and 18 are required to be completed only when the applicant indicates the household does not have enough income to pay for its basic needs and the court fees. It is our understanding that the purpose of numbers 17 and 18 is to reflect the household's expenses so that the court has all information necessary to weigh expenses versus income. If the only information included on number 17 and 18 is the proposed ward's expenses, then the court will always have to request the expenses of the other household members. In our experience, the proposed ward has no expenses, no money and no property. By requesting household expenses and assets in number 17 and 18, the court will be able to quickly weigh income versus expenses.  Add numbers (5) through (10) if there is going to be blank space below number 16 on FW-001-GC.  Many households include more than four people. If there is open space on this page, we request that additional lines be	As noted above, based on this and other comments, the committee has revised proposed rule 7.5(e)(1)(A) to provide that a ward's parent's financial condition will be considered only to the extent that a court order for support exists or, for financial-condition-improvement purposes, is later obtained.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Form FW-001-GC - Comments on Other Items		
Commentator	Comment	Committee Response
Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	Page 3, attestation: Should it include some statement regarding checking "reasonably available" information to determine?	The Committee does not believe the change to the attestation, which now reasons "to the best of my information and belief," is necessary.
	[2nd Sentence is a typo, as it repeats substance of 1st sentence.]	The second sentence refers to information about the signing person and therefore is not to that person's "best information and belief," unlike the first sentence, which refers to information about the ward or conservatee. This was intentional.
Superior Court of San Diego Michael Roddy, Executive Officer	FW-001-GC to GC FW-11–GC: Our court would like clarification or identifying information as to who is printing and signing their name at the verifications for these forms.	A guardian or conservator of the person or the estate may complete the form. To the extent that the forms inquire about financial matters, perhaps the guardian or conservator of the estate is preferable.

Comments on Other Proposed Forms			
Commentator	Comment	Committee Response	
Bet Tzedek Legal Services	Proposed Revisions to Existing FW-001-INFO	The committee will consider development of a separate	
	Bet Tzedek proposes adopting a separate GC Information	Information Sheet for guardians and conservators, but will	
	Sheet to accompany the proposed fee waiver forms, rather	not be able to develop such a form as part of this proposal.	
	than revising the existing Information Sheet. The proposed		
	revisions to the existing Information Sheet make the form		
	quite complicated. Litigants, generally, and, in guardianship		
	and conservatorship cases, in particular, would be better		
	served with a separate Information Sheet that assist them more		
	directly and more clearly according to the unique rules that		

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	<b>Comments on Other Proposed Forms</b>	
Commentator	Comment	Committee Response
	apply to them. If the Judicial Council chooses to adopt a separate Information Sheet, the first paragraph of the existing Information Sheet should be revised to reflect this adoption and to direct litigants in guardianship or conservatorship cases to the applicable Information Sheet.	
	Proposed Form FW-010-GC Bet Tzedek proposes modifying Item 6 of Proposed Form FW-010-GC. Item 6 currently reads, in part: "The ward's or conservatee's financial situation has changed since the date of the last court fee waiver order in a way that improves my ability as guardian or conservator to pay court fees and costs." The form should make clear that this language would apply only in guardianships or conservatorships of the estate or of the person and estate. This is so because the only way that an improvement in the ward's or conservatee's financial situation would improve the ability of the guardian or conservator to pay court fees is if the guardian or conservator has access to the ward's or conservatee's estate. A guardian or conservatee would not be able to use money from the ward's or conservatee's estate to pay court fees if the guardianship or conservatorship is of the person only.	The committee does not support this modification. As noted above, the finances of a conservatee for fee waiver purposes are not limited to assets of his or her conservatorship estate. Moreover, even if the conservator's collection of particular assets in some situations, such as distributions from a trust or payments by a spouse managing community property to the conservator rather than direct payments by the trustee or the spouse for the benefit of the conservatee, might require the appointment of a conservator of the estate, advice about that fact need not be included in form FW-010-GC. The phrase "my ability to pay court fees and costs" in this context may include arrangements between the conservator and the conservatee's spouse or the trustee (who in fact very well might be the same person) for the spouse or trustee to make the payments.
Superior Court, County of Monterey Monica J. Mitchell, Research Attorney	FW-001-INFO: include Court Investigator Fees under Item 1. [And in the orders]	FW-001-INFO: As noted above, this has been accomplished effective July 1, 2015 so is not part of this proposal.
Thiomey	•FW-003-GC, page 3, NOTE TO GUARDIAN OR CONSERVATOR: What happens if the fee waiver is denied and the fees are not paid? Who owes it? Ward/Conservatee or	The purpose of the Notice is to suggest that the fiduciary consider advancing the fees. The court has a number of remedies if a fee waiver is denied and previously waived

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	<b>Comments on Other Proposed Forms</b>	
Commentator	Comment	Committee Response
	Person filing Application? Example: denied based upon minor's parent circumstances. So if parent won't pay it, then if someone wants to be guardian, they will have to pay the fee. Assume there is a denial and no payment. The case will be dismissed by the court. In many counties, collection is attempted of the unpaid fees. Against minor/Conservatee or person filing application?	fees or fees subsequently incurred are not paid, but dismissal of the guardianship or conservatorship, while clearly possible, is not recommended, in order that the ward or conservatee not be harmed. Equitable remedies such as imposition of a lien on the estate for payment when the ward turns 18 or after the conservatee's death remain available. There is clearly no satisfactory resolution in cases like this. Many courts would likely renew the waiver in those circumstances.
	•FW-008-GC, page 2, item 7b(2): "You may pay the initial filing fee over time." Who is "YOU"? Same issue.	• "You" refers to the fiduciary, in the sense of the physical act of payment. But the estate continues to have responsibility for the payment, although payment is made with an estate check written by the fiduciary.
	•FW-011-GC, Page 1, item 5b: "You may be increasing the costs" If their behavior impacts the fee waiver, does that mean that the fee waiver is owed by that person?	• This finding in the form is a ground for reducing a previously-granted fee waiver. The decedent estate, guardianship, or conservatorship remains responsible for the fees. Of course, if the misconduct of a fiduciary reduces the fee waiver, the estate, guardianship, or conservatorship would have a claim against the erring fiduciary for the fees it paid that would have been waived but for the conduct of the fiduciary.
Superior Court of San Diego Michael Roddy, Executive Officer	FW-002-GC to GC FW-11–GC: Our court would like clarification or identifying information as to who is printing and signing their name at the verifications for these forms. These forms are to be completed by the guardian or conservator. Would only one conservator/guardian complete	A guardian or conservator of the person or the estate may complete the form. To the extent that the forms inquire about financial matters, perhaps the guardian or conservator of the estate is preferable.

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Comments on Other Proposed Forms		
Commentator	Comment	Committee Response
	this form? On many occasions there are multiple conservators/guardians.	
	FW-003GC Order on Court Fee Waiver: An option 6b(3) is needed that allows the court to either give payment plan options or allows the applicant to pay a portion/percentage of the fees. The FW-001 has a check-box for the applicant to make such a request but the FW-003 does not have provisions to grant the request. Instead these options are currently only available on the FW-008 GC Order after hearing. By only giving this option for the order after hearing, additional hearings that require judicial time and resources are being required.	FW-003-GC cannot have such provisions. Item 6c of existing form FW-003 and proposed new form FW-003-GC calls for the applicant to provide more information at a subsequent hearing. This looks like a hearing merely to provide additional information, but a subsequent hearing is required for an order authorizing partial payments or payments over time under Gov. Code sections 68632(c) and 68634(e)(5) second paragraph. Therefore, only the Order After Hearing (form FW-008-GC) may be used and a hearing is in fact required.

Other Comments /Suggestions		
Commentator	Comment	Committee Response
Helen Cavanaugh	In my small county, we assist approximately nine	See response to comments below
Director	guardianships a month (more than nine children), more as	
Public Law Center	school starts. Most of the "families" we work with here should	
Superior Court of Nevada County	be CPS [Welf. & Inst. Code] sec. 300 guardianships—	
	processed at no cost to the guardians—and, there are usually	
	multiple children involved, the filing fee can be prohibitive for	
	the potential guardians.	
	Our county does not combine multiple children in one case.	
	A typical family comes into our center, usually stressed	
	because CPS has sent them to us for assistance so the child	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Other Comments /Suggestions		
Commentator	Comment	Committee Response
	will not be taken into foster care or they are worried that the birth parent will "reappear" and take the child away from the stable home. As a judicial system we request the proposed guardians to complete 17 forms per child plus two fee waiver forms. Our center offers to copy & collate for \$10.00 because our civil clerks dread a pro per walking in with the guardianship forms. We do not have a local attorney that we can refer to for assistance. We assist with all areas of law except divorce and [child] custody. Guardianship is the most bureaucratic and burdensome legal process that we encounter.  We assisted two cases last week—one set of grandparents with modest income, who would not be granted a fee waiver, who have an emergency placement of three children aged 11, 15 and 17 years. They can afford one filing fee but three would be very burdensome. The other was a sister (mid-20's) taking guardianship of her two younger brothers. One brother is over	This case should have been decided based on the new law, which became effective on January 1, 2015. The fee waiver should have been based on the wards' financial condition.  But there is no reason why the two petitioners in the
	12, again, she can pay for 1 filing fee but two would be really difficult.	described cases would be charged with more than one filing fee if a single petition requested the appointment of a guardian for all of the proposed wards in each case.
Christine N. Donovan, JD, CFLS Senior Staff Research Attorney Family Law and Probate Divisions Superior Court of California, County of Solano	California Rules of Court, rule 3.56 allows the court to waive "necessary court fees and costs" for "witness fees of court-appointed experts" and "other fees or expenses as itemized in the [FW-002] application."	Witness fees of court-appointed experts under Evidence Code section 730 are to be paid by counties if their boards of supervisors so provide, or otherwise by the parties in such portions as the court determines, to be taxed and allowed as other costs. It is these party-payable fees that
	Although a probate referee is a court-appointed expert, it is unclear whether fees charged by probate referees are within the types of fees waivable by the court upon the	are waivable under rule 3.56. But Probate Referees are paid from the estates as expenses of administration, payable before other debts of the estate. See Prob. Code §§ 2610(c), 8960, and 11420(a)(1).

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

	Other Comments /Suggestions	
Commentator	Comment	Committee Response
	receipt of either a current FW-002 or the proposed FW-002-GC. Should the FW-002-GC and/or the CRCs explicitly address a probate referee's fees as part of the fee waiver regime?	
Superior Court, County of Monterey	1. Other Issues Related to New Law:	
Monica J. Mitchell, Research Attorney	In Monterey County, we have discussed two issues related to the change in law which are not addressed in the proposed rules:	
	(1) application of the law to the court-appointed attorney for ward or Conservatee; and	(1)The new law does not apply to court-appointed counsel. However, similar provisions governing eligibility for county (not court) payment of the cost of appointed counsel may be found in Appendix E to the California Rules of Court.
	(2) procedures for waiving Court Investigator fees. We request that these issues be considered when approving the changes to the Rules.	(2) The assessments for court investigations are court fees within the meaning of the Government Code provisions on court fee waivers (Gov. Code, § 68631). However, the provisions in Probate Code sections 1513.1 and 1851.5 for waiving these assessments if they would harm the ward or conservatee, or his or her estate, remain in place.
Superior Court, County of	The proposal treats proposed fiduciaries differently based on	The committee believes the fee waiver law would have to
Riverside,	whether they are proposed guardians or conservators or	be changed to permit treatment of decedents' estates the
Riverside	proposed personal representatives. We question whether	same as the law now treats guardianships and
Marita C. Ford	proposed personal representatives should be treated the same	conservatorships.

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Other Comments /Suggestions		
Commentator	Comment	Committee Response
Senior Management Analyst	as proposed guardians or conservators. The financial situation considered in decedent's estates should be that of the estate and not the personal financial condition of the personal representative. Otherwise, a personal representative of an illiquid and insolvent estate may be required to advance funds for court costs that the estate may have no ability to reimburse. If the rules were the same in all three fiduciary situations, it would simplify the implementation of the new rule.	Estate illiquidity is a discretionary ground for granting a waiver under rule 7.5(f)(1)(A). In an insolvent estate, administration expenses, including court costs, have a higher priority for payment than most creditors. This priority should be sufficient to ensure payment of these costs in most cases of insolvency.

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
Ana Hinojosa	Request for Specific Comments	The committee thanks the commentator for responding
Court Supervisor- Probate Division		so thoroughly to these specific requests for comment.
Superior Court, County of Kern	In addition to comments on the proposal as a whole, the	
	advisory committee is interested in comments on the following:	
	Does the proposal appropriately address the stated purpose?	
	Yes.	
	Would it be preferable to modify the existing forms instead of providing new forms to address applications for fee waivers by guardians, conservators, and petitioners for their appointment?	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
	No, modifying the current forms would affect a larger group of people with the potential of unnecessary confusion.	
	Would the proposal provide cost savings? If so, please quantify.	
	No cost savings to the court appear evident at this time; instead additional time and money would be required to comply with the changes.	
	What would the implementation requirements be for courts, including self-help centers sponsored by courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?	
	As a supervisor of the Probate Division of the Kern County Superior Court, I see an immediate need to revise and/or create new processes to deal with the changes implemented for the case types affected, which would require at least eight hours. Then training would have to be provided to the clerks in my department, which could take approximately two hours. Another 8–16 hours would be required to create new docket, hearing, and reporting codes into the court's case management system.	
	Training would also be required for the 6 civil departments within our county, and the Self Help and Law Library staff which would multiply the training hours needed.	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
	The members of the public will also need to understand the	
	forms, and the differences; that will create additional work.	
	Would three months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?	
	It may, if no significant changes are made from the proposal.	
	Would an effective date other than January 1 present additional difficulties?	
	Any date right before or right after the publishing of the New Year poverty levels will create additional training and changes to pre-printed form packets.	
	Would those problems be greater or lesser than the problems presented to courts dealing with fee waiver applications by conservators, guardians, or petitioners for their appointments without a rule of court and forms specifically designed for these proceedings, in light of the new law affecting fee waivers in these matters?	
	Greater, if we're not complying with the changes.	
	How well would this proposal work in courts of different sizes?	
	Whether large or small, the impact will be proportional to the caseload; however communication and adequate training is	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
	necessary for any court to have a successful transition.	
Superior Court, County of Los Angeles	Response of Los Angeles Superior Court to the "Requests for Specific Comments" included in the Invitation to Comment:	The committee thanks the court for responding to these specific requests for comment.
	1) Yes, the proposal appropriately addresses the stated purpose.	
	2) No, it would not be preferable to modify the existing fee waivers forms for the reasons stated in the introduction to the Request for Comments. It is preferable to create separate forms for use by Guardians and Conservators due to the distinction between the person requesting the waiver and the persons whose assets and income are being considered in granting or denying the waiver.	
	3) There does not appear to be any cost savings to the Court to be derived from the proposal.	
	4) Additional training would be required for Court staff if the proposed forms are implemented. The employees who staff the filing windows will need to be familiarized with the new forms, and appropriately trained to consider only the financial information relative to the protected person and not the applicant him/herself. It would be anticipated that at least two training sessions would be required for a minimum of 10 employees, with follow up attention by supervisors/managers to ensure that the applications are being processed correctly.  It is anticipated that the Court's Case Management Software would need to be modified to enable the system to recognize the	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
	applicability of the order waiving fees to an individual (or individuals) other than the applicant. It is not currently possible to enter such information into the Los Angeles Superior Court's current CMS. It is unknown at this time whether the system could be modified or how long that might take.	
	5) A three month time window of time from the approval of the new forms and Rule to their implementation would not pose a problem for the training of employees, but it may not afford the Court's IT staff sufficient time to address the potential modifications to the case management software.	
	6) Any effective date, including a date other than January 1, would be acceptable.	
	7) The Proposed CRC and JC forms should lessen any difficulties created by the new fee waiver legislation by providing forms that have been customized to better address the special factors that come into play in protective probate proceedings.	
	8) It does not appear that the size of the court would have any effect upon the implementation of the proposal.	
Superior Court, County of Riverside, Riverside Marita C. Ford	Response to Request for Specific Comments to SP15-02  Q. Does the proposal appropriately address the stated purpose?	The committee thanks the court for responding to these specific comments.
Senior Management Analyst	A. Yes.	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments		
Commentator	Comment	Committee Response
	Q. Would it be preferable to modify the existing forms instead of providing new forms to address applications for fee waivers by guardians, conservators, and petitioners for their appointment?	
	A. No.	
	Q. Would the proposal provide cost savings? If so, please quantify.	
	A. No. The legislation that mandates this proposal will result in a substantial decrease in investigation assessments collected by the court. However, these are caused by the legislation and not this proposal.	
	Q. What would the implementation requirements be for courts, including self-help centers sponsored by courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?	
	A. We will be required to draft a separate procedure for the new forms which would include creating new codes in the case management system. Once completed, we would be required to train all probate court staff (Court Services Assistants, Senior Court Services Assistants, and Court Services Supervisors) on the new procedure which we would estimate at 4 hours for each training session.	

Court fee waivers in decedents' estates, guardianships, and conservatorships, and for wards and conservatees participating in civil actions (Adopt Cal. Rules of Court, rule 7.5; amend rules 3.50–3.53 and 8.26; adopt forms FW-001-GC, FW-002-GC, FW-003-GC, FW-005-GC, FW-006-GC, FW-007-GC, FW-010-GC, FW-011-GC, FW-012-GC, and APP-016-GC/FW-016-GC; revise forms FW-001-INFO and APP-015/FW-015-INFO)

Responses to Requests for Specific Comments			
Commentator	Comment	Committee Response	
	Q. Would three months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?		
	A. Yes, three months would be sufficient time.		
	Q. Would an effective date other than January 1 present additional difficulties?		
	A. Yes.		
	Q. Would those problems be greater or lesser than the problems presented to courts dealing with fee waiver applications by conservators, guardians, or petitioners for their appointments without a rule of court and forms specifically designed for these proceedings, in light of the new law affecting fee waivers in these matters?		
	A. Lesser.		