

#### JUDICIAL BRANCH BUDGET COMMITTEE

#### MATERIALS NOVEMBER 13, 2025

#### **Meeting Contents**

Agenda	1
Minutes	
Draft Minutes from the September 4, 2025, meeting	3
Discussion and Possible Action Items (Items 1-3)	
Item 1 – Increased Transcript Rate Allocations for Fiscal Year (FY) 2025–26 (Action Required)	5
Attachment 1A: Transcript Funding: Recommendation FY 2025–26 Allocations	7
Item 2 – Final Adjustments for Year-End Fund Balances for FY 2024–25 (Action Required)	9
Attachment 2A: FY 2024–25 Final Adjustments for Year-End Fund Balances	12
Item 3 – Trial Court Budget Advisory Committee Annual Agenda for 2026 (Action Required)	13
Attachment 3A: Trial Court Budget Advisory Committee, Annual Agenda 2026	15
Attachment 3B: Trial Court Budget Advisory Committee, Annual Agenda 2025	27
Information Only Item (No Action Required)	
Info 1 – Funding Methodology Subcommittee Work Plan Update for FY 2025–26	38
Attachment A: Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of July 2, 2025	40
Attachment B: Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of October 29, 2025	42



Request for ADA accommodations should be made at least three business days before the meeting and directed to: JCCAccessCoordinator@jud.ca.gov

#### JUDICIAL BRANCH BUDGET COMMITTEE

#### NOTICE AND AGENDA OF OPEN MEETING

Open to the Public (Cal. Rules of Court, rule 10.75(c)(1) and (e) (1)) THIS MEETING IS BEING CONDUCTED BY ELECTRONIC MEANS

THIS MEETING IS BEING RECORDED

**Date:** Thursday, November 13, 2025

**Time:** 1:00 p.m. – 2:00 p.m.

Public Videocast: https://jcc.granicus.com/player/event/4033

Meeting materials will be posted on the advisory body web page on the California Courts website at least three business days before the meeting.

Members of the public seeking to make an audio recording of the meeting must submit a written request at least two business days before the meeting. Requests can be e-mailed to JBBC@jud.ca.gov.

Agenda items are numbered for identification purposes only and will not necessarily be considered in the indicated order.

#### I. OPEN MEETING (CAL. RULES OF COURT, RULE 10.75(c)(1))

#### Call to Order and Roll Call

#### **Approval of Minutes**

Approve minutes of the September 4, 2025, Judicial Branch Budget Committee meeting.

#### II. Public Comment (Cal. Rules of Court, Rule 10.75(K)(1))

This meeting will be conducted by electronic means with a listen-only conference line available for the public. As such, the public may submit comments for this meeting only in writing. In accordance with California Rules of Court, rule 10.75(k)(1), written comments pertaining to any agenda item of a regularly noticed open meeting can be submitted up to one complete business day before the meeting. For this specific meeting, comments should be e-mailed to <a href="maileology: JBBC@jud.ca.gov">JBBC@jud.ca.gov</a>. Only written comments received by 1:00 p.m. on Wednesday, November 12, 2025, will be provided to advisory body members prior to the start of the meeting.

#### III. DISCUSSION AND POSSIBLE ACTION ITEMS (ITEMS 1-3)

#### Item 1

#### Increased Transcript Rate Allocations for Fiscal Year (FY) 2025–26 (Action Required)

Consideration of allocations for FY 2025–26 increased transcript rates.

Presenters: Hon. Jonathan B. Conklin, Chair, Trial Court Budget Advisory Committee

Mr. Marshall Comia, Associate Analyst, Judicial Council Policy and

Research

#### Item 2

#### Final Adjustments for Year-End Fund Balances for FY 2024–25 (Action Required)

Consideration of final one-time adjustments for FY 2024–25 year-end fund balances for the trial courts.

Presenters: Hon. Jonathan B. Conklin, Chair, Trial Court Budget Advisory Committee

Ms. Oksana Tuk, Senior Analyst, Judicial Council Budget Services

#### Item 3

#### Trial Court Budget Advisory Committee Annual Agenda for 2026 (Action Required)

Consideration of the proposed Trial Court Budget Advisory Committee annual agenda for 2026.

Presenters: Hon. Jonathan B. Conklin, Chair, Trial Court Budget Advisory Committee

Ms. Maria Lira, Senior Analyst, Judicial Council Budget Services

#### IV. INFORMATION ONLY ITEM (NO ACTION REQUIRED)

#### Info 1

#### Funding Methodology Subcommittee Work Plan Update for FY 2025-26

Update on the Funding Methodology Subcommittee annual work plan for FY 2025–26.

Presenters: Hon. Jonathan B. Conklin, Chair, Trial Court Budget Advisory Committee

Ms. Maria Lira, Senior Analyst, Judicial Council Budget Services

#### IV. ADJOURNMENT

#### Adjourn



#### JUDICIAL BRANCH BUDGET COMMITTEE

#### MINUTES OF OPEN MEETING

Thursday, September 4, 2025 4:00 p.m. - 5:00 p.m.

https://jcc.granicus.com/player/event/4648

Advisory Body Hon. Ann C. Moorman, Chair; Mr. David H. Yamasaki, Vice Chair; Hon. Carin T.

Members Present: Fujisaki; Hon. Maria Lucy Armendariz; Hon. C. Todd Bottke; Hon. Maria D.

Hernandez; and Hon. Charles S. Crompton

Advisory Body Hon. Brad R. Hill and Ms. Kate Bieker

Members Absent:

Others Present: Hon. Jonathan B. Conklin, Ms. Fran Mueller, Ms. Angela Cowan, Ms. Melanie

Snider, Ms. Maria Lira, and Mr. Don Lowrie

#### OPEN MEETING

#### Call to Order and Roll Call

The chair called the meeting to order at 4:00 p.m. and took roll call.

#### **Approval of Minutes**

The advisory body approved the minutes of the August 18, 2025, Judicial Branch Budget Committee meeting.

#### DISCUSSION AND ACTION ITEM (ITEM 1)

## Item 1: Fiscal Year (FY) 2025–26 Trial Court Trust Fund Allocation Increase for Sargent Shriver Civil Counsel Program (Action Required)

Consideration of an allocation increase for the Sargent Shriver Civil Counsel Program for FY 2025–26

Action: The Judicial Branch Budget Committee unanimously voted to approve the Trial Court Budget Advisory Committee recommendation to increase the approved FY 2025–26 Trial Court Trust Fund allocation for the Sargent Shriver Civil Counsel Program by an additional \$1.4 million, which results in a total program allocation of \$19.6 million for the current year. This amount will be allocated and distributed to current Shriver projects, on a pro rata basis according to the award amounts for the 2023–26 grant cycle, for FY 2025–26 as identified in Attachment A.

This recommendation will be considered by the Judicial Council at its October 24, 2025, business meeting.

#### INFORMATION ONLY ITEM (NO ACTION REQUIRED)

#### Info 1: Proposed Statutory Changes for Court-Ordered Debt Collections and Reporting

Update on proposed amendments to statute and public comment for court-ordered debt collections activities.

Action: No action taken.

#### **A**DJOURNMENT

There being no further business, the meeting was adjourned at 4:19 p.m.

Approved by the advisory body on enter date

#### JUDICIAL COUNCIL OF CALIFORNIA BUDGET SERVICES

## Report to the Judicial Branch Budget Committee (Action Item)

Title: Increased Transcript Rate Allocations Fiscal Year 2025–26

**Date:** 11/13/2025

Contact: Marshall Comia, Associate Analyst, Policy & Research

916-263-1905 | Marshall.Comia@jud.ca.gov

#### <u>Issue</u>

Consideration of fiscal year (FY) 2025–26 allocations for the ongoing \$7 million General Fund included in the Budget Act of 2025 to cover the additional costs incurred by courts associated with increased transcript rates.

#### **Background**

Government Code section 69950 establishes the compensation rates for court reporters based on transcript length. Specifically, it sets the fee for an original ribbon or printed transcript at \$1.13 per 100 words, and \$0.20 per 100 words for each copy purchased at the same time by the court, a party, or another purchaser of the original (Gov. Code, § 69950(a)).

In 2021, Assembly Bill 177 (Stats. 2021, ch. 257) amended section 69950 to increase transcript fees, raising the rate for originals from \$0.85 to \$1.13 per 100 words. Additionally, Senate Bill 170 (Stats. 2021, ch. 240), which amended the Budget Act of 2021, appropriated \$7 million ongoing General Fund to develop a methodology for distributing funds to trial courts to cover the increased costs associated with the higher transcript rates.

#### **Allocation Methodology**

The Funding Methodology Subcommittee of the Trial Court Budget Advisory Committee (TCBAC) established the Ad Hoc Court Reporter Funding Subcommittee, consisting of members from the TCBAC, to develop an allocation methodology recommendation for the first year of funding in FY 2021–22. Through deliberations, the ad hoc subcommittee developed a recommendation for an allocation methodology for the \$7 million and presented it to the TCBAC at its November 30, 2021, meeting<sup>1</sup> and to the Judicial Branch Budget Committee on December 7, 2021.<sup>2</sup> The Judicial Council approved the allocation methodology at its January 21, 2022,

<sup>&</sup>lt;sup>1</sup> Judicial Council of Cal., Staff Rep., SB 170 Ongoing \$7 Million Increased Transcript Rate Funding Allocation Methodology (Nov. 18, 2021), https://courts.ca.gov/system/files/file/tcbac-20211130-materials.pdf.

<sup>&</sup>lt;sup>2</sup> Judicial Council of Cal., Staff Rep., SB 170 Ongoing \$7 Million Increased Transcript Rate Funding Allocation Methodology (Nov. 30, 2021), <a href="https://courts.ca.gov/system/files/file/jbbc-20211207-materials.pdf">https://courts.ca.gov/system/files/file/jbbc-20211207-materials.pdf</a>.

business meeting and directed staff to update the three-year average for the allocation methodology each year based on the most recent data available.<sup>3</sup>

#### **Annual True-Up Process**

Since the funding outlined in this report can only be used for the additional costs that courts incur from increased transcript rates, any unspent funds are required to revert to the General Fund each fiscal year. The actual expenditures for each court from FY 2020–21 will be used to establish a baseline, from which eligible cost increases will be determined. Based on the historical baseline amount and the actual expenditures for the current fiscal year, a true-up process will occur at the end of each fiscal year to pull back any remaining funds. This process and the adjustments for FY 2025–26 are outlined in Table 1 below.

_	FY	Actu	ıal Expendi	tures	3-Year	FY 2025–26	FY 2025–26	General
Court	Court 2020–21	FY		FY	Average	Allocation	Expenditures	Fund
	(Baseline)	2022–23	2023–24	2024–25		From \$7M		Reversion
Α	\$85,000	\$90,000	\$100,000	\$110,000	\$100,000	\$43,260	\$120,000	\$8,260

Table 1. Annual Reversion Calculation for FY 2025–26

In the example in Table 1, Court A will receive an allocation of \$43,260 from the FY 2025–26 court reporter transcript appropriation based on the existing methodology. At year end, the court's actual expenditures for FY 2025–26 are \$120,000, a \$35,000 increase from the FY 2020–21 baseline amount (\$120,000 - \$85,000 = \$35,000). Taking the difference between the FY 2025–26 allocation (\$43,260) and the \$35,000 increase (\$43,260 - \$35,000 = \$8,260), the court will be required to revert the remaining \$8,260 to the General Fund.

#### Recommendation

Approve the allocation of the \$7 million to each trial court proportionally using the Judicial Council–approved methodology for FY 2025–26, based on an average of the prior three-year transcript expenditures, as outlined in Attachment A.

The recommendation will be considered by the Judicial Council at its December 12, 2025, business meeting.

#### **Attachments**

1. Attachment A: Transcript Funding: Recommended FY 2025–26 Allocations

<sup>&</sup>lt;sup>3</sup> Judicial Council of Cal., Advisory Com. Rep., *Allocations and Reimbursements to Trial Courts: SB 170 Funding for Increased Transcript Rates* (Dec. 15, 2021), <a href="https://jcc.legistar.com/View.ashx?M=F&ID=10358387&GUID=E6D8CA62-BC80-449F-B7AC-25FF2F4F1AB3">https://jcc.legistar.com/View.ashx?M=F&ID=10358387&GUID=E6D8CA62-BC80-449F-B7AC-25FF2F4F1AB3</a>.

		<del>.</del>		Actual Expen			Proportion of	Proportional	
Cluster	Court	Baseline * FY 2020-21	FY 2022-23	FY 2023-24	FY 2024-25	Average	Average Expenditures (%)	Allocation of \$7M	
	Statewide	\$12,739,717	\$22,616,137	\$23,695,109	\$25,246,096	\$23,852,447	100	\$7,000,000	
4	Alameda	\$316,575.08	\$551,194.52	\$503,352.62	\$452,022.99	\$502,190.04	2.11	\$147,378.18	
1	Alpine	139.20	164.69	141.24	335.07	213.67	0.00	62.70	
1	Amador	18320.64	31429.90	29887.69	16551.88	25956.49	0.11	7,617.48	
2	Butte	97893.56	93852.23	111183.44	99163.25	101399.64	0.43	29,757.85	
1	Calaveras	26846.07	32234.06	14406.12	45486.57	30708.92	0.13	9,012.17	
1	Colusa	8007.57	8962.50	15936.70	9843.18	11580.79	0.05	3,398.63	
3	Contra Costa	405960.66	627383.89	641016.62	567464.66	611955.06	2.57	179,591.02	
1	Del Norte	53390.84	33493.56	34220.60	31718.91	33144.36	0.14	9,726.91	
2	El Dorado	49904.40	109159.31	90782.81	100219.55	100053.89	0.42	29,362.91	
3	Fresno	431682.90	675194.77	664452.92	740352.11	693333.27	2.91	203,473.16	
1	Glenn	7650.33	4636.63	14282.06	7714.89	8877.86	0.04	2,605.39	
2	Humboldt	7435.39	4693.25	4527.74	5077.08	4766.02	0.02	1,398.69	
2	Imperial	23298.05	35250.70	41292.15	59191.94	45244.93	0.19	13,278.07	
1	Inyo	10357.10	29840.67	12613.87	20673.30	21042.61	0.09	6,175.40	
3	Kern	709145.12	1038790.88	1016538.97	1003014.80	1019448.22	4.27	299,178.42	
2	Kings	275881.52	384796.57	360009.24	279145.50	341317.10	1.43	100,166.65	
2	Lake	32335.95	62401.66	70559.26	69381.79	67447.57	0.28	19,793.90	
1	Lassen	30822.35	52085.09	32865.86	51604.40	45518.45	0.19	13,358.34	
4	Los Angeles	3433512.76	7314384.71	7621806.47	7882745.65	7606312.28	31.89	2,232,231.58	
2	Madera	83122.68	164173.71	131650.42	97177.11	131000.41	0.55	38,444.81	
2	Marin	45711.35	101810.67	115781.79	87034.20	101542.22	0.43	29,799.69	
1	Mariposa	4709.35	23790.30	10630.50	11188.27	15203.02	0.06	4,461.65	
2	Mendocino	134226.15	136446.08	145339.87	154230.46	145338.80	0.61	42,652.71	
2	Merced	156237.40	212591.19	159871.18	153581.20	175347.86	0.74	51,459.50	
1	Modoc	7154.80	4142.25	8534.07	12567.48	8414.60	0.04	2,469.44	
1	Mono	2805.75	6889.76	12007.44	3089.16	7328.79	0.03	2,150.79	
3	Monterey	127556.45	180728.67	202571.33	232090.74	205130.25	0.86	60,199.77	
2	Napa	90805.57	143355.68	126090.16	106343.61	125263.15	0.53	36,761.09	
2	Nevada	23785.51	51186.78	69668.91	59369.10	60074.93	0.25	17,630.25	
4	Orange	982450.73	1664727.05	2041287.39	2188912.63	1964975.69	8.24	576,663.26	
2	Placer	148518.21	289885.16	338621.00	362938.52	330481.56	1.39	96,986.73	
1	Plumas	2103.83	3646.08	7654.59	11107.04	7469.24	0.03	2,192.00	
4	Riverside	11186.15	17280.58	21905.57	24815.05	21333.73	0.09	6,260.83	
4	Sacramento	623901.57	1147043.45	1365936.27	1517322.39	1343434.04	5.63	394,258.84	
1	San Benito	3765.81	14587.46	16219.36	11952.26	14253.03	0.06	4,182.85	
4	San Bernardino	636886.38	1126530.31	1239640.68	1300451.22	1222207.40	5.12	358,682.35	
4	San Diego	501180.75	1339811.09	1619341.04		1572428.16	6.59	461,461.96	
3	San Francisco	300913.53			1758132.34		2.66	·	
			463844.20	683833.72	754970.00	634215.97 428804.58		186,123.96	
3	San Joaquin	349811.40	429188.32	391653.40	465572.03		1.80	125,841.68	
2	San Luis Obispo San Mateo	135605.83	237865.67	233586.90	220403.51	230618.69	0.97	67,679.88	
3		280960.99	453090.98	352784.89	419130.15	408335.34	1.71	119,834.55	
3	Santa Barbara	134407.98	418522.75	216414.43	269186.22	301374.47	1.26	88,444.65	
4	Santa Clara	497742.88	657971.51	619863.69	693031.08	656955.43	2.75	192,797.32	
2	Santa Cruz	100254.92	142959.21	120674.01	162999.98	142211.07	0.60	41,734.81	
2	Shasta	88542.58	184845.25	143991.52	321480.72	216772.50	0.91	63,616.43	
1	Sierra	698.10	856.26	4255.28	6053.73	3721.76	0.02	1,092.23	
2	Siskiyou	31755.06	48526.21	47198.64	70468.38	55397.74	0.23	16,257.63	
3	Solano	159262.13	268888.06	311807.61	297882.49	292859.39	1.23	85,945.72	
3	Sonoma	118224.22	201893.11	179551.45	187194.21	189546.26	0.79	55,626.32	
3	Stanislaus	239016.29	253288.36	289909.07	387674.65	310290.69	1.30	91,061.30	

#### Attachment A - Transcript Funding: Recommended FY 2025-26 Allocations

Actual	Expenditures on
Court Re	norter Transcrints

		_		Court Reporter		Proportion of	Proportional	
Cluster	Court	Baseline * FY 2020-21	FY 2022-23	FY 2023-24	FY 2024-25	Average	Average Expenditures (%)	Allocation of \$7M
	Statewide	\$12,739,717	\$22,616,137	\$23,695,109	\$25,246,096	\$23,852,447	100	\$7,000,000
2	Sutter	36528.42	22578.15	26776.87	41349.38	30234.80	0.13	8,873.04
2	Tehama	13000.01	35540.78	18294.10	50314.57	34716.48	0.15	10,188.28
1	Trinity	7874.70	5500.05	4835.20	3974.64	4769.96	0.02	1,399.85
3	Tulare	298604.18	383719.73	382105.33	495772.22	420532.43	1.76	123,414.04
2	Tuolumne	90623.59	61691.77	76425.66	105205.06	81107.50	0.34	23,802.69
3	Ventura	168224.17	306031.45	367551.66	410332.11	361305.07	1.51	106,032.54
2	Yolo	138545.20	266251.08	256306.22	299862.14	274139.81	1.15	80,452.07
2	Yuba	23853.10	54508.58	54660.99	49228.03	52799.20	0.22	15,495.03

<sup>\*</sup> Total expenditures in FY 2020-21 will serve as the baseline for the true-up process at the end of FY 2025-26.

#### **JUDICIAL COUNCIL OF CALIFORNIA BUDGET SERVICES**

#### Report to the Judicial Branch Budget Committee (Action Item)

Title: Final Adjustments for Year-End Fund Balances for Fiscal Year 2024–25

Date: 11/13/2025

**Contact:** Oksana Tuk, Senior Analyst, Judicial Council Budget Services

916-643-8027 | oksana.tuk@jud.ca.gov

#### Issue

The Judicial Council is required to finalize annual allocations to the trial courts in January of each fiscal year to ensure compliance with statutory limitations on the amount of reserves that courts can carry over to the next fiscal year. As the last step in this process, a one-time reduction of trial court allocations for courts that are above the 3 percent fund balance cap is proposed for fiscal year (FY) 2024–25.

#### **Background**

Government Code section 68502.5(c)(2)(A) requires the Judicial Council to make a preliminary allocation reduction in July and to finalize allocations in January of each fiscal year. The final allocations are then offset by the amount of fund balance (or reserves) in excess of the fund balance cap authorized in statute. Under Government Code section 77203(b), a trial court may carry over unexpended funds in an amount not to exceed 3 percent of the courts operating budget from the prior fiscal year.<sup>1</sup>

#### **Process for Reporting Year-End Fund Balances**

At its business meeting on July 29, 2014, the Judicial Council approved an annual process beginning in FY 2015–16 for courts to provide preliminary and final computations of the portion of their ending fund balance that is subject to the statutory cap:<sup>2</sup>

Trial courts are required to submit the computation form with preliminary year-end information by July 15 of each fiscal year. The information provided by the courts is used by the Judicial Council to make the preliminary reductions to allocations as required by statute. The courts are not required to provide the details related to encumbrances, prepayments, and restricted revenue when submitting the form for the preliminary allocation.

<sup>&</sup>lt;sup>1</sup> Added as part of Senate bill 1021 (Stats. 2012, ch. 41), later amended by Senate Bill 95 (Stats. 2019, ch. 36 § 2), effective June 27, 2019.

<sup>&</sup>lt;sup>2</sup> Judicial Council of Cal., Advisory Com. Rep., Trial Court Allocations: Funding for General Court Operations and Specific Costs in Fiscal Year 2014–2015 (July 22, 2014), https://courts.ca.gov/sites/default/files/courts/default/2024-10/jc-20140729-itemc.pdf.

- Trial courts are required to submit an updated computation form with final year-end information in the fall of each fiscal year when financial records are closed.
- The Judicial Council's Chief Financial Officer will report to the council the information provided by the courts for the final allocation reduction, if any, before February of each fiscal year.

#### Adjustments for Funds Held on Behalf of the Trial Courts

Funds Held on Behalf (FHOB) of the Trial Courts is a Judicial Council—approved process that allows the trial courts to request funding that exceeds the 3 percent cap be used to fund allowable projects or expenditures for the benefit of those courts.

This process allows the courts to fund one-time projects or purchases and meet contractual obligations within their limited allocations. Allowable projects include technology improvements, such as new or updated case management systems; court efficiency efforts, including online or smart forms for court users; facilities maintenance or repair allowed under California Rule of Court rule 10.810; and one-time expenditures such as vehicle, equipment, or furniture replacement.

For FY 2024–25, a total of 21 trial courts submitted FHOB requests totaling \$17.7 million.<sup>3</sup> This funding will be retained in the Trial Court Trust Fund as restricted fund balance and courts will be reimbursed for actual expenditures for approved projects in their monthly distribution. The \$17.7 million is used in the calculation to determine the final fund balance reduction for FY 2024–25.

#### Final Trial Court Accounting Records for Fiscal Year 2024–25

The figures in Attachment 2A reflect the trial courts' final accounting records for FY 2024–25. This information was reviewed by the Judicial Council's Budget Services and Branch Accounting and Procurement staff.

The final one-time net reduction of \$2.9 million for FY 2024–25 represents a total reduction of \$20.6 million above the fund balance cap, after allowable accounting adjustments, which is then offset by \$17.7 million in applicable FHOB requests for the trial courts.

- Column A displays the calculated fund balance cap amount for each court;
- Column J shows the courts' FY 2024–25 fund balance amounts subject to the cap, excluding statutorily restricted funds per Government Code section 77203(b), encumbrances consistent with the state contracting process, prepayments, and approved FHOB requests which are held in the Trial Court Trust Fund;

<sup>&</sup>lt;sup>3</sup> Fiscal Planning Subcommittee meeting materials (October 10, 2025), https://courts.ca.gov/system/files/file/tcbac-20251010-fps-materials.pdf

- Column K displays the courts' final amount above the 3 percent cap totaling \$17.1 million;
- Column M provides the FY 2024–25 adjustments to the courts' FY 2022–23 and FY 2023–24 fund balance cap, totaling \$3.4 million;
- Column N displays the courts' final reduction of \$20.6 million, which affects 33 courts;
- Column O reflects the final FHOB requests for FY 2024–25 totaling \$17.7 million, which are pending approval by the Judicial Council at its December 12, 2025, business meeting; and
- Column P displays the net reduction of \$2.9 million for the fund balance above the 3 percent cap after accounting for the FHOB requests. The reduction will be allocated to the trial courts in the January 2026 distribution #7.

On October 29, 2025, the Trial Court Budget Advisory Committee approved the final FY 2024–25 year-end fund balance reduction of \$2.9 million.<sup>4</sup>

#### Recommendation

Approve the final FY 2024–25 year-end fund balance reduction of \$2.9 million, which reflects a total reduction of \$20.6 million above the fund balance cap offset by \$17.7 million in applicable FHOB requests. The \$2.9 million reduction will be allocated to the trial courts in January 2026.

This recommendation will be considered by the Judicial Council at its December 12, 2025, business meeting.

#### **Attachments**

Attachment 2A: FY 2024–25 Final Adjustments for Year-End Fund Balances

<sup>&</sup>lt;sup>4</sup> Trial Court Budget Advisory Committee meeting materials (October 29, 2025), https://courts.ca.gov/system/files/file/tcbac-20251029-materials.pdf

#### FY 2024–25 Final Adjustments for Year-End Fund Balances

Court	Fund Balance Cap	FY 2024–25 Ending Fund Balance	Encumbrance Reserves at June 30	Excluded Funds per GG 77203	Prepayments	Prepaid Expenses for CFR related to FHOB FY 2022–23 and prior	Cannabis Conviction Resentencing	FHOB Returned to Court for FY 2022–23 and prior	FHOB Related to CFR FY 2022–23 and prior	Fund Balance Subject to Cap <sup>1</sup>	Current Year Reduction	FHOB Returned to TCTF	Prior Year Disencumbrance	Total Final Reduction	Approved FY 2024–25 FHOB <sup>2</sup>	Net Reduction after FHOB (January 2026 Dist. #7)
	A	В	С	D	E	F	G	н	T.	J (B-C-D-E+F+G-H-I)	К	L	М	N (K+L+M)	o	P (N-O)
ALAMEDA	3,672,384	7,491,677	2,278,106	2,201,240	0	0	0	0	0	3,012,331	0	0	0	0		0
ALPINE AMADOR	32,121 150,119	239,348 1,335,633	5,906 180,887	18,724 130,816	139,151	0	0	0	0	75,566 1,023,930	43,446 873,811	0	0	43,446 873,811	43,445	873,811
RUTTE	591,895	2,173,476	1,018,030	511,598	24,987	0	0	0	0		8/3,811	0	48,134	48,134		48,134
CALAVERAS	134,035	804,464	76,121	284,923	279,333	0	0	0	0		29,035	0	1,018	30,052	29,500	553
COLUSA	98,738	1,325,719	386,563	381,491	557,666	168,065	0	0	168,065	0	0	0	0	0		0
CONTRA COSTA	2,071,357	9,509,414	5,659,937	1,882,438	18,129	0	0	0	0		0	0	0	0		0
DEL NORTE	131,059	874,638	79,614	396,895	0	0	0	0	0		267,071	0	0		267,000	71
EL DORADO FRESNO	356,646 2,517,436	1,742,142 6,996,347	800,349 3,322,969	323,560 1,179,701	136,996 0	0	0	0	0		124,590 0	0	0	124,590 0	124,590	0
GLENN	142,353	615.480	148.845	1,179,701	0	0	0	0	0		162.143	0	4.743	166,886	162.143	4,743
HUMBOLDT	330,790	170,421	0	118,640	6,729	0	0	0	0		0	0	0	0	102,143	0
IMPERIAL	447,471	2,086,620	191,278	882,237	236,548	0	0	0	0		264,972	0	64,114	329,086	329,086	0
INYO	116,810	398,604	0	340,879	0	0	0	0	0		0	0	260	260		260
KERN	3,105,589	9,055,184	2,080,936	3,831,407	206,088	0	0	0	0	, , .	0	0	0	0		0
KINGS	428,648	1,291,720	206,000	268,469	165,316	0	0	0	0		223,287	0	0	223,287	223,287	0
LAKE LASSEN	182,390 123,163	1,071,092 176,421	228,565 0	375,367 144.530	0	0	0	0	0		223,779	0	60,991 0	284,769 0	283,538	1,232
LOS ANGELES	32,030,184	192,864,052	109,536,373	48,350,898	5,349,048	0	0	0	0		0	0	0			0
MADERA	525,557	1,251,205	274,754	491,923	0	0	0	0	0		0	0	264	264		264
MARIN	536,571	1,065,931	4,470	802,850	57,973	0	0	0	0	200,638	0	0	0	0		0
MARIPOSA	77,362	374,174	65,905	62,293	238,169	0	0	0	0		0	0	449	449		449
MENDOCINO	300,838	1,382,225	305,116	254,567	0	0	0	0	0		521,705	0	0		521,705	0
MERCED	713,931	3,993,905	104,029	3,238,156	0	0	0	0	0		0	0	0			0
MODOC MONO	58,227 94,480	167,604 708,028	0 385,035	63,460 145,629	58,673	0	0	0	0		45,917 19,950	0	0 4,260	45,917 24,210	24,210	45,917 0
MONTEREY	1,034,562	3,638,695	1,133,121	1,416,732	24,955	20,000	0	0	20,000	1,063,887	19,950	0	29,379	29,379	24,210	29,379
NAPA	393.893	1.259.091	158.064	948.068	3.697	3.201	0	0	3,201	149.262	0	0	25,575	0		25,575
NEVADA	287,257	845,440	0	619,956	645	0	0	0	0	224,838	0	0	0	0		0
ORANGE	8,072,960	20,095,018	3,673,197	6,290,293	145,969	0	0	0	0		927,016	0	985,583	1,912,599	1,912,599	0
PLACER	927,893	7,209,130	770,251	909,721	3,046,977	0	0	0	0	, . , .	432,385	0	1,121,904	1,554,289	1,554,289	0
PLUMAS	55,261	702,113	4,362	130,115	306,092	0	0	0	0		205,233	0	1,050	206,283	190,000	16,283
RIVERSIDE SACRAMENTO	6,572,636 3,998,162	15,934,562 8,170,093	1,879,518 755,242	7,482,738 4,765,529	0	0	0	0	0		0	0	0 66,907	66,907	66,907	0
SAN BENITO	190,796	173,343	65,965	53,831	8,128	186	0	0	186	45,419	0	0	209	209	00,507	209
SAN BERNARDINO	5,849,455	18,740,087	4,116,071	2,588,425	348,007	0	0	0	0		5,611,419	0	226,710	5,838,129	5,838,129	0
SAN DIEGO	6,982,618	18,574,169	1,227,699	11,713,913	305,229	0	0	0	0	5,327,328	0	0	0	0		0
SAN FRANCISCO	2,902,837	1,133,046	1,000	1,067,987	5,000	0	0	0	0		0	0	0	0		0
SAN JOAQUIN	1,803,408	10,961,151	1,157,466	2,738,323	619,619	54,327	0	0	54,327	6,445,743	4,616,785	0	25,549	4,642,334	4,616,785	25,549
SAN LUIS OBISPO SAN MATEO	723,970	3,056,810	40,378 2,500	2,332,251 749.718	689.140	0	0	0	0	684,182	0	0	0 3.901	0	0	0
SAN MATEO SANTA BARBARA	1,893,163 1,155,472	3,059,703 1,960,878	42,095	1,540,295	44,615	0	0	0	0		0	0	3,901	3,901 0	3,901	0
SANTA CLARA	3,870,139	10,822,492	5,112,206	1,641,163	553,481	0	0	0	0		0	0	20,541	20,541		20,541
SANTA CRUZ	611,209	1,751,261	135,558	1,104,965	0	0	0	0	0		0	0	0	0		0
SHASTA	812,900	1,360,048	80,126	681,344	124	0	0	0	0	598,454	0	0	0	0		0
SIERRA	50,541	6,764	0	6,758	0	0	0	0	0		0	0	0	0		0
SISKIYOU	180,921	515,745	0	379,790	795	0	0	0	0		0	0	0	0		0
SOLANO SONOMA	1,126,738	3,521,729	558,805 1,345,935	1,791,294 1,975,651	144,003 560,337	0	0	0	0		941,913	0	0			941,913
STANISLAUS	1,123,317 1,224,226	5,947,153 3,355,699	1,345,935	677,808	1,090,606	0	0	0	0		255.967	0	894	256,860	255,967	941,913
SUTTER	338,080	1,014,130	6,355	309,098	121,602	0	0	0	0	, . ,	238,055	0	940	238,995	238,055	940
TEHAMA	219,598	1,105,170	101,622	468,364	0	0	0	0	0		315,585	0	0	315,585	315,585	0
TRINITY	81,734	504,054	0	55,273	6,233	0	0	0	0		360,813	0	0		,-30	360,813
TULARE	1,373,832	4,692,625	1,635,823	733,705	511,652	0	0	0	0		0	0	521,844	521,844		521,844
TUOLUNME	215,517	178,805	31,342	141,927	0	0	0	0	0	-,	0	0	0	0		0
VENTURA	1,794,458	3,836,865	699	954,710	405,232	0	0	0	0		440,363	0	241,404	681,766	681,705	61
YOLO	660,800	1,216,697	23,938	563,106	0	0	0	0	0		0	0	0	0		0
YUBA TOTAL	248,818 105,747,323	531,983 405,040,076	0 <b>151,505,325</b>	290,103 <b>123,963,045</b>	60,971 <b>16,477,918</b>	245,779	0 <b>0</b>	0	245,779	180,909 113,093,787	<b>17,145,239</b>	0	3,431,046	20,576,285	17,682,424	2,893,860

<sup>&</sup>lt;sup>1</sup> Variance in total is due to rounding.

<sup>&</sup>lt;sup>2</sup> Approved TCTF FHOB requests include those requests pending before the Judicial Council at its December 12, 2025 business meeting.

#### JUDICIAL COUNCIL OF CALIFORNIA BUDGET SERVICES

# Report to the Judicial Branch Budget Committee (Action Item)

Title: Trial Court Budget Advisory Committee Annual Agenda for 2026

**Date:** 11/13/2025

**Contact:** Maria Lira, Senior Analyst, Budget Services

916-263-7320 | maria.lira@jud.ca.gov

#### **Issue**

The annual agenda for the Trial Court Budget Advisory Committee outlines the work the committee will focus on in the coming year and identifies areas of collaboration with other advisory bodies and Judicial Council staff resources. The draft annual agenda for 2026 is proposed for consideration.

#### **Background**

Rule 10.64(a)<sup>1</sup> of the California Rules of Court states the charge of the Trial Court Budget Advisory Committee is to make recommendations to the Judicial Council on the preparation, development, and implementation of the budget for trial courts and provide input to the council on policy issues affecting trial court funding.

The annual agenda provides the work plan for the committee and the chair determines the projects and activities to include in the agenda for the coming year. These projects include, but are not limited to, the following:

- Determine the funding priorities for the trial courts to guide the development of the annual judicial branch budget;
- Recommend allocation methodologies, including changes to existing methodologies, for funding adjustments included in the annual budget. From a statewide perspective, these methodologies align with the Workload Formula policy's core principles of funding equity, stability, and predictability to support trial court operations; and
- Review of trial court budget policies and procedures, as needed.

The Judicial Branch Budget Committee provides oversight to the Trial Court Budget Advisory Committee and is responsible for approving the annual agenda. The oversight committee may add or delete specific projects and reassign priorities as needed.

<sup>&</sup>lt;sup>1</sup> California Rule of Court 10.64(a), https://www.courts.ca.gov/cms/rules/index.cfm?title=ten&linkid=rule10 64

#### 2026 Proposed Annual Agenda

The 2026 draft annual agenda reflects new or one-time projects, ongoing projects and activities, and summarizes 2025 project highlights and achievements for the Trial Court Budget Advisory Committee (see Attachment A). All proposed projects are identified by priority of *The Strategic Plan for California's Judicial Branch*.<sup>2</sup>

For reference, the current 2025 annual agenda, approved by the Judicial Branch Budget Committee on December 10, 2024<sup>3</sup>, is provided as Attachment B.

#### Recommendation

Approve the Trial Court Budget Advisory Committee's annual agenda for 2026.

#### **Attachments**

- 1. Attachment A: Trial Court Budget Advisory Committee, Annual Agenda (January 1, 2026 December 31, 2026)
- **2. Attachment B:** Trial Court Budget Advisory Committee, Annual Agenda 2025, Approved by Judicial Branch Budget Committee on December 10, 2024

<sup>&</sup>lt;sup>2</sup> The Strategic Plan of California's Judicial Branch, https://www.courts.ca.gov/3045.htm

<sup>&</sup>lt;sup>3</sup> Judicial Branch Budget Committee Meeting Materials (Dec. 10, 2024), <a href="https://courts.ca.gov/system/files/file/jbbc-20241210-materials.pdf">https://courts.ca.gov/system/files/file/jbbc-20241210-materials.pdf</a>

# Trial Court Budget Advisory Committee Annual Agenda<sup>1</sup>— January 1, 2026 – December 31, 2026 Pending Approval by Judicial Branch Budget Committee: November 13, 2025

#### I. COMMITTEE INFORMATION

Chair:	Hon. Jonathan B. Conklin, Judge, Superior Court of Fresno County
Lead Staff:	Ms. Donna Newman, Manager, Judicial Council Budget Services

#### **Advisory Body's Charge/Membership:**

Rule 10.64(a) of the California Rules of Court states the charge of the Trial Court Budget Advisory Committee, which is to make recommendations to the Judicial Council on the preparation, development, and implementation of the budget for trial courts and provide input to the council on policy issues affecting trial court funding. Rule 10.64(b) sets forth additional duties of the advisory body.

Rule 10.64(c) sets forth the membership position of the advisory body. The Trial Court Budget Advisory Committee currently has 22 members. The current advisory body <u>roster</u> is available on the advisory body's webpage.

#### Subgroups of the Advisory Body<sup>2</sup>:

- 1. Fiscal Planning Subcommittee Review annual recommendations for trial court requests, related to the fund balance cap as specified in Government Code section 77203, to set aside funds to be held on behalf of those courts in the Trial Court Trust Fund for specific projects. This subcommittee also reviews requests from trial courts related to Children's Waiting Room funding.
- 2. Funding Methodology Subcommittee Ongoing review and refinement of the Workload Formula policy, evaluation of existing allocation methodologies and consideration of alternative allocation approaches for funding augmentations and reductions as needed based on the Workload Formula policy's core principles of funding equity, stability, and predictability to support trial court operations. Additionally, the subcommittee will develop methodologies for allocations from the Trial Court Trust Fund Court Interpreters Program (0150037) as needed or in the event of funding shortfalls.
- 3. Revenue and Expenditure Subcommittee Ongoing review of Trial Court Trust Fund and State Trial Court Improvement and Modernization Fund allocations supporting trial court projects and programs, as well as any cash flow issues affecting the trial courts.

<sup>&</sup>lt;sup>1</sup> The Annual Agenda outlines the work an advisory body will focus on in the coming year or cycle and identifies areas of collaboration with other advisory bodies and Judicial Council staff resources.

<sup>&</sup>lt;sup>2</sup> For the definition of "subcommittee" see Cal. Rules of Court, rule 10.30(c); for "working group," see rule 10.70; for "workstream," see rule 10.53(c); and for "education curriculum committee," see rule 10.50(c)(6).

# Advisory Body and Subgroup Meetings Planned for 2026³ Trial Court Budget Advisory Committee January 2026/Remote Meeting; February 2026/Remote Meeting; May 2026/Remote Meeting; July 2026/Remote Meeting; October 2026/Remote Meeting Funding Methodology Subcommittee January 2026/Remote Meeting; April 2026/Remote Meeting; June 2026/Remote Meeting; September 2026/Remote Meeting Fiscal Planning Subcommittee October 2026/Remote Meeting Revenue and Expenditure Subcommittee April 2026/Remote Meeting

Check here if in-person meeting is approved by the internal committee oversight chair.

<sup>&</sup>lt;sup>3</sup> Refer to section IV. 2 (Meeting frequency) of the *Operating Standards for Judicial Council Advisory Bodies* for governance on in-person meetings. Note: Because of the current budget and staffing constraints, advisory body chairs and staff must first consider meeting remotely. The chair of the Executive and Planning Committee is extending the suspension of advisory body in-person meetings for the 2025–2026 annual agenda cycle. If an in-person meeting is needed, the responsible Judicial Council office head must seek approval from their advisory body's internal oversight committee chair. Please see the prioritization memo dated July 1, 2025, for additional details.

#### II. COMMITTEE PROJECTS

#	New or One-Time Proje	cts				
1.	Project Title: Workload Form	ula Equity-Based Reallocatio	n Policy Updates		Priority	v: 1
	Supported Strategic Plan Bra	anch Goals:				
	I II Access Indepension $\boxtimes$	ndence Modernization	IV <i>Quality</i> □	V Education □	VI Infrastructure □	VII Funding ⊠
	Project Summary: The project for fiscal year (FY) 2025–26. including, but not limited to, be planning and funding adjustment implemented for the first time. In October 2025, the Funding conclusion of the project, the Formula policy. This project a operations.  Status/Timeline: New and one Fiscal Impact/Staff Resource.  Check this box if this project to ensure its review of relevant Internal/External Stakeholder. AC Collaboration: Judicial Bit	The project is to clarify certain and penetration criteria and sents, and help courts anticipated in FY 2025–26.  Methodology Subcommittee Trial Court Budget Advisory aligns with the policy's core projectime.  See Judicial Council Budget See any result in an allocation or distant materials.	n aspects of how the eurplus reallocation fur e and prepare for char initiated work on this Committee will considerinciples of funding extractions of funds to the stribution of funds to the	equity-based reallocated ading. This clarification ages in their allocation project which will coller recommendations quity, stability, and project which will coller recommendations quity.	ntinue throughout FY for potential updates redictability to suppor	ted and applied parency in budget reallocation was 2025–26. At the to the Workload et trial court

#	New or One-T	ime Projects								
2.	<b>Project Title:</b> Pre	trial Release Program				Prior	ity: 1			
	Supported Strategic Plan Branch Goals:									
	I Access ⊠	II Independence □	III Modernization □	IV Quality □	V Education □	VI Infrastructure □	VII Funding ⊠			
	promote the safe,	Beginning in FY 202 efficient, fair, and time the Pretrial Release Pro	ely pretrial release of	individuals booked is	nto jail. The Budge					
In September 2025, the Judicial Council approved the FY 2025–26 pretrial release allocations of \$63.95 million for the trial courts to the methodology authorized in budget language. Additionally, the council directed staff to conduct a midyear survey and recommethodology for reallocating funding among the trial courts based on demonstrated need in the current year. The reallocation will not the use of available funding in FY 2025–26 to support program operations.										
	Status/Timeline: New and one-time.									
	Fiscal Impact/Staff Resources: Judicial Council Criminal Justice Services and Budget Services staff.									
	Check this box if this project may result in an allocation or distribution of funds to the courts.									
	Internal/Externa	Internal/External Stakeholders: External stakeholders include the trial courts.								
	AC Collaboration: Judicial Branch Budget Committee.									
3.	<b>Project Title:</b> Con	urt-Appointed Juvenile	Dependency Counsel	l Funding		Prior	ity: 1			
	Supported Strates	gic Plan Branch Goals	s:							
	I Access ⊠	II Independence □	III Modernization □	IV <i>Quality</i> □	V Education □	VI Infrastructure □	VII Funding ⊠			
	for the trial courts Methodology Sub	Project Summary: In September 2025, the Judicial Council approved court-appointed counsel allocations of \$186.7 million for FY 2025–26 for the trial courts. The council also directed the Trial Court Budget Advisory Committee to add an additional item to the Funding Methodology Subcommittee's FY 2025–26 work plan to consider a revised methodology to allocate funding for court-appointed juvenile dependency counsel to address unique challenges faced by the trial courts. Stakeholders have raised concerns that the existing methodology								

#### # **New or One-Time Projects** does not address the realities of current juvenile dependency practice. Trial courts have also noted concerns that the small court adjustment, which provides additional funding to smaller courts to help them meet minimum staffing and service standards despite having fewer cases, should be revisited to ensure it reflects current program needs. The revised allocation methodology is intended to improve outcomes in the dependency system. Status/Timeline: New and one-time. Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts and Budget Services staff. Check this box if this project may result in an allocation or distribution of funds to the courts. Internal/External Stakeholders: External stakeholders include the trial courts and dependency providers. AC Collaboration: Family and Juvenile Law Advisory Committee and Judicial Branch Budget Committee. Project Title: Sargent Shriver Civil Counsel Pilot Program Priority: 1 4. Supported Strategic Plan Branch Goals: IV VII Ш VI Independence Modernization **Ouality** Education Infrastructure Funding Access **Project Summary:** In July 2025, the Judicial Council approved an \$18.2 million Trial Court Trust Fund allocation for FY 2025–26 for the Sargent Shriver Civil Counsel Pilot Program. In October 2025, the council approved an augmentation of \$1.4 million from program reserves to address the urgent need for legal aid services due to recent wildfires that caused widespread housing loss, in addition to cuts in federal funding. This resulted in a total program allocation of \$19.6 million for FY 2025–26. In spring 2026, the Trial Court Budget Advisory Committee will consider recommendations from the Shriver Civil Counsel Act Implementation Committee for the FY 2026–29 grant cycle. Status/Timeline: One-time. Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts and Budget Services staff. Check this box if this project may result in an allocation or distribution of funds to the courts. Internal/External Stakeholders: External stakeholders include the trial courts. AC Collaboration: Shriver Civil Counsel Act Implementation Committee and Judicial Branch Budget Committee.

#	New or One-T	ime Projects					
5.	Project Title: Tri	al Court Minimum Ope	erating and Emergency	y Fund Balance Pol	icy	Priority	v: 1
	Supported Strate	gic Plan Branch Goals	y:			•	
	I Access ⊠	II Independence □	III Modernization □	IV <i>Quality</i> □	V Education □	VI Infrastructure □	VII Funding ⊠
	and requires trial suspended by the for emergencies of Methodology Subto the courts included Advisory Commit potential repeal of Status/Timeline:  Fiscal Impact/Status/Check this box  Internal/External	r. The Judicial Council courts to set aside a per council since FY 2012 or unanticipated costs. To committee to consider ading the \$5 million states will consider record the policy before the New and one-time.  **The Judicial Branch Bud council sources: Description of the policy before the set of the policy before the policy before the policy before the policy b	rcentage of funds for a  13 due to changes in The current suspension whether the policy sh te-level emergency re mmendations to deterr current suspension exp  Council Budget Serv in an allocation or distr al stakeholders include	use in emergency sin statute and to consin expires on June 30 nould be repealed at eserve and 3 percent mine the impact of expires.	tuations or due to builder additional chan 0, 2026. In May 202 a future time based fund balance cap. I existing reserve fund	udgetary shortfalls. The ges that would provide 4, the council directed on the current reserve n spring 2026, the Tria	e policy has been reserve funding the Funding options available I Court Budget
6.		urt Cluster System				Priority	v: 2
	Supported Strate	gic Plan Branch Goals	s:				
	I Access ⊠	II III IV V Independence Modernization Quality Education		VI Infrastructure □	VII Funding ⊠		
	subcommittee to statewide four-cludetermine court v	reevaluate the court cluster system is determined vorkload. In July 2023, orkplan, which referred	ster system and the in ned by the number of the Trial Court Budg	npact of trial courts authorized judicial j et Advisory Commi	' placement in the R positions and is used ittee approved updat	tesource Assessment St d in the Resource Asses tes to the Funding Meth	tudy. The ssment Study to nodology

### **#** New or One-Time Projects

Committee will meet on November 4, 2025, to continue its evaluation of the system and will report its findings and recommendations to the Trial Court Budget Advisory Committee.

Status/Timeline: One-time.

Fiscal Impact/Staff Resources: Judicial Council Research, Analytics, and Data and Budget Services staff.

Check this box if this project may result in an allocation or distribution of funds to the courts.

Internal/External Stakeholders: External stakeholders include the trial courts.

AC Collaboration: Data Analytics Advisory Committee and Judicial Branch Budget Committee.

#	Ongoing Projects and Activities								
1.	Project Title: Fund	ling Adjustments for A	Annual Governor's Bu	dget, May Revision	n, and Enacted Budg	get	Priority:	1	
	Supported Strategi	ic Plan Branch Goals	s:						
	I Access ⊠	II Independence □	III Modernization □	IV Quality □	V Education	VI Infrastruc	cture	VII Funding ⊠	
<b>Project Summary:</b> The Trial Court Budget Advisory Committee makes recommendations to the Judicial Council for funding adjustment included in the annual Governor's Budget, May Revision, and enacted budget. The committee will address funding proposals that impact trial courts and collaborate with Judicial Council program offices, other advisory committees, and stakeholders, to implement budget proposals as needed.								that impact the	
	Status/Timeline: Ongoing.								
	Fiscal Impact/Staff Resources: Judicial Council Budget Services staff.  ☐ Check this box if this project may result in an allocation or distribution of funds to the courts.								
	Internal/External	<b>Stakeholders:</b> Extern	al stakeholders include	the trial courts.					
	AC Collaboration:	Judicial Branch Bud	get Committee.						
2.	<b>Project Title:</b> World	kload Formula Policy	and Allocations to Tria	al Courts			Priority:	1	
	Supported Strategi	ic Plan Branch Goals	s:						
	I Access ⊠	II Independence	III Modernization □	IV Quality □	V Education □	VI Infrastruc	cture	VII Funding ⊠	
	to the trial courts. I million General Fu	For FY 2025–26, this	get Advisory Committed included total allocation tended methodologies and	ons of \$3.1 billion (	\$3 billion from the	Trial Court Tr	ust Fund a	and \$117.8	

#	Ongoing Projects and Activities							
	The Trial Court Budget Advisory Committee will continue to make recommendations to the council on the preparation, development, and implementation of the budget for the trial courts and provide input on policy issues affecting trial court funding. This will include an ongoing evaluation of existing allocation methodologies and consideration of alternative allocation approaches based on the Workload Formula policy's goal of funding equity, stability, and predictability. The committee will continue to collaborate with other advisory committees including, but not limited to, the Court Executives Advisory Committee and the Data Analytics Advisory Committee on issues affecting the Workload Formula policy and trial court funding matters.							
	Status/Timeline: Ongoing.							
	Fiscal Impact/Staff Resources: Judicial Council Budget Services staff.     □ Check this box if this project may result in an allocation or distribution of funds to the courts.  Internal/External Stakeholders: External stakeholders include the trial courts.  AC Collaboration: Court Executives Advisory Committee, Judicial Branch Budget Committee, and Data Analytics Advisory Committee.							
3.	Project Title: Workload Formula Policy Adjustment Request Process  Priority: 1							
	Supported Strategic Plan Branch Goals:							
	$\begin{array}{cccccccccccccccccccccccccccccccccccc$							
	Project Summary: In August 2013, the Judicial Council approved the Trial Court Budget Advisory Committee's recommendation to adopt the Workload Formula policy's adjustment request process to provide the trial courts with an annual opportunity to submit recommendations for changes to the policy as needed. The most recent requests were received in January 2025 from the Superior Court of Alameda County and the Superior Court of Stanislaus County. It was determined the proposals could impact the Resource Assessment Study, which calculates different caseweights to determine the workload-based funding need for the trial courts.  In February 2025, the requests were referred to the Data Analytics Advisory Committee for review. The Data Analytics Advisory Committee will meet on November 4, 2025, to continue its evaluation of the requests and will report its findings and recommendations to the Trial Court Budget Advisory Committee.  Status/Timeline: Ongoing.							

#### **#** Ongoing Projects and Activities

Fiscal Impact/Staff Resources: Judicial Council Research, Analytics, and Data and Budget Services staff.

Check this box if this project may result in an allocation or distribution of funds to the courts.

Internal/External Stakeholders: External stakeholders include the trial courts.

AC Collaboration: Data Analytics Advisory Committee and Judicial Branch Budget Committee.

#### III. LIST OF 2025 PROJECT ACCOMPLISHMENTS

#### # | Project Highlights and Achievements

#### 1. Workload Formula Policy, State Trial Court Improvement and Modernization Fund, and Trial Court Trust Fund Allocations

The Trial Court Budget Advisory Committee made recommendations to the Judicial Council that included State Trial Court Improvement and Modernization Fund and Trial Court Trust Fund allocations for FY 2025–26 to support trial court programs and operations. In July 2025, the Judicial Council approved allocations totaling \$46.6 million from the State Trial Court Improvement and Modernization Fund and an allocation of \$3.1 billion (\$3 billion from the Trial Court Trust Fund, \$117.8 million General Fund, and an ongoing \$55 million reduction to the trial courts' operational funding) included in the Budget Act of 2024.

#### 2. Allocation for Partial Restoration of Trial Court Funding for FY 2024–25

In February 2025, the Judicial Council approved a recommendation from the Trial Court Budget Advisory Committee to partially restore \$42 million of the \$97 million reduction for trial court operations included in the Budget Act of 2024 beginning in FY 2024–25. This resulted in a revised \$55 million ongoing reduction. The Judicial Council–approved methodology to allocate the \$55 million reduction supports the Workload Formula policy's core principles of funding equity, stability, and predictability as higher funder courts took a larger share of the reduction than lower funded courts.

#### 3. Workload Formula Allocation Methodologies for Potential Future Budget Reductions and Funding Restoration

In July 2025, the Judicial Council approved recommendations from the Trial Court Budget Advisory Committee to update the Workload Formula policy to include allocation methodologies to address future budget situations including (1) budget reductions, (2) funding restorations in the same fiscal year as the reduction occurred, and (3) funding restorations that occur in a future fiscal year following a reduction in a prior fiscal year. Having specific methodologies in the policy for these situations increases transparency regarding how funding is allocated to the trial courts so they can plan for changes in funding levels and the Judicial Council can address budget changes more efficiently going forward.

#### 4. | Community Assistance, Recovery, and Empowerment (CARE) Act

Beginning in FY 2022–23, the budget included funding to implement the CARE Act, a new court-based mental health services engagement and oversight program. The program was implemented in two cohorts of courts and all 58 courts had an operational program by December 2024. The Judicial Council approved a recommendation from the Trial Court Budget Advisory Committee to establish an allocation methodology using the Workload Formula policy to allocate CARE Act funding to all participating courts in FY 2023–24 and in subsequent years. In April 2025, the Judicial Council also approved the Trial Court Budget Advisory Committee's recommendation to reallocate unspent FY 2024–25 CARE Act funding to maximize the appropriation to support program needs.

#### # | Project Highlights and Achievements

#### 5. | Court Reporter Funding Reallocation

Beginning in FY 2021–22, the Judicial Council has approved recommendations from the Trial Court Budget Advisory Committee to allocate \$30 million annually to the trial courts to increase the number of court reporters in family and civil law cases. In July 2024, the council directed staff to survey the courts for a one-time redistribution of unspent funds in FY 2024–25. In February 2025, the council approved a midyear reallocation of \$820,000. The reallocation maximized the use of available funding to increase the number of court reporters in these case types.

#### 6. | Court Interpreter Funding Augmentation and Reallocation

In January 2023, the Judicial Council approved recommendations from the Trial Court Budget Advisory Committee to address funding shortfalls in the Court Interpreters Program. Shortages would first be covered by savings from courts with unspent funding up to the appropriation amount in the budget, and then Court Interpreters Program fund balance, if available, would be used. In FY 2024–25, the council approved an augmentation of \$16.2 million from program reserves to address shortfalls in both FY 2023–24 and FY 2024–25. The council also approved a FY 2024–25 midyear reallocation of \$510,000 of unspent funding to support interpreter services.

#### 7. Trial Court Trust Fund Allocation Increase for Judicial Council Offices for FY 2024–25

In February 2025, the Judicial Council approved a recommendation from the Trial Court Budget Advisory Committee for an increase of \$1.3 million to the FY 2024–25 allocation from the Trial Court Trust Fund for the Audit Services office to reflect funding included in the Budget Act of 2024 for required audits conducted by the State Controller's Office. The council also approved an increase of \$150,000 to the FY 2024–25 allocation for the Budget Services office based on a reevaluation of budget workload for the collections program funded by the Trial Court Trust Fund. The increased allocations provided the necessary funding to the offices for the required activities.

# <u>Trial Court Budget Advisory Committee</u> Annual Agenda<sup>1</sup>—2025

#### Pending Approval by Judicial Branch Budget Committee: December 10, 2024

#### I. COMMITTEE INFORMATION

Chair:	Hon. Jonathan B. Conklin, Judge, Superior Court of Fresno County
Lead Staff:	Ms. Rose Lane, Senior Analyst, Judicial Council Budget Services

#### Committee's Charge/Membership:

Rule 10.64(a) of the California Rules of Court states the charge of the Trial Court Budget Advisory Committee is to make recommendations to the Judicial Council on the preparation, development, and implementation of the budget for trial courts and provide input to the council on policy issues affecting trial court funding. Rule 10.64(b) sets forth additional duties of the committee.

Rule 10.64(c) sets forth the membership requirements of the committee. The Trial Court Budget Advisory Committee currently has 24 membership positions, of which 22 are filled. The current committee roster is available on the committee's web page.

#### **Subgroups of the Advisory Committee<sup>2</sup>:**

- 1. Fiscal Planning Subcommittee Review recommendations regarding trial court requests to set aside funds to be held on their behalf that would have reverted to the Trial Court Trust Fund pursuant to the fund balance cap as specified in Government Code section 77203. This subcommittee also reviews requests from trial courts related to Children's Waiting Room funding.
- 2. Funding Methodology Subcommittee Ongoing review and refinement of the Workload Formula, develop methodologies for allocations from the Trial Court Trust Fund Court Interpreters Program (0150037) in the event of funding shortfalls, and consider allocation methodologies for funding augmentations and reductions necessary. Additionally, the subcommittee will continue its ongoing work to evaluate existing allocation methodologies and consider alternative allocation approaches based on the Workload Formula's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations.

<sup>&</sup>lt;sup>1</sup> The annual agenda outlines the work a committee will focus on in the coming year or cycle and identifies areas of collaboration with other advisory bodies and the Judicial Council staff resources.

<sup>&</sup>lt;sup>2</sup>For the definition of "subcommittee" see Cal. Rules of Court, rule 10.30(c); "working group" see rule 10.70, "workstream," see rule 10.53(c); and "education curriculum committee," see rule 10.50(c)(6).

3. Revenue and Expenditure Subcommittee – Ongoing review of Trial Court Trust Fund and State Trial Court Improvement and Modernization Fund allocations supporting trial court projects and programs as well as any cash flow issues affecting the trial courts.
Meetings Planned for 2025 <sup>3</sup>
Trial Court Budget Advisory Committee  January 2025/Videoconference; February 2025/Videoconference; May 2025/Videoconference; July 2025/ Videoconference; October 2025/Videoconference
Funding Methodology Subcommittee  January 2025/Videoconference; April 2025/Videoconference; June 2025/ Videoconference; September 2025/Videoconference
Fiscal Planning Subcommittee October 2025/Videoconference
Revenue and Expenditure Subcommittee April 2025/Videoconference
Check here if in-person meeting is approved by the internal committee oversight chair.

<sup>&</sup>lt;sup>3</sup> Refer to section IV. 2. of the <u>Operating Standards for Judicial Council Advisory Bodies</u> for governance on in-person meetings.

Note: Because of the current budget and staffing constraints, advisory body chairs and staff must first consider meeting remotely. The chair of the Executive and Planning Committee is suspending advisory body in-person meetings for the 2024–2025 annual agenda cycle. If an in-person meeting is needed, the responsible Judicial Council office head must seek final approval from the advisory body's internal oversight committee chair. Please see the prioritization memo dated July 1, 2024, for additional details.

#### II. COMMITTEE PROJECTS

# # New or One-Time Projects<sup>4</sup> 1. Project Title: Workload Formula Allocation Methodologies for Potential Future Budget Reductions and Funding Restoration | Priority 1<sup>5</sup> | Strategic Plan Goal<sup>6</sup>VII

**Project Summary:** Part of the charge of the committee pursuant to rule 10.64. The project originated from a new item added to the approved Funding Methodology Subcommittee's annual work plan for 2024–25. The project is to further refine the Workload Formula policy, including methodologies to allocate future budget reductions and/or the restoration of funding that had previously been reduced due to budget shortfalls. The Budget Act of 2024 included an ongoing reduction of \$97 million to trial court baseline funding due to the state's projected multi-year budget deficit. The Judicial Council approved the allocation of this reduction in July 2024, with the understanding that the Trial Court Budget Advisory Committee will continue to explore additional methodologies for future allocations. In October 2024, the Funding Methodology Subcommittee started to work on this project. The expected outcome is potential updates to the Workload Formula policy that may include changes to existing allocation methodologies to address future budget reductions and the restoration of funding to ensure they align with the policy's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations. Targeted completion date is for the Trial Court Budget Advisory Committee to make a recommendation at the April 2025 Judicial Council business meeting for implementation in fiscal year 2025–26.

Status/Timeline: One-time.

Fiscal Impact/Staff Resources: Judicial Council Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

<sup>&</sup>lt;sup>4</sup> All proposed projects for the year must be included on the Annual Agenda. If a project implements policy or is a program, identify it as *implementation* or *a program* in the project description and attach the Judicial Council authorization/assignment or prior approved Annual Agenda to this Annual Agenda.

<sup>5</sup> For non-rules and forms projects, select priority level 1 (must be done) or 2 (should be done). For rules and forms proposals, select one of the following priority levels: 1(a) Urgently needed to conform to or accurately reflect the law; 1(b) Council has directed the committee to consider new or amended rules and forms; 1(c) Change is urgently needed to remedy a problem that is causing significant cost or inconvenience to the courts or the public; or 1(d) Proposal is otherwise urgent and necessary, such as a proposal that would mitigate exposure to immediate or severe financial or legal risk. *For each priority level 1 proposal, the advisory body must provide a specific reason why it should be done this year and how it fits within the identified category.* 2(a) Useful, but not necessary, to implement changes in law; 2(b) Responsive to identified concerns or problems; or 2(c) Helpful in otherwise advancing Judicial Council goals and objectives. *If an advisory committee is interested in pursuing any Priority Level 2 proposals, please include justification as to why the proposal should be approved at this time* 

<sup>&</sup>lt;sup>6</sup> Indicate which goal number of The Strategic Plan for California's Judicial Branch the project most closely aligns.

#	New or One-Time Projects <sup>4</sup>	
	Internal/External Stakeholders: External stakeholders include the trial courts.	
	AC Collaboration: Court Executives Advisory Committee and Judicial Branch Budget Committee.	
2.	Project Title: Court Interpreter Program Funding and Policy Review	Priority 1
		Strategic Plan Goal VII
	Project Summary: Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of a \$4.6 million shortfall of Trial Court Trust Fund Court Interpreters Program funding in fiscal year 2023–24 and projected future shortfalls. On January 20, 2023, the Judicial Council approved a Trial Court Budget Advisory Committee recommendation for when courts experience a shortfall, in which courts with a shortage will first be covered by other court savings up to the appropriation amount, after which the Court Interpreters Program funding balance will be used to make courts whole, and funds will be allocated proportionally based on the percentage of the shortfall if savings or funding balance is insufficient to cover the shortage. On November 22, 2024, the Trial Court Budget Advisory Committee will consider a recommendation to address any Court Interpreters Program shortfalls for fiscal years 2023–24, 2024–25, and 2025–26, and direct Judicial Council Center for Families, Children & the Courts' staff to work in collaboration with the Court Executives Advisory Committee to further refine the Court Interpreters Program policy to address the statewide operational impacts of increasing program costs. This item will be considered by the Judicial Council at its February 21, 2025, business meeting.  Status/Timeline: New.  Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts and Budget Services to ensure their review of relevant materials.  Internal/External Stakeholders: External stakeholders include the trial courts.  AC Collaboration: Court Executives Advisory Committee and Judicial Branch Budget Committee.	
3.	Project Title: Court Reporter Funding	Priority 1
		Strategic Plan Goal VII

#### # New or One-Time Projects<sup>4</sup>

**Project Summary:** Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of ongoing funding of \$30 million beginning in fiscal year 2021–22 to increase the number of court reporters in family law and civil law case types. At its July 12, 2024, business meeting, the Judicial Council directed council staff to survey the courts after allocations are distributed to the trial courts, no later than mid-year of fiscal year 2024–25, for a one-time redistribution of unspent funds to ensure the full appropriation is maximized to increase the number of court reporters. The expected outcome is to redistribute funding in the current year to be used by the courts to increase the number of court reporters in family and civil law case types.

Status/Timeline: New.

Fiscal Impact/Staff Resources: Judicial Council Business Management Services and Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

Internal/External Stakeholders: External stakeholders include the trial courts.

AC Collaboration: Court Executives Advisory Committee and Judicial Branch Budget Committee.

#### 4. **Project Title:** Firearms Relinquishment Grant Program

Priority 1

Strategic Plan Goal VII

*Project Summary:* Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of \$40 million one-time General Fund included in the Budget Act of 2022 to support court-based firearm relinquishment programs. In fiscal years 2022–23 and 2023–24, the Trial Court Budget Advisory Committee recommended \$20.1 million in allocations to eight trial courts in the first two grant cycles. In fiscal year 2024–25, the budget for this program was reduced for the remaining trail courts to \$9.2 million due to the state's fiscal deficit and \$9.1 million was retained for a third grant cycle and \$1.6 million for the required program evaluation. The \$9.1 million for the third grant cycle, which included awards to six trial courts, was approved by the Judicial Council at its November 15, 2024, business meeting. The funding for this program must be spent or encumbered by June 30, 2025.

Status/Timeline: One-time.

Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts, and Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

#	New or One-Time Projects <sup>4</sup>	
	Internal/External Stakeholders: External stakeholders include the trial courts.	
	AC Collaboration: Family and Juvenile Law Advisory Committee and Judicial Branch Budget Committee.	
5.	Project Title: Sargent Shriver Civil Counsel Pilot Program	Priority 1
		Strategic Plan Goal VII
	Project Summary: Part of the charge of the committee pursuant to rule 10.64. At its July 12, 2024, business meeting, the Judicial Council approved a \$21 million Trial Court Trust Fund allocation for fiscal year 2024–25 for the Sargent Shriver Civil Counsel Pilot Program, which included \$5 million of additional funding for a mid-cycle allocation. On October 4, 2024, the Trial Court Budget Advisory Committee approved the Shriver Committee's recommendation to allocate \$3.6 million of the \$5 million to existing pilot participants. The Shriver program will hold the unrequested amount of \$1.4 million in the program's reserves to be allocated in the 2026–29 grant cycle. After the allocation of the \$3.5 million, total reserve funding for the program is \$20 million. This item was approved by the Judicial Council at its November 15, 2024, business meeting. The Trial Court Budget Advisory Committee will collaborate with the Shriver Civil Counsel Act Implementation Committee as needed to support future grant cycles.  Status/Timeline: New and one-time.  Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts and Budget Services to ensure their review of relevant materials.  Internal/External Stakeholders: External stakeholders include the trial courts.  AC Collaboration: Shriver Civil Counsel Act Implementation Committee and Judicial Branch Budget Committee.	
6.	Project Title: Court Cluster System	Priority 2
		Strategic Plan Goal VII
	<b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated from a Fur Subcommittee recommendation made on February 20, 2020, to initiate an ad hoc subcommittee to reevaluate the potential opportunities for refinement or change. On July 6, 2023, the Trial Court Budget Advisory Committee annual Funding Methodology Subcommittee workplan, which referred the court cluster system project to the Da	e cluster system to identify approved updates to the

#### # New or One-Time Projects<sup>4</sup>

Committee. The Data Analytics Advisory Committee met on September 25, 2024, to begin their evaluation. The project outcome could potentially impact the statewide four-cluster system and/or its criteria, which is informed by the number of authorized judicial positions.

Status/Timeline: One-time.

Fiscal Impact/Staff Resources: Judicial Council Business Management Services' Office of Court Research and Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

Internal/External Stakeholders: External stakeholders include the trial courts.

AC Collaboration: Data Analytics Advisory Committee and Judicial Branch Budget Committee.

#	Ongoing Projects and Activities		
1.	Project Title: Workload Formula and Allocations to the Trial Courts	Priority 1	
		Strategic Plan Goal VII	
	<b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The Trial Court Budget Advisory Committee recommends that the Judicial Council make annual allocations to the trial courts. For fiscal year 2024–25, this included a total of \$3 billion, \$2.8 billion from the Trial Court Trust Fund and \$137.8 million General Fund for support of trial court operations, based on recommended methodologies and the Workload Formula. The allocations were approved by the Judicial Council at its July 12, 2024, business meeting.		
	The Trial Court Budget Advisory Committee will continue to make recommendations to the council on the prep implementation of the budget for trial courts and provide input on policy issues affecting trial court funding. This evaluation of existing allocation methodologies and consideration of alternative allocation approaches based on core principles to advance the goal of funding equity, stability, and predictability to support trial court operation. Advisory Committee will continue to collaborate with other advisory committees including, but not limited to, to Advisory Committee on relevant issues affecting the Workload Formula and trial court funding priorities.	is will include an ongoing the Workload Formula's s. The Trial Court Budget	
	Status/Timeline: Ongoing.		
	Fiscal Impact/Staff Resources: Judicial Council Budget Services staff.		
	It is project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.		
	Internal/External Stakeholders: External stakeholders include the trial courts.		
	AC Collaboration: Court Executives Advisory Committee and Judicial Branch Budget Committee.		
2.	Project Title: Community Assistance, Recovery, and Empowerment (CARE) Act	Priority 1	
		Strategic Plan Goal VII	
	<b>Project Summary:</b> Part of the charge of the committee pursuant to rule 10.64. The project originated as a result of a new court-based mental health services engagement and oversight program beginning in fiscal year 2022–23. In fiscal years 2022–23 and 2023–24, a total of \$32.2 million was allocated to the trial courts in Cohorts One and Two for planning and program implementation. The Trial Court Budget Advisory Committee recommended utilizing the Workload Formula methodology to allocate CARE Act funding to all participating courts in 2023–24 and in subsequent years. The Budget Act of 2024 includes \$26.5 million to fund court operations related to		

#### **#** Ongoing Projects and Activities

the CARE Act. All trial courts are required to implement the CARE Act by December 30, 2024. A methodology to reallocate unspent funding during fiscal year 2024–25 will be considered.

Status/Timeline: Ongoing.

Fiscal Impact/Staff Resources: Judicial Council Center for Families, Children & the Courts and Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

*Internal/External Stakeholders:* External stakeholders include the trial courts, the Department of Finance, and the Department of Health Care Services.

AC Collaboration: Judicial Branch Budget Committee.

#### 3. | **Project Title:** Workload Formula Adjustment Request Process

Priority 2

Strategic Plan Goal VII

*Project Summary:* Part of the charge of the committee pursuant to rule 10.64. At its August 22, 2013, business meeting, the Judicial Council approved the Trial Court Budget Advisory Committee's recommendation to adopt the Workload Formula adjustment request process to provide the trial courts with an annual opportunity to submit recommendations for changes to the Workload Formula as needed. The Judicial Council last received a Workload Formula adjustment request proposal in January 2024 from the Superior Court of Fresno County. However, after review of the request by the Judicial Council's Office of Court Research, it was determined that the adjustments were already accounted for in the Workload Formula. This process is in place to assist the Judicial Council with the ongoing review and refinement of the Workload Formula to respond to potential changes in the funding needs of the trial courts.

Status/Timeline: Ongoing.

Fiscal Impact/Staff Resources: Judicial Council Business Management Services' Office of Court Research and Budget Services staff.

This project may result in an allocation or distribution of funds to the courts. We will coordinate with Budget Services to ensure their review of relevant materials.

Internal/External Stakeholders: External stakeholders include the trial courts.

AC Collaboration: Data Analytics Advisory Committee and Judicial Branch Budget Committee.

#### # Ongoing Projects and Activities

#### III. LIST OF 2024 PROJECT ACCOMPLISHMENTS

#### **Project Highlights and Achievements**

. Workload Formula, State Trial Court Improvement and Modernization Fund, and Trial Court Trust Fund Allocations

The Trial Court Budget Advisory Committee made recommendations to the Judicial Council that included State Trial Court Improvement and Modernization Fund and Trial Court Trust Fund allocations for 2024–25 to support trial court programs and operations. On July 12, 2024, the Judicial Council approved allocations totaling \$46.6 million from the State Trial Court Improvement and Modernization Fund and an allocation of \$3 billion, which includes \$2.8 billion from the Trial Court Trust Fund, \$137.8 million from the General Fund, and an ongoing \$97 million General Fund reduction to the trial courts' operational funding due to the state's fiscal deficit.

#### 2. Funds Held on Behalf Policy Update

In October 2023, the Fiscal Planning Subcommittee's Ad Hoc Funds Held on Behalf Working Group was established. The working group was charged with evaluating the process, application, and distribution components of the Funds Held on Behalf of the Trial Courts program. The recommendations from the working group included newly defined criteria, streamlining of the submission process, and implementation of a reimbursement model to distribute funding to the participating trial courts, which support improved transparency and accountability of the program. The recommendations were approved by the Judicial Council at its March 24, 2024, business meeting and were implemented in fiscal year 2024–25.

#### 3. Workload Formula Definition for "New Money"

At its July 12, 2024, business meeting, the Judicial Council approved a recommendation from the Trial Court Budget Advisory Committee that Consumer Price Index funding included in the budget to address inflationary costs for the trial courts is not considered "new money" for the purpose of allocating funding via the Workload Formula. As a result, the definition of "new money" in the Workload Formula policy was revised to exclude Consumer Price Index funding.

#### 4. State Trial Court Improvement and Modernization Allocation Increase for the Litigation Management Program for 2023–24

In fiscal year 2023–24, the Trial Court Budget Advisory Committee acted promptly to recommend a \$2 million State Trial Court Improvement and Modernization Fund allocation for the Litigation Management Program to address increased legal services for the trial

#### **#** | Project Highlights and Achievements

courts. The \$2 million request was to supplement the annual appropriation of \$6.2 million General Fund for the Litigation Management Program and was approved by the Judicial Council at its May 17, 2024, business meeting. As a result of increasing program costs, the Judicial Council also approved (1) an increased allocation for the program in 2024–25 from the State Trial Court Improvement and Modernization Fund and (2) a budget change proposal requesting additional funding for the program for consideration in the 2025–26 Governor's Budget.

#### 5. | Court Interpreter Funding Methodology

At its July, 2, 2024 meeting, the Trial Court Budget Advisory Committee approved updates to the Funding Methodology Subcommittee's annual work plan for fiscal year 2024–25. The multi-year project for the development of an ongoing workload-based allocation methodology for Court Interpreter Program funding was removed from the plan. The final components of this project, related to the use of data collected in the Court Interpreter Data Collection System for video remote interpreting and a mechanism for courts to bill each other for cross assignments, were recently completed and no further action is needed.

#### JUDICIAL COUNCIL OF CALIFORNIA BUDGET SERVICES

# Report to the Judicial Branch Budget Committee (Information Item)

Title: Funding Methodology Subcommittee Work Plan Update for Fiscal Year

2025-26

**Date:** 11/13/2025

**Contact:** Maria Lira, Senior Analyst, Judicial Council Budget Services

916-263-7320 | maria.lira@jud.ca.gov

#### **Issue**

The Trial Court Budget Advisory Committee updated the Funding Methodology Subcommittee (FMS) work plan for fiscal year (FY) 2025–26 to consider a revised methodology to allocate court-appointed dependency counsel funding to the trial courts.

#### **Background**

The FMS prepares an annual work plan that guides its work to (1) review and refine the Workload Formula policy and (2) evaluate existing allocation methodologies and consider alternative methodologies to advance the goal of funding equity, stability, and predictability to support trial court operations. The annual work plan is reviewed and approved by the Trial Court Budget Advisory Committee (TCBAC) in July of each year.

On September 2, 2025<sup>1</sup>, the Judicial Council approved the FY 2025–26 allocations for court-appointed juvenile dependency counsel and directed the TCBAC to add an additional item to its FY 2025–26 work plan to consider a revised methodology for this funding for an appropriate and effective way to address unique challenges faced by the trial courts.

Court-appointed juvenile dependency counsel funding is distributed to the courts based on a workload model adopted by the Judicial Council in 2016<sup>2</sup> and amended in 2022<sup>3</sup>. During the budget development process for FY 2025–26, stakeholders raised concerns that the existing allocation methodology may no longer address the realities of current juvenile dependency practice due to various factors, including changes in federal and state law. The trial courts also noted concerns that the small court adjustment, which provides additional funding to smaller courts to help them meet minimum staffing and service standards despite having fewer cases, should be revisited to ensure it reflects current program needs. Thus, a reevaluation of the entire

<sup>&</sup>lt;sup>1</sup> Judicial Council of Cal., Circulating Order CO 25-05 (Sept. 2, 2025),

https://jcc.legistar.com/View.ashx?M=M&ID=1335073&GUID=7EA97284-5FF5-49CA-A5BD-A86123AB9CCD

<sup>&</sup>lt;sup>2</sup> Judicial Council of Cal., Advisory Com. Rep., *Juvenile Dependency: Court-Appointed Dependency Counsel Workload and Funding Methodology (Apr. 15, 2016)*,

https://jcc.legistar.com/View.ashx?M=F&ID=4382676&GUID=E8BCCA8A-5DED-48C3-B946-6E21EBB0BEAF.

<sup>&</sup>lt;sup>3</sup> Judicial Council of Cal., Advisory Com. Rep., *Trial Court Budget: Fiscal Year 2022–23 Allocation of Court-Appointed Juvenile Dependency Counsel Funding (July 15*, 2022), https://jcc.legistar.com/View.ashx?M=F&ID=11019079&GUID=CB0A2EE1-B3CF-43AC-B92B-F4724B5D209C.

methodology was recommended to improve outcomes in the dependency system.

The TCBAC met on October 29, 2025<sup>4</sup>, and approved the FMS recommendation to update the work plan for FY 2025–26 to revise the existing allocation methodology for court-appointed juvenile counsel funding to address challenges faced by the trial courts in providing quality representation for children and families as shown in Attachment 1A.

For reference, the original FMS work plan for FY 2025–26, approved by the TCBAC on July 2, 2025<sup>5</sup>, is included as Attachment 1B.

#### **Attachments**

**Attachment 1A:** Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of October 29, 2025

**Attachment 1B:** Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of July 2, 2025

<sup>&</sup>lt;sup>4</sup> Trial Court Budget Advisory Committee meeting materials (Oct. 29, 2025), https://courts.ca.gov/system/files/file/tcbac-20251029-materials.pdf

<sup>&</sup>lt;sup>5</sup> Trial Court Budget Advisory Committee Meeting Materials (July 2, 2025), https://courts.ca.gov/system/files/file/tcbac-20250702-materials.pdf

#### Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of October 29, 2025

The Funding Methodology Subcommittee is responsible for (1) the ongoing review and refinement of the Workload Formula policy and (2) the development of allocation methodologies for funding augmentations and reductions for the trial courts as necessary. The subcommittee will continue its ongoing work to evaluate existing allocation methodologies and consider alternative allocation approaches based on the Workload Formula's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations.

#### Ongoing Through FY 2025-26

- 1. Reevaluate the court cluster system, which is determined by the number of authorized judicial positions, and the impact of trial courts' cluster placement in the Resource Assessment Study (RAS).
- 2. Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy and consider if it should be repealed.
- 3. Evaluate the equity-based reallocation policy including technical refinements and clarification of the application of the existing methodology.
- 4. Evaluate the impact of the RAS data on the Workload Formula calculation and timing of implementation of new caseweights in the model.
- 5. Evaluate the Bureau of Labor Statistics factor and its impact on the Workload Formula calculation.
- 6. Consider a revised allocation methodology for court-appointed juvenile dependency counsel funding to determine an appropriate and effective way to address challenges faced by the trial courts in providing quality representation for children and families.

#### **Ongoing Annual Updates**

- 7. Review the Workload Formula policy to address adjustments as needed to ensure that it stays current to advance the goal of funding equity, stability, and predictability to support trial court operations.
- 8. Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the Trial Court Budget Advisory Committee no later than December of each year, to determine whether an inflationary adjustment is needed.

- 9. Review the Workload Formula adjustment request process submissions as referred by the Trial Court Budget Advisory Committee chair.
  - The following proposals were received in response to the 2025 Workload Formula adjustment request process. As these proposals could impact the RAS, which calculates different caseweights to determine the workload-based funding need for the trial courts, the requests are under consideration by the Data Analytics Advisory Committee.
  - 1. Superior Court of Alameda County proposed a minimum staff-to judge ratio be factored into the RAS as a supplemental need and included in the Workload Formula calculations.
  - Superior Court of Stanislaus County proposed a factor in the RAS model to be included in the Workload Formula calculations that accounts for the additional time and costs to conduct background checks using the Automated Firearms System for domestic violence restraining orders required by the Domestic Violence Prevention Act (AB 3083; Stats. 2024, ch. 541).

#### Funding Methodology Subcommittee Fiscal Year 2025–26 Work Plan Approved as of July 2, 2025

The Funding Methodology Subcommittee is responsible for (1) the ongoing review and refinement of the Workload Formula policy and (2) the development of allocation methodologies for funding augmentations and reductions for the trial courts as necessary. The subcommittee will continue its ongoing work to evaluate existing allocation methodologies and consider alternative allocation approaches based on the Workload Formula's core principles to advance the goal of funding equity, stability, and predictability to support trial court operations.

#### Ongoing Through FY 2025-26

- 1. Reevaluate the court cluster system, which is determined by the number of authorized judicial positions, and the impact of trial courts' cluster placement in the Resource Assessment Study (RAS).
- 2. Reevaluate the Trial Court Minimum Operating and Emergency Fund Balance Policy and consider if it should be repealed.
- 3. Evaluate the equity-based reallocation policy including technical refinements and clarification of the application of the existing methodology.
- 4. Evaluate the impact of the RAS data on the Workload Formula calculation and timing of implementation of new caseweights in the model.
- 5. Evaluate the Bureau of Labor Statistics factor and its impact on the Workload Formula calculation.

#### **Ongoing Annual Updates**

- 6. Review the Workload Formula policy to address adjustments as needed to ensure that it stays current to advance the goal of funding equity, stability, and predictability to support trial court operations.
- 7. Review the base funding floor amounts annually, if requested by the applicable courts, for consideration by the Trial Court Budget Advisory Committee no later than December of each year, to determine whether an inflationary adjustment is needed.
- 8. Review the Workload Formula adjustment request process submissions as referred by the Trial Court Budget Advisory Committee chair.

The following proposals were received in response to the 2025 Workload Formula adjustment request process. As these proposals could impact the RAS, which calculates different caseweights to determine the workload-based funding need for the trial courts, the requests are under consideration by the Data Analytics Advisory Committee.

- 1. Superior Court of Alameda County proposed a minimum staff-to judge ratio be factored into the RAS as a supplemental need and included in the Workload Formula calculations.
- Superior Court of Stanislaus County proposed a factor in the RAS model to be included in the Workload Formula calculations that accounts for the additional time and costs to conduct background checks using the Automated Firearms System for domestic violence restraining orders required by the Domestic Violence Prevention Act (AB 3083; Stats. 2024, ch. 541).