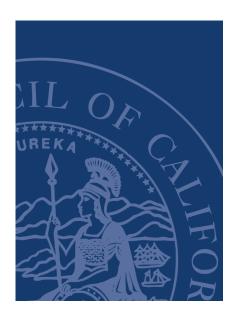


Meeting Materials for the Court Facilities Advisory Committee

OPEN PUBLIC MEETING MAY 23, 2025

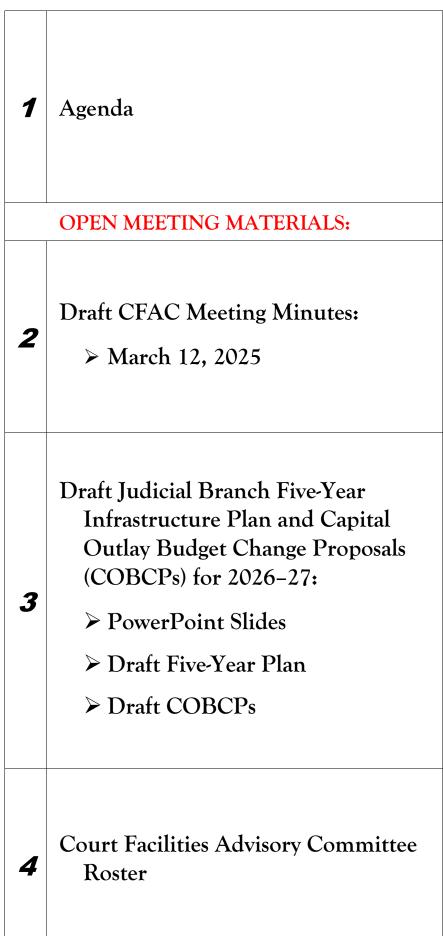




Court Facilities Advisory Committee Open Public Meeting via Videoconference

May 23, 2025

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Request for ADA accommodations should be made at least three business days before the meeting and directed to: JCCAccessCoordinator@jud.ca.gov

COURT FACILITIES ADVISORY COMMITTEE

NOTICE AND AGENDA OF OPEN MEETING

Open to the Public (Cal. Rules of Court, rule 10.75(c)(1) and (e)(1)) THIS MEETING IS BEING CONDUCTED BY VIDEOCONFERENCE

THIS MEETING IS BEING RECORDED

Date: May 23, 2025

Time: 12:00 p.m. – 1:00 p.m.

Public Videocast: https://jcc.granicus.com/player/event/4365

Meeting materials will be posted on the advisory body web page on the California Courts website at least three business days before the meeting.

Members of the public seeking to make a recording of the meeting must submit a written request at least two business days before the meeting. Requests can be e-mailed to cfac@jud.ca.gov.

Agenda items are numbered for identification purposes only and will not necessarily be considered in the indicated order.

I. OPEN MEETING (CAL. RULES OF COURT, RULE 10.75(c)(1))

Call to Order and Roll Call

Approval of Minutes

Approve the minutes of the Court Facilities Advisory Committee meeting held on March 12, 2025.

II. Public Comment (Cal. Rules of Court, Rule 10.75(K)(1))

This meeting will be conducted by videoconference with a livestream available for the public. As such, the public may submit comments for this meeting only in writing. In accordance with California Rules of Court, rule 10.75(k)(1), written comments pertaining to any agenda item of a regularly noticed open meeting can be submitted up to one complete business day before the meeting. For this specific meeting, comments should be e-mailed to cfac@jud.ca.gov or mailed or delivered to 455 Golden Gate Avenue, San Francisco, CA 94102, attention: Chris Magnusson. Only written comments received by 12:00 PM on May 22, 2025, will be provided to advisory body members prior to the start of the meeting.

Meeting Notice and Agenda May 23, 2025

III. DISCUSSION AND POSSIBLE ACTION ITEMS (ITEMS 1-2)

Item 1

Director's Report (No Action Required – Information Only)

Discussion of issues affecting the judicial branch courthouse construction program.

Presenter: Mr. Tamer Ahmed, Director, Judicial Council Facilities Services

Item 2

Draft Judicial Branch Five-Year Infrastructure Plan and Capital Outlay Budget Change Proposals for Fiscal Year 2026–27 (Action Required)

Review of capital projects proposed in the draft *Judicial Branch Five-Year Infrastructure Plan* and *Capital Outlay Budget Change Proposals* (COBCPs) for fiscal year 2026–27. This plan informs capital project funding requests for upcoming and outlying fiscal years. For consideration of funding in the 2026 Budget Act (FY 2026–27), submission of the plan and COBCPs are required in advance of the California Department of Finance's early-August 2025 deadline.

Presenter: Mr. Chris Magnusson, Supervisor, Judicial Council Facilities Services

IV. ADJOURNMENT

Adjourn



COURT FACILITIES ADVISORY COMMITTEE

MINUTES OF OPEN MEETING

March 12, 2025 12:00 PM – 1:00 PM Public Videocast

Advisory Body

Hon. Brad R. Hill, Chair

Members Present:

Hon. Eric J. Wersching, Vice-Chair

Hon. JoAnn M. Bicego Mr. Anthony P. Capozzi Hon. William F. Highberger Hon. Steven E. Jahr (Ret.) Hon. Patricia L. Kelly Ms. Krista LeVier Hon. Elaine Lu Ms. Kyria Martinez Hon. Gary R. Orozco

Hon. David Edwin Power (Ret.)

Mr. Lee Seale

Mr. Thomas J. Warwick, Jr.

Advisory Body Members Absent: Hon. Donald Cole Byrd Ms. Melissa Fowler-Bradley

Hon. Sergio C. Tapia II

Others Present:

The following Judicial Council staff/others were present:

Hon. Carrie McIntyre Panetta, Presiding Judge, Superior Court of Monterey County

Hon. Pamela L. Butler, Judge, Superior Court of Monterey County

Ms. Katy Grant, Court Executive Officer, Superior Court of Monterey County Mr. Kris Barkley, Senior Design Principal, Dreyfuss + Blackford Architecture

Mr. John Zorich, Principal, Dreyfuss + Blackford Architecture

Ms. Laila Waheed, Court Executive Officer and CJER Liaison, Superior Court of Nevada County

Mr. Tamer Ahmed, Director, Judicial Council Facilities Services

Ms. Kim Bobic, Senior Project Manager, Judicial Council Facilities Services

Mr. Robert Carlson, Manager, Judicial Council Facilities Services

Mr. Jack Collins, Manager, Judicial Council Facilities Services

Mr. Zulgar Helal, Manager, Judicial Council Facilities Services

Mr. Chris Magnusson, Supervisor, Judicial Council Facilities Services

Ms. Deepika Padam, Manager, Judicial Council Facilities Services

Ms. Akilah Robinson, Associate Analyst, Judicial Council Facilities Services

Mr. Jagandeep Singh, Principal Manager, Judicial Council Facilities Services

Ms. Erin Stagg, Attorney II, Judicial Council Legal Services

Ms. Maggie Stern, Attorney II, Judicial Council Legal Services

Mr. Zlatko Theodorovic, Director, Judicial Council Budget Services

OPEN MEETING

Call to Order and Roll Call

The chair called the meeting to order at 12:00 p.m., roll was taken, and opening remarks were made.

Public Videocast

A live videocast of the meeting was made available to the public through the Court Facilities Advisory Committee (CFAC) web page on the California Courts website listed above.

Approval of Minutes

The advisory committee voted—with abstention of judge William F. Highberger, Ex-Officio non-voting member—to approve the minutes of the CFAC meeting held on November 5, 2024. (Motion: Orozco; Second: Warwick)

DISCUSSION AND ACTION ITEMS (ITEMS 1-2)

Item 1

Monterey - New Fort Ord Courthouse: Performance Criteria Review

Summary: The CFAC received a presentation of the capital project's Performance Criteria, which was a scheduled milestone review.

As chair of the superior court's new courthouse committee, Judge Pamela L. Butler, Superior Court of Monterey County, provided opening remarks by thanking Judicial Council staff and the project team as well as the CFAC. She expressed that the justice and community partners have reached out to the court offering support in bringing the project to fruition. She noted the challenges the court continues to face operating in the existing, county-owned Monterey Courthouse, which is nearly 60 years old, has aging infrastructure, and has many deficiences including seismic, security, and overcrowding, such as seven judicial officers sharing five courtrooms. She also noted that the new courthouse project is planned in a geographic location that will improve access to court services, will significantly improve service to the public through consolidation of court operations and calendars, and will save millions in deferred maintenance to existing facilities. She expressed her gratitude for the project being moved forward to this point in the schedule for the CFAC's review of the performance criteria milestone.

Consistent with the <u>materials</u> (Tabs 3A–B for agenda Item 1), which were posted online for public viewing in advance of the meeting, Ms. Kim Bobic introduced this item and presented slides 1–5 and 15–20, and Mr. Kris Barkley presented slides 6–14.

Action: The advisory committee—with abstention of Judge William F. Highberger, Ex-Officio non-voting member—voted to approve the following motion:

1. Approve the project's Performance Criteria to proceed to the state Department of Finance and State Public Works Board for approval and proceed with the project's Request for Qualifications for Design-Build Entity (DBE) and Request for Proposal for DBE.

(Motion: Wersching; Second: Capozzi)

Item 2

Draft Judicial Branch Five-Year Infrastructure Plan for Fiscal Year 2026–27 and Budget Change Concept

Summary: The CFAC received a presentation on the capital projects proposed in the draft *Judicial Branch Five-Year Infrastructure Plan for Fiscal Year 2026*–27 and a Budget Change Concept (BCC) capturing the same proposed capital outlay funding from fiscal years 2026–27 through 2030–31. This plan informs capital project funding requests for upcoming and outlying fiscal years, and the BCC presents the same five-year outlook for the Judicial Council's Judicial Branch Budget Committee (JBBC) to review the proposal in the context of all judicial branch BCCs under consideration.

Mr. Tamer Ahmed provided opening remarks that although review of the capital outlay BCC is new to the advisory committee it does summarize the five-year plan just in a different format, the JBBC will review it in context of all judicial branch BCCs under consideration for funding in 2026–27, and committee review and approval is necessary now for its submission to the JBBC, though staff will return with the complete five-year plan document in May 2025 following release of the May Revision to the Governor's Budget. He also stated activation of the CFAC's Facilities Standards Working Group (FSWG) is recommended to discuss approaches to constructing projects more economically for the smaller courthouses as well as to assist Judicial Council Facilities Services with publishing the next edition of the *California Trial Court Facilities Standards* (the Standards) in 2026.

Consistent with the <u>materials</u> (Tabs 4A–C for agenda Item 2), which were posted online for public viewing in advance of the meeting, Mr. Chris Magnusson presented all slides.

In addition, the advisory committee made the following comments:

- 1. On a cost-per-square-foot basis and involving the CFAC's FSWG and Courthouse Cost Reduction Subcommittee (CCRS), project scopes for the smaller courthouses should be developed more cost-effectively. The Standards should be revised to benefit from lessons learned from small projects that have either been completed or are nearing completion, or by making exceptions on a project-by-project basis to reduce the cost-per-courtroom.
- 2. The aim is for projects that construct smaller courthouses (in the range of 1–4 courtrooms) to become less at risk from not being funded because of their high cost-per-courtroom, skipped over for projects that construct more-economical, larger courthouses. As may be determined by the FSWG and CCRS, such projects could benefit from waivers to the Standards or, given their smaller size, from a different set of standards.

Action 1: The advisory committee—with the abstentions of judges Eric J. Wersching and William F. Highberger, Ex-Officio non-voting member, and Ms. Krista LeVier—voted to approve the following motion:

1. That the *Kern–New East County Courthouse* and *Orange–New Orange County Collaborative Courthouse* projects be referred to the CCRS, to work in conjunction with the FSWG and with Judicial Council Facilities Services, for further analysis on modifying the Standards to achieve more cost-effective projects and to report back to the CFAC in October of this year.

(Motion: Highberger; Second: Jahr)

Action 2: The advisory committee—with abstention of Judge William F. Highberger, Ex-Officio non-voting member—voted to approve the following motion:

2. Incorporating any revision required by the first motion, approve the BCC for JBBC review.

(Motion: Highberger; Second: Kelly)

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There being no further business, the meeting was adjourned at 1:00 p.m.

Approved by the advisory body on ______.

DRAFT Judicial Branch Five-Year Infrastructure Plan and Capital Outlay Budget Change Proposals

Fiscal Year 2026–27



Five-Year Plan and Budget Process

- Requirement of the State Budget process to forecast longterm infrastructure needs.
- Project proposals not considered without a five-year plan.
- Five-year outlook of capital outlay need for trial and appellate court capital projects.
- Updated annually.
- Judicial Council approval required for its submission to the Department of Finance (DOF).

Capital Outlay Budget Change Proposals

- Capital Outlay Budget Change Proposals (COBCPs) are a requirement of the State Budget process to request funding for trial and appellate court capital projects.
- Developed for projects in Budget Year 1 of five-year plan.
 - Nine COBCPs proposed in Budget Year 1 (2026–27).
- Submitted annually to DOF with the five-year plan.
- Judicial Council approval required for submission to DOF.

Draft Five-Year Plan Overview

- Based on March 2025 CFAC direction and May Revision to the Governor's Budget deferring start of San Joaquin project.
- Budget Year 1: 9 Projects (5 Continuation and 4 New Starts).
 - San Luis Obispo, Solano, Nevada, Plumas, and Los Angeles–Santa Clarita: Advance based on need for Design-Build or Performance Criteria funding.
 - Lake-Clearlake, San Joaquin, Kern, and Placer: Remain New-Start projects unless funded in the 2025 Budget Act (2025–26).
 - Note: Kern's D- and B-phases are TBD temporarily for cost reduction by end of 2025.
 - Budget Year 1 (2026–27) total is \$667.9 million.

Draft Five-Year Plan Overview, continued

- Budget Years 2–5: Total of 13 projects.
 - Fresno: Moved from BY1 to BY 2 Continuation based on projected Acquisitionphase timeframe.
 - All Other New-Start Projects: Remain in similar groups of three from last plan.

Total of 22 projects:

- 10 remaining Immediate Need trial court projects.
- 12 (of 27) Critical Need trial court projects.
- Totals \$4.3 billion (not including all costs for Kern and Orange).
- Constructs 302 courtrooms.
- Maintains sequential order of approved statewide list.

V 1 Continuation

BY 1 2026–27 Proposed Trial Court Projects

County	Trial Court Project Name	Courtrooms	Budget Year 1 2026–27 ¹	Phase
San Luis Obispo	New San Luis Obispo Courthouse	12	\$ 320,265	В
Solano	New Solano Hall of Justice (Fairfield)	12	316,779	В
Nevada	New Nevada City Courthouse	6	1,491	D
Plumas	New Quincy Courthouse	2	2,276	D
Los Angeles	New Santa Clarita Courthouse	24	12,460	D

Phase Legend: B = Design-Build; D=Performance Criteria

Table Footnote:

1. Dollars are in thousands.

BY 1 2026–27 Proposed Trial Court Projects, continued

County	Trial Court Project Name	Courtrooms	•	et Year 1 26–27 ¹	Phase
Lake	Clearlake Courthouse Renovation	1	\$	1,107	Р
San Joaquin	New Tracy Courthouse	2		3,075	D
Kern	New East County Courthouse	3		5,107	AS
Placer	Tahoe Courthouse Renovation	1		5,357	AS
Total ¹		63	\$6	667,917	

Phase Legend: P=Preliminary Plans; D=Performance Criteria; A=Acquisition; S=Study

Table Footnotes:

1. Dollars are in thousands.

BY 1 2026–27 Consideration

- Consider directing cost reduction effort now for the San Joaquin—New Tracy Courthouse project:
 - Would be consistent with CFAC's direction on making small courthouse projects more marketable for funding by departing from the Facilities Standards.
 - Only small courthouse project in BY 1 without this direction.
 - Direction now avoids future scope change and delays when project is funded.
 - Project could be reduced to as low as approximately 23,000 gross square feet similar to reduction for two-courtroom, New Quincy Courthouse project.

Five-Year Plan Schedule

- July 2025 Judicial Council to review/consider approving five-year plan and COBCPs for submission to DOF.
- August 2025 DOF deadline for 2026–27 five-year plan and COBCPs.

Requested Actions

- 1. Recommend the draft five-year plan and COBCPs are submitted to the Judicial Council for review and to consider approval.
- 2. Delegate to the CFAC Chair and Vice-chair review/approval of the committee's report to the Judicial Council.

Questions?



Judicial Branch Five-Year Infrastructure Plan for Fiscal Year 2026–27

SUPREME COURT OF CALIFORNIA CALIFORNIA COURTS OF APPEAL SUPERIOR COURTS OF CALIFORNIA JUDICIAL COUNCIL OF CALIFORNIA

Adopted by the Judicial Council

Submitted to the California Department of Finance _____



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I. INTRODUCTION

The California judicial branch consists of the Supreme Court, Courts of Appeal, trial courts, and the Judicial Council. The Lockyer-Isenberg Trial Court Funding Act of 1997 (Assem. Bill 233; Stats. 1997, ch. 850) consolidated the costs of operating California's trial courts at the state level. The act was based on the premise that state funding of court operations was necessary to provide more uniform standards and procedures, economies of scale, structural efficiency, and access for the public.

Following on this act, the Trial Court Facilities Act of 2002 (Sen. Bill 1732; Stats. 2002, ch. 1082) specified that counties and the state pursue a process that would ultimately result in full state assumption of the financial responsibility and equity ownership of all court facilities. To address maintenance costs in existing court facilities and the renovation or construction of new court facilities, the Trial Court Facilities Act required counties to contribute to the ongoing operation and maintenance of court facilities based on historical expenditures for facilities transferred to the state. The act also established a dedicated revenue stream to the State Court Facilities Construction Fund for the design, construction, or renovation of these facilities.

Recognizing the growing demand to replace California's aging courthouses, additional legislation was enacted. Senate Bill 1407 (Stats. 2008, ch. 311) authorizes various fees, penalties, and assessments to be deposited in the Immediate and Critical Needs Account (ICNA) to support the construction, renovation, and operation of court facilities, including the payment of rental costs associated with completed capital-outlay projects funded with lease revenue bonds. However, these revenues have been lower than expected, which led to the curtailment of the Judicial Council's capital program.

On June 27, 2018, when the Budget Act of 2018 was passed, the judicial branch courthouse construction program was allocated \$1.3 billion for the continuing phases of 10 trial court capital-outlay projects in the following counties: Glenn, Imperial, Riverside (in both Indio and in midcounty regions), Sacramento, Shasta, Siskiyou, Sonoma, Stanislaus, and Tuolumne. This highly encouraging support for the construction program also memorialized a notable change in the program's source of funding: The sale of lease revenue bonds to finance a project's construction was backed by the General Fund rather than the ICNA. Since 2008, SB 1407 projects had relied on the ICNA, which is forecasted to have a negative fund balance as early as fiscal year (FY) 2026–27 owing to the continual decline of its sources of revenue of fines and fees. In FY 2021–22, for the State Court Facilities Construction Fund (SCFCF)—the other source from which the courthouse construction program is funded—to remain solvent and the Judicial Council to maintain program service levels, the ICNA and SCFCF were combined.

The Judicial Council completed facility master plans for each of the 58 counties in December 2003. Those plans were consolidated into a statewide plan approved by the Judicial Council in February 2004 as the Trial Court Five-Year Capital-Outlay Plan, which ranked 201 projects for future development. Changes to this initial statewide plan have been approved

incrementally since 2004. The most recently developed statewide list of trial court capital-outlay projects and the five-year plan for trial court capital-outlay projects are described below and attached to this report.

II. REASSESSMENT OF TRIAL COURT CAPITAL-OUTLAY PROJECTS

Government Code section 70371.9 required the Judicial Council to conduct a reassessment of all trial court capital-outlay projects that had not been fully funded up to and through the Budget Act of 2018 (FY 2018–19) and to submit the report by December 31, 2019, to two legislative committees. This reassessment produced the <u>Statewide List of Trial Court Capital-Outlay Projects</u> prioritized on needs-based/cost-based scores from the application of the council's <u>Revision of Prioritization Methodology for Trial Court Capital-Outlay Projects</u>.

A. Process

The reassessment of the capital-outlay projects can be summarized by five main endeavors:

- (1) Revision of the prioritization methodology—developing needs-based criteria and cost-based criteria to rank projects within priority groups—consistent with Government Code section 70371.9;
- (2) Assessment of facilities occupied by trial courts, including physical condition assessments, as well as assessments related to security, access to court services, and overcrowding;
- (3) Development of court facility plans and court needs-based projects;
- (4) Application of the prioritization methodology to all projects; and
- (5) Development of a statewide list of prioritized projects.

B. Statewide List of Capital-Outlay Projects

The Statewide List of Trial Court Capital-Outlay Projects has been developed from the application of the revised prioritization methodology to the capital projects identified by the court facility plans, of which there is one for each county. As defined in the methodology, trial court capital-outlay projects are considered those that increase a facility's gross area, such as a building addition; that substantially renovate a major portion of a facility; that comprise a new facility or an acquisition; or that change the use of a facility, such as the conversion from noncourt use to court use.

Details of the list are as follows:

- There is a total of 80 projects for 41 of the 58 trial courts.
- All 80 projects affect 165 of the approximate total 450 facilities in the judicial branch's real estate portfolio.

- The total cost of each need group is Immediate, \$2.3 billion; Critical, \$7.9 billion; High, \$1.3 billion; Medium, \$1.6 billion; and Low, \$0.1 billion.
- Of the 80 projects, 56 are for new construction and 24 are for renovation and/or addition.
- The total cost for the 56 new construction projects is estimated at \$10.6 billion; the total cost for the 24 renovation and/or addition projects is estimated at \$2.6 billion.
- The total cost of all 80 projects is estimated at \$13.2 billion.

C. Revision of Prioritization Methodology

The methodology involves a two-step process: 1 Step 1 identifies:

- (1) The general physical condition of the buildings;
- (2) Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act requirements, and environmental hazards;
- (3) Court security features within buildings;
- (4) Access to court services;
- (5) Overcrowding; and
- (6) Capital-outlay projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Step 2 involves applying the needs-based criteria and cost-based criteria to rank projects within the priority groups. In the most essential terms, the methodology can be described as:

- Needs-based criteria = Priority Group; and
- Needs-based and cost-based criteria = Rank within Priority Group.

III. INTEGRATING CLIMATE CHANGE INTO PLANNING AND INVESTMENT

The Judicial Council has supported climate adaptation and sustainability practices in the construction, operations, and maintenance of approximately 450 court facilities that house California's court system. The council's capital program focuses on proven design approaches and building elements that can improve court facilities and result in cost-effective, sustainable buildings. Strategies include protecting, conserving, and restoring water resources; installing water reuse systems; and improving energy efficiency. Other strategies include promoting a healthy indoor environment, using environmentally friendly building materials, recycling

¹ For more detailed information, see Judicial Council of Cal., Advisory Com. Rep., *Court Facilities: Reassessment of Trial Court Capital-Outlay Projects* (Nov. 5, 2019), agenda item 19-129 of the Judicial Council meeting of Nov. 14, 2019, https://jcc.legistar.com/View.ashx?M=F&ID=7862663&GUID=C63B6E8E-6A8D-476C-BF8F-634132CB381F.

materials during construction and demolition, and using flexible designs that anticipate future changes and enhance building longevity. The Judicial Council also designs its buildings to achieve at least LEED (Leadership in Energy and Environmental Design) Silver certification equivalency.

In December 2020, the Judicial Council's Trial Court Facility Modification Advisory Committee approved a <u>sustainability plan</u> that focuses primarily on ensuring that new construction practices comply with state sustainability initiatives and help reduce the judicial branch's impact on climate change. Additional goals include reducing greenhouse gas emissions, energy usage, and utility costs by pursuing energy efficiency measures such as leveraging grant opportunities and third-party financing options; educating staff, key stakeholders, and service providers on specific energy-saving practices and broader sustainability issues; conserving other natural resources through improved data collection and baseline tracking; and improving the power resiliency of the judicial branch's portfolio through onsite renewable energy generation and storage systems.

IV. EXISTING FACILITIES

The facilities of the Supreme Court, Courts of Appeal, and trial courts encompass not only the public courtroom spaces, but also the chambers and workspace where judicial officers and courtroom staff prepare for proceedings; secure areas, including holding cells; and building support functions.

The trial courts are located in each of the 58 counties, in approximately 450 facilities and 2,100 courtrooms, covering approximately 16 million square feet of usable area and more than 21 million square feet of space under Judicial Council responsibility and management.

The Courts of Appeal are organized into six districts, which operate in nine different locations in approximately 508,000 usable square feet. The Fresno and Riverside appellate courts are housed in standalone, state-owned facilities with the balance being co-located in other leased or state-owned space.

The Supreme Court is located in the Ronald M. George State Office Complex in San Francisco (103,300 square feet) and in the Ronald Reagan State Building in Los Angeles (7,600 square feet).

Currently, the Judicial Council administrative facilities are located in San Francisco and Sacramento, with office space totaling approximately 263,000 square feet.

V. DRIVERS OF INFRASTRUCTURE NEEDS

The primary drivers of court facility needs include providing a safe and secure facility, improving poor functional conditions, addressing inadequate physical conditions including seismically deficient facilities, and expanding the public's physical, remote, and equal access to the courts.

VI. PROPOSAL

A. Trial Court Capital-Outlay Project Funding Requests for FY 2026–27

The five-year plan for trial court capital-outlay projects in the table below proposes funding in FY 2026–27 for eight projects on the Judicial Council's approved statewide list of projects as referenced in Appendix A, *Status Report: Immediate and Critical Need Trial Court Capital-Outlay Projects*. This proposal is based on funding support in the Governor's Proposed Budget for FY 2025–26 that was adjusted by the May Revision to the Governor's Budget released on May 14, 2025: \$118.2 million General Fund for six active capital outlay projects for the superior courts of Butte, Fresno, Los Angeles, Plumas, San Luis Obispo, and Solano counties. The Governor's proposed budget identified several risk factors that could negatively impact California's economy and state revenues including stock market volatility and policy changes from the federal administration, such as tariffs. The Governor's administration now projects a statewide budget shortfall of \$12 billion owing to reduced revenues and increased program costs.

At its public meeting on March 12, 2025, the advisory committee directed cost reduction by end of 2025 for the Kern—New East County Courthouse and Orange—New Orange County Collaborative Courthouse projects, and therefore, the table below denotes *TBD* for their phases requiring reduction.

Consistent with the Governor's Proposed Budget for FY 2025–26 adjusted by the May Revision and the expected outcome of the Budget Act of 2025 (FY 2025–26), the judicial branch's five-year plan for trial court capital-outlay projects is presented in the table below.

Five-Year Plan for Trial Court Capital-Outlay Projects (Dollars in Thousands)

					1			2			3			4		5		
	County	Project Name	Courtrooms	F	Y 2026–27		FY	/ 2027–28		FΥ	′ 2028–29		F١	/ 2029–30		FY 2030-	-31	
	San Luis Obispo	New San Luis Obispo Courthouse	12	\$	320,265	В												
ation	Solano	New Solano Hall of Justice (Fairfield)	12	\$	316,779	В												
BY 1 Continuation	Nevada	New Nevada City Courthouse	6	\$	1,491	D	\$	195,583	В									
BY 1 (Plumas	New Quincy Courthouse	2	\$	2,276	D	\$	69,598	В									
	Los Angeles	New Santa Clarita Courthouse	24	\$	12,460	D	\$	627,033	В									
	Lake	Clearlake Courthouse Renovation	1	\$	1,107	Р	\$	1,605	W	\$	21,845	С						
Starts	San Joaquin	New Tracy Courthouse	2	\$	3,075	D	\$	65,425	В									
BY 1	Kern	New East County Courthouse	3	\$	5,107	AS				\$	TBD	D	\$	TBD	В			
	Placer	Tahoe Courthouse Renovation	1	\$	5,357	AS				\$	1,082	D	\$	17,540	В			
BY 2 Con.	Fresno	New Fresno Courthouse	36				\$	925,288	В									
S.	Contra Costa	New Richmond Courthouse	6				\$	19,846	AS				\$	2,580	D	\$ 208,	069	В
2 Starts	San Francisco	New San Francisco Hall of Justice	24				\$	67,230	AS				\$	14,972	D	\$ 800,	828	В
BY	Orange	New Orange County Collaborative Courthouse	3				\$	TBD	AS				\$	TBD	D	\$ T	BD	В
y,	Santa Barbara	New Santa Barbara Criminal Courthouse	8							\$	11,528	D	\$	235,614	В			
BY 3 Starts	Los Angeles	New Downtown Los Angeles Courthouse (Mosk Replacement)	100							\$	276,479	AS				\$ 49,	148	D
-	El Dorado	New Placerville Courthouse	6							\$	9,176	AS				\$ 2,9	973	D
arts	Fresno	Fresno Juvenile Delinquency Courthouse Renovation	2										\$	1,333	PW	\$ 8,	798	С
BY 4 Starts	Inyo	New Inyo County Courthouse	2										\$	4,125	AS			
ш	San Bernardino	New Victorville Courthouse	31										\$	12,140	AS			
ts	Mariposa	New Mariposa Courthouse	2													\$ 3,	570	AS
/ 5 Starts	Santa Cruz	New Santa Cruz Courthouse	9													\$ 11,8	301	AS
B	San Diego	New San Diego Juvenile Courthouse	10													\$ 16,4	481	AS
		Totals	302	\$	667,917		\$	1,971,608		\$	320,110		\$	288,304		\$ 1,101,6	68	

Table Legend:BY = Budget Year
S = Study

A = Acquisition
P = Preliminary Plans
W = Working Drawings

C = Construction

D = Performance Criteria

B = Design-Build

B. No Appellate Court Capital-Outlay Project Funding Requests for FY 2026–27

The active Court of Appeal—New Sixth Appellate District Courthouse project is fully funded, and therefore, no funding is requested nor five-year plan presented for appellate court capital-outlay projects. Previously, this project was authorized in the Budget Act of 2023 (FY 2023–24) for \$2.8 million General Fund for its performance criteria phase and in the Budget Act of 2024 (FY 2024–25) for \$89.5 million Public Buildings Construction Fund for its design-build phase.

A permanent location is needed for the Sixth Appellate District of the Court of Appeal, which handles cases from the counties of San Benito, Santa Clara, Santa Cruz, and Monterey from a leased facility. The court decides over 900 appeals annually, in addition to disposing of 500 writ petitions.

Since it was established in 1984, the Sixth Appellate District has adjudicated cases out of leased space in a commercial office building in downtown San Jose in Santa Clara County. With the court's lease expiring in the near term and the impending significant rate increases in a highly competitive rental market with limited vacancy, making relocation an inevitability, a feasibility study was developed. The study compared the costs of continuing the long-term lease with construction of a permanent building on a state-owned property available for redevelopment in the city of Sunnyvale in Santa Clara County. At the Court Facilities Advisory Committee's public meeting on May 26, 2022, the feasibility study and its findings were presented and discussed. Subsequently, at the committee's public meeting on June 17, 2022, the committee included costs for a capital-outlay project in this five-year plan for construction of a new courthouse on the state-owned property in Sunnyvale based on the economic, public-service, and operational benefits. The updated feasibility study and findings presented at that meeting are available under tab 3 of the meeting materials at https://courts.ca.gov/facilities/court-appeal-new-sixth-appellate-district-courthouse.

Appendix A Status Report: Immediate and Critical Need Trial Court Capital-Outlay Projects (July 18, 2025)

Status Report: Immediate and Critical Need Trial Court Capital-Outlay Projects



County	Project Name	Priority Group	Courtrooms	Group Score	Funding Status							
	Immediate Need											
Lake	New Lakeport Courthouse	Immediate Need	4	22.0	Fully funded; funding authorized in 2021 Budget Act (FY 2021–22).							
Mendocino	New Ukiah Courthouse	Immediate Need	7	19.2	Fully funded; funding authorized in 2021 and 2022 Budget Acts.							
Nevada	New Nevada City Courthouse	Immediate Need	6	18.6	Partially funded; initial funding authorized in 2023 Budget Act (FY 2023–24).							
Butte	Butte County Juvenile Hall Addition and Renovation	Immediate Need	1	18.6	Partially funded; initial funding authorized in 2021 Budget Act (FY 2021–22).							
Monterey	New Fort Ord Courthouse	Immediate Need	7	18.5	Fully funded; funding authorized in 2021 and 2023 Budget Acts.							
Lake	Clearlake Courthouse Renovation	Immediate Need	1	17.9	Unfunded; proposed again for initial funding in FY 2026–27. Project changed from new construction to renovation.							
San Bernardino	San Bernardino Juvenile Dependency Courthouse Addition and Renovation	Immediate Need	2	17.6	Fully funded; funding authorized in 2021 and 2023 Budget Acts.							
Solano	New Solano Hall of Justice (Fairfield)	Immediate Need	12	17.6	Partially funded; initial funding authorized in 2022 Budget Act (FY 2022–23).							
Fresno	New Fresno Courthouse	Immediate Need	36	17.5	Partially funded; initial funding authorized in 2022 Budget Act (FY 2022–23).							
Kern	New Ridgecrest Courthouse	Immediate Need	2	17.4	Withdrawn at the court's request/court may make future request to restore.							
Plumas	New Quincy Courthouse	Immediate Need	3	17.2	Partially funded; initial funding authorized in 2022 Budget Act (FY 2022–23).							
Stanislaus	New Modesto Courthouse Courtroom Renovation	Immediate Need	3	17.1	Fully funded; funding authorized in 2020 Budget Act (FY 2020–21).							
Los Angeles	New Santa Clarita Courthouse	Immediate Need	24	17.0	Partially funded; initial funding authorized in 2022 Budget Act (FY 2022–23).							
San Luis Obispo	New San Luis Obispo Courthouse	Immediate Need	12	16.9	Partially funded; initial funding authorized in 2022 Budget Act (FY 2022–23).							
San Joaquin	New Tracy Courthouse	Immediate Need	2	16.9	Unfunded; proposed again for initial funding in FY 2026–27.							
Kern	New Mojave Courthouse	Immediate Need	3	16.4	Consolidated into New East County Courthouse.							
Kern	New East County Courthouse	Immediate Need	3	16.4	Unfunded; on temporary hold for cost reduction by end of 2025.							
Placer	Tahoe Courthouse Renovation	Immediate Need	1	16.4	Unfunded; proposed again for initial funding in FY 2026–27. Project changed from new construction to renovation.							
			Critical Ne	ed								
Contra Costa	New Richmond Courthouse	Critical Need	6	16.1	Unfunded; proposed for initial funding in FY 2027–28.							
San Francisco	New San Francisco Hall of Justice	Critical Need	24	15.9	Unfunded; proposed for initial funding in FY 2027–28.							
Orange	New Orange County Collaborative Courthouse	Critical Need	3	15.8	Unfunded; on temporary hold for cost reduction by end of 2025.							
Santa Barbara	New Santa Barbara Criminal Courthouse	Critical Need	8	15.7	Unfunded; proposed for initial funding in FY 2028–29.							
Los Angeles	New Downtown Los Angeles Courthouse (Mosk Replacement)	Critical Need	100	15.5	Unfunded; proposed for initial funding in FY 2028–29. Project increased from 47 to 100 courtrooms, rescored from 15.3 to 15.5, and moved up in Critical Need Group.							

County	Project Name	Priority Group	Courtrooms	Group Score	Funding Status						
Critical Need, continued											
El Dorado	New Placerville Courthouse	Critical Need	6	15.4	Unfunded; proposed for initial funding in FY 2028–29.						
Fresno	Fresno Juvenile Delinquency Courthouse Renovation	Critical Need	2	15.2	Unfunded; proposed for initial funding in FY 2029–30.						
Inyo	New Inyo County Courthouse	Critical Need	2	15.2	Unfunded; proposed for initial funding in FY 2029–30.						
San Bernardino	New Victorville Courthouse	Critical Need	31	15.2	Unfunded; proposed for initial funding in FY 2029–30.						
Mariposa	New Mariposa Courthouse	Critical Need	2	14.9	Unfunded; proposed for initial funding in FY 2030–31.						
Santa Cruz	New Santa Cruz Courthouse	Critical Need	9	14.7	Unfunded; proposed for initial funding in FY 2030–31.						
San Diego	New San Diego Juvenile Courthouse	Critical Need	10	14.6	Unfunded; proposed for initial funding in FY 2030–31.						
Riverside	New Riverside Juvenile Courthouse	Critical Need	5	14.6	Unfunded; proposal to be determined.						
Tulare	New Tulare North County Courthouse	Critical Need	14	14.6	Unfunded; proposal to be determined.						
Los Angeles	New West Covina Courthouse	Critical Need	15	14.5	Unfunded; proposal to be determined.						
Los Angeles	New Eastlake Courthouse	Critical Need	6	14.5	Unfunded; proposal to be determined.						
Kern	New Bakersfield Superior Courthouse	Critical Need	33	14.4	Unfunded; proposal to be determined.						
Sonoma	New Sonoma Civil Courthouse	Critical Need	8	14.4	Unfunded; proposal to be determined.						
San Luis Obispo	New Grover Beach Branch Courthouse	Critical Need	1	14.2	Unfunded; proposal to be determined.						
Alameda	New Alameda County Community Justice Center	Critical Need	57	14.1	Unfunded; proposal to be determined.						
Imperial	Winterhaven Branch Courthouse Addition and Renovation	Critical Need	1	14.1	Unfunded; proposal to be determined.						
Los Angeles	Los Angeles Metropolitan Courthouse Renovation	Critical Need	14	14.1	Unfunded; proposal to be determined.						
Los Angeles	New North Central Los Angeles Courthouse	Critical Need	12	14.1	Unfunded; proposal to be determined.						
Riverside	New Palm Springs Courthouse	Critical Need	9	13.6	Unfunded; proposal to be determined.						
Orange	New Orange South County Courthouse	Critical Need	16	13.6	Unfunded; proposal to be determined.						
Los Angeles	Foltz Courthouse Renovation	Critical Need	60	13.4	Unfunded; proposal to be determined.						

Notes:

- 1. The Los Angeles New West Los Angeles Courthouse was reduced from 32 to 20 courtrooms, rescored from 16.6 to 13.3, and moved from Immediate Need to High Need Group.
- 2. The Los Angeles New Inglewood Courthouse was reduced from 30 to 13 courtrooms, rescored from 16.3 to 8.7, and moved from Critical Need to Medium Need Group.
- 3. The Los Angeles New Van Nuys Courthouse (East/new + West/renovation) was reduced from 55 to 42 courtrooms, rescored from 15.4 to 10.7, and moved from Critical Need to High Need Group.
- 4. The Los Angeles Chatsworth Courthouse Renovation was reduced from 7 to 6 courtrooms, rescored from 14.9 to 3.8, and moved from Critical Need to Low Need Group.

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Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Busines	s Unit	Department		Priority No.
2026-27	0250		Judicial Branch	l l)]
Budget Request Name)	Capital Outlay P	rogram ID	0009732	Outlay Project ID
0250-XXX-COBCP-2026-GE) 	0165		0009/32	
Project Title San Luis Obispo County – N	ew San Lu	uis Obispo Courtho	ouse		
Project Status and Type Status: □ New ☑ Con	tinuing		Type: ⊠Major	□ Minor	
Project Category (Select or	ne)				
⊠CRI	□WSD		□ECP		□SM (a. i. i. i.
(Critical Infrastructure)		d Space Deficiencies)	(Enrollment Caseload	Population)	
□FLS (Fire Life Safety)	□FM (Facility N	Nodernization)	□PAR (Public Access Recre	ation)	□RC (Resource Conservation)
Total Request (in thousands \$ 320,265		Phase(s) to be Fu			ject Cost (in thousands)
Budget Request Summary					
Requires Legislation			ded/Amended/Rep	pealed	CCCI
☐ Yes ⊠ No	Not App	olicable			10187
Requires Provisional Langue ☐ Yes ☐ No	age		Budget Package □ Needed ⊠	Status Not Need	ded 🗆 Existing
Impact on Support Budget			.1		
One-Time Costs Future Savings Future Costs Yes Yes Yes	□ No □ No □ No		Swing Space Nee Generate Surplus		□ Yes ⊠ No ⊠ Yes □ No
If proposal affects another Attach comments of affects		•			
Prepared By T. Ahmed		Date 8/4/2025	Reviewed By A. Cowan		Date 8/4/2025
Chief Deputy Director Robert Oyung		Date 8/4/2025	Administrative Di	rector	Date 8/4/2025
		Department of	Finance Use Only		
Principal Program Budget A	Analyst		Date submitted to	the Legis	lature

A. COBCP Abstract:

San Luis Obispo County – New San Luis Obispo Courthouse – \$320,265,000 for Design-Build. The project includes the construction of a new, 12-courtroom courthouse of approximately 145,000 SF in the city of San Luis Obispo. The project includes secure parking for judicial officers. The project will require acquisition of a site of approximately 2.5 acres. Total project costs are estimated at \$357,287,000, including Acquisition (\$29,169,000), Performance Criteria (\$7,853,000), and Design-Build (\$320,265,000). The design-build amount includes \$267,225,000 for the construction contract, \$8,017,000 for contingency, \$9,410,000 for architectural and engineering services, and \$35,613,000 for other project costs. The Acquisition began in July 2022 and will conclude in November 2025. Performance Criteria is scheduled to begin in December 2025 and will be approved in October 2026. Design-Build is scheduled to begin in November 2026 and will be completed in March 2031.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of San Luis Obispo County Courthouse facilities were evaluated under Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan and Prioritization Methodology* adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's Trial Court Five-Year Infrastructure Plan, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The Infrastructure Plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, San Luis Obispo County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371 9.pdf.

<u>Program Need:</u> The New San Luis Obispo Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Consolidates court operations in the city of San Luis Obispo.
- Provides an accessible, safe, and efficient full-service courthouse.
- Improves security, relieves overcrowding, and improves operational efficiency and customer service.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - o Safe and secure internal circulation that maintains separate zones for the public, staff, and in-custodies.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - o Adequate visitor security screening and queuing in the entrance area.
 - Attorney-client interview rooms.

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- o An adequately sized self-help area, which improves public service.
- o ADA accessible spaces.
- o Adequate staff workstations and meeting spaces.
- o Jury assembly, with capacity for typical jury pools.
- o A facility with a dependable physical infrastructure.
- Avoids future expenditures of nearly \$11 million in deferred maintenance and needed security refresh.
- Decommissions a facility with a FEMA P-154 High-Risk seismic rating.

The Superior Court of San Luis Obispo County uses a centralized service model for criminal courts in San Luis Obispo County, with all criminal court operations located in the Courthouse Annex in San Luis Obispo, the county seat. Civil and family court operations are decentralized between the Courthouse Annex and Paso Robles Branch Courthouse. Additional small claims cases are heard at the Grover Beach Branch while the Veterans Memorial Building is being renovated. Traffic court is decentralized, with operations in the Veterans Memorial Building (under renovation), the Paso Robles Courthouse, and the Grover Beach Branch. Administrative functions are housed in the Courthouse Annex, with additional overflow staff offices in the San Luis Obispo County Courthouse, 1070 Palm Street, and 999 Monterey Street, all within San Luis Obispo. Most juvenile court cases are heard at the Juvenile Services Center in San Luis Obispo.

The court occupies eight buildings with a total of 165,785 SF of space. The facilities are summarized in the table below.

	Name	City	Number of Courtrooms	Туре	Owner	Year Built
1	Courthouse Annex	San Luis Obispo	12	Courthouse	County	1983
2	Veterans Memorial Building	San Luis Obispo	1	Multiuse	County	1965
3	Juvenile Services Center	San Luis Obispo	1	Multiuse	County	1980
4	Grover Beach Branch	Grover Beach	1	Courthouse	County	1968
5	Grover Beach Clerk's Office	Grover Beach	0	Modular	County	1989
6	1070 Palm St.	San Luis Obispo	0	Office	Judicial Council	1926
7	Paso Robles Courthouse	Paso Robles	2	Courthouse	County	2008
8	999 Monterey St.	San Luis Obispo	0	Office	Leased	2007

Infrastructure Deficiencies in Facilities Affected by Project: The project will replace the county-owned Courthouse Annex in San Luis Obispo (12 courtrooms) and the court office space in the Judicial Council—owned 1070 Palm Street. The Courthouse Annex will be vacated by the court and surrendered to the county. The 1070 Palm Street facility will be sold. The findings of the Infrastructure Reassessment are summarized below for the facilities affected by this project.

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1. Courthouse Annex (County-owned)

2019 Assessment Data

Year Built 1983

Number of Courtrooms 12 courtrooms

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating High-Risk Seismic Rating

Deferred Maintenance \$10,009,474

Annual O&M Costs \$103,394

Security System Refresh Costs \$243,981

The Courthouse Annex is located at 1035 Palm Street, San Luis Obispo, California. This court is part of a 112,000 SF county-owned and -managed building complex. The court occupies approximately 41,000 SF of court-exclusive space. Criminal, civil, family, and limited juvenile cases are heard at this courthouse. The building is overcrowded, with numerous functional and security issues that include undersized courtrooms with inefficient layouts; undersized entrance security screening area; poor functional adjacencies; and ADA noncompliance. The facility has in-custody holding but minimal space for weapons screening. Separate and secure circulation dedicated for judicial officers and staff is marginal and deficient in separating in-custodies from the public and judicial staff. The facility has a FEMA P-154 High-Risk seismic rating and has over \$10 million in deferred maintenance and security refresh needs.

2. 1070 Palm Street (Judicial Council-owned)

2019 Assessment Data

Year Built	1926
Number of Courtrooms	None
10-Year Facility Condition Index (FCI)	Not Assessed
FEMA P-154 Seismic Rating	Not Assessed
Deferred Maintenance	\$718,603
Annual O&M Costs	\$23,055
Security System Refresh Costs	\$6,770

Located at 1070 Palm Street, San Luis Obispo, this is a 2,528 SF Judicial Council—owned, former single-family home now used exclusively for court offices. This property houses court research attorneys and family court staff.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercises full responsibility, jurisdiction, control, and authority as an owner would have over trial court facilities whose title is held by the state, including, but not limited to, the acquisition and development of facilities.
- Exercises the full range of policymaking authority over trial court facilities, including, but not limited to, planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law.
- Establishes policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including, but not limited to, facilities planning, acquisition, construction, design, operation, and maintenance.
- Allocates appropriated funds for court facilities maintenance and construction.
- Prepares funding requests for court facility construction, repair, and maintenance.

STATE OF CALIFORNIA COBCP - Narrative

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- Implements the design, bid, award, and construction of all court construction projects, except as delegated to others.
- Provides for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the Judicial Council's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, 12-Courtroom Courthouse.

This alternative will construct a new, 12-courtroom courthouse of approximately 145,000 SF in the city of San Luis Obispo. The estimated total project cost is \$357,287,000. The project will require acquisition of a site of approximately 2.5 acres. The project includes secure parking for judicial officers.

Advantages:

- Enhances the court's ability to serve the residents of San Luis Obispo County by providing a new, modern, and secure courthouse, replacing antiquated and functionally deficient facilities.
- Allows the court to vacate and surrender the existing Courthouse Annex to the county.
- Improves access to justice and enhances public service and court operational efficiency by being compliant with modern regulatory safety, seismic, and accessibility standards.
- Provides San Luis Obispo County residents basic services not currently provided.
- Avoids future expenditure of nearly \$11 million for deferred maintenance and needed security system refresh.
- Removes a facility from service with a FEMA P-154 High-Risk seismic rating.

Disadvantages:

 Requires authorization of funds for site acquisition and related soft costs, design, and construction.

Alternative 2: Renovate Existing Courthouses.

The existing Courthouse Annex will be renovated and reconfigured to improve the space and more closely align the renovated court space with Judicial Council standards. A detailed estimate was not prepared for this alternative because preliminary investigations deemed the solution impracticable. Implementation of this alternative is constrained by site configuration, county ownership of the buildings, and disruption to court and county operations. A renovation without a sizable expansion does not remedy overcrowding.

Advantages:

• This option will improve security, correct infrastructure deficiencies, and more closely align the renovated court space with Judicial Council space standards.

Disadvantages:

- The county holds the title for the Courthouse Annex. The Judicial Council has no right to renovate or expand on the site without the cooperation and collaboration of the county.
- The Courthouse Annex is part of a 112,000 SF county-owned and -managed building complex. Under the Joint Occupancy Agreements, the costs of facility modifications and renovations are shared between the county and state.
- The building infrastructure systems are not separated into county and state components. Upgrading infrastructure within the court's space will likely affect the infrastructure systems building-wide and will necessitate renovations in county-exclusive areas.
- This alternative will be disruptive to court and county operations and incur costs for swing space while renovations are ongoing.
- A renovation project without a sizable expansion does not remedy overcrowding.

<u>Alternative 3:</u> Defer This Project.

Advantages:

• This alternative requires no additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facility does not provide basic services to San Luis Obispo County residents because of overcrowding; inadequate security; ADA compliance requirements; conflicts in travel paths for judges, staff, the public, and incustody defendants; lack of space for adequately sized visitor security screening and queuing in the entrance area, courtrooms, jury assembly, and self-help; and no attorneyclient interview rooms or secure judicial parking.
- Delay of this project limits the court's ability to consolidate existing operations for enhanced public service and staff efficiency.
- This alternative requires a future expenditure of nearly \$11 million for unaddressed deferred maintenance and needed security system refresh.
- This option leaves a facility in service with a FEMA P-154 High-Risk seismic rating.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Approve the construction of a new, 12-courtroom courthouse. This alternative provides the best solution for the superior court and for the benefit of all county residents.

2. Detailed scope description.

The project will provide construction of a new, 12-courtroom courthouse of approximately 145,000 SF in the city of San Luis Obispo. In addition to multipurpose courtrooms suitable for all case types, chambers, and administrative space, major space components include central holding, jury assembly, family court services, and self-help. The project includes secure parking for judicial officers. The project will require acquisition of a site of approximately 2.5 acres.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, 12-Courtroom Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

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- Increase the public's access to justice by providing a modern, safe, and accessible courthouse.
- Relieve the current space shortfall, increase security, and replace inadequate and obsolete buildings in San Luis Obispo County.
- Improve operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council space standards.
- Avoid future expenditure of nearly \$11 million for deferred maintenance and needed security system refresh.
- Remove a facility from service with a FEMA P-154 High-Risk seismic rating.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for 2026–27 will not be material. It is anticipated that this project will affect trial court operation budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$711,000 for Judicial Council-funded O&M and security. The county facility payments established under Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital outlay budget change proposal. The additional funding of \$129,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The priority list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency With Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating the existing structure is disruptive and costly due to the lack of suitable swing space. The Judicial Council has no right to renovate or expand the Courthouse Annex without the cooperation and collaboration of the county.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by using previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, supports efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council has established a Project Advisory Group (of representatives from the local court, the county, city of San Luis Obispo, the local community, and the local bar association) to develop site selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

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Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Business	Unit	Department	I	Priority No.		
2026-27	0250		Judicial Branch	(02		
Budget Request Name		Capital Outlay Pr	ogram ID	Capital	Capital Outlay Project ID		
0250-XXX_COBCP-2026-GB		0165		0009728			
Project Title							
Solano County - New Solano	Hall of J	ustice (Fairfield)					
Project Status and Type							
Status: ☐ New ☐ Conti	nuing		Type: ⊠Major	☐ Minor			
Project Category (Select one	-						
⊠CRI (Critical Infrastructure)	□WSD (Workload	Space Deficiencies	□ECP	Population	□SM (Seismic)		
□FLS	□FM	Workload Space Deficiencies) (Enrollment Caseload Population □PAR					
(Fire Life Safety)		odernization)	(Public Access Recrea	ition)	(Resource Conservation)		
Total Request (in thousands)		Phase(s) to be Fu	ınded	Total Pro	oject Cost (in thousands)		
\$ 316,779		Design-Build		\$ 338,43	2		
Budget Request Summary							
Solano Hall of Justice (Fairfie courthouse of approximatel \$338,432,000. The project wil secure parking for judicial of method. The project will rep	y 141,000 Il require officers and lace the o	square feet (SF) in acquisition of a site d surface parking s court space in the	n the city of Fairfield. The of approximately 2 Spaces. The project	The estir 2.94 acre will use c unty Hall (mated total project cost is s. The project includes a design-build delivery		
☐ Yes ☐ No	Code se	chon(s) to be Aut	10187				
Requires Provisional Langua	ge		Budget Package : □ Needed ⊠		ded 🗆 Existing		
Impact on Support Budget							
One-Time Costs ⊠ Yes	□No		Swing Space Nee Generate Surplus		☐ Yes☐ No☐ Yes☐ No		
Future Savings	□ No		Generale surplus	riopeny	□ Yes ⊠ No		
If proposal affects another department, does other department concur with proposal? Yes No Attach comments of affected department, signed and dated by the department director or designee.							
Prepared By T. Ahmed		Date 8/4/2025	Reviewed By A. Cowan		Date 8/4/2025		
Chief Deputy Director Robert Oyung		Date 8/4/2025	Administrative Dire	ector	Date 8/4/2025		
		Department of I	Finance Use Only				
Principal Program Budget Ar	nalyst		Date submitted to	the Legis	slature		

A. COBCP Abstract:

Solano County – New Solano Hall of Justice (Fairfield) – \$316,779,000 for Design-Build. The project includes the construction of a new, 12-courtroom courthouse of approximately 141,000 SF in the city of Fairfield. The project will require acquisition of a site of approximately 2.94 acres. The project includes secure parking for judicial officers and surface parking spaces. Total project costs are estimated at \$338,432,000, including Acquisition (\$16,494,000), Performance Criteria (\$5,159,000), and Design-Build (\$316,779,000). The design-build amount includes \$259,031,000 for the construction contract, \$7,771,000 for contingency, \$12,509,000 for architectural and engineering services, and \$37,468,000 for other project costs. The Acquisition began in July 2022 and will conclude in March 2026. Performance Criteria is scheduled to begin in April 2026 and will be approved in March 2027. Design-Build is scheduled to begin in April 2027 and will be completed in March 2031.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of Solano County courthouse facilities were evaluated under Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan and Prioritization Methodology* adopted on October 24, 2008. The reassessment, which is the basis for the *Judicial Branch Five-Year Infrastructure Plan*, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The Infrastructure Plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court
 users due to potential catastrophic events.

Through this assessment process, Solano County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371 9.pdf.

<u>Program Need:</u> The New Solano Hall of Justice (Fairfield) will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, and efficient courthouse to serve all Solano County residents.
- Enhances the public's access to justice by relieving the current space shortfall, increasing security, and replacing court space in an inadequate and obsolete building in Solano County.
- Improves public safety by replacing a seismically deficient facility that is noncompliant with contemporary fire and life safety and ADA codes.
- Improves public, staff, and judicial officer safety by providing a modern facility compliant with Judicial Council security standards for separation of in-custody defendants from staff and the public.
- Improves the sheriff's ability to efficiently manage in-custody movement by providing adequate holding areas/cells and circulation.
- Improves operational efficiencies allowing the court to operate effectively and efficiently.
- Avoids future expenditure of over \$16 million for unaddressed deferred maintenance and needed security system refresh.

• Replaces a Federal Emergency Management Agency (FEMA) P-154-rated Very-High-Risk seismically deficient building.

Superior Court of Solano County court services are primarily centralized at three facilities in Fairfield at the government center. The existing Solano County Hall of Justice houses administration and provides a variety of court services. The Law and Justice Center focuses on in-custody criminal matters, while the Old Solano Courthouse focuses on civil matters. Most of the judges and staff in the county are located at the Fairfield government center. The court has one branch location—the Solano Justice Building—in Vallejo, which houses four judges and the clerk's office for criminal/traffic case matters. As needed, jurors report to the Hall of Justice, Old Solano Courthouse, and Solano Justice Building.

Twenty judges conduct all proceedings along with three commissioners for child support cases and temporary judges for small claims. Civil judges rotate as needed from the Fairfield government center to support the Solano Justice Building in Vallejo.

The court operates with two of its busiest and largest facilities—the Hall of Justice and the Solano Justice Building—in poor condition. Both buildings have security issues and are outdated and inadequate for the functions of a modern court. In addition, being a facility built below grade in a flood plain, the Hall of Justice faces frequent flooding.

The Superior Court of Solano County occupies four buildings with a total of approximately 472,000 square feet of space. The facilities are summarized in the table below.

	Name	City	No. of Courtrooms	Туре	Owner	Year Built
1	Solano County Hall of Justice	Fairfield	12	Courthouse	County	1923
2	Law and Justice Center	Fairfield	6	Courthouse	County	1988
3	Old Solano Courthouse	Fairfield	3	Courthouse	Judicial Council	1911
4	Solano Justice Building	Fairfield	6	Courthouse	County	1955

<u>Infrastructure Deficiencies in Facilities Affected by Project:</u> The project will replace the court space in the existing Solano County Hall of Justice. The findings of the Infrastructure Plan reassessment are summarized below for the facility proposed for replacement by this project.

1. Solano County Hall of Justice (County-owned)

2019 Assessment Data

Year Built

Number of Courtrooms

10-Year Facility Condition Index (FCI)

FEMA P-154 Seismic Rating

Deferred Maintenance

Annual O&M Costs

Security System Refresh Costs

12 courtrooms

Very-High-Risk Seismic Rating

Very-High-Risk Seismic Rating

\$16,064,332

\$148,347

Located at 600 Union Avenue, Fairfield, California, the existing Solano County Hall of Justice is the second oldest court facility still in operation in Solano County. The facility is approximately 111,000 SF and is a county-owned and Judicial Council-managed facility. The Solano court exclusively occupies approximately 66,000 SF, sharing the building with justice partners.

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The Hall of Justice is the largest courthouse in the county and one of the most defective and inefficient court facilities. The court faces significant operational challenges with this facility. The building was constructed below grade in a 15-year flood plain. As a result, the court experiences frequent flooding that greatly hinders operations.

The Hall of Justice has several security issues. The building was originally an old high school, with an addition built in the 1970s. As a result, the court space was not constructed with separate paths of travel to separate in-custody defendants from judicial officers and court staff.

The Hall of Justice has infrastructure, functional, and security issues. Overall, the structure is outdated, in constant need of regular maintenance, and inadequate for modern court practices. The building has chronic problems with the roof and elevators. The building is not ADA compliant. The jury assembly space is undersized, accommodating only 166 of 250 jurors commonly called for service.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercise full responsibility, jurisdiction, control, and authority as an owner would have over trial court facilities whose title is held by the state, including, but not limited to, the acquisition and development of facilities.
- Exercise the full range of policymaking authority over trial court facilities, including, but not limited to, planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law.
- Establish policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including, but not limited to, facilities planning, acquisition, construction, design, operation, and maintenance.
- Allocate appropriated funds for court facilities maintenance and construction.
- Prepare funding requests for court facility construction, repair, and maintenance.
- Implement the design, bid, award, and construction of all court construction projects, except as delegated to others.
- Provide for capital-outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the Judicial Council's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, 12-Courtroom Hall of Justice.

This alternative will construct a new, 12-courtroom courthouse of approximately 141,000 SF in the city of Fairfield. The project includes secure parking for judicial officers and surface parking spaces. The estimated total project cost is \$338,432,000. The project will require acquisition of a site of approximately 2.94 acres.

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Advantages:

- Provides a new, modern, and secure courthouse, replacing court space in an antiquated and functionally deficient facility.
- Improves access to justice and enhances public service and court operational efficiency by being compliant with modern regulatory safety, seismic, and accessibility standards.
- Improves safety for the public, staff, and judicial officers by being compliant with modern regulatory security, seismic, and accessibility standards.
- Replaces a FEMA P-154-rated Very-High-Risk seismically deficient building.
- Avoids over \$16 million in future deferred maintenance and security system refresh expenditures.

Disadvantages:

Requires authorization of funds for acquisition, design, and construction.

<u>Alternative 2:</u> Renovate Existing Solano County Hall of Justice.

The existing Solano County Hall of Justice will be renovated, reconfigured, and expanded to accommodate the programmatic needs of the court. A detailed estimate was not prepared for this alternative because preliminary investigations deemed the solution impracticable. Implementation of this alternative is constrained by the site configuration, current county ownership of the building, and disruption to court and county operations. A renovation without a sizable expansion does not remedy overcrowding.

Advantages:

• Improves security, corrects infrastructure deficiencies, and more closely aligns the renovated court space with Judicial Council space standards.

Disadvantages:

- The county holds the title for the existing Solano County Hall of Justice. The Judicial Council has no right to renovate or expand on the site without the cooperation from, collaboration with, and compensation to the county.
- The existing Hall of Justice is within a county administrative center that, pursuant to joint occupancy agreements, requires costs of facility modifications and renovations to be shared between the county and Judicial Council.
- The building infrastructure systems are not separated into county and state components. Upgrading infrastructure within the court's space will likely affect the infrastructure systems building-wide and will necessitate renovations in county-exclusive areas.
- The location within a 15-year flood plain cannot be mitigated by a renovation.
- This alternative will be disruptive to court operations and incur costs for swing space while renovations are ongoing.
- This alternative requires authorization of funds for acquisition, design, and construction.

Alternative 3: Defer This Project.

Advantages:

• This option requires no additional commitment of resources.

Disadvantages:

• This is an urgently needed project. The existing facility does not provide proper security, is overcrowded, and is in deteriorating physical condition. It has infrastructure, functional,

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and security issues that severely affect the court's efficiency. Delay of this project limits the court's ability to modernize existing operations to operate effectively for enhanced public service and staff efficiency.

- This option leaves a FEMA P-154-rated Very-High-Risk seismically deficient building in service.
- Over \$16 million in expenditures are needed to address deferred maintenance and needed security system refresh.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1, approve the construction of a new hall of justice. This alternative provides the best solution for the superior court and for the benefit of all county residents.

2. Detailed scope description.

The New Solano Hall of Justice (Fairfield) project will provide construction of a new, 12-courtroom courthouse of approximately 141,000 SF in the city of Fairfield. Space will be provided for courtrooms serving criminal, civil, family law, juvenile, probate, and traffic case types, and for jury assembly, central holding, self-help, and family law services. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 2.94 acres.

The project will replace court space in the existing Solano County Hall of Justice and preferably located in the Fairfield government center. The project is proposed because the current facility is substantially out of compliance with regulatory safety, seismic, accessibility codes, and Judicial Council space standards.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Build a New, 12-Courtroom Hall of Justice. This option is the best solution for the superior court and will accomplish the following immediately needed improvements to enhance its ability to serve the public:

- Enhances the public's access to justice by providing a modern, safe, and accessible courthouse.
- Relieves the current space shortfall, increases security, and replaces court space in an inadequate and obsolete building in Solano County.
- Improves operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council space standards.
- Vacates court operations and calendars from the existing, seismically deficient Solano County Hall of Justice.
- Improves operational efficiencies allowing the court to operate effectively and efficiently.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for 2026–27 will not be material. It is anticipated that this project will affect trial court operation budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$343,000 for Judicial Council-funded O&M and security. The county facility payments established under Government Code section 70353 with the

transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital outlay budget change proposal. The additional funding of \$129,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The prioritized list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency With Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating the existing structure is disruptive and costly due to the lack of suitable swing space. The Judicial Council has no right to renovate or expand the existing Solano County Hall of Justice without the cooperation, collaboration, and compensation of the facility title holder.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by using previously developed land with existing infrastructure. This project will complete a thorough and responsible CEQA process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, supports efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council has established a Project Advisory Group (of representatives from the local court, the county, city of Fairfield, the local community, and a private attorney) to develop site

selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

STATE OF CALIFORNIA

Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year 2026-27	Busines:	s Unit	Department Judicial Branch		Priority No. 03		
	0230	Carrellari Ovellari - D					
Budget Request Name	Budget Request Name Capital Outlot 0250-XXX-COBCP-2026-GB 0165		rogram ID	-	Capital Outlay Project ID		
		0165		0000096			
Project Title Nevada County – New Nev	ada City	Courthouse					
Project Status and Type Status: □ New ☑ Cont	inuing		Type: ⊠Major	☐ Minor			
Project Category (Select or	ie)						
⊠CRI	□WSD		□ECP		□SM		
(Critical Infrastructure)	(Workload	d Space Deficiencies)	(Enrollment Caseload	Population,			
□FLS	□FM		□PAR		□RC		
(Fire Life Safety)		Modernization)	(Public Access Recrea		(Resource Conservation)		
Total Request (in thousands \$ 1,491)	Phase(s) to be Fu Performance Cri		\$ 206,77	oject Cost (in thousands) 5		
Budget Request Summary							
Requires Legislation	Code \$6	ection(s) to be Add	ded/Amended/Rep	pealed	СССІ		
☐ Yes	Not App	olicable			10187		
Requires Provisional Langua ☐ Yes ☐ No	ige		Budget Package □ Needed □	Status Not Need	ded □ Existing		
Impact on Support Budget							
One-Time Costs Future Savings Future Costs Yes Yes	□ No ⊠ No □ No		Swing Space Nee Generate Surplus		□ Yes ⊠ No □ Yes ⊠ No		
If proposal affects another of Attach comments of affects	-	-					
Prepared By T. Ahmed		Date 8/4/2025	Reviewed By A. Cowan		Date 8/4/2025		
Chief Deputy Director Robert Oyung		Date 8/4/2025	Administrative Dia Michelle Curran	rector	Date 8/4/2025		
		Department of	Finance Use Only				
Principal Program Budget A	nalyst		Date submitted to	the Legis	slature		

A. COBCP Abstract:

Nevada County – New Nevada City Courthouse – \$1,491,000 for Performance Criteria. The project includes the construction of a new, six-courtroom courthouse of approximately 77,000 SF in the city of Nevada City. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 5.0 acres. Total project costs are estimated at \$206,775,000, including Acquisition (\$9,701,000), Performance Criteria (\$1,491,000), and Design-Build (\$195,583,000). The design-build amount includes \$158,577,000 for the construction contract, \$4,757,000 for contingency, \$8,008,000 for architectural and engineering services, and \$24,241,000 for other project costs. The Acquisition began in July 2023 and will conclude in June 2026. Performance Criteria is scheduled to begin in July 2026 and will be approved in June 2027. Design-Build is scheduled to begin in July 2027 and will be completed in April 2031.

Due to insufficient resources in the Immediate and Critical Needs Account, the Judicial Council, at its meeting on August 26, 2016, made a policy decision to place some projects on hold until proper funding could be restored. The impact of the Judicial Council direction to this project was to immediately stop the project in the Acquisition phase until funding is restored. In 2021–22, the project was reactivated to complete a Planning Study, which is described below. The 2023 Budget Act appropriated \$8,115,000 for Acquisition. The estimated total project cost of \$206,775,000 includes \$1,586,000 in Acquisition expenditures incurred under the prior authority.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of Nevada County Courthouse facilities were evaluated under Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan and Prioritization Methodology* adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's Trial Court Five-Year Infrastructure Plan, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The Infrastructure Plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, Nevada County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371_9.pdf.

<u>Planning Study:</u> In 2021–22, a Planning Study was funded for the Nevada City Courthouse project to compare the advantages and disadvantages of three options for the Superior Court of Nevada County in the city of Nevada City. These options included analysis of (1) renovating the existing Nevada City Courthouse, (2) constructing a new courthouse on the existing courthouse site, and (3) constructing a new courthouse on a new site. These options are described below under Section D. Alternatives. The Planning Study was completed in June 2022 and is available at https://courts.ca.gov/facilities/nevada-county-nevada-city-courthouse-study. The Judicial Council's Court Facilities Advisory Committee (CFAC) reviewed and discussed the study at its public meetings in

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June 2022, concurring with its findings—that the option of New Construction on a New Site is the recommended project option. This decision was based on this option scoring substantially higher than the other options because of its high functionality and low cost, which are main goals of the project. The CFAC further indicated preference for land acquisition as close to downtown Nevada City as financially and otherwise possible. Costs for this recommended option are reflected in both this COBCP and the Judicial Council's Judicial Branch Five-Year Infrastructure Plan for Fiscal Year 2023–24, which was adopted by the Judicial Council in July 2022.

<u>Program Need:</u> The New Nevada City Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, efficient, and modernized courthouse to serve all county residents.
- Enhances the public's access to justice by relieving the current space shortfall, increasing security, improving operational efficiency and customer service, and replacing inadequate and obsolete court space in Nevada County.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - Safe and secure internal circulation that maintains separate zones for the public, iudicial officers/staff, and in-custodies.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - o Adequate visitor security screening and queuing in the entrance area.
 - Adequate spaces for jury deliberation and jury assembly, with capacity for typical jury pools.
 - o Attorney-client interview rooms.
 - o Adequately sized spaces for the clerk's office, self-help, and public waiting areas.
 - ADA accessible spaces.
 - o Infrastructure to accommodate modern technology, particularly in the courtrooms.
 - o Adequate staff workstations and meeting spaces.
 - o A facility with a dependable physical infrastructure.
- Enhances the public's access to justice by consolidating court operations into a single building and provides adequate onsite parking for jurors, visitors, and court users.
- Improves public safety by replacing court spaces in facilities in poor condition with aging systems and that are not in compliance with contemporary fire and life safety and ADA codes
- Avoids future expenditure of approximately \$6.2 million for deferred maintenance and needed security system refresh.
- Decommissions two facilities with FEMA P-154 Very-High-Risk and Moderate-Risk seismic ratings.

The Superior Court of Nevada County occupies three buildings in two cities in Nevada County. Court facilities are located in Nevada City and Truckee. The court uses a mixed service model. The Nevada City Courthouse serves as the primary court location for court filings and all case types. The one branch court facility, the Truckee Courthouse, is located at the Joseph Government Center in the town of Truckee and serves the eastern portion of the county with all case types except for probate and juvenile dependency. Main administrative functions are housed in Nevada City, the county seat. Nevada County is geologically bisected by the Sierra Nevada mountain range, which presents challenges for access to court services during winter months.

The court occupies two buildings with a total of approximately 30,000 SF of space. The facilities are summarized in the table below.

Name	City	Number of	Туре	Owner	Year
		Courtrooms			Built
Nevada City Courthouse	Nevada City	2	Courthouse	County	1937
Nevada City Courthouse Annex	Nevada City	4	Office	County	1964
Truckee Courthouse	Truckee	2	Office	County	1970

<u>Infrastructure Deficiencies in Facilities Affected by Project:</u> The project will replace the court-occupied space in the county-owned Nevada City Courthouse and Courthouse Annex. The findings of the Infrastructure Reassessment are summarized below for the facilities affected by this project.

1. Nevada City Courthouse (County-owned)

2019 Assessment Data

Year Built 1864 (last remodel in 1937)

Number of Courtrooms 2 courtrooms

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating Very-High-Risk Seismic Rating

Deferred Maintenance \$2,679,029

Annual O&M Costs \$28,599

Security System Refresh Costs \$94,629

Located at 201 Church Street in the city of Nevada City, the Nevada City Courthouse is a three-story building of approximately 28,000 SF that is owned and operated by the county. The court exclusively occupies approximately 11,000 SF, sharing the building with county justice partners. All case types are heard at this location, as this main facility provides service to all county residents.

The building's square footage is too small to address overcrowded public areas and security screening. Currently, security screening queuing for the public and court users occurs outside the building. Additional space is needed to improve operational efficiencies, specifically to consolidate the clerk's office public service counters and to provide adequate space for jurors to check in, assemble, and deliberate. The facility is used for matters involving in-custody defendants but does not have separated and secured paths of circulation for in-custodies, the public, jurors, or judicial officers and staff. In addition, staff space is at full capacity with no room for growth.

The courthouse was constructed in 1864, and remodeled and expanded in 1900 and 1937. It also includes an interconnected annex building (described below) constructed in 1964. The courthouse and Courthouse Annex total approximately 80,000 SF—of which approximately 24,000 SF is exclusively occupied by the court, with the balance of space occupied by county functions. The court's space is unsafe, undersized, substandard, overcrowded, and is functionally deficient. The site lacks parking for jurors, visitors, and court users. It has seismic and fire and life safety system deficiencies—including no fire sprinkler system—and is not compliant with ADA standards.

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2. Nevada City Courthouse Annex (County-owned)

2019 Assessment Data

Year Built 1964
Number of Courtrooms 4 courtrooms
10-Year Facility Condition Index (FCI) Poor Condition
FEMA P-154 Seismic Rating Moderate-Risk Seismic Rating
Deferred Maintenance \$3,364,685
Annual O&M Costs \$32,265
Security System Refresh Costs \$99,421

Located at 201 Church Street in the city of Nevada City, the Courthouse Annex is a two-story building with a basement of approximately 52,000 SF. It is owned and operated by the county, and the court exclusively occupies approximately 13,000 SF, sharing the building with county justice partners. All case types are heard at this location, as this building is interconnected to the courthouse building described above and together provides service to all county residents.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercises full responsibility, jurisdiction, control, and authority as an owner would have over trial court facilities whose title is held by the state, including, but not limited to, the acquisition and development of facilities.
- Exercises the full range of policymaking authority over trial court facilities, including, but not limited to, planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law.
- Establishes policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including, but not limited to, facilities planning, acquisition, construction, design, operation, and maintenance.
- Allocates appropriated funds for court facilities maintenance and construction.
- Prepares funding requests for court facility construction, repair, and maintenance.
- Implements the design, bid, award, and construction of all court construction projects, except as delegated to others.
- Provides for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the Judicial Council's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, Six-Courtroom Courthouse on a New Site.

This alternative will construct a new, six-courtroom courthouse of approximately 77,000 SF in the city of Nevada City. The estimated total project cost is \$206,775,000. The project will require acquisition of a site of approximately 5.0 acres. The project includes secure parking for judicial officers and surface parking spaces.

Advantages:

- Compared to Alternatives 2 and 3, and from the Planning Study, this alternative scored substantially higher because of its high functionality and lowest cost, which are main goals of the project. It scored highest in the study's evaluation criteria of court function, site function, Judicial Council goals, and project delivery.
- Enhances the public's access to justice by relieving the current space shortfall, increasing security, improving operational efficiency and customer service, and replacing inadequate and obsolete court space in Nevada County.
- Consolidates court operations into a single building and provides adequate onsite parking for jurors, visitors, and court users.
- Improves public safety by replacing court spaces in facilities in poor condition with aging systems and that are not in compliance with contemporary fire and life safety and ADA codes.
- Improves court security, corrects infrastructure and seismic deficiencies, improves space adjacencies, and provides spaces in alignment with Judicial Council space standards.
- Avoids future expenditure of approximately \$6.2 million for deferred maintenance and needed security system refresh.
- Removes two facilities from service with FEMA P-154 Very-High-Risk and Moderate-Risk seismic ratings.

Disadvantages:

- Requires authorization of funds for site acquisition and related soft costs, design, and construction.
- Does not meet the local community goal of maintaining court operations on the existing courthouse site, which could result in approximately six percent decline in downtown economic activity unless another project site becomes available in downtown Nevada City.

Alternative 2: Renovate Existing Courthouse.

This alternative will renovate the existing Nevada City Courthouse and Courthouse Annex buildings within the existing footprints on the existing site for a contemporary six-courtroom courthouse of approximately 80,000 SF. The project will include secured onsite parking for judicial officers and offsite improvements to provide a two-level parking structure for the public and staff. The estimated total project cost is \$259,513,000. The project will require acquisition of the existing approximately one-acre courthouse site plus additional land to construct the offsite parking structure and its ADA accessible path to the courthouse via street closure.

Advantages:

- This option will improve court security, correct infrastructure and seismic deficiencies, and more closely align the renovated court space with Judicial Council space standards.
- The Nevada City Courthouse and Courthouse Annex are not prevented from being renovated, as they are not currently listed on the National Register of Historic Places, the California Register of Historical Resources, or the local Nevada City register of historical resources.
- Meets the local community goal of maintaining court operations on the existing site.

Disadvantages:

• Compared to Alternative 1, this alternative is more costly. It requires authorization of funds for acquisition, design, and construction to complete the renovation project.

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- The county holds title to the land of the Nevada City Courthouse and Courthouse Annex. The Judicial Council has no right to renovate the existing buildings on the existing site without the cooperation, collaboration, and compensation to the county.
- The acquisition of additional land off site, which is not state owned, is required to construct the offsite parking structure.
- This alternative does not allow for the existing site to be expanded comparable to Alternative 1's site acreage, which provides a courthouse site and building meeting all ADA standards and Judicial Council court facility standards.
- Renovation of both buildings, without combining them into a single new building like
 Alternative 3, does not remedy inherent functional issues and prevents compliance with
 Judicial Council court facility standards including space, adjacency, and circulation
 requirements.
- Based on its size, configuration, location, and topography, the existing courthouse site has inherent, unresolved security, access, and functional issues.
- This alternative will be disruptive to court users and to court and county operations and will incur costs for swing space while the renovation project is ongoing.
- Suitable and available swing space is difficult to obtain within Nevada City.

Alternative 3: New Construction on Existing Site.

This alternative will demolish the existing Nevada City Courthouse and Courthouse Annex buildings to provide a new, contemporary, six-courtroom courthouse of approximately 77,000 SF on the existing site. The project will include secured onsite parking for judicial officers and offsite improvements to provide a two-level parking structure for the public and staff. The estimated total project cost is \$288,027,000. The project will require acquisition of the existing approximately one-acre courthouse site plus additional land to construct the offsite parking structure and its ADA accessible path to the courthouse via street closure.

Advantages:

- This option will improve court security, correct infrastructure and seismic deficiencies, improve space adjacencies, and provide spaces in alignment with Judicial Council space standards.
- The Nevada City Courthouse and Courthouse Annex are not prevented from being demolished, as they are not currently listed on the National Register of Historic Places, the California Register of Historical Resources, or the local Nevada City register of historical resources.
- Meets the local community goal of maintaining court operations on the existing site.

Disadvantages:

- Compared to Alternatives 1 and 2, this alternative is more costly and has the longest construction schedule. It requires authorization of funds for acquisition, design, and construction to complete the new construction project.
- The county holds title to the land of the Nevada City Courthouse and Courthouse Annex. The Judicial Council has no right to demolish the existing buildings and construct on the existing site without the cooperation, collaboration, and compensation to the county.
- The acquisition of additional land off site, which is not state owned, is required to construct the offsite parking structure.
- This alternative does not allow for the existing site to be expanded comparable to Alternative 1's site acreage, which provides a courthouse site and building meeting all ADA standards and Judicial Council court facility standards.
- Based on its size, configuration, location, and topography, the existing courthouse site has inherent, unresolved security, access, and functional issues.
- This alternative will be disruptive to court users and to court and county operations and will incur costs for swing space while the new construction project is ongoing.

Suitable and available swing space is difficult to obtain within Nevada City.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Approve the construction of a new, six-courtroom courthouse on a new site. This alternative provides the best solution for the superior court and for the benefit of all county residents.

2. Detailed scope description.

The project will provide construction of a new, six-courtroom courthouse of approximately 77,000 SF in the city of Nevada City. Four multipurpose courtrooms and two large courtrooms for arraignment, traffic, or high-profile cases will be provided. Space will be provided for jury assembly, central holding, self-help, alternative dispute resolution, and family court services. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 5.0 acres.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, Two-Courtroom Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Increase the public's access to justice by providing an accessible, safe, efficient, and modernized courthouse to serve all county residents.
- Enhance the public's access to justice by relieving the current space shortfall, increasing security, improving operational efficiency and customer service, and replacing inadequate and obsolete court space in Nevada County.
- Consolidate court operations into a single building and provide adequate onsite parking for jurors, visitors, and court users.
- Improve public safety by replacing court spaces in facilities in poor condition with aging systems and that are not in compliance with contemporary fire and life safety and ADA codes.
- Improve operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council space standards.
- Avoid future expenditure of approximately \$6.2 million for deferred maintenance and needed security system refresh.
- Remove two facilities from service with FEMA P-154 Very-High-Risk and Moderate-Risk seismic ratings.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for 2026–27 will not be material. It is anticipated that this project will affect trial court operation budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$191,000 for Judicial Council-funded O&M and security. The county facility payments established under Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital outlay budget

change proposal. The additional funding of \$152,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The priority list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency With Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating the existing structure is disruptive and costly due to the lack of suitable swing space. The county holds title to the land of the Nevada City Courthouse and Courthouse Annex. The Judicial Council has no right to renovate the existing buildings on the existing site without the cooperation, collaboration, and compensation to the county.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by using previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, supports efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council has established a Project Advisory Group (of representatives from the local court, the county, cities of Nevada City and Grass Valley, town of Truckee, the local community, and the local bar association) to develop site selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

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2026-27 Budget Request Name 0250-XXX-COBCP-2026-GE	Business Unit 0250 Department Judicial Branch		P	Priority No.			
•			0				
0250-XXX-COBCP-2026-GF		Capital Outlay P	ogram ID	Capital (Outlay Project ID		
250-XXX-COBCP-2026-GB 0165		0165		0000099			
Project Title	0 "						
Plumas County – New Quir	ncy Courth	ouse					
Project Status and Type							
Status: ☐ New ☐ Con	tinuing		Type: ⊠Major	☐ Minor			
Project Category (Select of	-						
⊠CRI (Critical Infrastructure)	□WSD (Workload	Space Deficiencies)	□ECP (Enrollment Caseload	Population)	□SM (Seismic)		
□FLS	□FM	opace Delicicineits)	□PAR	горышног	□RC		
(Fire Life Safety)		odernization)	(Public Access Recrec	ıtion)	(Resource Conservation)		
Total Request (in thousands	s)	Phase(s) to be Fu	ınded	Total Pro	ject Cost (in thousands)		
\$ 2,276		Performance Criteria \$ 76,261			1		
Budget Request Summary							
Requires Legislation			ded/Amended/Rep	ealed	CCCI		
☐ Yes ☐ No	Not App	olicable			10187		
Requires Provisional Langu	age		Budget Package				
			□ Needed ⊠	Not Need	led □ Existing		
☐ Yes							
☐ Yes ☐ No Impact on Support Budget			•				
Impact on Support Budget One-Time Costs 🗵 Yes	□ No		Swing Space Nee		□ Yes ⊠ No		
Impact on Support Budget One-Time Costs ✓ Yes Future Savings ✓ Yes	□ No		Swing Space Nee Generate Surplus		□ Yes ⊠ No □ Yes ⊠ No		
Impact on Support Budget One-Time Costs ⋈ Yes Future Savings ⋈ Yes Future Costs ⋈ Yes	□ No		Generate Surplus	Property	□ Yes ⊠ No		
Impact on Support Budget One-Time Costs ✓ Yes Future Savings ✓ Yes	□ No □ No department	_ ·	Generate Surplus	Property n proposa	☐ Yes☐ No		
Impact on Support Budget One-Time Costs	□ No □ No department	_ ·	Generate Surplus	Property n proposa	☐ Yes☐ No		
Impact on Support Budget One-Time Costs	□ No □ No department	rtment, signed an	Generate Surplus artment concur with d dated by the dep Reviewed By	Property n proposa partment o	☐ Yes ☐ No Yes ☐ No Date		
Impact on Support Budget One-Time Costs Yes Future Savings Yes Future Costs Yes If proposal affects another Attach comments of affect Prepared By T. Ahmed Chief Deputy Director	□ No □ No department	rtment, signed an Date 8/4/2025 Date 8/4/2025	artment concur with d dated by the dep Reviewed By A. Cowan Administrative Dir	Property n proposa partment o	☐ Yes ☐ No Yes ☐ No No director or designee. Date		
Impact on Support Budget One-Time Costs Yes Future Savings Yes Future Costs Yes If proposal affects another Attach comments of affect Prepared By T. Ahmed Chief Deputy Director	□ No □ No department cted depart	rtment, signed an Date 8/4/2025 Date 8/4/2025	artment concur with d dated by the dep Reviewed By A. Cowan Administrative Dir Michelle Curran	Property n proposa partment of	☐ Yes ☐ No Pres ☐ No Date		

A. COBCP Abstract:

Plumas County – New Quincy Courthouse – \$2,276,000 for Performance Criteria. The project includes the construction of a new, two-courtroom courthouse of approximately 23,000 SF in the town of Quincy. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 1.88 acres. Total project costs are estimated at \$76,261,000, including Acquisition (\$4,387,000), Performance Criteria (\$2,276,000), and Design-Build (\$69,598,000). The design-build amount includes \$55,866,000 for the construction contract, \$1,676,000 for contingency, \$2,764,000 for architectural and engineering services, and \$9,292,000 for other project costs. The Acquisition began in July 2022 and will conclude in June 2026. Performance Criteria is scheduled to begin in July 2026 and will be approved in July 2027. Design-Build is scheduled to begin in July 2027 and will be completed in September 2030.

Due to insufficient resources in the Immediate and Critical Needs Account, the Judicial Council, at its meeting on August 26, 2016, made a policy decision to place some projects on hold until proper funding could be restored. The impact of the Judicial Council direction to this project was to immediately stop the project in the Acquisition phase until funding is restored. The 2022 Budget Act appropriated \$3,961,000 for Acquisition. In August 2024, and through action of the Judicial Council's Court Facilities Advisory Committee, the project was directed to reduce cost by reducing its number of courtrooms from three to two, gross square footage from approximately 54,000 SF to approximately 23,000 SF, and number of stories to a single-story building as reflected herein. The estimated total project cost of \$76,261,000 includes \$426,000 in Acquisition expenditures incurred under the prior authority.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of Plumas County Courthouse facilities were evaluated under Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan and Prioritization Methodology* adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's Trial Court Five-Year Infrastructure Plan, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The Infrastructure Plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services:
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, Plumas County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371 9.pdf.

<u>Program Need:</u> The New Quincy Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

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- Provides an accessible, safe, and efficient full-service courthouse.
- Improves security, relieves overcrowding, and improves operational efficiency and customer service.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - Safe and secure internal circulation that maintains separate zones for the public, staff, and in-custodies.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - o Adequate visitor security screening and queuing in the entrance area.
 - o Attorney-client interview and jury deliberation rooms.
 - Adequately sized spaces for the clerk's office, self-help, mediation, and family court services, which improves public service.
 - o ADA accessible spaces.
 - o Adequate staff workstations and meeting spaces.
 - o Jury assembly, with capacity for typical jury pools.
 - o A facility with a dependable physical infrastructure.
 - o Space to incorporate records currently stored in offsite rental units.
- Avoids future expenditures of over \$1.7 million in deferred maintenance and needed security refresh.
- Decommissions a facility with a FEMA P-154 High-Risk seismic rating.

The Superior Court of Plumas County uses a centralized model, with all operations provided in Quincy, the county seat. All satellite court locations in Portola, Greenville, and Chester have been closed. All court services are centrally provided in Quincy at the historic Quincy Courthouse. Two judges conduct all proceedings, and a part-time commissioner is used for child support cases. Visiting judges are used as needed to cover personal leave and address any conflicts of interest. Between 2010 and 2014, all satellite court locations around the county were closed due to budget reductions and staff shortages. To better serve the county's population, the court is in the process of implementing a new case management system with public portals, which will increase remote access to services.

There is only one court-occupied facility in Plumas County, which is located in Quincy. Facilities in Portola, Chester, and Greenville were previously occupied but are no longer occupied due to budget cuts and staffing shortages. The facilities are summarized in the table below.

Name	City	Number of Courtrooms	Туре	Owner	Year Built
Quincy Courthouse	Quincy	2	Courthouse	County	1920
Portola Court Facility	Portola	Closed	Courthouse	County	1950
(Closed)					
Plumas/Sierra Regional	Portola	Closed	Courthouse	Judicial	2009
Courthouse (Closed)				Council	
Chester Civic Complex	Chester	Closed	Courthouse	County	1986
(Closed)					
Greenville Justice Court	Greenville	Closed	Courthouse	County	1906
(Closed)					

<u>Infrastructure Deficiencies in Facilities Affected by Project:</u> The project will replace the court-occupied space in the historic, county-owned, Quincy Courthouse and terminate a lease for records storage. The court-occupied space in the Quincy Courthouse will be vacated by the court and surrendered to the county. The findings of the Infrastructure Reassessment are summarized below for the facilities affected by this project.

1. Quincy Courthouse (County-owned)

2019 Assessment Data

Year Built 1920
Number of Courtrooms 2 courtrooms
10-Year Facility Condition Index (FCI) Poor Condition
FEMA P-154 Seismic Rating High-Risk Seismic Rating
Deferred Maintenance \$1,703,520
Annual O&M Costs \$31,729
Security System Refresh Costs Not Assessed

The Quincy Courthouse, located at 520 Main Street in the town of Quincy, is the only active court facility in Plumas County. The court's space is not contiguous but divided amongst four floors within a historic, 36,000 SF, county-owned building that houses various county departments and offices. The courthouse hears all case types, including criminal, civil, family, juvenile, probate, and traffic; but only one of its two courtrooms can conduct jury trials.

The Quincy Courthouse faces multiple challenges, including space shortages, inadequate security and circulation, ADA compliance issues, seismic issues, and general building deficiencies. The building has deficient security screening and in-custody holding facilities. It has multiple entrances/exits that are difficult to secure and lacks separate paths of circulation for the public and jurors, judges and staff, and in-custody defendants. The building is overcrowded with limited area for the clerk's office to serve the public and no formal jury assembly space or spaces for public services such as self-help, mediation, or family court services. With exception of one courtroom and chambers built in 2008, none of the court space is ADA compliant. Owing to its age, building-system-related issues are prevalent including plumbing leaks that impact court operations and service to the public. No file storage or space exists for records management. The facility has a FEMA P-154 High-Risk seismic rating and has over \$1.7 million in deferred maintenance and security refresh needs.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercises full responsibility, jurisdiction, control, and authority as an owner would have over trial court facilities whose title is held by the state, including, but not limited to, the acquisition and development of facilities.
- Exercises the full range of policymaking authority over trial court facilities, including, but not limited to, planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law.
- Establishes policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including, but not limited to, facilities planning, acquisition, construction, design, operation, and maintenance.
- Allocates appropriated funds for court facilities maintenance and construction.
- Prepares funding requests for court facility construction, repair, and maintenance.
- Implements the design, bid, award, and construction of all court construction projects, except as delegated to others.
- Provides for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

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In addition, the proposed project supports the Judicial Council's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, Two-Courtroom Courthouse.

This alternative will construct a new, two-courtroom courthouse of approximately 23,000 SF in the town of Quincy. The estimated total project cost is \$76,261,000. The project will require acquisition of a site of approximately 1.88 acres. The project includes secure parking for judicial officers and surface parking spaces.

Advantages:

- Enhances the court's ability to serve the residents of Plumas County by providing a new, modern, and secure courthouse, replacing the existing court-occupied space in an antiquated and functionally deficient facility.
- Allows the court to vacate and surrender the existing court-occupied space in the historic, county-owned Quincy Courthouse to the county.
- Allows the court to keep all records on site and relinquish costly offsite rental units.
- Improves access to justice and enhances public service and court operational efficiency by being compliant with modern regulatory safety, seismic, and accessibility standards.
- Provides Plumas County residents basic services not currently provided.
- Avoids future expenditure of over \$1.7 million for deferred maintenance and needed security system refresh.
- Removes a facility from service with a FEMA P-154 High-Risk seismic rating.

Disadvantages:

 Requires authorization of funds for site acquisition and related soft costs, design, and construction.

Alternative 2: Renovate Existing Courthouse.

The existing historic Quincy Courthouse will be renovated and reconfigured to improve the space and more closely align the renovated court space with Judicial Council standards. A detailed estimate was not prepared for this alternative because preliminary investigations deemed the solution impracticable. Implementation of this alternative is constrained by site configuration, county ownership of the building, and disruption to court and county operations. A renovation without a sizable expansion does not remedy overcrowding.

Advantages:

• This option will improve security, correct infrastructure deficiencies, and more closely align the renovated court space with Judicial Council space standards.

Disadvantages:

- The county holds the title for the historic Quincy Courthouse. The Judicial Council has no right to renovate or expand on the site without the cooperation and collaboration of the county.
- The Quincy Courthouse is integrated into a 36,000 SF, multipurpose, historic, county-owned and -managed administrative building. Under the Joint Occupancy Agreements, the costs of facility modifications and renovations are shared between the county and state.

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- The building infrastructure systems are not separated into county and state components. Upgrading infrastructure within the court's space will likely affect the infrastructure systems building-wide and will necessitate renovations in county-exclusive areas.
- This alternative will be disruptive to court and county operations and incur costs for swing space while renovations are ongoing.
- A renovation project without a sizable expansion does not remedy overcrowding.

Alternative 3: Defer This Project.

Advantages:

This alternative requires no additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facility does not provide basic services to
 Plumas County residents because of overcrowding; inadequate security; ADA compliance
 requirements; conflicts in travel paths for judges, staff, the public, and in-custody
 defendants; lack of space for adequately sized visitor security screening, queuing in the
 entrance area, waiting areas for courtrooms, and jury courtrooms; and no formal spaces
 for attorney-client interviews, jury assembly or deliberation, self-help, mediation, holding
 facilities, or secure judicial parking.
- Delay of this project limits the court's ability to modernize its existing operations for enhanced public service and staff efficiency.
- This alternative requires a future expenditure of over \$1.7 million for unaddressed deferred maintenance and needed security system refresh.
- This option leaves a facility in service with a FEMA P-154 High-Risk seismic rating.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Approve the construction of a new, two-courtroom courthouse. This alternative provides the best solution for the superior court and for the benefit of all county residents.

2. Detailed scope description.

The project will provide construction of a new, two-courtroom courthouse of approximately 23,000 SF in the town of Quincy. In addition to multipurpose courtrooms suitable for all case types, chambers, and administrative space, major space components include holding facilities, family court services, mediation, self-help, and a multipurpose room for hearings and jury assembly. The project will consider a layout in a single-story building, including the provision of adequate safety measures if the design of an intersection of private and public circulation corridors becomes unavoidable. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 1.88 acres.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, Two-Courtroom Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

 Increase the public's access to justice by providing a modern, safe, and accessible courthouse.

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- Relieve the current space shortfall, increase security, and replace the court-occupied space in a building inadequate and obsolete for modernizing court operations and services in Plumas County.
- Improve operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council space standards.
- Avoid future expenditure of over \$1.7 million for deferred maintenance and needed security system refresh.
- Remove a facility from service with a FEMA P-154 High-Risk seismic rating.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for 2026–27 will not be material. It is anticipated that this project will affect trial court operation budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$191,000 for Judicial Council-funded O&M and security. The county facility payments established under Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital outlay budget change proposal. The additional funding of \$152,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The priority list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency With Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating the existing structure is disruptive and costly due to the lack of suitable swing space. The Judicial Council has no right to renovate or expand the historic Quincy Courthouse without the cooperation and collaboration of the county.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by using previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, supports efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council has established a Project Advisory Group (of representatives from the local court, the county, the local community, and a private attorney) to develop site selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

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Fiscal Year	Business	Unit	Department	P	riority No.
2026-27	0250		Judicial Branch	0	5
Budget Request Name		Capital Outlay Pr	ogram ID	Capital C	Dutlay Project ID
0250-XXX-COBCP-2026-GB		0165		0000089	
Project Title		<u> </u>		I	
Los Angeles County – New S	anta Cla	rita Courthouse			
Project Status and Type Status: □ New ☑ Conti	nuing		Type: ⊠Major	☐ Minor	
Project Category (Select on	e)				
⊠CRI	□WSD		□ECP		□SM
(Critical Infrastructure)		I Space Deficiencies)	(Enrollment Caseload	Population)	(Seismic)
□FLS (Fire Life Safety)	□FM (Eggility M	odernization)	□PAR (Public Access Recrea	ation	□RC (Resource Conservation)
Total Request (in thousands)		Phase(s) to be Fu			ject Cost (in thousands)
\$ 12,460		Performance Crit		\$ 681,631	
Budget Request Summary					
spaces. The project will requ build delivery method. The p allow for relocation of docke	oroject wi	Il replace three ex			
Requires Legislation	Code Se	ection(s) to be Add	ded/Amended/Rep	ealed	CCCI
☐ Yes ⊠ No	Not App		, , , , , , , , , , , , , , , , , , , ,		10187
Requires Provisional Langua ☐ Yes ☐ No			Budget Package □ Needed □	Status Not Need	ed 🗆 Existing
Impact on Support Budget					
One-Time Costs ⊠ Yes	□ No		Swing Space Nee		□ Yes ⊠ No
Future Savings ⊠ Yes	□ No		Generate Surplus	Property	☐ Yes
Future Costs 🛛 Yes	□ No				
If proposal affects another d Attach comments of affect	-	- ·			
Prepared By T. Ahmed		Date 8/4/2025	Reviewed By A. Cowan		Date 8/4/2025
Chief Deputy Director		Date	Administrative Dir	ector	Date
Robert Oyung		8/4/2025	Michelle Curran		8/4/2025
		Department of I	inance Use Only		
Principal Program Budget A	nalyst		Date submitted to	the Legis	lature

A. COBCP Abstract:

Los Angeles County – New Santa Clarita Courthouse – \$12,460,000 for Performance Criteria. The project includes the construction of a new, 24-courtroom courthouse of approximately 278,000 SF in the city of Santa Clarita. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 4.53 acres. Total project costs are estimated at \$681,631,000, including Acquisition (\$42,138,000), Performance Criteria (\$12,460,000), and Design-Build (\$627,033,000). The design-build amount includes \$517,792,000 for the construction contract, \$15,534,000 for contingency, \$24,290,000 for architectural and engineering services, and \$69,417,000 for other project costs. The Acquisition began in July 2022 and will conclude in February 2027. Performance Criteria is scheduled to begin in March 2027 and will be approved in February 2028. Design-Build is scheduled to begin in March 2028 and will be completed in August 2032.

Due to insufficient resources in the Immediate and Critical Needs Account, the Judicial Council, at its meeting on August 26, 2016, made a policy decision to place some projects on hold until proper funding could be restored. The impact of the Judicial Council direction to this project was to immediately stop the project in the Acquisition phase until funding is restored. The 2022 Budget Act appropriated \$41,749,000 for Acquisition. The estimated total project cost of \$681,631,000 includes \$389,000 in Acquisition expenditures incurred under the prior authority.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of Los Angeles County Courthouse facilities were evaluated under Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan and Prioritization Methodology* adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's Trial Court Five-Year Infrastructure Plan, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The Infrastructure Plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, Los Angeles County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371_9.pdf.

<u>Program Need:</u> The New Santa Clarita Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Provides a modern, accessible, safe, and efficient courthouse with an adequate number of courtrooms to serve the North Valley District—the fastest growing region of Los Angeles County.
- Provides a full-service justice hub for the North Valley District.

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- Enhances the public's access to justice by consolidating court operations and services, relieving the current space shortfall, increasing security, and replacing the court's space in an inadequate and obsolete buildings.
- Allows the court to operate in a facility with adequate space for greater functionality than
 in current conditions in multiple locations, including:
 - Safe and secure internal circulation that maintains separate zones for the public, staff, and in-custodies.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - o Adequate visitor security screening and queuing in the entrance area.
 - o Attorney-client interview and jury deliberation rooms.
 - o Adequately sized spaces for the clerk's office, self-help, and family court services, which improves public service.
 - o ADA accessible spaces.
 - o Adequate staff workstations and meeting spaces.
 - o Jury assembly, with capacity for typical jury pools.
 - o A facility with a dependable physical infrastructure.
- Avoids future expenditures of over \$6.6 million in deferred maintenance and needed security refresh.
- Decommissions facilities with FEMA P-154 High-Risk seismic ratings.

The Superior Court of Los Angeles County is divided into 12 districts (Central, East, West, North, North Central, North Valley, Northeast, Northwest, South, South Central, Southeast, and Southwest) with full-service operations in all litigation types, except for juvenile dependency, probate, and mental health in each district. Administrative functions and certain civil case types are centralized and headquartered in the Central District in the civic center of downtown Los Angeles, and optional venue filing rules place a disproportionate amount of the family, civil, and criminal case load in the Central District. Caseload originating within each district is assigned to one or more courthouses in the district, except as just noted. Each district should have the capacity to address the caseload that originates in that district (but allowing for the extra burdens placed on the Central District for certain cases countywide).

Santa Clarita is located in the North Valley District, which is the fastest growing region of Los Angeles County. Four courthouses serve this district, including the Santa Clarita Courthouse, Chatsworth Courthouse, San Fernando Courthouse, and Sylmar Juvenile Courthouse.

The Superior Court of Los Angeles County occupies 45 buildings (see Attachment A) in approximately 8 million SF of space.

Infrastructure Deficiencies in Facilities Affected by Project: The project will replace the county-owned Santa Clarita Courthouse/Administrative Center (4 courtrooms) and Sylmar Juvenile Courthouse (5 courtrooms). The court-occupied space in these county-owned facilities will be vacated by the court and surrendered to the county. In addition, relocation of dockets is planned from other courthouses, such as within the North Valley District to balance caseload or from the Central District, possibly the Stanley Mosk Courthouse, to offer civil and probate matters.

The findings of the Infrastructure Reassessment are summarized below for the facilities affected by this project.

1. Santa Clarita Courthouse and Administrative Center (County-owned)

2019 Assessment Data

Year Built 1972

Number of Courtrooms 4 courtrooms

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating High-Risk Seismic Rating

Deferred Maintenance \$4,629,894

Annual O&M Costs \$46,119

Security System Refresh Costs \$111,426

The Santa Clarita Courthouse, located at 23747 West Valencia Boulevard in the city of Santa Clarita, is a county-owned courthouse of approximately 32,000 SF. The building is a single-story structure with a partial basement and is connected to the Santa Clarita Administrative Center, which is also county-owned and approximately 21,000 SF. Between these two buildings, the superior court occupies approximately 21,000 SF. These buildings are located on a county campus with a variety of justice partners and other county services, such as the Department of Health Services, the Santa Clarita Public Library, the Santa Clarita Department of Building and Safety, the District Attorney, the Public Defender, and the Alternate Public Defender. While located in immediate proximity to these agencies is beneficial, court space is limited.

The facilities require a full range of lifecycle upgrades typical of buildings over 50 years old. The 2019 FEMA P-154 seismic assessment found the Santa Clarita Courthouse to be a high-risk, seismically deficient facility. The 2019 Seismic Renovation Feasibilities Study Project report recommended the courthouse for baseline seismic renovations with an estimated retrofit cost of \$12.9 million.

The courthouse has three courtrooms for hearing criminal and traffic matters, and the attached Santa Clarita Administrative Center building has one courtroom. These facilities are inadequate to handle the demands of the rapidly growing North Valley community.

2. Sylmar Juvenile Courthouse (County-owned)

2019 Assessment Data

Year Built 1978

Number of Courtrooms 5 courtrooms

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating High-Risk Seismic Rating

Deferred Maintenance \$1,900,746

Annual O&M Costs \$27,781

Security System Refresh Costs \$4,386

The Sylmar Juvenile Courthouse, located at 16350 Filbert Street in the city of Sylmar, is a county-owned courthouse of approximately 37,000 SF. The superior court occupies approximately 11,000 SF. The remaining space includes a juvenile probation intake and detention center function. There are no additional court, family, or juvenile services (other than Probation/detention) at this location.

The courthouse, which is connected to the juvenile detention facility, has five courtrooms for hearing juvenile justice matters. Holding is limited to the adjacent juvenile detention center, resulting in a lack of adult holding for in-custody adults who are parties to juvenile cases. The style of the courthouse is open, resulting in some circulation via open breezeway (to and from courtrooms). There are no separate paths of circulation, as staff and in-custody juveniles and adults utilize the same corridor to travel to and from courtrooms. The 2019 FEMA P-154 seismic assessment found the courthouse to be a high-risk, seismically deficient facility.

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3. Stanley Mosk Courthouse (Judicial Council-owned)

2019 Assessment Data

Year Built 1957

Number of Courtrooms 100 courtrooms

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating Very-High-Risk Seismic Rating

Deferred Maintenance \$63,867,821

Annual O&M Costs \$2,732,844

Security System Refresh Costs \$325,522

The Stanley Mosk Courthouse is located at 111 North Hill Street in the civic center of downtown Los Angeles. It was constructed in 1957 and is a nine-story, steel-framed structure located across the Grand Park plaza from the county's Hall of Administration building. This Judicial Council-owned facility is approximately 736,000 SF. The 2019 FEMA P-154 seismic assessment found the Stanley Mosk Courthouse to be a very-high-risk, seismically deficient facility. The building infrastructure is at or beyond its useful life.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercises full responsibility, jurisdiction, control, and authority as an owner would have over trial court facilities whose title is held by the state, including, but not limited to, the acquisition and development of facilities.
- Exercises the full range of policymaking authority over trial court facilities, including, but not limited to, planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law.
- Establishes policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including, but not limited to, facilities planning, acquisition, construction, design, operation, and maintenance.
- Allocates appropriated funds for court facilities maintenance and construction.
- Prepares funding requests for court facility construction, repair, and maintenance.
- Implements the design, bid, award, and construction of all court construction projects, except as delegated to others.
- Provides for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the Judicial Council's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, 24-Courtroom Courthouse.

This alternative will construct a new, 24-courtroom courthouse of approximately 278,000 SF in the city of Santa Clarita. The estimated total project cost is \$681,631,000. The project will require acquisition of

a site of approximately 4.53 acres. The project includes secure parking for judicial officers and surface parking spaces.

Advantages:

- Enhances the court's ability to serve the North Valley District by providing a new, modern, and secure courthouse, replacing antiquated and functionally deficient facilities and consolidating operations and services.
- Provides a full-service justice hub for the North Valley District.
- Allows the court to vacate and surrender to the county the existing court-occupied space in the county-owned Santa Clarita Courthouse/Administrative Center and Sylmar Juvenile Courthouse.
- Improves access to justice and enhances public service and court operational efficiency by being compliant with modern regulatory safety, seismic, and accessibility standards.
- Provides Los Angeles County residents of the North Valley District with basic services not currently provided.
- Avoids future expenditure of over \$6.6 million for deferred maintenance and needed security system refresh.
- Removes facilities from service with FEMA P-154 High-Risk seismic ratings.

Disadvantages:

 Requires authorization of funds for site acquisition and related soft costs, design, and construction.

Alternative 2: Renovate Existing Courthouses.

The existing Santa Clarita Courthouse (4 courtrooms) and Sylmar Juvenile Courthouse (5 courtrooms) will be renovated and reconfigured to improve the space and more closely align the renovated court space with Judicial Council standards. A detailed estimate was not prepared for this alternative because preliminary investigations deemed the solution impracticable. Implementation of this alternative is constrained by site configuration, county ownership of the buildings, and disruption to court and county operations. A renovation without a sizable expansion does not remedy overcrowding.

Advantages:

• This option will improve security, correct infrastructure deficiencies, and more closely align the renovated court space with Judicial Council space standards.

Disadvantages:

- The county holds the title for the Santa Clarita and Sylmar Juvenile courthouses. The Judicial Council has no right to renovate or expand on the site without the cooperation and collaboration of the county.
- The Santa Clarita Courthouse is located within a county administrative center, and the Sylmar Juvenile Courthouse is integrated into a county juvenile detention center. Under the Joint Occupancy Agreements, the costs of facility modifications and renovations are shared between the county and state.
- The building infrastructure systems are not separated into county and state components. Upgrading infrastructure within the court's space will likely affect the infrastructure systems building-wide and will necessitate renovations in county-exclusive areas.
- The Santa Clarita Courthouse was recommended for a baseline seismic upgrade, which was projected to cost \$12.9 million in 2019. A baseline retrofit will not address operational and spatial deficiencies.

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- This alternative will be disruptive to court and county operations and incur costs for swing space while renovations are ongoing.
- A renovation project without a sizable expansion does not remedy overcrowding.

Alternative 3: Defer This Project.

Advantages:

• This alternative requires no additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facilities do not provide proper security, are overcrowded, and are in deteriorating physical condition. Delay of this project limits the court's ability to consolidate existing operations for enhanced public service and staff efficiency.
- Delay of this project limits the court's ability to modernize its existing operations for enhanced public service and staff efficiency in a full-service justice hub for the North Valley District.
- This alternative requires a future expenditure of over \$6.6 million for unaddressed deferred maintenance and needed security system refresh.
- This option leaves facilities in service with FEMA P-154 High-Risk seismic ratings.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Approve the construction of a new, 24-courtroom courthouse. This alternative provides the best solution for the superior court and for the benefit of residents of the North Valley District, the fastest growing region of Los Angeles County.

2. Detailed scope description.

The project will provide construction of a new, 24-courtroom courthouse of approximately 278,000 SF in the city of Santa Clarita. In addition to multipurpose courtrooms suitable for all case types, chambers, and administrative space, major space components include central holding, jury assembly, family court services, and self-help. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 4.53 acres.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, 24-Courtroom Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Increase the public's access to justice by providing a modern, safe, and accessible courthouse.
- Relieve the current space shortfall, increase security, and replace inadequate and obsolete buildings to modernize court operations and services in the North Valley District of Los Angeles County.
- Improve operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council space standards.
- Avoid future expenditure of over \$6.6 million for deferred maintenance and needed security system refresh.

- Remove facilities from service with FEMA P-154 High-Risk seismic ratings.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for 2026–27 will not be material. It is anticipated that this project will affect trial court operation budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$1.5 million for Judicial Council–funded O&M and security. The county facility payments established under Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital outlay budget change proposal. The additional funding of \$91,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The priority list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency With Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating the existing structure is disruptive and costly due to the lack of suitable swing space. The Judicial Council has no right to renovate or expand the Santa Clarita Courthouse or Sylmar Juvenile Courthouse without the cooperation and collaboration of the county.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by using previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, supports efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council has established a Project Advisory Group (of representatives from the local court) to develop site selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

Attachment - A Superior Court of Los Angeles County - Facilities List

	Name	City	No. of Courtrooms	Туре	Owner	Year Built
1.	Catalina Courthouse	Avalon	1	Courthouse	Leased	1961
2.	San Fernando Courthouse	San Fernando	16	Courthouse	County	1984
3.	Santa Clarita Courthouse	Santa Clarita	3	Courthouse	County	1972
4.	Alfred J. McCourtney Juvenile Courthouse	Lancaster	3	Courthouse	County	1960
5.	Sylmar Juvenile Courthouse	Sylmar	4	Courthouse	County	1978
6.	Compton Courthouse	Compton	31	Courthouse	JCC	1978
7.	Los Padrinos Juvenile Courthouse	Downey	3	Courthouse	County	1976
8.	Norwalk Courthouse	Norwalk	21	Courthouse	County	1969
9.	Bellflower Courthouse	Bellflower	6	Courthouse	County	1989
10.	Downey Courthouse	Downey	9	Courthouse	County	1989
11.	Whittier Courthouse	Whittier	7	Courthouse	JCC	1972
12.	Santa Monica Courthouse	Santa Monica	15	Courthouse	JCC	1950
13.	Santa Monica Courthouse Annex	Santa Monica	3	Courthouse	JCC	2005
14.	Beverly Hills Courthouse	Beverly Hills	6	Courthouse	JCC	1970
15.	Malibu Courthouse	Malibu	0	Vacant	County	1970
16.	Airport Courthouse	Los Angeles	14	Multi-use	County	1999
17.	County Records Center	Los Angeles	0	Multi-use	County	1962
18.	Central Arraignment Courthouse	Los Angeles	4	Courthouse	County	1976
19.	Van Nuys Courthouse - East	Van Nuys	19	Courthouse	JCC	1960
20.	Van Nuys Courthouse - West	Van Nuys	23	Courthouse	JCC	1989
21.	Chatsworth Courthouse	Chatsworth	10	Courthouse	County	2002
22.	Michael D. Antonovich Antelope Valley Courthouse	Lancaster	22	Courthouse	County	2003
23.	Torrance Courthouse	Torrance	17	Courthouse	JCC	1967

	Name	City	No. of Courtrooms	Туре	Owner	Year Built
24.	Torrance Courthouse Annex	Torrance	2	Multi-use	JCC	1969
25.	South Bay Muni Court Jury Assembly Trailer	Torrance	0	Modular	JCC	1999
26.	South Bay Municipal Traffic Court Trailer	Torrance	0	Modular	JCC	1991
27.	Inglewood Juvenile Courthouse	Inglewood	3	Courthouse	County	1977
28.	Inglewood Courthouse	Inglewood	10	Courthouse	County	1977
29.	Burbank Courthouse	Burbank	7	Courthouse	County	1952
30.	Glendale Courthouse	Glendale	7	Courthouse	JCC	1956
31.	Alhambra Courthouse	Alhambra	8	Courthouse	County	1974
32.	Pasadena Courthouse	Pasadena	19	Courthouse	County	1950
33.	Stanley Mosk Courthouse	Los Angeles	99	Courthouse	JCC	1957
34.	Clara Shortridge Foltz Criminal Justice Center	Los Angeles	61	Courthouse	JCC	1972
35.	El Monte Courthouse	El Monte	6	Courthouse	JCC	1974
36.	Edmund D. Edelman Children's Courthouse	Monterey Park	25	Courthouse	JCC	1992
37.	Eastlake Juvenile Courthouse	Los Angeles	5	Courthouse	County	1954
38.	Hollywood Courthouse	Hollywood	3	Courthouse	County	1986
39.	Metropolitan Courthouse	Los Angeles	14	Courthouse	County	1972
40.	East Los Angeles Courthouse	East Los Angeles	7	Courthouse	County	1987
41.	Pomona Courthouse - South	Pomona	20	Courthouse	JCC	1969
42.	Pomona Courthouse - North	Pomona	7	Courthouse	County	1958
43.	West Covina Courthouse	West Covina	11	Courthouse	County	1969
44.	Governor George Deukmejian Courthouse	Long Beach	30	Courthouse	JCC	2013
45.	Spring Street Courthouse	Los Angeles	24	Courthouse	Leased	1940

STATE OF CALIFORNIA

Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Business	s Unit	Department		Priority No.	
2026-27	0250		Judicial Branch		06	
Budget Request Name 0250-XXX-COBCP-2026-G	В	Capital Outlay Po	rogram ID	Capita 001420	ll Outlay Project	et ID
Project Title Lake County - Clearlake C	ourthouse	Renovation		1		
Project Status and Type Status: ⊠ New □ Cor	tinuing		Type: ⊠Major	□ Mino	or	
Project Category (Select o	ne)					
☑ CRI(Critical Infrastructure)□ FLS(Fire Life Safety)	\Box FM	d Space Deficiencies) lodernization)	□ECP (Enrollment Caseload □PAR (Public Access Recree	•	□RC	Conservation)
Total Request (in thousand \$ 1,107	s)	Phase(s) to be Fu Preliminary Plans	unded	Total P (\$ 24,55	roject Cost (in	thousands)
Budget Request Summary						
Requires Legislation	Code Se	ection(s) to be Add	ded/Amended/Rep	ealed	CCCI	
□ Yes ⊠ No	Not App				10187	
Requires Provisional Langu	age		Budget Package □ Needed ⊠	Status Not Nee	eded 🗆 Exist	ting
Impact on Support Budget One-Time Costs ⋈ Yes Future Savings □ Yes Future Costs ⋈ Yes	□ No ⊠ No □ No		Swing Space Nee Generate Surplus		⊠ Yes y □ Yes	□ No ⊠ No
If proposal affects another Attach comments of affe	-	-				□ No esignee.
Prepared By T. Ahmed	Date 8/4/2025	5	Reviewed By A. Cowan		Date 8/4/2025	
Chief Deputy Director Robert Oyung	Date 8/4/2025	5	Administrative Dia Michelle Curran	rector	Date 8/4/2025	
		Department of	Finance Use Only			
Principal Program Budget Click or tap here to enter text.	Analyst		Date submitted to Click or tap to enter of		gislature	

A. COBCP Abstract:

Lake County – Clearlake Courthouse Renovation – \$1,107,000 for Preliminary Plans phase. The project is a renovation of the existing Clearlake Courthouse in the city of Clearlake. The project includes secure parking for judicial officers. Total project costs are estimated at \$24,557,000, including Preliminary Plans (\$1,107,000), Working Drawings (\$1,605,000), and Construction (\$21,845,000). The construction amount includes \$16,772,000 for the construction contract, \$839,000 for contingency, \$663,000R for architectural and engineering services, and \$3,571,000 for other project costs. The Preliminary Plans phase is scheduled to begin in July 2026 and is scheduled to be completed in October 2027. Working Drawings is scheduled to begin in October 2027 and is scheduled to be approved in September 2028. Construction is scheduled to begin in February 2029 and scheduled to be completed in February 2031.

On May 2, 2024, and through action of the Judicial Council's Court Facilities Advisory Committee, the project was changed from new construction to a renovation.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Lake County courthouse facilities were evaluated pursuant to Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan* and prioritization methodology adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's *Trial Court Five-Year Infrastructure Plan*, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The infrastructure plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court
 users due to potential catastrophic events.

Through this assessment process, Lake County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371_9.pdf.

<u>Program Need:</u> The Clearlake Courthouse Renovation will accomplish the following needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, and efficient branch courthouse for jury trials, family court services, and various case types including traffic, child support (Department of Child Support Services), small claims, unlawful detainers, and infractions.
- Improves security, relieves overcrowding, and improves operational efficiency and customer service.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - o Adequate visitor security screening and queuing in the entrance area.
 - o Adequate courtroom and public waiting areas.
 - o Attorney-client interview and jury deliberation rooms.

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- o Multiuse space for self-help, family court services, and jury assembly.
- Public service improvements, including renovated spaces for clerk's office and self-help area.
- ADA accessible spaces.
- o Improved circulation paths to separate in-custody defendants from the public, judicial officers, and staff.
- o Dependable physical infrastructure.

The Superior Court of Lake County provides court services from two geographic locations: the city of Lakeport on the northwestern side of Clear Lake and the city of Clearlake on the south side of the lake. Lakeport is the county seat and where most of the county justice partner agencies are located including the jail, which is approximately six miles north of the main courthouse. The Lakeport Courthouse serves as the main courthouse, houses the court's administration, and offers most case types, such as civil, criminal, family law, juvenile, mental health, restraining orders, and appeals. The Clearlake Courthouse functions as a branch courthouse. Records are stored in a leased facility in Lakeport.

The court occupies three buildings. The facilities are summarized in the table below.

	Name	City	Number of Courtrooms	Туре	Owner	Year Built
1	Lakeport Courthouse	Lakeport	4	Multiuse	County	1968
2	Clearlake Courthouse	Clearlake	1	Courthouse	JCC	1974
3	Gateway Business Park	Lakeport	0	Warehouse	Lease	2008
4	Lakeport Boulevard (Land)	Lakeport	0	Land	JCC	N/A

<u>Infrastructure Deficiencies in Facilities Affected by Project:</u> The project will renovate the existing Clearlake Courthouse in the city of Clearlake.

1. Clearlake Courthouse (Judicial Council-owned)

2019 Assessment Data

Year Built 1974
Number of Courtrooms 1 courtroom
10-Year Facility Condition Index (FCI) Poor Condition
FEMA P-154 Seismic Rating High-Risk Seismic Rating
Deferred Maintenance \$1,815,600
Annual O&M Costs \$39,833
Security System Refresh Costs Not Assessed

The Clearlake Courthouse is located at 7000-A South Center Drive in the city of Clearlake. It is a one-story, 8,456 SF building that is owned by the Judicial Council. The Lake court exclusively occupies 100 percent of the square footage. This branch courthouse hears various case types including traffic, child support (Department of Child Support Services), small claims, unlawful detainers, and infractions. The building is overcrowded and has numerous functional and security issues that include an undersized courtroom with inefficient layout; no separate circulation for judicial officers and staff; undersized entrance security screening area; poor functional adjacencies; ADA noncompliance; and a lack of fire alarm and sprinkler systems. The facility has minimal space for weapons screening. The facility has approximately \$1.8 million in deferred maintenance.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercise full responsibility, jurisdiction, control, and authority as an owner would have over trial
 court facilities whose title is held by the state, including but not limited to the acquisition and
 development of facilities;
- Exercise the full range of policymaking authority over trial court facilities, including but not limited to planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law;
- Establish policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including but not limited to facilities planning, acquisition, construction, design, operation, and maintenance;
- Allocate appropriated funds for court facilities maintenance and construction;
- Prepare funding requests for court facility construction, repair, and maintenance;
- Implement the design, bid, award, and construction of all court construction projects, except as delegated to others; and
- Provide for capital-outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital-outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the judicial branch's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

<u>Alternative 1:</u> Renovation of Existing Courthouse.

The existing Clearlake Courthouse would be renovated and reconfigured to improve the space and more closely align the renovated court space with Judicial Council facilities standards. The estimated total project cost is \$24,557,000. The project includes secure parking for judicial officers.

Advantages:

- Improves a Judicial Council-owned asset for long-term service to the public and eliminates project costs for site acquisition.
- Improves access to justice and public service.
- Enhances court operational efficiency.
- Compliant with modern regulatory safety, seismic, and accessibility standards.
- Renovation of existing facility is more sustainable and allows for less of an environmental impact.
- Improves back half of building (former Sheriff Substation) by removing shear walls and concrete roof to convert jail-facility space to space usable for court operations.

Disadvantages:

- This alternative requires authorization of funds for design and construction.
- Potential for unforeseen conditions such as structural condition and hazard material abatement.
- Forty-year expected life cycle is less than new construction.

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Alternative 2: New, One-Courtroom Courthouse.

This alternative would construct a new, one-courtroom courthouse of approximately 11,000 SF in the city of Clearlake to replace the existing facility. The estimated total project cost is \$30,536,000. The project would require acquisition of a site of approximately 2.0 acres. The project includes secure parking for judicial officers.

Advantages:

- Provides durable, safe, and maintainable facility with 50-year lifespan.
- Most aligned with modern regulatory safety, seismic, and accessibility standards.
- Allows for an opportunity to obtain higher-quality systems, which reduces O&M and renewal costs.

Disadvantages:

- The project would require acquisition of a site of approximately 2.0 acres.
- This alternative requires authorization of funds for acquisition, design, and construction.
- The estimated total project cost, including all phases for acquisition, preliminary plans, working drawings, and construction, is higher than a renovation.

Alternative 3: Defer This Project.

Advantages:

No additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facility does not provide basic services to
 Lake County residents due to overcrowding; lack of proper security; noncompliance with ADA
 requirements; lack of space for adequately sized visitor security screening and queuing in the
 entrance area, courtroom, and self-help; no rooms for attorney-client interviews or jury
 assembly; and no secure judicial parking.
- Delay of this project limits the court's ability to serve the public.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Renovation of Existing Courthouse. This alternative provides the best solution for the superior court and for Lake County residents.

2. Detailed scope description.

The project will renovate approximately 8,500 SF of the existing Clearlake Courthouse in the city of Clearlake. The project includes secure parking for judicial officers.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Renovation of Existing Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

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- Increases the public's access to justice by providing a modern, safe, and accessible courthouse.
- Relieves the current space shortfall, increases security, and renovates an inadequate building
 in Lake County.
- Improves operational efficiencies by improving space adjacencies and providing spaces more closely aligned with Judicial Council facilities standards.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for fiscal year 2026–27 will not be material. It is anticipated that this project will affect trial court operations budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for fiscal year 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$50,000 for Judicial Council-funded O&M. The county facility payments established pursuant to Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the renovated facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital-outlay budget change proposal. The additional funding of \$33,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g. technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency with Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does involve the rehabilitation of existing infrastructure. The rehabilitation of the existing courthouse is less costly than construction of a new courthouse facility.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by utilizing previously developed land with existing infrastructure. This project will complete a thorough and responsible CEQA process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council will establish a Project Advisory Group that will consist of representatives from the local court, the county (including personnel from county administration, district attorney, public defender, sheriff, etc.), the local community, and local bar association.

STATE OF CALIFORNIA

Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Business	S Unit	Department		Priority No.
2026-27	0250		Judicial Branch		07
Budget Request Name		Capital Outlay Pr	ogram ID	Capital	Outlay Project ID
0250-XXX-COBCP-2025-GB		0165		0010916	
Project Title San Joaquin County - New	Tracy Co	ourthouse			
Project Status and Type			T 5314 :		
Status: ⊠ New □ Conti	nuing		Type: ⊠Major	☐ Minor	•
Project Category (Select one	=				5 00.4
⊠CRI (Critical Infrastructure)	□WS4D	d Space Deficiencies)	□ECP (Enrollment Caseload	Population	□SM) (Seismic)
□FLS		space beliefereless	□PAR	горошног	
(Fire Life Safety)		lodernization)	(Public Access Recrea	ation)	(Resource Conservation)
Total Request (in thousands)		Phase(s) to be Fu	nded	Total Pro	pject Cost (in thousands)
\$ 3,075		Performance Crit	eria	\$ 68,500	
Budget Request Summary					
\$68,500,000. The project will facilities on the Judicial Cou			y memoa. me proje	eci wiii ie	place foor existing coort
Requires Legislation	Code Se	ection(s) to be Add	led/Amended/Rep	ealed	CCCI
☐ Yes ⊠ No					10187
Requires Provisional Language ☐ Yes ☐ No	ge		Budget Package : □ Needed ⊠	Status Not Need	ded 🗆 Existing
Impact on Support Budget One-Time Costs ☐ Yes Future Savings ☐ Yes Future Costs ☐ Yes If proposal affects another d	□ No ⊠ No □ No	nt, does other depo	Swing Space Nee Generate Surplus	Property	
Attach comments of affect	-	-			
Prepared By T. Ahmed		Pate 1/4/2025	Reviewed By A. Cowan		Date 8/4/2025
Chief Deputy Director Robert Oyung		Pate 1/4/2025	Administrative Dir Michelle Curran	ector	Date 8/4/2025
		Department of F	inance Use Only		
Principal Program Budget Ar	nalyst		Date submitted to	the Legi	slature

A. COBCP Abstract:

San Joaquin County – New Tracy Courthouse – \$3,075,000 for Performance Criteria. The project includes the construction of a new, two-courtroom courthouse of approximately 28,000 SF in the city of Tracy. The project includes secure parking for judicial officers and surface parking spaces. Total project costs are estimated at \$68,500,000, including Performance Criteria (\$3,075,000) and Design-Build (\$65,425,000). The design-build amount includes \$51,909000 for the construction contract, \$1,557,000 for contingency, \$2,362,000 for architectural and engineering services, and \$9,597,000 for other project costs. Performance Criteria is scheduled to begin in July 2026 and will be approved in November 2027. Design-Build is scheduled to begin in December 2027 and will be completed in September 2031.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of San Joaquin County facilities were evaluated pursuant to Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan* and prioritization methodology adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's *Trial Court Five-Year Infrastructure Plan*, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The infrastructure plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazard;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, San Joaquin County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371_9.pdf.

<u>Program Need</u>: The New Tracy Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, and efficient courthouse to serve south county communities.
- Enhances the public's access to justice by relieving the current space shortfall, increasing security, and replacing inadequate and obsolete buildings in San Joaquin County.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - Safe and secure internal circulation that maintains separate zones for the public, judicial officers and staff, and in-custody defendants.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - Adequate visitor security screening and queuing in the entrance area.
 - o Provides attorney-client interview rooms.
 - o Improves public service, including an adequately sized self-help area.
 - Jury assembly with capacity for typical jury pools.

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- Has ADA accessible spaces.
- Adequate staff workstations and meeting spaces.
- o Facility with dependable physical infrastructure.
- Improves public safety by replacing facilities that are noncompliant with contemporary fire and life safety and ADA codes.
- Restructures operations and functions to optimize use of court facilities.
- Replaces four facilities in poor condition that have aging systems.
- Repurposes a Judicial Council-owned site for infill development and eliminates project costs for site acquisition.
- Avoids future expenditure of approximately \$2 million for deferred maintenance and needed security system refresh.

The Superior Court of San Joaquin County uses a decentralized model, with full-service operations in Stockton and branch locations in Manteca, Lodi, French Camp, and Tracy (which has been vacant for several years). Stockton and Lodi serve north county communities, while Manteca has served the south county communities. French Camp is a juvenile court that serves the entire county.

The main courthouse is located in the city of Stockton (county seat). The Stockton Courthouse handles all case types and all jury trials for the county, except for juvenile delinquency case matters. The French Camp facility is the juvenile delinquency court; it has three courtrooms and is connected to juvenile hall and the county probation department. The Lodi branch court has one courtroom and handles criminal matters (such as felony arraignments, preliminary hearings, misdemeanor arraignments, and pretrial conferences). The Manteca Branch Courthouse handles criminal, civil, and traffic matters. The Tracy Branch court facilities have been closed since 2011 owing to budget constraints from the recession and have not reopened due to needed replacement.

The Superior Court of San Joaquin County occupies five buildings in Stockton, Lodi, French Camp, and Manteca, with a total of approximately 350,000 SF of space. The four Tracy court facilities are vacant.

	Name	City	Number of Courtrooms	Туре	Owner	Year Built
1	Stockton Courthouse	Stockton	28 (plus 1 unfinished)	Courthouse	Judicial Council	2017
2	French Camp Juvenile Justice Center	French Camp	3	Jail	County	1982
3	Manteca Branch Courthouse	Manteca	2	Courthouse	Judicial Council	1965
4	Lodi Department 2	Lodi	0	Courthouse	Judicial Council	1968
5	Lodi Department 1	Lodi	1	Office	Lease	2005
6	Tracy Branch Courthouse	Tracy	1	Courthouse/ Vacant	Judicial Council	1968
7	Tracy Modular 1: Support	Tracy	0	Modular/ Vacant	Judicial Council	1986
8	Tracy Modular 2: Courtroom	Tracy	1	Modular/ Vacant	Judicial Council	1986
9	Tracy Agricultural Building	Tracy	0	Storage/ Vacant	Judicial Council	1960

The project will replace the four Tracy Branch court facilities: Tracy Branch Courthouse, Tracy Modular 1 (Support), Tracy Modular 2 (Courtroom), and Tracy Agricultural Building.

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1. Tracy Branch Courthouse (Judicial Council-owned)

2019 Assessment Data

Year Built 1986

Number of Courtrooms 1 courtroom

10-Year Facility Condition Index (FCI) Poor Condition

FEMA P-154 Seismic Rating Acceptable Risk Seismic Rating

Deferred Maintenance \$1,989,960

Annual O&M Costs \$22,597

Security System Refresh Costs Not assessed

Located at 475 East 10th Street in the city of Tracy, the Tracy Branch Courthouse is approximately 7,000 SF in size and is owned and managed by the Judicial Council. The building is in poor condition with aging systems that are at or beyond their useful lives. This facility lacks many modern elements required to function effectively and efficiently, has significant fire and life safety deficiencies, and needs significant structural and technological upgrades. The facility has in-custody holding but minimal space for weapons screening and lacks separate and secure circulation paths dedicated to separate in-custody defendants from the public, jurors, judicial officers, and staff. Owing to budget cuts and the need for replacement, this facility has been vacant since 2011.

2. Tracy Modular 1: Support (Judicial Council-owned)

2019 Assessment Data

Year Built1986Number of CourtroomsNone10-Year Facility Condition Index (FCI)Not AssessedFEMA P-154 Seismic RatingNot AssessedDeferred MaintenanceNot AssessedAnnual O&M Costs\$13,133Security System Refresh CostsNot Assessed

Tracy Modular 1 (Support) is located on the Tracy campus at 475 East 10th Street in the city of Tracy. It is approximately 1,000 SF in size and is owned and managed by the Judicial Council. The modular unit previously served as administrative space. The modular is in poor condition with aging systems. Owing to budget cuts and the need for replacement, this facility has been vacant since 2011.

3. Tracy Modular 2: Courtroom (Judicial Council-owned)

2019 Assessment Data

Year Built1986Number of CourtroomsNone10-Year Facility Condition Index (FCI)Not AssessedFEMA P-154 Seismic RatingNot AssessedDeferred MaintenanceNot AssessedAnnual O&M Costs\$13,133Security System Refresh CostsNot Assessed

Tracy Modular 2 (Courtroom) is located on the Tracy campus at 475 East 10th Street in the city of Tracy. It is approximately 1,000 SF in size and is owned and managed by the Judicial Council. The modular unit previously served as a courtroom. The modular is in poor condition with aging systems. Owing to budget cuts and the need for replacement, this facility has been vacant since 2011.

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4. Tracy Agricultural Building (Judicial Council-owned)

2019 Assessment Data
Year Built
Number of Courtrooms
None
10-Year Facility Condition Index (FCI)
FEMA P-154 Seismic Rating
Deferred Maintenance
Annual O&M Costs
Security System Refresh Costs
Not Assessed
Not Assessed
Not Assessed

The Tracy Agricultural Building is located on the Tracy campus at 475 East 10th Street in the city of Tracy. It is a single-story building approximately 2,000 SF in size that served as storage space and is owned and managed by the Judicial Council. The building is in poor condition with aging systems. Owing to budget cuts and need for replacement, this facility has been vacant since 2011.

Infrastructure Deficiencies in Facilities Affected by Project: The four existing Tracy Branch facilities (Tracy Branch Courthouse, Tracy Modular 1 (Support), Tracy Modular 2 (Courtroom), and Tracy Agricultural Building) are inadequate and obsolete to be returned to public service. The project will utilize the existing site of these facilities to demolish each deteriorated and vacant building to construct a single, modern courthouse building.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercise full responsibility, jurisdiction, control, and authority as an owner would have over trial
 court facilities whose title is held by the state, including but not limited to the acquisition and
 development of facilities;
- Exercise the full range of policymaking authority over trial court facilities, including but not limited to planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law;
- Establish policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including but not limited to facilities planning, acquisition, construction, design, operation, and maintenance;
- Allocate appropriated funds for court facilities maintenance and construction;
- Prepare funding requests for court facility construction, repair, and maintenance;
- Implement the design, bid, award, and construction of all court construction projects, except as delegated to others; and
- Provide for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the judicial branch's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, Two-Courtroom Courthouse.

This alternative will construct a new, two-courtroom courthouse of approximately 28,000 SF in the city of Tracy. The project will include secure parking for judicial officers and surface parking spaces. The estimated total project cost is \$68,500,000. The project includes the demolition of four existing court facilities on the Judicial Council-owned site.

Advantages

- Enhances the public's access to justice by providing a modern, safe, and secure
 courthouse to serve the south county communities, relieving the current space shortfall,
 increasing security, and replacing inadequate and obsolete buildings in San Joaquin
 County.
- Provides multipurpose courtrooms suitable for all case types as well as space for jury assembly, central holding, and self-help services.
- Allows the court to operate in a facility with adequate space for greater functionality than
 what had been provided by the existing Tracy Branch court facilities—alleviating
 overcrowding in staff areas, providing adequate space for security screening and lobby
 areas and separate paths of circulation for in-custody defendants from the public and
 judges and staff, and addressing the lack of jury assembly space and jury deliberation
 rooms.
- Restructures operations and functions to optimize use of court facilities.
- Repurposes a Judicial Council-owned site for infill development and eliminates project costs for site acquisition.
- Avoids future expenditure of approximately \$2 million for deferred maintenance and needed security system refresh.

Disadvantages:

This alternative requires authorization of funds for design and construction.

Alternative 2: Renovation of Existing Court Facilities.

The four existing Tracy Branch court facilities (Tracy Branch Courthouse, Tracy Modular 1 (Support), Tracy Modular 2 (Courtroom), and Tracy Agricultural Building) will be renovated, reconfigured, and expanded to accommodate the programmatic needs of the court. Detailed estimates were not prepared for this alternative as preliminary investigations deemed the solution requiring multiple projects impracticable and not cost-effective. Multiple renovation projects would be required, yet without sizable expansions still not remedying the space shortfall.

Advantages:

• This option will improve court security, correct infrastructure deficiencies, and more closely align the renovated court space with Judicial Council space standards.

Disadvantages:

- Compared to Alternative 1, this alternative requires authorization of funds for design and construction of multiple projects, making it not cost-effective.
- As renovation of the two modular buildings is not practical, given their poor condition with aging systems, replacement would be required.
- Maintains four separate buildings, disallowing the consolidation of separated operations into a single building for improved public service on the existing site.

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- Does not allow for operational restructuring and efficiency gains.
- Multiple renovation projects without sizable expansions does not remedy the space shortfall.

Alternative 3: Defer this Project.

Advantages:

No additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facilities do not provide proper security, are severely overcrowded, are in deteriorating physical condition, and impede the court's ability to operate effectively and efficiently.
- Delay of this project limits the court's ability for staffing efficiency and to provide enhanced public service to the south county communities.
- Does not allow for restructuring of existing operations and efficiency gains.
- Approximately \$2 million in expenditures are needed to address deferred maintenance and needed security system refresh.

E. Recommended Solution:

1. Which alternative and why?

The recommended solution is Alternative 1: Construct a New, Two-Courtroom Courthouse. This alternative provides the best solution for the superior court and for San Joaquin County residents.

2. Detailed scope description.

The proposed new courthouse project will provide construction of a new, two-courtroom courthouse of approximately 28,000 SF in the city of Tracy. Space will be provided for multipurpose courtrooms suitable for all case types, jury assembly, central holding, and self-help services. The project includes secure parking for judicial officers and surface parking spaces. The project includes the demolition of four existing court facilities on the Judicial Council-owned site. The project will relieve the current space shortfall; improve security, accessibility, and safety; and allow the court to improve its service to south county residents for operational efficiency.

3. Basis for cost information.

Estimated total project costs are based on a conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, Two-Courtroom Courthouse. This option is the best solution for the superior court and will accomplish immediately needed improvements to enhance its ability to serve the public:

- Enhances the public's access to justice by providing a modern, safe, and secure courthouse to serve the south county communities.
- Allows the court to operate in a facility with adequate space for greater functionality than
 in current conditions—alleviating overcrowding in staff areas, providing adequate space
 for security screening and lobby areas and separate paths of circulation for in-custody
 defendants from the public and judges and staff, and addressing the lack of jury assembly
 space and jury deliberation rooms.
- Restructures operations and functions to optimize use of court facilities.
- Improves operational efficiencies allowing the court to operate effectively and efficiently.

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- Repurposes a Judicial Council-owned site for infill development and eliminates project costs for site acquisition.
- Replaces four vacant and obsolete facilities.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for fiscal year 2026–27 will not be material. It is anticipated that this project will affect trial court operations budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for fiscal year 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$120,000 for Judicial Council-funded O&M and security. The county facility payments established pursuant to Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

Because additional programmatic workload and funding drive the need for additional administrative funding, an administrative overhead cost has been included in each capital-outlay budget change proposal. The additional funding of \$72,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The updated drawings will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency with Government Code section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing buildings but does include repurposing a Judicial Council-owned site for infill development. Rehabilitating multiple existing buildings on the existing site is impracticable and not cost-effective, as they have been vacant more than a decade (since 2011) owing to their poor condition with aging systems. Replacement of these

inadequate and obsolete buildings through site redevelopment, which eliminates project costs for site acquisition, is the only viable solution.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The project will be on the site of the existing Tracy Branch court facilities. The branch is committed to selecting sites with no or least impact to these resources by utilizing previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council will establish a Project Advisory Group that will consist of representatives from the local court, the county (including personnel from county administration, district attorney, public defender, sheriff, etc.), the city (including personnel from city management and planning), the local community, and local bar association.

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Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Business	Unit	Department		Priorif	y No.
2026-27	0250		Judicial Branch		08	•
Budget Request Name		Capital Outlay Pr	ogram ID	Capita	Outlo	ay Project ID
0250-XXX-COBCP-2026-GB		0165	-	001091	8	
Project Title Kern County - New East Co	unty Cou	ırthouse				
Project Status and Type Status: ⊠ New □ Contir	nuing		Type: ⊠Major	□ Minc	or	
Project Category (Select one	e)					
⊠CRI	□WSD		□ECP			⊐SM
(Critical Infrastructure)		d Space Deficiencies)	(Enrollment Caseload	Populatio		Seismic)
□FLS (Fire Life Safety)	□FM (Facility M	lodernization)	□PAR (Public Access Recrea	ation)		□RC 'Resource Conservation)
Total Request (in thousands)		Phase(s) to be Fu			•	Cost (in thousands)
\$ 5,107		Acquisition		\$ XX,XX	-	,
Budget Request Summary						
is \$XX,XXX,000. The project w design-build delivery method						o project will use the
Requires Legislation	Code Se	ection(s) to be Add	led/Amended/Rep	ealed		CCI
☐ Yes ⊠ No					10	187
Requires Provisional Langua	ge		Budget Package		-11	E Frieling
☐ Yes ☐ No			□ Needed ⊠	Not Nee	eaea	□ Existing
Impact on Support Budget One-Time Costs ⋈ Yes Future Savings □ Yes Future Costs ⋈ Yes	□ No ⊠ No □ No		Swing Space Nee Generate Surplus			l Yes ⊠ No l Yes ⊠ No
If proposal affects another d Attach comments of affect	-	-				☐ Yes ☐ No tor or designee.
Prepared By T. Ahmed		Pate 5/4/2025	Reviewed By A. Cowan			Date 8/4/2025
Chief Deputy Director Robert Oyung		Date 1/4/2025	Administrative Dir Michelle Curran	ector		Date 8/4/2025
		Department of F	inance Use Only			
Principal Program Budget Ar	nalyst		Date submitted to	the Leg	islatur	re

A. COBCP Abstract:

Kern County – New East County Courthouse – \$5,107,000 for Acquisition. The project includes the construction of a new, three-courtroom courthouse of approximately XX,000 SF in the Tehachapi or Mojave areas. The project includes secure parking for judicial officers and surface parking spaces. Total project costs are estimated at \$XX,XXX,000, including Acquisition (\$5,107,000), Performance Criteria (\$X,XXX,000), and Design-Build (\$XX,XXX,000). The design-build amount includes \$XX,XXX,000 for the construction contract, \$X,XXX,000 for contingency, \$X,XXX,000 for architectural and engineering services, and \$XX,XXX,000 for other project costs. The Acquisition is scheduled to begin in July 2026 and complete in January 2029. The Performance Criteria is scheduled to begin in February 2029 and will be approved in November 2029. Design-Build is scheduled to begin in December 2029 and will be completed in September 2033.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Superior Court of Kern County facilities were evaluated pursuant to Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan* and prioritization methodology adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's *Trial Court Five-Year Infrastructure Plan*, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The infrastructure plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazard;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, Kern County courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371 9.pdf.

<u>Program Need</u>: The New East County Courthouse will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, and efficient courthouse to serve most of the eastern county communities.
- Enhances the public's access to justice by relieving the current space shortfall, increasing security, and replacing inadequate and obsolete buildings in Kern County.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - Safe and secure internal circulation that maintains separate zones for the public, judicial officers and staff, and in-custody defendants.
 - Secure, dedicated in-custody sally port to the courthouse and secure in-custody holding areas.
 - o Adequate visitor security screening and queuing in the entrance area.

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- Provides attorney-client interview rooms.
- o Improves public service, including an adequately sized self-help area.
- o Jury assembly with capacity for typical jury pools.
- o Has ADA accessible spaces.
- o Adequate staff workstations and meeting spaces.
- o Facility with dependable physical infrastructure.
- Improves public safety by replacing facilities that are noncompliant with contemporary fire and life safety and ADA codes.
- Consolidates operations and functions to optimize use of court facilities.
- Vacates three facilities, with court-occupied space in the Mojave court buildings that could be surrendered back to the county.
- Avoids future expenditure of approximately \$2.2 million for deferred maintenance and needed security system refresh.

The Superior Court of Kern County occupies 18 buildings in eight cities in Kern County. Court facilities are located in Bakersfield (county seat), Mojave, Ridgecrest, Delano, Shafter, Lamont, Taft, and Lake Isabella. Refer to Attachment A for a complete listing of Kern court facilities. The superior court uses a regional service model with operations in four divisions: Metro, North, East, and South Divisions. The Metro Division in Bakersfield provides full-service operations, while the outlying divisions handle most case types for their respective constituents except serious criminal matters and probate cases. Main administrative functions are housed in Bakersfield, the county seat.

The project will replace and consolidate the three Mojave facilities: the Main Courthouse, the County Administration Building, and the Superior Court Modular.

Name	City	Number of Courtrooms	Туре	Owner	Year Built
Mojave Main Court Facility	Mojave	1	Multiuse	County	1974
Mojave County Administration Building	Mojave	1	Multiuse	County	1978
Mojave Superior Court Modular	Mojave	1	Modular	County	_

1. Mojave Main Court Facility (County-owned)

2019 Assessment Data

Year Built
Number of Courtrooms
10-Year Facility Condition Index (FCI)
FEMA P-154 Seismic Rating
Deferred Maintenance
Annual O&M Costs
Security System Refresh Costs

1974 1 courtroom Poor Condition High-Risk Seismic Rating \$899,885 \$26,278 Not Assessed

The Mojave Main Court Facility, at 1773 Mojave-Barstow Highway in the town of Mojave, is a single-story building of approximately 12,000 SF that is owned and managed by the county. The Kern court exclusively occupies approximately 4,600 SF, sharing the building with a sheriff's substation and justice partners. All case types are heard at this location except for juvenile and probate.

2. Mojave County Administration Building (County-owned)

2019 Assessment Data
Year Built
Number of Courtrooms
10-Year Facility Condition Index (FCI)
FEMA P-154 Seismic Rating
Deferred Maintenance
Annual O&M Costs
Security System Refresh Costs

1 courtroom
Not Assessed
Not Assessed
Not Assessed
Not Assessed

Located at 1775 Mojave-Barstow Highway in the town of Mojave, the Mojave County Administration Building is a single-story building of approximately 8,500 SF that is owned and managed by the county. The Kern court exclusively occupies approximately 2,800 SF, sharing the building with justice partners. All case types are heard at this location except for juvenile and probate. The building does not provide a jury assembly room, which requires all jurors to assemble in the adjacent Mojave Main Court facility. Jury deliberation is held in the staff breakroom due to a lack of dedicated jury deliberation space.

3. Mojave Superior Court Modular (County-owned)

2019 Assessment Data
Year Built
Unknown
Number of Courtrooms
None
10-Year Facility Condition Index (FCI)
FEMA P-154 Seismic Rating
Deferred Maintenance
Not Assessed
Not Assessed

Annual O&M Costs
Security System Refresh Costs
Not Assessed
Not Assessed

This county-owned modular building is approximately 1,000 SF of office support space and is located adjacent to the Mojave Main Court Facility and Mojave County Administration Building.

Infrastructure Deficiencies in Facilities Affected by Project: The three existing Mojave facilities (the Main Courthouse, the County Administration Building, and the Superior Court Modular) are inadequate for public service and for the operational needs of the court. Square-footage constraints have resulted in insufficient space for security screening and lobby waiting areas, lack of jury assembly and jury deliberation space, overcrowding of public and staff areas, and no separate paths of circulation for in-custody defendants from the public and judges and staff. These deficiencies pose a safety and security risk to all facility users.

C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercise full responsibility, jurisdiction, control, and authority as an owner would have over trial
 court facilities whose title is held by the state, including but not limited to the acquisition and
 development of facilities;
- Exercise the full range of policymaking authority over trial court facilities, including but not limited to planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law;
- Establish policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including but not limited to facilities planning, acquisition, construction, design, operation, and maintenance;
- Allocate appropriated funds for court facilities maintenance and construction;

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- Prepare funding requests for court facility construction, repair, and maintenance;
- Implement the design, bid, award, and construction of all court construction projects, except as delegated to others; and
- Provide for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the judicial branch's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

Alternative 1: Build a New, Three-Courtroom Courthouse.

This alternative will construct a new, three-courtroom courthouse of approximately XX,000 SF in the Tehachapi or Mojave areas. The project will include secure parking for judicial officers and surface parking spaces. The estimated total project cost is \$XX,XXX,000. The project will require acquisition of a site of approximately 3.6 acres.

Advantages

- Enhances the public's access to justice by providing a modern, safe, and secure
 courthouse to serve most of the eastern county communities, relieving the current space
 shortfall, increasing security, and replacing inadequate and obsolete buildings in Kern
 County.
- Provides multipurpose courtrooms suitable for all case types as well as space for jury assembly, central holding, self-help, and family law services.
- Allows the court to operate in a facility with adequate space for greater functionality than
 in current conditions—alleviating overcrowding in staff areas, providing adequate space
 for security screening and lobby areas and separate paths of circulation for in-custody
 defendants from the public and judges and staff, and addressing the lack of jury assembly
 space and jury deliberation rooms.
- Consolidates operations and functions to optimize use of court facilities by vacating three facilities, with court-occupied space in the Mojave court buildings that could be surrendered back to the county.
- Avoids future expenditure of approximately \$2.2 million for deferred maintenance and needed security system refresh.

Disadvantages:

This alternative requires authorization of funds for site acquisition, design, and construction.

Alternative 2: Renovation of Existing Courthouses.

The three existing Mojave facilities (the Main Courthouse, the County Administration Building, and the Superior Court Modular) will be renovated, reconfigured, and expanded to accommodate the programmatic needs of the court. Detailed estimates were not prepared for this alternative as preliminary investigations deemed the solution requiring multiple projects impracticable and not cost-effective. Implementation of this alternative is further constrained by county ownership of all three buildings as well as by disruption to court and county

operations. Multiple renovation projects would be required, yet without sizable expansions the projects would still not remedy overcrowding.

Advantages:

• This option will improve court security, correct infrastructure deficiencies, and more closely align the renovated court space with Judicial Council space standards.

Disadvantages:

- Compared to Alternative 1, this alternative requires authorization of funds for acquisition, design, and construction of multiple capital-outlay projects making it not cost-effective.
- The county holds title to the three Mojave facilities. The Judicial Council has no right to renovate or expand on these sites without the cooperation, collaboration, and compensation to the county.
- Does not allow for consolidation and efficiency gains.
- Multiple renovation projects without sizable expansions does not remedy overcrowding.
- This alternative will be disruptive to court operations and incur costs for swing space while renovations are ongoing.

<u>Alternative 3:</u> Defer this Project.

Advantages:

No additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facilities do not provide proper security, are severely overcrowded, are in deteriorating physical condition, and impede the court's ability to operate effectively and efficiently.
- Delay of this project limits the court's ability to provide enhanced public service and staffing efficiency.
- Does not allow for consolidation of existing operations and efficiency gains.
 Approximately \$2.2 million in expenditures are needed to address deferred maintenance and needed security system refresh.

E. Recommended Solution:

1. Which alternative and why?

The recommended solution is Alternative 1: Construct a New, Three-Courtroom Courthouse. This alternative provides the best solution for the superior court and for Kern County residents.

2. Detailed scope description.

The proposed new courthouse project will provide construction of a new, three-courtroom courthouse of approximately XX,000 SF in the Tehachapi or Mojave areas. Space will be provided for multipurpose courtrooms suitable for all case types, jury assembly, central holding, self-help, and family law services. The project includes secure parking for judicial officers and surface parking spaces. The project will require acquisition of a site of approximately 3.6 acres.

The proposed New East County Courthouse will replace and consolidate the three Mojave facilities: the Main Courthouse, the County Administration Building, and the Superior Court Modular. The project will relieve the current space shortfall; improve security, accessibility, and safety; and allow the court to co-locate functions for operational efficiency.

3. Basis for cost information.

Estimated total project costs are based on a conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Construct a New, Three-Courtroom Courthouse. This option is the best solution for the superior court and will accomplish immediately needed improvements to enhance its ability to serve the public:

- Provides an accessible, safe, and efficient courthouse to serve most of the eastern county communities.
- Enhances the public's access to justice by consolidating court operations into one location.
- Relieves severe overcrowding and increases security.
- Improves operational efficiencies, allowing the court to operate effectively and efficiently.
- Consolidates functions and optimizes the use of court facilities.
- Vacates three non-state-owned facilities, allowing the possibility of court-occupied space to be surrendered back to the county.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for fiscal year 2026–27 will not be material. It is anticipated that this project will affect trial court operations budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for fiscal year 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$231,000 for Judicial Council-funded O&M and security. The county facility payments established pursuant to Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the new facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital-outlay budget change proposal. The additional funding of \$42,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown subsurface site conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The prioritized list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The updated drawings will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency with Government Code section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does not include the rehabilitation of existing infrastructure. Rehabilitating multiple existing buildings is impracticable and not cost-effective. Such efforts are further constrained by nonstate ownership (i.e., county ownership) of all three buildings as well as by disruption to court and county operations and the lack of suitable swing space.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by utilizing previously developed land with existing infrastructure. This project will complete a thorough and responsible California Environmental Quality Act (CEQA) process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council will establish a Project Advisory Group to develop site selection criteria that address proximity to public transportation, availability of existing infrastructure, and proximity and relationship to other land uses and current development patterns.

The Project Advisory Group will consist of representatives from the local court, the county (including personnel from county administration, district attorney, public defender, sheriff, etc.), the city (including personnel from city management and planning), the local community, and local bar association.

Attachment A

Superior Court of Kern County - Facilities List

ID	Building Name	Address	Туре
15-A1	Bakersfield Superior Court	1315 Truxtun Avenue, 1415 Truxtun Avenue, and 1661 L Street, Bakersfield, CA	Courthouse
15-A2	Bakersfield Superior Court Modular	1415 Truxtun Avenue, Bakersfield, CA	Modular
15-B1	Bakersfield Justice Building	1215 Truxtun Avenue, Bakersfield, CA	Multiuse
15-C1	Bakersfield Juvenile Justice Center	2100 College Avenue, Bakersfield, CA	Multiuse
15-D1	Delano/North Kern Court	1122 Jefferson Street, Delano, CA	Courthouse
15-D2	1022 12th Avenue	1022 12th Avenue, Delano, CA	Courthouse
15-E1	Shafter/Wasco Courts Building	325 Central Valley Hwy., Shafter, CA	Courthouse
15-F1	Taft Courts Building*	311 N. Lincoln Street, Taft, CA	Courthouse
15-F2	Taft Superior Court Modular*	311 N. Lincoln Street, Taft, CA	Modular
15-G1	East Kern Court - Lake Isabella*	7046 Lake Isabella Boulevard, Lake Isabella, CA	Multiuse
15-H1	Arvin/Lamont Branch Court	12022 Main Street, Lamont, CA	Courthouse
15-11	Mojave - Main Court Facility	1773 State Highway 58, Mojave, CA	Multiuse
15-12	Mojave - County Admin Building	1775 State Highway 58, Mojave, CA	Multiuse
15-13	Mojave Superior Court Modular	1773 State Highway 58, Mojave. CA	Modular
15-J1	Ridgecrest - Main Courthouse	132 East Coso Street, Ridgecrest, CA	Courthouse
15-J2	Ridgecrest - Division B Courthouse	420 N. China Lake Boulevard, Ridgecrest, CA	Courthouse
15-K1	3131 Arrow Street	3131 Arrow Street, Bakersfield, CA	Courthouse
15-Q1	Truxtun Tower	1430 Truxtun Avenue, Bakersfield, CA	Office

^{*} Note: Currently, the court is not providing service from this facility.

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Capital Outlay Budget Change Proposal (COBCP) - Cover Sheet DF-151 (REV 07/21)

Fiscal Year	Business	Unit	Department		Priority No.	
2026-27	0250		Judicial Branch		09	
Budget Request Name		Capital Outlay P	rogram ID	Capital	Outlay Projec	t ID
0250-XXX-COBCP-2026-GB		0165		0012589)	
Project Title Placer County - Tahoe Cour	thouse Re	enovation				
Project Status and Type Status: ⋈ New □ Contir	nuina		Type: ⊠Major	□ Mino	r	
Project Category (Select one			.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
⊠CRI	□WSD		□ЕСР		□SM	
(Critical Infrastructure)	(Workload	Space Deficiencies)	(Enrollment Caseload	Population) (Seismic)	
□FLS	□FM		□PAR		□RC	
(Fire Life Safety)		odernization)	(Public Access Recrec			Conservation)
Total Request (in thousands) \$ 5,357		Phase(s) to be Fu Acquisition	Jnded	\$ 23,979	oject Cost (in	inousanas)
Budget Request Summary						
Requires Legislation	Code Se	ection(s) to be Add	ded/Amended/Rep	ealed	CCCI	
□ Yes ⊠ No		p here to enter text.			10187	
Requires Provisional Language	ge		Budget Package : □ Needed ⊠	Status Not Nee	 ded □ Exist	ina
Impact on Support Budget						
One-Time Costs Yes	□No		Swing Space Nee	ded	□ Yes	⊠ No
Future Savings	⊠ No		Generate Surplus			⊠ No
Future Costs ⊠ Yes	□ No					
If proposal affects another d	-	-				□ No esignee.
Prepared By T. Ahmed	Date 8/4/2025	5	Reviewed By A. Cowan		Date 8/4/2025	
Chief Deputy Director Robert Oyung	Date 8/4/2025	5	Administrative Dire	ector	Date 8/4/2025	
		Department of	Finance Use Only			
Principal Program Budget Ar Click or tap here to enter text.	nalyst		Date submitted to Click or tap to enter a	_	slature	

A. COBCP Abstract:

Placer County – Tahoe Courthouse Renovation – \$5,357,000 for Acquisition phase. The project is a renovation of the existing Tahoe Courthouse. The project will acquire the existing two-story, 11,301 SF courthouse, which has a footprint of approximately 7,200 SF on the existing Placer County Burton Creek Campus in Tahoe City. The project includes secure parking for judicial officers. Total project costs are estimated at \$23,979,000, including Acquisition (\$5,357,000), Performance Criteria (\$1,082,000), and Design-Build (\$17,540,000). The design-build amount includes \$12,559,000 for the construction contract, \$879,000 for contingency, \$662,000 for architectural and engineering services, and \$3,480,000 for other project costs. The Acquisition phase is scheduled to begin in July 2026 and is scheduled to be completed in July 2028. Performance Criteria is scheduled to begin in July 2028 and is scheduled to be approved in May 2029. Design-Build is scheduled to begin in July 2029 and scheduled to be completed in August 2032.

Due to insufficient resources in the Immediate and Critical Needs Account, the Judicial Council at its meeting on October 26, 2012, made a policy decision to place some projects on hold until proper funding could be restored. The impact of the Judicial Council direction to this project was to stop the project in the Acquisition phase. On June 27, 2023, and through action of the Judicial Council's Court Facilities Advisory Committee, the project was changed from new construction to a renovation.

B. Purpose of the Project:

<u>Problem:</u> The existing condition and capacity of the Placer County Courthouse facilities were evaluated pursuant to Senate Bill 847, which revised Government Code section 70371.9 and required the Judicial Council of California to reassess projects identified in its *Trial Court Capital-Outlay Plan* and prioritization methodology adopted on October 24, 2008. The reassessment, which is the basis for the judicial branch's *Trial Court Five-Year Infrastructure Plan*, was submitted to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget in December 2019.

The infrastructure plan project rankings were established through a detailed and systematic analysis of the following criteria:

- The general physical condition of the building;
- Needed improvement to the physical condition of buildings to alleviate the totality of risks associated with seismic conditions, fire and life safety conditions, Americans with Disabilities Act (ADA) requirements, and environmental hazards;
- Court security features within buildings;
- Access to court services;
- Overcrowding; and
- Projects that replace or renovate courtrooms in court buildings where there is a risk to court users due to potential catastrophic events.

Through this assessment process, Placer County Courthouse facilities affected by this project were determined to be deficient in all categories. This project is ranked in the Immediate Need priority group, and consequently is one of the highest-priority trial court capital-outlay projects for the judicial branch. The Reassessment of Trial Court Capital-Outlay Projects is available at www.courts.ca.gov/documents/lr-2019-JC-reassessment-trial-court-capital-outlay-projects-gov70371_9.pdf.

<u>Program Need:</u> The Tahoe Courthouse Renovation will accomplish the following needed improvements to the superior court and enhance its ability to serve the public:

- Provides an accessible, safe, and efficient branch courthouse for all case types.
- Improves security, relieves overcrowding, and improves operational efficiency and customer service.
- Allows the court to operate in a facility with adequate space for greater functionality than in current conditions, including:
 - o Adequate visitor security screening and queuing in the entrance area.

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- Adequate courtroom and public waiting areas.
- o Attorney-client interview and jury deliberation rooms.
- o Public service improvements, including renovated spaces for clerk's office and self-help area.
- o ADA accessible spaces.
- Adequate staff workstations and meeting spaces.
- o Dependable physical infrastructure.

The Superior Court of Placer County uses a centralized service model, with full-service operations centralized in the Hon. Howard G. Gibson Courthouse in Roseville. In Auburn, the county seat, the Historic Courthouse serves most case types, including occasional jury trials. The Tahoe Courthouse is a branch courthouse in Tahoe City, which serves all case types.

The court occupies five buildings. The facilities are summarized in the table below.

	Name	City	Number of Courtrooms	Туре	Owner	Year Built
1	Historic Courthouse	Auburn	6	Courthouse	County	1894
3	Juvenile Hall	Auburn	0	Jail	County	1999
4	Tahoe Courthouse	Tahoe City	1	Multiuse	County	1959
	Hon. Howard G. Gibson Courthouse	Roseville	9	Courthouse	JCC	2008
	Placer County Arraignment Court Facility	Roseville	1	Courthouse	JCC	2018

<u>Infrastructure Deficiencies in Facilities Affected by Project:</u> The project will renovate the existing Tahoe Courthouse in Tahoe City. The county's portion of the building will be acquired by the Judicial Council of California and included in the renovation project.

1. Tahoe Courthouse (County-owned)

2019 Assessment Data

Year Built 1959
Number of Courtrooms 1 courtroom
10-Year Facility Condition Index (FCI) Poor Condition
FEMA P-154 Seismic Rating Acceptable Seismic Rating
Deferred Maintenance \$279,924
Annual O&M Costs \$5,369
Security System Refresh Costs Not Assessed

The Tahoe Courthouse is located at 2501 North Lake Boulevard in Tahoe City. It is two stories, 11,301 SF, and has a footprint of approximately 7,200 SF on the existing county-owned and -managed Placer County Burton Creek Campus. The Placer court exclusively occupies approximately 2,100 SF, sharing the building with justice partners. This branch courthouse hears all case types, including criminal, family law, juvenile, traffic, and civil cases. The building is overcrowded, with numerous functional and security issues that include an undersized courtroom with an inefficient layout, undersized entrance security screening area, poor functional adjacencies, and ADA noncompliance. The facility has minimal space for weapons screening. The facility has approximately \$280,000 in deferred maintenance.

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C. Relationship to the Strategic Plan:

The Judicial Council, as the policymaking body for the judicial branch, has the following responsibilities and authorities with regard to court facilities, in addition to any other responsibilities or authorities established by law:

- Exercise full responsibility, jurisdiction, control, and authority as an owner would have over trial
 court facilities whose title is held by the state, including but not limited to the acquisition and
 development of facilities;
- Exercise the full range of policymaking authority over trial court facilities, including but not limited to planning, construction, acquisition, and operation, to the extent not expressly otherwise limited by law;
- Establish policies, procedures, and guidelines for ensuring that the courts have adequate and sufficient facilities, including but not limited to facilities planning, acquisition, construction, design, operation, and maintenance;
- Allocate appropriated funds for court facilities maintenance and construction;
- Prepare funding requests for court facility construction, repair, and maintenance;
- Implement the design, bid, award, and construction of all court construction projects, except as delegated to others; and
- Provide for capital outlay projects that may be built with funds appropriated or otherwise available for these purposes according to an approved five-year infrastructure plan for each court.

The provision of this capital outlay request is directly related to the judicial branch's strategic plan Goal VI, Branchwide Infrastructure for Service Excellence. By providing the trial courts with the facilities required to carry out the judiciary's constitutional functions, the proposed project immediately addresses this goal.

In addition, the proposed project supports the judicial branch's commitment to Goal I, Access, Fairness, Diversity, and Inclusion; Goal IV, Quality of Justice and Service to the Public; and Goal VII, Adequate, Stable, and Predictable Funding for a Fully Functioning Branch.

D. Alternatives:

<u>Alternative 1:</u> Renovation of Existing Courthouse.

The existing Tahoe Courthouse would be renovated and reconfigured to improve the space. The estimated total project cost is \$23,979,000. The project would require acquisition of the existing facility. The project includes secure parking for judicial officers.

Advantages:

- Improves access to justice and public service.
- Enhances court operational efficiency.
- Compliant with modern regulatory safety, seismic, and accessibility standards.
- Renovation of existing facility is more sustainable and allows for less of an environmental impact.

Disadvantages:

- This alternative requires authorization of funds for site acquisition, design, and construction.
- Potential for unforeseen conditions such as structural condition and hazard material abatement.
- Thirty-year expected life cycle is less than new construction.

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Alternative 2: New, One-Courtroom Courthouse.

This alternative would construct a new, one-courtroom courthouse of approximately 7,200 SF in the Tahoe City area to replace the existing facility. The estimated total project cost is \$29,704,000. The project would require acquisition of a site of approximately 1.5 acres. The project includes secure parking for judicial officers.

Advantages:

- Provides durable, safe, and maintainable facility with a 50-year lifespan.
- Most aligned with modern regulatory safety, seismic, and accessibility standards.
- Allows for an opportunity to obtain higher quality systems, which reduces O&M and renewal costs.
- Provides greater design flexibility and interior layout.

Disadvantages:

• The estimated total project cost, including all phases for acquisition, performance criteria, and design-build, is higher than a renovation.

Alternative 3: Defer This Project.

Advantages:

No additional commitment of resources.

Disadvantages:

- This is an urgently needed project. The existing facility does not provide basic services to Placer County residents due to overcrowding; lack of proper security; noncompliance with ADA requirements; lack of space for adequately sized visitor security screening and queuing in the entrance area, courtroom, and self-help; and no attorney-client interview rooms or secure judicial parking.
- Delay of this project limits the court's ability to serve the public.

E. Recommended Solution:

1. Which alternative and why?

The recommended option is Alternative 1: Renovation of Existing Courthouse. This alternative provides the best solution for the superior court and for Placer County residents.

2. Detailed scope description.

The project will acquire and renovate approximately 7,200 SF of the existing Tahoe Courthouse on the Placer County Burton Creek Campus in Tahoe City. The project includes secure parking for judicial officers.

3. Basis for cost information.

Estimated total project costs are based on conceptual space program and three-page estimate.

4. Factors/benefits for recommended solution other than the least expensive alternative.

The recommended option is Alternative 1: Renovation of Existing Courthouse. The recommended option will accomplish the following immediately needed improvements to the superior court and enhance its ability to serve the public:

Increases public's access to justice by providing a modern, safe, and accessible courthouse.

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- Relieves the current space shortfall, increases security, and renovates an inadequate building
 in Placer County.
- Improves operational efficiencies by improving space adjacencies and providing spaces in alignment with Judicial Council facilities standards.
- 5. Complete description of impact on support budget.

Impact on the trial court operation budgets for fiscal year 2026–27 will not be material. It is anticipated that this project will affect trial court operations budgets in fiscal years beyond the current year.

Impact on the sheriff security funding for fiscal year 2026–27 will not be material. It is anticipated that this project will affect sheriff security budgets in future fiscal years.

It is anticipated that there will be ongoing costs of \$50,000 for Judicial Council-funded O&M. The county facility payments established pursuant to Government Code section 70353 with the transfer of each county facility replaced by this project will be used to partially offset ongoing operations and maintenance costs of the renovated facility.

As additional programmatic workload and funding drives the need for additional administrative funding, an administrative overhead cost has been included in each capital-outlay budget change proposal. The additional funding of \$42,000 will be used to support successful implementation of this request.

6. Identify and explain any project risks.

Any construction project carries risk of increased scope due to discovery of unknown conditions throughout the design and construction process that can alter the projected construction cost. These risks can be mitigated or minimized by concurrently developing a prioritized itemization of project features that can be reduced in scope, alternatively approached, or eliminated without affecting the building functionality. The list should be updated at the completion of each stage of the design process in connection with the preparation and review of the updated estimates. Some risk is inherent with transfer of real property from one entity to another, regarding schedule and ancillary appropriation timing for funds. Risk is always inherent in the construction and ownership of real property and improvements. Standard risk management procedures are used to control and/or delegate these risks.

The risks associated with not developing a replacement court facility, as responsibility for the facilities it will replace has transferred to the state, are equally compelling. Given the existing physical conditions and practical limitations of improving these facilities, they will generate liabilities for the state the longer they remain unaddressed.

7. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g., technology proposals).

Interagency cooperation will be required among state, county, and local jurisdictional authorities for successful completion of this project. The project will be reviewed by the State Fire Marshal, the Board of State and Community Corrections for compliance with corrections standards, and the Division of the State Architect for fire and life safety and accessibility. The State Fire Marshal will perform inspections, required by the California Building Code for fire and life safety, during the construction phase.

F. Consistency with Government Code Section 65041.1:

Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? Explain.

The recommended solution does involve the rehabilitation of existing infrastructure. The rehabilitation of the existing courthouse is less costly than construction of a new courthouse facility.

Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources? Explain.

The branch is committed to selecting sites with no or least impact to these resources by utilizing previously developed land with existing infrastructure. This project will complete a thorough and responsible CEQA process.

Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth? Explain.

The Judicial Council will establish a Project Advisory Group that will consist of representatives from the local court, the county (including personnel from county administration, district attorney, public defender, sheriff, probation department, etc.), the local community, and local bar association.

Court Facilities Advisory Committee

As of April 4, 2025

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As of April 4, 2025

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