

### Judicial Council of California ADMINISTRATIVE OFFICE OF THE COURTS

## OFFICE OF GOVERNMENTAL AFFAIRS 770 L Street, Suite 1240 • Sacramento, California 95814-3368 Telephone 916-323-3121 • Fax 916-323-4347 • TDD 415-865-4272

TANI G. CANTIL-SAKAUYE Chief Justice of California Chair of the Judicial Council

STEVEN JAHR
Administrative Director of the Courts

CORY T. JASPERSON
Director, Office of Governmental Affairs

April 9, 2013

Hon. Bob Wieckowski, Chair Assembly Judiciary Committee State Capitol, Room 4016 Sacramento, California 95814

Subject:

AB 1403 (Committee on Judiciary), as introduced – Support

Hearing:

Assembly Judiciary Committee – April 16, 2013

Dear Assembly Member Wieckowski:

The Judicial Council is pleased to support the provisions of AB 1403, which ratify the authority of the Judicial Council to convert up to 10 subordinate judicial officer (SJO) positions to judgeships in fiscal year 2013–2014, where the conversion results in a judge being assigned to family or juvenile law matters previously assigned to subordinate judicial officers.

Over the past few years, in the face of few or no new judgeships being created, courts have had to hire SJOs simply to meet the demands of the courts' workload. As a result, these SJOs have not simply been assigned to perform subordinate judicial duties, but in many cases they have been assigned as temporary judges, exercising the full power of judges, including in family law and juvenile law proceedings. The Judicial Council believes that family law and juvenile law proceedings, among the courts' most sensitive and often most complex, should be assigned to judges whenever possible. The conversion of SJO positions to judgeships, upon vacancy, will allow more of these crucial family and juvenile law cases to be heard by judges. It has been estimated that SJOs spend an average of 55 percent of their time working as temporary judges, and in large courts, the number is more like 75–80 percent. In practice, many SJOs are de-facto judges, but without the accountability to the public or the authority and independence the Constitution provides.

Hon. Bob Wieckowski April 9, 2013 Page 2

Legislation enacted in 2006, authorized the Judicial Council to convert 162 SJO positions in eligible courts to judgeships, upon SJO positions becoming vacant. That legislation also capped at 16 the number of positions that could be converted in a single fiscal year. The council has, pursuant to legislation, converted the maximum number of positions for each of the last four years since the conversion authority was provided. AB 1403 does not increase the 162 total conversions authorized by statute, however, the conversion of SJO positions to judgeships, upon vacancy, that this bill authorizes, will allow more of the family and juvenile law cases to be heard by judges.

For these reasons, the Judicial Council is pleased to support the SJO conversion provisions of AB 1403.

Sincerely,

Theresa Taylor-Carroll

**Assistant Director** 

#### TTC/lmb

cc:

Members, Assembly Judiciary Committee

Leora Gershenzon, Counsel, Assembly Judiciary Committee June Clark, Deputy Legislative Secretary, Office of the Governor Paul Dress, Consultant, Assembly Republican Office of Policy



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TANI G. CANTIL-SAKAUYE Chief Justice of California Chair of the Judicial Council

STEVEN JAHR
Administrative Director of the Courts

CORY T. JASPERSON Director, Office of Governmental Affairs

June 18, 2013

Hon. Noreen Evans, Chair Senate Judiciary Committee State Capitol, Room 4085 Sacramento, CA 95814

Subject:

AB 1403 (Committee on Judiciary), as amended June 13, 2013 - Support

Hearing:

Senate Judiciary Committee – June 25, 2013

#### Dear Senator Evans:

The Judicial Council is pleased to support AB 1403, which would (1) ratify the authority of the Judicial Council to convert up to 10 subordinate judicial officer (SJO) positions to judgeships in fiscal year 2013–2014, where the conversion results in a judge being assigned to family or juvenile law matters previously assigned to subordinate judicial officers, and (2) clarifies the language of the Uniform Parentage Act (UPA), making terms gender-neutral so that it conforms with state law.

Over the past few years, in the face of few or no new judgeships being created, courts have had to hire SJOs simply to meet the demands of the courts' workload. As a result, these SJOs have not simply been assigned to perform subordinate judicial duties, but in many cases they have been assigned as temporary judges, exercising the full power of judges, including in family law and juvenile law proceedings. The Judicial Council believes that family law and juvenile law proceedings, among the courts' most sensitive and often most complex, should be assigned to judges whenever possible. The conversion of SJO positions to judgeships, upon vacancy, will allow more of these crucial family and juvenile law cases to be heard by judges. It has been estimated that SJOs spend an average of 55 percent of their time working as temporary judges, and in large courts, the

Hon. Noreen Evans June 18, 2013 Page 2

number is more like 75–80 percent. In practice, many SJOs are de-facto judges, but without the accountability to the public or the authority and independence the Constitution provides.

Legislation enacted in 2006, authorized the Judicial Council to convert 162 SJO positions in eligible courts to judgeships, upon SJO positions becoming vacant. That legislation also capped at 16 the number of positions that could be converted in a single fiscal year. The council has, pursuant to legislation, converted the maximum number of positions for each of the last four years. AB 1403 does not increase the 162 total conversions authorized by statute; the conversion of SJO positions to judgeships, upon vacancy, that this bill authorizes will allow more family and juvenile law cases to be heard by judges.

The California Supreme Court has recognized that the laws governing parentage can be interpreted to recognize same-gender parents. This bill will bring the UPA, found in Family Code section 7600 and following, into line with this recognition, by amending gender-specific terms in the statute so that they are gender-neutral. This will make it clear to anyone reading the statute that California recognizes families with same-gender parents, even without reading relevant case law on the subject. This will especially help self-represented litigants in family law proceedings in understanding the law, which this bill will make consistent in both statute and practice.

For these reasons, the Judicial Council is pleased to support AB 1403.

Sincerely,

Alan Herzfeld Associate Attorney

AH/yc-s

cc: Members, Senate Judiciary Committee

Hon. Bob Wieckowski, Member of the Assembly

Ms. Nichole Rapier, Counsel, Senate Judiciary Committee

Ms. June Clark, Deputy Legislative Secretary, Office of the Governor

Mr. Mike Petersen, Consultant, Senate Republican Office of Policy



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TANI G. CANTIL-SAKAUYE Chief Justice of California Chair of the Judicial Council STEVEN JAHR Administrative Director of the Courts

CORY T. JASPERSON
Director, Office of Governmental Affairs

September 11, 2013

Hon. Edmund G. Brown, Jr. Governor of California State Capitol, First Floor Sacramento, California 95814

Subject: AB 1403 (Committee on Judiciary) – Request for Signature

Dear Governor Brown:

The Judicial Council is pleased to support AB 1403, which (1) clarifies the language of the Uniform Parentage Act (UPA), making terms gender-neutral so that it conforms with state law, and (2) ratifies the authority of the Judicial Council to convert up to 10 subordinate judicial officer (SJO) positions to judgeships in fiscal year 2013–2014, where the conversion results in a judge being assigned to family or juvenile law matters previously assigned to subordinate judicial officers.

The California Supreme Court has recognized that the laws governing parentage can be interpreted to recognize same-gender parents. This bill will bring the UPA, found in Family Code section 7600 and following, into line with this recognition, by amending gender-specific terms in the statute so that they are gender-neutral. This will make it clear to anyone reading the statute that California recognizes families with same-gender parents, even without reading relevant case law on the subject. This will especially help self-represented litigants in family law proceedings in understanding the law, which this bill will make consistent in both statute and practice.

Over the past few years, in the face of few or no new judgeships being created, courts have had to hire SJOs simply to meet the demands of the courts' workload. As a result, these SJOs have not simply been assigned to perform subordinate judicial duties, but in many cases they have been assigned as temporary judges, exercising the full power of judges, including in family law and

Hon. Edmund G. Brown, Jr. September 11, 2013
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juvenile law proceedings. The Judicial Council believes that family law and juvenile law proceedings, among the courts' most sensitive and often most complex, should be assigned to judges whenever possible. The conversion of SJO positions to judgeships, upon vacancy, will allow more of these crucial family and juvenile law cases to be heard by judges. It has been estimated that SJOs spend an average of 55 percent of their time working as temporary judges, and in large courts, the number is more like 75–80 percent. In practice, many SJOs are de-facto judges, but without the accountability to the public or the authority and independence the Constitution provides.

Legislation enacted in 2006, authorized the Judicial Council to convert 162 SJO positions in eligible courts to judgeships, upon SJO positions becoming vacant. That legislation also capped at 16 the number of positions that could be converted in a single fiscal year. The council has, pursuant to legislation, converted the maximum number of positions for each of the last four years. AB 1403 does not increase the 162 total conversions authorized by statute, but merely accelerates the rate at which they may be converted to judgeships. The conversion of SJO positions to judgeships, upon vacancy, that this bill authorizes will allow more family and juvenile law cases to be heard by judges.

For these reasons, the Judicial Council requests your signature.

Sincerely,

Alan Herzfeld

Associate Attorney

ANH/yc-s

cc: Hon. Bob Wieckowski, Chair, Assembly Judiciary Committee

Ms. June Clark, Deputy Legislative Affairs Secretary, Office of the Governor