

Audit of the Superior Court of California, County of Butte

JUNE 2025



Judicial Council of California

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Superior Court of California, County of Butte

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EXECUTIVE SUMMARY

Government Code, sections 77206(g) and 77009(h) provide the Judicial Council of California (Judicial Council) with the authority to inspect and review superior court records and to perform audits, reviews, and investigations of superior court operations. The Judicial Council's Office of Audit Services (Audit Services) periodically conducts performance audits of the superior courts in order to verify their compliance with the Judicial Council's policies and with state law. These audits are primarily focused on assisting the courts identify which of their practices, if any, can be improved upon to better promote sound business practices and to demonstrate accountability for their spending of the public's funds.

State law authorizes the Judicial Council to establish each superior court's annual budget and to adopt rules for court administration, practice, and procedure. Most of the criteria used by Audit Services stems from the policies promulgated by the Judicial Council, such as those contained within the *Trial Court Financial Policies and Procedures Manual* (FIN Manual) and the *Judicial Branch Contracting Manual* (JBCM). These policies establish both mandatory requirements that all superior courts must follow, as well as suggestive guidance. California's courts drastically vary in terms of their caseloads, budget, and staffing levels, thus requiring the Judicial Council to adopt rules that at times provide the courts with flexibility given their varying resources and constraints. State law also requires the superior courts to operate under a decentralized system of management, and the Judicial Council's policies establish the boundaries within which courts exercise their discretion when managing their day-to-day operations.

Audit Services' annual audit plan for the Judicial Branch establishes the scope of each audit and provides a tentative schedule for the courts being audited during the fiscal year. The audit plan explains those scope areas deemed to be of higher risk based on Audit Services' professional judgment and recognizes that other state audit agencies may, at times, perform reviews that may overlap with Audit Services work. In those instances, Audit Services may curtail its planned procedures as noted in the scope and methodology section of this report.

Summary of Audit Results

Our audit found that the Superior Court of California, County of Butte (Court) demonstrated compliance with many of the Judicial Council's requirements evaluated during the audit, and should be commended for its receptiveness to suggestions for further improvement. Table 1 below presents a summary of the audit's results.

			Reportable Audit Findings				
Areas and Sub-Areas Subject to Review			# of Findings	Finding Reference(s)	Court's View		
ash Hand	lling						
1	Daily Opening Process	Yes	✓				
2	Voided Transactions	Yes	\checkmark				
3	Manual Receipts	Yes	\checkmark				
4	Mail Payments	Yes	\checkmark				
5	Internet Payments	Yes	✓				
6	Change Fund	Yes	✓				
7	End-Of-Day Balancing and Closeout	Yes	✓				
8	Bank Deposits	Yes	✓				
9	Other Internal Controls	Yes	✓				
rocurem	ent and Contracts						
10	Procurement Initiation	Yes	✓				
11	Authorization & Authority Levels	Yes	✓				
12	Competitive Procurements	Yes	\checkmark				
13	Non-Competitive Procurements	Yes	✓				
14	Leveraged Purchase Agreements	Yes	✓				
15	Contract Terms	Yes	✓				
16	Other Internal Controls	Yes	\checkmark				
ayment F	Processing						
17	3-Point Match Process	Yes	\checkmark				
18	Payment Approval & Authority Levels	Yes	\checkmark				
19	Special Rules - In-Court Service Providers	Yes	1	2024-19-01	Agrees		
20	Special Rules - Court Interpreters	Yes	✓				
21	Other Items of Expense	Yes	~				
22	Jury Expenses	Yes	\checkmark				
23	Travel Expense Claims	Yes	\checkmark				
24	Business-Related Meals	Yes	\checkmark				
25	Allowable Costs	Yes	\checkmark				
26	Other Internal Controls	Yes	\checkmark				
und Balaı	nce			• 			
27	Year-End Encumbrances	Yes	\checkmark				
28	Use of "Held on Behalf" Funds	Yes	\checkmark				
BSIS Case	Filing Data						
29	Validity of JBSIS Data	Yes	✓				
	valially of 35015 Data						

Table 1 – Audit Results At A Glance – California Superior Court, County of Butte

Source: Auditor generated table based on testing results and court management's perspective.

Note: Areas subjected to testing are generally based on requirements in the Trial Court Financial Policies and Procedures Manual, the Judicial Branch Contracting Manual, or California Rules of Court, but may also include other Judicial Council policies and directives. Areas not tested are based on audit determinations—such as area was not applicable, recently reviewed by others, or no transactions were selected to review—which are described more fully in the Audit Scope and Methodology section of the report. Applicable criteria are cited in each audit finding (as referenced above) in the body of our report. The Judicial Council's audit staff determine the scope of each audit based on their professional judgment and the needs of the Judicial Council, while also providing courts with an opportunity to highlight additional areas for potential review depending on available audit resources.

The Court demonstrated consistent adherence with many of the different compliance requirements evaluated during the audit, as shown in Table 1. In particular, the Court demonstrated good compliance in the areas of procurement and reporting new case filing counts and data to JBSIS. For example, our review found that the Court's procurement practices

demonstrated good management practices in the areas of authorization and authority levels, competitive/non-competitive procurements initiation, and leveraged purchase agreements. In addition, our review found that the Court's records materially supported the new case filing counts and data it submitted to JBSIS.

However, our audit did identify one reportable audit finding where we believe the Court should consider taking corrective action to improve its operations and more fully comply with the Judicial Council's policies. The one finding is identified in Table 1 under the column "Reportable Findings" and includes reference number indicating where the reader can view in further detail the specific finding and the Court's perspective.

One particular area of focus for the Court as it considers opportunities for improvement should include strengthening its controls over the required information on claim forms before processing the claims for payments. Specifically, the Court processed and paid two court reporter claims even though the claimants did not include all the information required for the Court to fully verify the accuracy and validity of the claims. The missing information included the case numbers, names, and the claimants' signatures. When courts do not require claimants to include all required information, courts risk paying invalid or inappropriate claims, and the claimants later asserting that the claims were not theirs or were unintended. The Court indicated it agreed with our finding and recommendation in this area and will work to ensure all required information is included on claims going forward and implement monitoring mechanisms to ensure continued FIN Manual compliance.

Summary Perspective of Court Officials

Audit Services initiated its audit of the Court on August 27, 2024, and completed its fieldwork in April 2025. Audit Services shared the draft finding with the Court on March 26, 2025, and received the Court's final official responses on April 14, 2025. The Court agreed with the findings, and its specific responses are included in the body of the report after each finding.

BACKGROUND ON THE COURT'S OPERATIONS

The Superior Court of California, County of Butte (Court) operates two court facilities in the cities of Oroville and Chico. The Court operates under the authority and direction of the Presiding Judge, who is responsible for ensuring the effective management and administration of the Court, consistent with any rules, policies, strategic plan, and the funding provided by the Judicial Council.

California's 58 superior courts each have differing workloads, staffing levels, and financial resources. They operate under a decentralized system of governance and are each responsible for their own local court operations and business decisions. The Presiding Judge has the authority to: develop a local budget and allocate the funding provided by the Judicial Council; approve procurements and contracts; and authorize the Court's expenditures. The information in Table 2 is intended to provide the reader with context and perspective on the Court's relative size and workload compared to averages of all 58 superior courts.

	Bu	tte Superior	Average of All Superior Courts									
Statistic		Court	С	Cluster 1 Courts Cluster 2 Courts Cluster 3 Courts			luster 3 Courts	Cluster 4 Courts			All 58 Courts	
Financial Highlights (Fiscal Year 2023-24)												
Total Revenue	\$	18,972,200	Ş	3,376,457	\$	15,000,011	\$	57,522,113	\$	293,144,702		\$ 59,889,520
Total Expenditures	\$	17,990,926	Ş	3,494,275	\$	15,091,980	\$	57,533,804	\$	293,520,524		\$ 60,009,333
Staff Salaries & Benefits	\$	12,578,065	4	2,181,311	\$	11,118,697	Ś	42,462,619	Ś	225,828,428		\$ 45,447,802
As a % of Total Expenditures		69.9%		62.4%		73.7%		73.8%		76.9%		75.79
Judicial Officers and Staff	+		t									
(2025 Court Statistics Report)												
Judges		11		2		8		30		144		30
Commissioners/Referees		2		-		1		4		21		4
Non-Judicial Staff (approx.)		110		17	_	86		298	_	1,380		294
Total		123		19		95		332		1,545		328
New Case Filings (<i>Fiscal Year 2023-24)</i> Appeal Filings		216		10		82		154		217		98
Civil Filings												
Civil		3,634		356		2,487		11,390		75,156		13,954
Family Law								= + c a		25,574		5,395
Tanny Law		2,071		234		1,537		5,460		23,374		
Juvenile Delinquency		2,071 181		234 34		1,537 166		5,460		1,988		520
Juvenile Delinquency Juvenile Dependency		181 221		34 27		166 164		776 461		1,988 3,267		623
Juvenile Delinquency Juvenile Dependency Mental Health		181 221 260		34 27 19		166 164 226		776 461 1,428		1,988 3,267 9,413		623 1,709
Juvenile Delinquency Juvenile Dependency Mental Health Probate		181 221 260 571		34 27 19 55		166 164 226 321		776 461 1,428 1,097		1,988 3,267 9,413 5,182		623 1,709 1,097
Juvenile Delinquency Juvenile Dependency Mental Health Probate Small Claims		181 221 260		34 27 19		166 164 226		776 461 1,428		1,988 3,267 9,413		623 1,709 1,097
Juvenile Delinquency Juvenile Dependency Mental Health Probate Small Claims Criminal Filings		181 221 260 571 320		34 27 19 55 34		166 164 226 321 257		776 461 1,428 1,097 1,058		1,988 3,267 9,413 5,182 7,195		520 623 1,709 1,097 1,336
Juvenile Delinquency Juvenile Dependency Mental Health Probate Small Claims Criminal Filings Felonies		181 221 260 571 320 1,240		34 27 19 55 34 225		166 164 226 321 257 1,149		776 461 1,428 1,097 1,058 3,853		1,988 3,267 9,413 5,182 7,195 13,188		623 1,709 1,097 1,336 3,177
Juvenile Delinquency Juvenile Dependency Mental Health Probate Small Claims Criminal Filings		181 221 260 571 320		34 27 19 55 34		166 164 226 321 257		776 461 1,428 1,097 1,058		1,988 3,267 9,413 5,182 7,195		623 1,709 1,097

Table 2 – Statistical Data for Butte Superior Court and Average of all Superior Courts

- Source: Financial and case filings data maintained by the Judicial Council. The date ranges differ for the above information due to the different sources of data. The financial data is from the Judicial Council's Phoenix financial system, the judicial officer and staff counts are from the most recent Court Statistics Report, and the case filing counts are from the Judicial Branch Statistical Information System data as of March 19, 2025, and may not agree with other reports as this data is continuously updated.
- Note: The Judicial Council generally groups superior courts into four clusters and uses these clusters, for example, when analyzing workload and allocating funding to courts. According to past Judicial Council documents, the cluster 1 courts are those superior courts with between 1.1 and 4 judicial position equivalents (JPEs), cluster 2 courts are those with between 4.1 and 20 JPEs, cluster 3 courts are those with between 20.1 and 59.9 JPEs, and cluster 4 courts are those with 60 or more JPEs. Butte Superior Court is a cluster 2 court.

AUDIT SCOPE AND METHODOLOGY

Audit Services initiated an audit of the Superior Court of California, County of Butte (Court) in order to determine whether it complied with certain key provisions of statute and the policies and procedures adopted by the Judicial Council of California. Our audit was limited to evaluating compliance with those requirements that, in our professional judgment, were necessary to answer the audit's objectives. The period covered by this audit was generally limited to fiscal year (FY) 2023-24, but certain compliance areas noted below required that we review earlier periods or current practices. Table 3 lists the specific audit objectives and the methods we used to address them.

	Audit Objective	Method
1	Through inquiry, auditor observation, and review of local court policies and procedures, identify areas of high risk to evaluate the Court's compliance.	Audit Services developed an annual audit plan generally identifying areas of high risk at the superior courts. At the Court, we made inquiries and reviewed any local procedures to further understand its unique processes in each compliance area.
2	 Determine whether the Court implemented adequate internal controls over its handling of cash receipts and other payments. Such a review will include, at a minimum, the following: Determine whether the Court complied with the mandatory requirements in the FIN manual for internal controls over cash (payment) handling. Assess the quality of the Court's internal controls to minimize the potential for theft, such as controls over the use of manual receipts and voided transactions. 	We obtained information from the Court regarding the types and average volume of collections at each of its payment collection locations. For selected locations, we observed the Court's practice for safeguarding and accounting for cash and other forms of payments from the public. For example, we reviewed and observed the Court's practice for appropriately segregating incompatible duties, assigning cash drawers to cashiers at the beginning of the day, reviewing and approving void transactions, safeguarding and accounting for manual receipts, opening and processing mail payments, controlling access to change funds, overseeing the end-of-day balancing and closeout process, and preparing and accounting for the daily bank deposits.
3	Determine whether the Court demonstrated appropriate control over its non-personal services spending	We reviewed the Court's assignment of purchasing and payment roles to assess whether it appropriately segregated staff roles for approving purchases, procuring the goods or services,

Table 3 – Audit Objectives and the Methods Used to Address Them

activities. Specifically, our review included the following:	receiving the goods, and paying for the goods or services.
 Determine whether the Court's procurement transactions complied with the applicable requirements in the Judicial Branch Contracting Manual or the Trial Court Financial Policies and Procedures Manual. 	 We also judgmentally selected a sample of 25 procurement transactions and assessed whether each transaction: Was properly authorized and approved by authorized court management. Adhered to competitive bidding requirements, when applicable. Had contracts, when applicable, that contained certain terms required to protect the Court's interests.
 Determine whether the Court's payment transactions—including but not limited to vendor payments and claim payments—were reasonable and in compliance with the Trial Court Financial Policies and Procedures Manual and applicable Judicial Council policies and rules. 	 We selected a sample of 40 FY 2023-24 payments pertaining to various purchase orders, contracts, or in-court services, 10 travel expense claims, and 10 business-related meal expenses, and determined whether: The Court followed the 3-point match process as described in the FIN Manual to ensure goods and services are received and accepted, and in accordance with contract terms prior to payment. Appropriate court staff authorized payment based on the Court's payment controls and authorization matrix. The payment reasonably represented an allowable "court operations" cost per Rule of Court, Rule 10.810. The payments for in-court service providers, travel expense claims, and business meals adhered to applicable Judicial Council policies.

4	Determine whether the Court properly classified its year-end encumbrances for the most recent completed fiscal year.	We obtained the Court's Year-End Encumbrance Calculation Worksheet for the most recently completed fiscal year at the time of our testing (FY 2022-23) and traced and verified year-end encumbrances to supporting records and the Phoenix accounting system.
	Determine whether the Court spent any funds the Judicial Council approved the Court to hold from prior year excess fund balance funds only for the purposes approved by the Judicial Council.	We obtained any Judicial Council-approved requests by the Court to hold excess prior year fund balances. To the extent that the Court had and spent any of these held funds, we verified that such spending was limited for the purposes previously approved by the Judicial Council.
5	Determine whether the Court accurately reports case filings data to the Judicial Council through the Judicial Branch Statistics Information System (JBSIS).	 We obtained an understanding of the Court's process for reporting case filings data to the Judicial Council through JBSIS. For the most recent fiscal year for which the Judicial Council froze and used JBSIS data for funding allocations (FY 2022-23), we performed the following: Obtained the relevant case filings data the Court reported to JBSIS and reconciled the reported new case filings counts to its underlying records of cases that support each reported case filing count, by case type, to validate that the Court accurately reported its case filings count data. We selected 10 cases from six case types, for a total of 60 reported cases, and reviewed the relevant case file records to verify that the Court correctly applied the JBSIS definitions for reporting each case filing.

Assessment of Data Reliability

In performing this audit, we obtained and reviewed financial transaction data from the Phoenix financial system—the statewide accounting system used by the superior courts—for the limited purpose of selecting transactions to test the Court's compliance with its procurement and related payment activities. Prior to making our selections, we independently queried the Phoenix financial system to isolate distinct types of non-personal service expenditure transactions relevant to our testing—such as by general ledger code—and reconciled the resulting extract

with the Court's total expenditures as noted on its trial balance report for the same period. Our analysis noted no material differences leading us to conclude that use of the Phoenix financial transaction data was sufficiently reliable for the limited purpose of selecting transactions for testing.

Report Distribution

The Judicial Council's *Advisory Committee on Audits and Financial Accountability for the Judicial Branch* reviewed this report on June 24, 2025, and approved it for public release.

California Rules of Court, Rule 10.500 provides for the public access to non-deliberative or nonadjudicative court records. Final audit reports are among the judicial administrative records that are subject to public access unless an exemption from disclosure is applicable. The exemptions under rule 10.500(f) include records whose disclosure would compromise the security of a judicial branch entity or the safety of judicial branch personnel. As a result, any information meeting the nondisclosure requirements of rule 10.500(f) have been omitted from this audit report.

Audit Staff

This audit was completed by the following staff under the general supervision of Dawn Tomita, Audit Manager, CFE: Sandra Gan, Senior Auditor (auditor in charge), CPA Michelle O'Connor, CPA, CGFM, CFE Jennifer Cabrera, Auditor Lorraine De Leon, Auditor Usamah Salem, Auditor, CFE Tia Thao, Auditor

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SCHEDULE OF AUDIT FINDINGS AND PLANNED CORRECTIVE ACTION

CASH HANDLING

The Court Followed Required Cash Handling Procedures

Background

Trial courts must collect and process customer payments in a manner that protects the integrity of the court and its employees, and promotes public confidence. Thus, trial courts should institute a system of internal control procedures that assure the safe and secure collection, and accurate accounting of all payments. A court's handling of collections is inherently a high-risk activity given the potential incentives for court employees to act inappropriately when mandatory internal controls per the Trial Court Financial Policies and Procedures Manual (FIN Manual) are compromised or not in operation.

Results

Overall, the Court demonstrated compliance in the cash handling areas we evaluated during the audit. For example, the Court demonstrated sound management practices in the areas of its void transactions process, internet payments, and end-of-day balancing and closeout.

PROCUREMENT AND CONTRACTS

The Court Complied with Applicable Requirements for Procuring Goods and Services

Background

Trial courts are expected to procure goods and services in a manner that promotes competition and ensures best value. To achieve this expectation, the Judicial Branch Contracting Manual (JBCM) and the Trial Court Financial Policies and Procedures Manual provide uniform guidelines for trial courts to use in procuring necessary goods and services and in documenting their procurement practices. Trial courts must demonstrate that their procurement of goods and services are conducted economically and expeditiously, under fair and open competition, and in accordance with sound procurement practice. Typically, a purchase requisition is used to initiate all procurement actions and to document approval of the procurement by an authorized individual. The requestor identifies the goods or services, verifies that budgeted funds are available for the purchase, completes the requisition form, and forwards it to the court manager authorized to approve purchase requests. The court manager is responsible for verifying the necessity and appropriateness of the requested items, that the correct account codes are specified and assuring that funds are available before approving and forwarding the requisition form to the staff responsible for procuring goods and services. Depending on the type, cost, and frequency of the goods or services to be procured, court staff responsible for procuring goods and services may need to perform varying degrees of procurement research to generate an appropriate level of competition and obtain the best value. Court procurement staff may need to also prepare and enter the agreed-upon terms and conditions into purchase orders, service agreements, or contracts to document the terms and conditions of the procurement transaction, and maintain a procurement file that fully documents the procurement transaction.

Results

Our review found that the Court complied with applicable requirements for procuring goods and services. Specifically, the Court demonstrated compliance in various areas we evaluated during our audit, including demonstrating sound management practices in the areas of authorization and authority levels, competitive/non-competitive procurements initiation, and leveraged purchase agreements.

PAYMENT PROCESSING

The Court Generally Complied with Most Payment Processing Requirements, But Could be More Consistent with In-Court Service Provider Requirements

Background

Trial courts must institute procedures and internal controls to ensure they pay for appropriate goods and services in an economical and responsible manner, ensuring that they receive acceptable goods and services prior to payment. Thus, the FIN Manual provides courts with various policies on payment processing and provides uniform guidelines for processing vendor invoices and in-court service provider claims. All invoices and claims received from trial court vendors, suppliers, consultants and other contractors are routed to the trial court accounts payable department for processing. The accounts payable staff must process the invoices in a timely fashion and in accordance with the terms and conditions of the respective agreements. Staff must match all invoices to the proper supporting procurement and receipt documentation, and must ensure approval for payment is authorized by court management acting within the scope of their authority.

In addition, trial court judges and employees may be required to travel as part of their official duties, and may occasionally conduct official court business during a meal period. Courts may reimburse their judges and employees for their reasonable and necessary travel expenses, within certain maximum limits, incurred while traveling on court business. Courts may also reimburse their judges and employees, or pay vendors, for the actual cost of providing business-related meals when certain rules and limits are met.

Results

The Court demonstrated compliance in many of the payment processing areas we evaluated during our audit. The Court demonstrated sound management practices in the areas of review and approval of invoices prior to payments, jury expenses, and allowable costs. Nevertheless, we identified one audit finding in the payment processing area that we believe requires the Court's corrective action. The finding pertained to the following specific area of payment processing:

Finding Reference	Subject Area
2024-19-01	Special Rules – In-Court Service Providers

FINDING REFERENCE: 2024-19-01

SPECIAL RULES – IN-COURT SERVICE PROVIDERS

CRITERIA

FIN MANUAL, FIN 8.02, 6.3 COMPLETE CLAIM DOCUMENTATION:

- 1. The documentation required to pay a claim consists of a court-approved claim form that includes at least the following information:
 - a. The name and address of the person or business submitting the claim.
 - b. The tax identification number of the person or business submitting the claim. (If the tax identification number is on file with the court, it need not appear on every claim form.)
 - c. The signature of the person making the claim or the person authorized to sign for the business making the claim.
 - d. The case number and name.
 - e. The amount of compensation claimed.

FIN MANUAL, FIN 8.02, 6.8 RECONCILIATION OF CLAIMS:

After the accounts payable department has received and recorded a claim, it must be reconciled to the court authorization for the services provided and the service provider's invoice. The claim should be reviewed against the court authorization to verify the appointment, rates, and any hour or dollar limits that may apply. The invoice should be reviewed against the court authorization for the rates and hours charged, and other costs incurred. The correctness of unit price extensions and totals should also be reviewed. Previous claims for the same matter should also be reviewed to assure that limits are not exceeded.

CONDITION

For two of the five in-court service provider claims reviewed, the Court processed and paid the claims even though the claimants did not include all the information required for the Court to fully verify the accuracy and validity of the claims. Specifically, for one court reporter claim submitted by a limited-liability company in the amount of \$21,000, the Court's accounts payable staff processed the claim for payment without requiring the claimant to include on the claim form the company's representative's signature, the case numbers and names for which services were provided. For the other court reporter claim for \$1,000, the claim was also processed for payment even though it was missing the case numbers and names as well as the claimant's signature. Nonetheless, including the case numbers and names, as well as the claimant's signature and address, on in-court service provider claims is required by the FIN Manual. When courts do not require claimants to include all required information, courts risk paying invalid or inappropriate claims, and the claimants later asserting that the claims were not theirs or were unintended.

RECOMMENDATION

To ensure court accounts payable staff responsible for processing in-court service provider claims have the information they need to reconcile and verify the accuracy of these claims prior to payment approval and processing, the Court should require all in-court service providers to use a claim form that includes at least the following information:

- The name and address of the person or business submitting the claim.
- The tax identification number of the person or business submitting the claim. (If the tax identification number is on file with the court, it need not appear on every claim form.).

- The signature of the person making the claim or authorized to sign for the business making the claim.
- The case number and name.
- The amount of compensation claimed.

COURT'S VIEW AND CORRECTIVE ACTION PLAN

The court agrees that the claims mentioned lacked the signature of the person making the claim as well as the case number and name. The court will work in the future with service providers to sign the claim form being issued as well as ensure relevant case numbers and names are present.

While the court feels that it was able to satisfactorily validate these court reporter claims based on its internal tracking mechanisms, it also acknowledges the applicable requirements in the FIN Manual. Accordingly, the court will work to ensure all required information is included on claims going forward, as well as implement monitoring mechanisms to ensure continued FIN Manual compliance.

Response provided on 4/11/2025 by: Jarrod Orr, Assistant Court Executive Officer Date of Corrective Action: May 31, 2025

Responsible Person(s): Jarrod Orr, Assistant Court Executive Officer and Tracy Bell, Fiscal Director

FUND BALANCE

The Court Appropriately Supported Its Year-End Encumbrances

Background

State law allows trial courts to retain unexpended fund balance reserves in an amount that does not exceed a defined percentage of a court's prior fiscal year operating budget. Operating budget is defined as the court's total expenditures from all funds (excluding fiduciary funds) that are expended for operating the court. Certain types of funds received by the court and restricted for certain purposes—as specifically designated in statute, and including year-end encumbrances are exempt from this requirement. The intent of the legislation was to prevent trial courts from accumulating significant fund balances instead of spending the funds on court operations. Audit Services reviews year-end encumbrances to ensure courts do not inflate their calculated fund balance caps by overstating total year-end encumbrance amounts for the current fiscal year, avoiding any required reductions in their budget allocation.

In addition, should a court need to retain funds that exceed its fund balance cap, the Judicial Council adopted a process whereby courts that meet certain specified guidelines may request approval from the Judicial Council to hold excess funds "on behalf of the court." The request specifies how the funds will be used and requires the court to explain why such spending could not occur through its annual operating budget. If the Judicial Council approves the court's request, the Judicial Council may impose additional terms and conditions that courts must accept, including separately tracking the expenditures associated with these funds held on behalf of the court. As a part of the Judicial Council-approved process for approving funds held on behalf of a court, Audit Service is charged with reviewing funds held on behalf of the courts as a part of its normal court audit cycle to confirm that the courts used the funds for their approved stated purpose.

Results

Our review found that the Court generally complied with the requirements for reporting year-end encumbrances. Specifically, the Court supported the encumbrances it reported on its final FY 2022-23 calculation form with valid contracts for goods or services not received by June 30, 2023.

Finally, we found the Court had excess funds held on its behalf at the end of FY 2021-22 and FY 2022-23. Our review found that the Court complied with the requirements to spend its held funds for the purposes previously approved by the Judicial Council.

JBSIS CASE FILING DATA

The Court Reported Accurate New Case Filing Counts and Data to JBSIS

Background

The Judicial Branch Statistical Information System (JBSIS) is a reporting system that defines and electronically collects summary information from court case management systems for each major case processing area of the court. JBSIS directly supports the technology goals of the Judicial Council's strategic plan, providing information for judicial branch policy and budgetary decisions, management reports for court administrators, and the Judicial Council's legislative mandate to report on the business of the courts. Authorization for JBSIS is found in California Rules of Court, rule 10.400: "Consistent with article VI, section 6 of the California Constitution and Government Code section 68505, JBSIS is established by the Judicial Council to provide accurate, consistent, and timely information for the judicial branch, the Legislature, and other state agencies that require information from the courts to fulfill their mandates. Each trial court must collect and report to the Judicial Council information according to its capability and level of automation as prescribed by the JBSIS Manual adopted by the Judicial Council..." The Court Executives Advisory Committee is responsible for oversight of this program.

Results

Our review found that the Court's records supported the new case filing counts and data it reported to the Judicial Council's Office of Court Research through JBSIS for fiscal year 2022-23.