APPELLATE ADVISORY COMMITTEE OPEN MEETING AGENDA

Open to the Public (Cal. Rules of Court, rule 10.75(c)(1)) THIS MEETING IS BEING CONDUCTED BY ELECTRONIC MEANS

THIS MEETING IS BEING RECORDED

Date: January 30, 2023 **Time:** 3:00 PM - 4:30 PM

Public Link: https://jcc.granicus.com/player/event/2179 (Listen only)

Meeting materials will be posted on the advisory body web page on the California Courts website at least three business days before the meeting.

Agenda items are numbered for identification purposes only and will not necessarily be considered in the indicated order.

I. OPEN MEETING (CAL. RULES OF COURT, RULE 10.75(c)(1))

Call to Order and Roll Call

II. PUBLIC COMMENT (CAL. RULES OF COURT, RULE 10.75(K)(1))

Written Comment

This meeting will be conducted by electronic means with a listen only conference line available for the public. As such, the public may submit comments for this meeting in writing. In accordance with California Rules of Court, rule 10.75(k)(1), written comments pertaining to any agenda item of a regularly noticed open meeting can be submitted up to one complete business day before the meeting. For this specific meeting, comments should be e-mailed to aac@jud.ca.gov. Only written comments received by January 29, 2023, at 3:00 p.m. will be provided to advisory body members prior to the start of the meeting.

III. DISCUSSION AND POSSIBLE ACTION ITEMS (ITEMS 1-3)

Item 1

Forms for requesting an extension of time (Action Required)

Review draft invitation to comment on proposal to revise these forms to make them more useful for litigants and the courts.

Item 2

Attachment of trial court order to a petition for review (Action Required)

Review draft invitation to comment on proposal to revise the rule regarding petitions for review to allow attachment of the entire trial court order following summary denial of a writ petition.

Item 3

Form notice of appeal (Action Required)

Review draft invitation to comment on proposal to revise form APP-002 to improve readability and add an item for an attorney to join the appeal when appropriate.

IV. ADJOURNMENT

Adjourn

JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue • San Francisco, California 94102-3688 www.courts.ca.gov/policyadmin-invitationstocomment.htm

INVITATION TO COMMENT SPR23-

Title

Appellate Procedure: Forms for Extension of Time

Proposed Rules, Forms, Standards, or Statutes Revise forms APP-006, APP-106, CR-126, JV-816, JV-817

Proposed by

Appellate Advisory Committee Hon. Louis R. Mauro, Chair

Action Requested

Review and submit comments by May 12, 2023

Proposed Effective Date January 1, 2024

Contact

Christy Simons, 415-865-7694 christy.simons@jud.ca.gov

Executive Summary and Origin

The Appellate Advisory Committee proposes revising the forms used to request an extension of time to file a brief in the Court of Appeal and the appellate division of the superior court. The revisions would add space for the applicant to indicate the work done to date on the appeal and would correct the item on one form regarding who must be served with the application. On the civil form for use in the Court of Appeal, an item indicating that the case has calendar preference would be added. The proposal originated with suggestions from an appellate project, a county bar association, and a member of the Judicial Council.

Background

California Rules of Court, rules 8.212, 8.360, 8.412, 8.416, and 8.417, permit parties to apply to the Court of Appeal for an extension of time to file a brief in civil, criminal, and juvenile appeals. Extensions of time to file a brief in the appellate division are permitted by rule 8.882.

This proposal would revise five forms:

• Application for Extension of Time to File Brief (Civil Case) (Appellate), form APP-006, is the optional form that may be used to request an extension of time in unlimited civil cases in the Court of Appeal.

This proposal has not been approved by the Judicial Council and is not intended to represent the views of the council, its Rules Committee, or its Legislation Committee. It is circulated for comment purposes only.

- Application for Extension of Time to File Brief (Limited Civil Case), form APP-106, is the optional form that may be used to request an extension of time in limited civil cases in the appellate division.
- Application for Extension of Time to File Brief (Criminal Case) (Appellate), form CR-126, is the optional form that may be used to request an extension of time in criminal cases.
- Application for Extension of Time to File Brief (Juvenile Delinquency Case) (Appellate), form JV-816, is the optional form that may be used to request an extension of time in juvenile justice cases.
- Application for Extension of Time to File Brief (Juvenile Dependency Case) (Appellate), form JV-817, is the optional form that may be used to request an extension of time in juvenile dependency cases.

The Proposal

Proof of service

The committee received several requests that the proof of service statement on form CR-126 be revised to match this statement on the other application for extension of time forms. Currently, item 11 on form CR-126 provides: "A proof of service of this application on all those entitled to receive a copy of the brief under rule 8.360(d)(1), (2), and (3) is attached (see rule 8.360(d).)" Under rule 8.360(d)(1), defendant's appellate counsel must serve each brief on the People and the district attorney, and must send a copy of each brief to the defendant personally unless the defendant requests otherwise. Rule 8.360(d)(3) requires the People to serve their briefs on the appellate counsel for each defendant who is a party to the appeal and on the district appellate project. If the district attorney is representing the People, the district attorney's brief must be served on the Attorney General.

However, the rule regarding extensions of time does not require service on "all those entitled to receive a copy of the brief." Rather, it requires service on "all parties." (See rule 8.60(c).) The forms for requesting an extension of time in civil, juvenile dependency, and juvenile justice appeals all require service on "all other parties," not those entitled to receive a copy of the brief. Moreover, there appears to be no reason for this different service provision. The proposed revisions correct this item on the form, making it consistent with the other forms for requesting an extension of time to file a brief and relieving applicants of the burden of service on nonparties.

In addition, the proposal would revise the item requiring that a proof of service on all other parties be attached to the application on the forms used in the Court of Appeal. Forms APP-006, CR-126, JV-816, and JV-817 currently cite the rules permitting a reviewing court to order an extension of time to file a brief. The rule that requires proof of service of an extension request in the Court of Appeal (rule 8.60(c)) is better authority for this item.

Space to indicate work completed on the appeal

The committee also received a suggestion that the forms include an item for the applicant to state the amount of work that has been completed on the appeal at the time of the request for an extension of time to file a brief. Providing this information would assist both the appellate projects in supervising the work of panel attorneys and the courts in considering these applications. The proposal includes adding this item to each of the five forms.

Calendar preference

Adding an item to alert the court when a case has priority was also suggested. For civil cases in the Court of Appeal, rule 8.240 governs calendar preference: "A party seeking calendar preference must promptly serve and file a motion for preference in the reviewing court. As used in this rule, 'calendar preference' means an expedited appeal schedule, which may include expedited briefing and preference in setting the date of oral argument." The Advisory Committee Comment to the rule explains:

Rule 8.240 requires a party claiming preference to file a motion for preference in the reviewing court. The motion requirement relieves the reviewing court of the burden of searching the record to determine if preference should be ordered. The requirement is not intended to bar the court from ordering preference without a motion when the ground is apparent on the face of the appeal, e.g., in appeals from judgments of dependency (Welf. & Inst. Code, § 395).

The rule is broad in scope: it includes motions for preference on the grounds (1) that a statute provides for preference in the reviewing court (e.g., Code Civ. Proc., §§ 44 [probate proceedings, contested elections, libel by public official), 45 [judgment freeing minor from parental custody]); (2) that the reviewing court should exercise its discretion to grant preference when a statute provides for trial preference (e.g., id., §§ 35 [certain election matters], 36 [party over 70 and in poor health; party with terminal illness; minor in wrongful death action]; see *Warren v. Schecter* (1997) 57 Cal.App.4th 1189, 1198-1199); and (3) that the reviewing court should exercise its discretion to grant preference on a nonstatutory ground (e.g., economic hardship).

Thus, the Court of Appeal may order calendar preference on motion of a party or without a motion when the ground is apparent on the face of the appeal. The committee proposes adding an item to form APP-006, the form that may be used to request an extension of time in unlimited civil cases, to allow the applicant to indicate whether the court has ordered calendar preference in the case. This information would assist courts in considering whether to grant an extension.

Other correction

The proposal corrects a typographical error on form APP-106, item 4, to reflect the 15-day window for filing a brief upon receipt of a notice under rule 8.882(c).

Alternatives Considered

The committee considered a suggestion to increase the amount of space on form CR-126 for the applicant to explain why an extension is needed. The committee declined to propose this change because the item provides for the attachment of a separate declaration if more space is needed. Adding more space would push the form onto 3 pages, which the committee decided was not desirable.

The committee also considered the alternative of removing the item on the forms stating that proof of service is attached. As noted by the organization that submitted the suggestion, this item may no longer be necessary because most of these forms are filed electronically. In these instances, a proof of service is generated by the electronic filing service provider and is not "attached." The committee declined to propose this change at this time. There is no indication that parties or courts are confused by it, and the forms may still be filed in paper form by some applicants. The committee concluded it would be better practice to look at the appellate forms more broadly in a future rules cycle and decide whether changes to the proof of service provision should be made and, if so, to make the changes at one time.

The committee considered not making any changes but rejected this option because the proposed revisions would make the forms more accurate and would be helpful to both appellate projects supervising panel attorneys and courts considering these applications.

Fiscal and Operational Impacts

The committee does not anticipate any fiscal or operational impacts on the courts as a result of the proposed revisions to forms. Applicants requesting an extension of time to file a brief would need to advise the court regarding the status of work completed on the appeal at the time of the request. Implementation requirements for courts would involve making judicial officers aware of the changes.

Request for Specific Comments

In addition to comments on the proposal as a whole, the advisory committee [or other proponent] is interested in comments on the following:

- Does the proposal appropriately address the stated purpose?
- Should the application forms in criminal, juvenile, and limited civil cases include an item regarding calendar preference?
- Should the item regarding calendar preference allow an applicant to indicate that the case is eligible for calendar preference, in addition to its having been ordered?

The advisory committee also seeks comments from *courts* on the following cost and implementation matters:

- Would the proposal provide cost savings? If so, please quantify.
- What would the implementation requirements be for courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?
- Would 3 months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?
- How well would this proposal work in courts of different sizes?

Attachments and Links

1. Forms APP-006, APP-106, CR-126, JV-816, and JV-817, at pages 6–15

		APPEAL

APP-006

COURT O	F APPEAL	APPELLATE DISTRICT, D	DIVISION	COURT OF APPEAL CASE NUMBER:
ATTORNEY OR NAME: FIRM NAME:	PARTY WITHOUT ATTORNEY:	STATE BAR NUMBER:		SUPERIOR COURT CASE NUMBER:
STREET ADDRI CITY: TELEPHONE NO E-MAIL ADDRE	O.:	STATE: ZIP FAX NO.:	CODE:	
ATTORNEY FO	R (name):			
APPEL RESPON				
	APPLICATION FOR EXT (C	ENSION OF TIME TO FI IVIL CASE)	LE BRIEF	
Notice:	Please read Judicial Cou	ncil form APP-001 befo	ore completing this	form.
r	e): appellant's opening brief (AOE espondent's brief (RB) combined respondent's brief (3)	hat the time to file <i>(che</i> g brief (AOB) (see rule	
a	combined appellant's reply bri appellant's reply brief (ARB)	, , ,		16)
	e on <i>(date):</i>	be extended	to (date):	
2. I	have have not re	ceived a rule 8.220 notice.		
th	received: o previous extensions to file to the following previous extension the following previous extension the following previous extensions the following previous extensions the following previous to file the follo		totaling (total number	of days):
(r	number of extensions):	extensions from the coul	t totaling (total number	of days):
	id the court mark any previou nable to file a stipulation to an		Yes	No
	he other party is unwilling to s			
c	other reason (please specify):			
	st brief filed by any party was:	AOB RB	RB and AOB	ARB and RB
6. The red	cord in this case is:	Volumes (#) Pages (#)	Date filed	
A	ppendix/Clerk's Transcript:	<u> 1 αθου (π)</u>		
	Reporter's Transcript:		_	
	Augmentation/Other:			
7 T	he trial court has ordered the	proceedings in this case st	ayed until this appeal is	decided.

APP-006 APPELLANT: COURT OF APPEAL CASE NUMBER: RESPONDENT: 8. The court has ordered calendar preferences in this case (Cal. Rules of Court, rule 8.240): No 9. I have completed the following work on this appeal: 10. The reasons that I need an extension to file this brief are stated below on a separate declaration. You may use Attached Declaration (Court of Appeal) (form APP-031) for this purpose. (Please specify; see Cal. Rules of Court, rule 8.63, for factors used in determining whether to grant extensions): 11. For attorneys filing application on behalf of client, I certify that I have delivered a copy of this application to my client (Cal. Rules of Court, rule 8.60). 12. A proof of service of this application on all other parties is attached (see Cal. Rules of Court, rule 8.60(c)). You may use *Proof of* Service (Court of Appeal) (form APP-009) or Proof of Electronic Service (Court of Appeal) (form APP-009E) for this purpose. I declare under penalty of perjury under the laws of the State of California that the information above is true and correct. (SIGNATURE OF PARTY OR ATTORNEY) (TYPE OR PRINT NAME) Order on Application is below on a separate document **ORDER EXTENSION OF TIME IS:** Granted to (date): Denied Date:

(SIGNATURE OF PRESIDING JUSTICE)

APP-106

Application for Extension of Time to File Brief (Limited Civil Case)

Instructions

- This form is only for requesting an extension of time to file a brief in an appeal in a limited civil case.
- Before you fill out this form, read *Information on Appeal Procedures for Limited Civil Cases* (form APP-101-INFO) to know your rights and responsibilities. You can get form APP-101-INFO at any courthouse or county law library or online at www.courtinfo.ca.gov/forms.
- Fill out this form and make a copy of the completed form for your records and for each of the other parties.
- Serve a copy of the completed form on each of the other parties and keep proof of this service. You can get information about how to serve court papers and proof of service from *What Is Proof of Service?* (form APP-109-INFO) and on the California Courts Online Self-Help Center at www.courtinfo.ca.gov/selfhelp/lowcost/getready.htm#serving.
- Take or mail the completed form and proof of service on the other parties
 to the appellate division clerk's office. It is a good idea to take or mail an
 extra copy to the clerk and ask the clerk to stamp it to show that the
 original has been filed.

You fill in the name and street address of the court that issued the judgment or order that is being appealed:

.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
Superior	Court	of Califo	ornia, C	ounty of

You fill in the number and name of the trial court case in which the judgment or order is being appealed::

Trial Court Case Number:	
Trial Court Case Name:	

You fill in the appellate division case number:

Appellate Division Case Number:

1 Your Information

a. Name of party requesting extension of time to file brief:

Street address:				
Street		City	State Z	Zip
Mailing address (if diffe	niling address (if different):			
	Street	City	State Z	Zip
Phone:	E-mail:			
· Party's lawyer (skip thi	is if the appellant does not have a	lawyer for this appeal).		
Nama	is if the appellant does not have a	Chata Da	number:	
Nama		Chata Da		
Name:		Chata Da	number:	Zip
Name:Street		State Bar	number:	Zip
Name:		State Bar	number:	Zip

Appellate Division Case Name:	Appellate Division Case Number:
	_ L
2 I am requesting an extension on the time to file:	
Appellant's opening brief, which is now due on (date):	
Respondent's brief, which is now due on (date):	
Appellant's reply brief, which is now due on (date):	<u> </u>
3 I am requesting that the time to file the brief identified in 2 be extended	to (date):
4 I \(\sum \) have \(\sum \) have not received a notice under rule 8.882(c) from the days.	clerk that this brief must be filed within 15
5 The time to file the brief: <i>(check all that apply):</i>	
☐ Has not been extended before	
Has been extended before by the stipulation of the parties. The parties (number of extensions) totaling (number of days)	stipulated to
☐ Has been extended before by the court. The court granted (number of e totaling (number of days)	xtensions)
6 I am not able to stipulate to an extension to file this brief because (check o	ne):
☐ The other party is not willing to stipulate to an extension.	
Other reason (please describe the reason):	
7 I have completed the following work on this appeal:	
8 The reason I need an extension to file this brief is (describe the reason you the factors the court will consider in deciding whether there is good cause	
The last brief filed by any party in this case was: The appellant's opening brief, filed on (date): The respondent's brief, filed on (date):	
(10) If this extension is being requested by a lawyer on behalf of a client, the la	wyer must complete this item.
☐ I certify that I have delivered a copy of this application to my client (ru perjury under the laws of the State of California that the information al	` ''
Date:	
•	
Type or print your name	Signature of party or attorney

				~=	
TOB	= FILED	IN THE	COURT	OF.	APPEAL

CR-126

COURT OF APPEAL APPELLATE DISTRICT, DIVISION	COURT OF APPEAL CASE NUMBER:
ATTORNEY OR PARTY WITHOUT ATTORNEY: STATE BAR NO.: NAME: FIRM NAME:	SUPERIOR COURT CASE NUMBER:
STREET ADDRESS: CITY: STATE: ZIP CODE: TELEPHONE NO.: E-MAIL ADDRESS: ATTORNEY FOR (name):	
APPELLANT:	
RESPONDENT:	
APPLICATION FOR EXTENSION OF TIME TO FILE BRIEF (CRIMINAL CASE)	
1. I (name): request that the time to file (check	k one)
appellant's opening brief (AOB) respondent's brief (RB) combined respondent's brief (RB) and appellant's opening brief (AOB) (see rule combined appellant's reply brief (ARB) and respondent's brief (RB) (see rule 8.2 appellant's reply brief (ARB)	•
now due on (date): be extended to (date):	
2. I have have not received a rule 8.360(c)(5) notice.	
3. I have receivedno previous extensions to file this brief.the following previous extensions:	
(number of extensions): extensions from the court totaling (total number Did the court mark any previous extension "no further?" Yes	r of days):
4. The last brief filed by any party was: AOB RB RB and AOB filed on <i>(date):</i>	ARB and RB
5. The record in this case is: Volumes (#) Pages (#) Date filed	
6. Defendant was convicted of (specify):	
7. The conviction is based on a (check one): jury verdict plea of guilty or no contest	

CR-126 [Rev. January 1, 2024] APPLICATION FOR EXTENSION OF TIME TO FILE BRIEF (CRIMINAL CASE) (Appellate) 11

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С	OURT OF APPEAL APPELLATE DISTRICT, DIVISION	COURT OF APPEAL CASE NUMBER:
NA FIR STI CIT TEI	TORNEY OR PARTY WITHOUT ATTORNEY: STATE BAR NO.: ME: M NAME: REET ADDRESS: Y: STATE: ZIP CODE: LEPHONE NO.: FAX NO.: MAIL ADDRESS: TORNEY FOR (name):	SUPERIOR COURT CASE NUMBER(S):
	ase Name: In re , person(s), coming under the juvenile court law APPELLANT: RESPONDENT:	
	APPLICATION FOR EXTENSION OF TIME TO FILE BRIEF (JUVENILE DELINQUENCY CASE)	
 2. 3. 	I (name): appellant's opening brief (AOB) respondent's brief (RB) combined respondent's brief (RB) and appellant's opening brief (AOB) (see rule combined appellant's reply brief (ARB) and respondent's brief (RB) (see rule 8.2 appellant's reply brief (ARB) now due on (date): be extended to (date): I have have not received a rule 8.412(d)(1) notice. I have received no previous extensions to file this brief. the following previous extensions: (number of extensions): extensions from the court totaling (total number Did the court mark any previous extension "no further?" Yes	e 8.216) 216)
4.	The last brief filed by any party was: AOB RB RB and AOI filed on (date):	B ARB and RB
5.	The record in this case is: Volumes (#) Pages (#) Date filed Clerk's Transcript: Reporter's Transcript: Augmentation/Other:	
6.	The juvenile was adjudicated a ward of the court based on commission of the following	g offense(s):
7.	The disposition followed <i>(check one):</i> a contested hearing an admission	

APPELLANT: RESPONDENT:	COURT OF APPEAL CASE NUMBER:
8. The court imposed the following disposition:	
9. I have completed the following work on this appeal:	
10. The reasons that I need an extension to file this brief are stated below. on a separate declaration. You may use Attached Declaratio (Please specify; see Cal. Rules of Court, rule 8.63, for factors used exceptional showing of good cause is required in cases subject to	d in determining whether to grant extensions. Note that an
11. A proof of service of this application on all other parties is attached Service (Court of Appeal) (form APP-009) or Proof of Electronic Se	
I declare under penalty of perjury under the laws of the State of Califor	rnia that the information above is true and correct.
Date:	•
(TYPE OR PRINT NAME)	(SIGNATURE OF PARTY OR ATTORNEY)
Order on Application is below	on a separate document
ORDE EXTENSION OF TIME IS:	≣R
Granted to (date): Denied	
Date:	
_	(SIGNATURE OF PRESIDING JUSTICE)

JV-816 [Rev. January 1, 2024]

APPLICATION FOR EXTENSION OF TIME TO FILE BRIEF (JUVENILE DELINQUENCY CASE) (Appellate)

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P

Print this form

Save this form

COURT OF APPEAL	APPELLATE DISTRICT, DIVISION	COURT OF APPEAL CASE NUMBER:
ATTORNEY OR PARTY WITHOUT ATTORNEY: NAME: FIRM NAME: STREET ADDRESS:	STATE BAR NO.:	SUPERIOR COURT CASE NUMBER(S):
CITY:	STATE: ZIP CODE:	
TELEPHONE NO.:	FAX NO.:	
E-MAIL ADDRESS: ATTORNEY FOR (name):		
		-
Case Name: In re	, person(s), coming under the juvenile court law	
APPELLANT:		
RESPONDENT:		
	XTENSION OF TIME TO FILE BRIEF E DEPENDENCY CASE)	
1. I (name):	request that the time to file (che	eck one)
combined appellant's reply appellant's reply brief (ARE	ef (RB) and appellant's opening brief (AOB) (see rule brief (ARB) and respondent's brief (RB) (see rule 8.3)	•
now due on <i>(date):</i>	be extended to (date):	
2. I have have not	received a rule 8.412(d)(1) notice.	
I have received no previous extensions to fil the following previous extensions		
(number of extensions):	extensions from the court totaling (total numb	er of days):
Did the court mark any prev	vious extension "no further?" Yes	No
4. The last brief filed by any party we filed on <i>(date):</i>	as: AOB RB RB and A	OB ARB and RB
5. The record in this case is:		
Clerk's Transcript: Reporter's Transcrip Augmentation/Other		
6. The order appealed from was ma	de under Welfare and Institutions Code (check all th	nat apply):
a. section 360 (declaration with review of section 366.26	n of dependency) Removal of custody fro tion 300 jurisdictional findings	m parent or guardian Other orders
Termination of par	rental rights Appointment of guardian	Planned permanent living arrangement

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JV-817 [Rev. January 1, 2024]

Granted

Denied

to (date):

(SIGNATURE OF PRESIDING JUSTICE)



Judicial Council of California

455 Golden Gate Avenue · San Francisco, California 94102-3688 Telephone 415-865-4200 · Fax 415-865-4205

MEMORANDUM

Date

January 24, 2023

To

Members of the Rules Subcommittee of the Appellate Advisory Committee

From

Heather Anderson, Attorney, Legal Services

Subject

Draft Invitation to Comment Re: Attachment of Trial Court's Order to Petition for Review of Summary Denial of Writ Petition

Action Requested

Please review for January 30 Subcommittee Meeting

Deadline

January 30, 2023

Contact

Heather Anderson 415-865-7803 phone heather.anderson@jud.ca.gov

Item 10 on the committee's 2022-2023 annual agenda is a project to consider amending rule 8.504 to allow for attachment of the entire trial court order to a petition for review of a writ petition summarily denied by the Court of Appeal. The suggestion for this rule change was submitted by Appellate Advisory Committee member Kevin Green.

Attached for the subcommittee's review is a draft invitation to comment regarding this rule change for possible circulation in the spring cycle. The subcommittee's task is to analyze the attached proposal and:

- Approve the proposal as presented and recommend to the full committee that it seek approval from RUPRO to circulate the proposal for public comment;
- Modify the proposal and recommend to the full committee that it seek approval from RUPRO to circulate the modified proposal for public comment;
- Recommend to the full committee that it reject the proposal; or
- Ask staff or committee members for further information/analysis.

JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue • San Francisco, California 94102-3688 www.courts.ca.gov/policyadmin-invitationstocomment.htm

INVITATION TO COMMENT SPR23-

Title

Appellate Procedure: Attachment of Trial Court's Order to Petition for Review of Summary Denial of Writ Petition

Proposed Rules, Forms, Standards, or Statutes Amend Cal. Rules of Court, rule 8.504

Proposed by

Appellate Advisory Committee Hon. Louis R. Mauro, Chair

Action Requested

Review and submit comments by May 12, 2023

Proposed Effective Date

January 1, 2023

Contact

Christy Simons, 415-865-7694 christy.simons@jud.ca.gov

Heather Anderson, 415-865-7803 heather.anderson@jud.ca.gov

Executive Summary and Origin

To facilitate review on the merits and streamline procedures, the Appellate Advisory Committee proposes amending the rule governing petitions for review in the Supreme Court to provide for attachment of the entire trial court order when petitioner seeks review of a Court of Appeal summary denial of a writ petition. Under the current rule, attachments to petitions for review may not exceed 10 pages. The proposal originated with a suggestion from a committee member.

The Proposal

California Rules of Court, rules 8.500–8.552, 1 govern proceedings in the Supreme Court. Rule 8.504 governs the form and contents of petitions for review, answers, and replies, including attachments. If a petition seeks review of a Court of Appeal opinion or order, that opinion or order must be attached. (Rule 8.504(e)(1)(A).) In addition, the rule permits attachment of "exhibits or orders of a trial court that are unusually significant," and "copies of relevant regulations or rules, out-of-state statutes, or other similar citable materials that are not readily

¹ All further rule references are to the California Rules of Court.

² The rule also provides for attaching an unpublished opinion that is required to be attached under rule 8.1115(c). (Rule 8.504(e)(1)(D).)

accessible." (Rule 8.504(e)(1)(B)–(C).) The permissible attachments must not exceed a combined total of 10 pages. (Rule 8.504(e)(2).)³

Under rule 8.504(a), except as otherwise provided, petitions for review must also comply with format provisions in rule 8.204, the rule addressing the contents and format of briefs in the Court of Appeal. As under rule 8.504, rule 8.204(d) provides that attachments to briefs are limited to 10 pages, but also provides that, "on application the presiding justice may permit additional pages of attachments for good cause."

The Appellate Advisory Committee proposes amending rule 8.504 to provide for the attachment of the trial court order, regardless of its length, to a petition for review of a Court of Appeal order summarily denying a writ petition. When a Court of Appeal summarily denies a writ petition, it does not issue an opinion or address the merits of the trial court's order. Rather, a summary denial is just that—a brief order indicating that the petition is denied. Currently, the rule requires a party seeking Supreme Court review of a summary denial to attach the Court of Appeal order and permits attachment of the trial court's order only if it does not exceed 10 pages. However, the Supreme Court's review of the matter would focus on the trial court's reasoning and decision. Attachment of the complete trial court order would assist the Supreme Court in addressing the merits of the petition for review. It would also assist both the court and parties in expediting the matter, eliminating the need for an application or motion to allow attachment of a trial court order exceeding 10 pages.

Specifically, the committee proposes a new subdivision (b)(6):

If the petition seeks review of a Court of Appeal order summarily denying a writ petition, a copy of the underlying trial court order showing the date it was entered must be bound at the back of the original petition and each copy filed in the Supreme Court or, if the petition is not filed in paper form, attached.

This language mirrors the provisions of subdivisions (b)(4) and (5) providing for attachment of the Court of Appeal opinion or order that is the subject of the petition.

Alternatives Considered

The committee considered whether the rule should require attachment of the trial court's order or merely permit it. Based on the benefits of including the complete order, including facilitating the Supreme Court's review and streamlining procedures for the court and litigants, the committee concluded that requiring attachment was the better option. Requiring attachment of the trial court order is consistent with the rule's requirement that the opinion or order under review be attached.

³ The committee notes that, under rule 8.504(a), except as otherwise provided, petitions for review must also comply with format provisions in rule 8.204, the rule addressing the contents and format of briefs in the Court of Appeal. As under rule 8.504, rule 8.204(d) provides that attachments to briefs are limited to 10 pages, but also provides that, "on application the presiding justice may permit additional pages of attachments for good cause."

Typically, that opinion or order contains the lower court's analysis and reasoning; review of a summary denial instead focuses on the trial court's order.

The committee also considered taking no action but concluded that there were clear benefits to amending the rule.

Fiscal and Operational Impacts

Other than training for court staff to advise them of the rule change, the committee anticipates no fiscal or operational impacts.

Request for Specific Comments

In addition to comments on the proposal as a whole, the advisory committee is interested in comments on the following:

- Does the proposal appropriately address the stated purpose?
- Should attachment of the trial court's order be permitted rather than required?

The advisory committee also seeks comments from *courts* on the following cost and implementation matters:

- Would the proposal provide cost savings? If so, please quantify.
- What would the implementation requirements be for courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?
- Would 3 months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?
- How well would this proposal work in courts of different sizes?

Attachments and Links

1. Cal. Rules of Court, rule 8.504, at pages 4–6

		Title 8. Appellate Rules		
	Division 1. Rules Relating to the Supreme Court and Courts of Appeal			
	Chapter 9. Proceedings in the Supreme Court			
Rule	e 8.50	4. Form and contents of petition, answer, and reply		
(a)	In g	eneral		
	Except as provided in this rule, a petition for review, answer, and reply must comply with the relevant provisions of rule 8.204.			
(b)	Con	tents of a petition		
	(1)	The body of the petition must begin with a concise, nonargumentative statement of the issues presented for review, framing them in terms of the facts of the case but without unnecessary detail.		
	(2)	The petition must explain how the case presents a ground for review under rule 8.500(b).		
	(3)	If a petition for rehearing could have been filed in the Court of Appeal, the petition for review must state whether it was filed and, if so, how the court ruled.		
	(4)	If the petition seeks review of a Court of Appeal opinion, a copy of the opinion showing its filing date and a copy of any order modifying the opinion or directing its publication must be bound at the back of the original petition and each copy filed in the Supreme Court or, if the petition is not filed in paper form, attached.		
	(5)	If the petition seeks review of a Court of Appeal order, a copy of the order showing the date it was entered must be bound at the back of the original petition and each copy filed in the Supreme Court or, if the petition is not filed in paper form, attached.		
	<u>(6)</u>	If the petition seeks review of a Court of Appeal order summarily denying a writ petition, a copy of the underlying trial court order showing the date it was entered must be bound at the back of the original petition and each copy filed in the Supreme Court or, if the petition is not filed in paper form, attached.		

1				
2		(6) (7	The title of the case and designation of the parties on the cover of the petition	
3		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	must be identical to the title and designation in the Court of Appeal opinion	
4			or order that is the subject of the petition.	
5			J 1	
6		(7) (8	Rule 8.508 governs the form and content of a petition for review filed by the	
7		(/) <u>Lo</u>	defendant in a criminal case for the sole purpose of exhausting state remedies	
8			before seeking federal habeas corpus review.	
9			before seeking rederal nabeas corpus review.	
10	(c)	Con	tents of an answer	
11	(C)	Con	tents of an answer	
12		1 2 0	nswer that raises additional issues for review must contain a concise,	
			·	
13			argumentative statement of those issues, framing them in terms of the facts of	
14		the c	ase but without unnecessary detail.	
15	(J)	T am	-4L	
16	(d)	Leng	gui	
17		(1)	If 1 1 10 400	
18		(1)	If produced on a computer, a petition or answer must not exceed 8,400	
19			words, including footnotes, and a reply must not exceed 4,200 words,	
20			including footnotes. Each petition, answer, or reply must include a certificate	
21			by appellate counsel or an unrepresented party stating the number of words in	
22			the document. The person certifying may rely on the word count of the	
23			computer program used to prepare the document.	
24				
25		(2)	If typewritten, a petition or answer must not exceed 30 pages and a reply	
26			must not exceed 15 pages.	
27				
28		(3)	The tables, the cover information required under rule 8.204(b)(10), the Court	
29			of Appeal opinion, a certificate under (1), any signature block, and any	
30			attachment under (e)(1) are excluded from the limits stated in (1) and (2).	
31				
32		(4)	On application and for good cause, the Chief Justice may permit a longer	
33			petition, answer, reply, or attachment.	
34				
35	(e)	Atta	chments and incorporation by reference	
36	()		•	
37		(1)	No attachments are permitted except:	
38		()	1 1	
39			(A) An opinion or order required to be attached under (b)(4) $\frac{\text{or } (5) - (6)}{\text{or } (5)}$;	
40			1 (-)(-) (-)	
41			(B) Exhibits or orders of a trial court or Court of Appeal that the party	
42			considers unusually significant;	
43			constants unusumity significants,	

1		(C) Copies of relevant local, state, or federal regulations or rules, out-of-
2		state statutes, or other similar citable materials that are not readily
3		accessible; and
4		
5		(D) An opinion required to be attached under rule 8.1115(c).
6		
7	(2)	The attachments under (1)(B)–(C) must not exceed a combined total of 10
8		pages.
9		
10	(3)	No incorporation by reference is permitted except a reference to a petition, an
11		answer, or a reply filed by another party in the same case or filed in a case
12		that raises the same or similar issues and in which a petition for review is
13		pending or has been granted.
14		
15		Advisory Committee Comment
16		v

Subdivision (d). Subdivision (d) states in terms of word counts rather than page counts the maximum permissible lengths of a petition for review, answer, or reply produced on a computer. This provision tracks a provision in rule 8.204(c) governing Court of Appeal briefs and is explained in the advisory committee comment to that provision. Subdivision (d)(3) specifies certain items that are not counted toward the maximum length of a petition, answer, or reply. Signature blocks, as referenced in this provision include not only the signatures, but also the printed names, titles, and affiliations of any attorneys filing or joining in the petition, answer, or reply, which may accompany the signature.

JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue • San Francisco, California 94102-3688 www.courts.ca.gov/policyadmin-invitationstocomment.htm

INVITATION TO COMMENT

SPR23-__

Title

Appellate Procedure: Notice of Appeal Form

Proposed Rules, Forms, Standards, or Statutes

Revise form APP-002

Proposed by

Appellate Advisory Committee Hon. Louis R. Mauro, Chair **Action Requested**

Review and submit comments by May 12, 2023

Proposed Effective Date

January 1, 2024

Contact

Kendall W. Hannon, 415-865-7653 kendall.hannon@jud.ca.gov

Executive Summary and Origin

The Appellate Advisory Committee proposes amending *Notice of Appeal/Cross-Appeal* (*Unlimited Civil Case*) (form APP-002) to: (1) include an item by which an attorney can join the appeal to challenge an order directing payment of sanctions by the attorney, and (2) highlight the item requesting the date the order or judgment being appealed was entered so that it is not overlooked. This proposal originated in response to a recent Supreme Court decision and a suggestion by the Family Violence Appellate Project.

Background

Recent Supreme Court Decision

In 2020, the Supreme Court in *K.J. v. Los Angeles Unified School District*¹ addressed whether a Court of Appeal has jurisdiction to review an order directing an attorney to pay sanctions when the notice of appeal only identifies the attorney's client as appellant. Relying on the rule of liberal construction of the notice of appeal,² the Supreme Court held that the Court of Appeal has appellate jurisdiction over the sanctions order, even if the attorney omitted himself or herself as an appellant on the notice of appeal, so long as it is "clear from the record that the omitted attorney intended to participate in the appeal and the respondent was not misled or prejudiced by the appeal." The Court noted, however, that to avoid any unnecessary litigation on this question,

¹ (2020) 5 Cal.5th 875.

² Cal. Rules of Court, rule 8.100(a)(2).

³ K.J. v. L.A. Unified School Dist., supra, 5 Cal.5th at p. 878.

the "better practice is for the attorney to file a notice of appeal that expressly identifies himself or herself as an appealing party."4

Date of entry of the order or judgment

Under rule 8.104)(a)(1), a notice of appeal must be filed on or before the earliest of: "(A) 60 days after the superior court clerk serves on the party filing the notice of appeal a document entitled 'Notice of Entry' of judgment or a file endorsed copy of the judgment, showing the date either was served; [¶] (B) 60 days after the party filing the notice of appeal serves or is served by a party with a document entitled 'Notice of Entry' of judgment or a filed-endorsed copy of the judgment, accompanied by proof of service; or $[\P]$ (C) 180 days after entry of the judgment." A timely filed notice of appeal is a jurisdictional prerequisite to an appeal.⁵

The current version of form APP-002 has a field for the appellant to enter the date the judgment or order being appealed was entered. The committee has received feedback from the Family Violence Appellate Project that a significant number of pro per litigants with whom they interact overlook this item on the form and do not fill it out, making it more difficult to determine if the appeal is timely.

The Proposal

Addition of item for attorneys to indicate they are joining the appeal

This proposal would revise form APP-002 to add item 1d, by which an attorney could indicate that the judgment or order being appealed directed the attorney to pay sanctions and that the attorney is joining the appeal. The committee believes this item would avoid the problem of an "omitted attorney" by expressly prompting the attorney to indicate whether he or she is joining the appeal. By encouraging the "better practice" of the attorney expressly identifying themselves as an appealing party, this item would help obviate the need for the Court of Appeal to divine the attorney's intent from the record.

Reformatting of item regarding date of entry of judgment or order

In its current form, item 1 of form APP-002 begins with a sentence which prompts the appellant to provide their name and the date on which the judgment or order being appealed was entered. The date field is at the end of this sentence and, as discussed above, some appellants may overlook this field.

To highlight the need to provide the date the judgment or order being appealed was entered (thus aiding the courts and parties in determining whether the appeal is timely), this proposal would reformat item 1 into subitems. In subitem a, appellants would provide their name. Subitem b asks for the date the order or judgment was entered. Subitem c is a list of statutes authorizing appeals from various orders and judgments with checkboxes for the appellant to indicate the type of order or judgment being appealed. Finally, item 1d, as discussed above, would permit attorneys

⁴ *Id.* at 860.

⁵ See, e.g., Silverbrand v. County of Los Angeles (2009) 46 Cal.4th 106, 113.

to indicate that they are joining the appeal to challenge a judgment or order directing them to pay sanctions.

By having a separate subitem for the date of entry of the underlying judgment or order, the committee believes it will be more evident to appellants that this information must be provided.

Alternatives Considered

The committee considered taking no action, but rejected this option as it concluded the proposed revisions to form APP-002 would aid both parties and the courts.

Fiscal and Operational Impacts

The committee anticipates that fiscal and operational impacts of this proposal on courts will be minimal. Brief education of court staff and judicial officers on the revised form may be required.

Request for Specific Comments

In addition to comments on the proposal as a whole, the advisory committee is interested in comments on the following:

- Does the proposal appropriately address the stated purpose?
- Should similar changes be made to other notice of appeal forms?

The advisory committee also seeks comments from *courts* on the following cost and implementation matters:

- Would the proposal provide cost savings? If so, please quantify.
- What would the implementation requirements be for courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?
- Would 3 months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?
- How well would this proposal work in courts of different sizes?

Attachments and Links

1. Form APP-002, at page 4

ATTORNEY OR PARTY WITHOUT ATTORNEY:	STATE BAR NUMBER:					
NAME:		FOR COURT USE ONLY				
FIRM NAME:						
STREET ADDRESS:						
CITY:	STATE: ZIP CODE:	DRAFT				
TELEPHONE NO.:	FAX NO.:					
E-MAIL ADDRESS:		01.23.2023				
ATTORNEY FOR (name):						
SUPERIOR COURT OF CALIFORNIA, COUNTY	OF	Not approved				
STREET ADDRESS:		by Judicial				
MAILING ADDRESS:		by Judicial				
CITY AND ZIP CODE:		Council				
BRANCH NAME:						
PLAINTIFF/PETITIONER:						
DEFENDANT/RESPONDENT:						
NOTICE OF APPEAL	CROSS-APPEAL	CASE NUMBER:				
	CIVIL CASE)					
(ONEIMITED	OIVIE OAGE)					
Notice: Please read <i>Information on Appeal Procedures for Unlimited Civil Cases</i> (Judicial Council form APP-001) before completing this form. This form must be filed in the superior court, not in the Court of Appeal. A copy of this form must also be served on the other party or parties to this appeal. You may use an applicable Judicial Council form (such as APP-009 or APP-009E) for the proof of service. When this document has been completed and a copy served, the original may then be filed with the court with proof of service.						
NOTICE IS HEREBY GIVEN that:						
	annuals from a judgment or are	or in this case				
a. (Name):	appeals from a judgment or ord	el III tills case.				
b. The order or judgment was entered or						
c. The appeal is from the following order	r or judgment:					
Judgment after jury trial						
Judgment after court trial						
Default judgment						
Judgment after an order granting	g a summary judgment motion					
	ode of Civil Procedure, §§ 581d, 583.250, 5	33 360 or 583 430				
		00.000, 01 000.400				
Judgment of dismissal after an o	· ·					
	Code of Civil Procedure, § 904.1(a)(2)					
An order or judgment under Code of Civil Procedure, § 904.1(a)(3)–(13)						
Other (describe and specify code section that authorizes this appeal):						
d The judgment or order being an	needed directs payments of capations by an	atterney for a party. The atterney				
d. The judgment or order being ap (name):	pealed directs payments of sanctions by ar joins the appeal.	attorney for a party. The attorney				
	Joins tile appeal.					
2. For cross-appeals only:	inal annuals					
a. Date notice of appeal was filed in orig	• •					
b. Date superior court clerk mailed notice of original appeal:						
c. Court of Appeal case number (if know	vn):					
Date:						
	K					
	>					
(TYPE OR PRINT NAME)		(SIGNATURE OF PARTY OR ATTORNEY)				