

Judicial Council of California · Administrative Office of the Courts

455 Golden Gate Avenue · San Francisco, California 94102-3688 www.courts.ca.gov

REPORT TO THE JUDICIAL COUNCIL

For meeting on October 26, 2012

Title

Criminal Justice Realignment: Intercounty
Transfer Procedures

Rules, Forms, Standards, or Statutes Affected Amend Cal. Rules of Court, rule 4.530 and revise forms CR-250, CR-251, and CR-252

Recommended by

Criminal Law Advisory Committee Hon, Steven Z. Perren, Chair Agenda Item Type

Action Required

Effective Date

November 1, 2012

Date of Report

September 28, 2012

Contact

Arturo Castro, 415-865-7702 arturo.castro@jud.ca.gov

Executive Summary

The Criminal Law Advisory Committee recommends amendments to rule 4.530 of the California Rules of Court and revisions to three related Judicial Council forms in response to recent criminal justice realignment legislation that amended Penal Code section 1203.9 to apply intercounty probation transfer procedures to mandatory supervision cases under Penal Code section 1170(h)(5)(B). In addition, to facilitate verification of a supervised person's county of residence, the committee also recommends adding a data field to one of the forms, form CR-250, for petitioners to note the supervised person's address.

Recommendation

The Criminal Law Advisory Committee recommends that the Judicial Council, effective November 1, 2012:

1. Amend rule 4.530(a) of the California Rules of Court to clarify that the rule applies to transfers of mandatory supervision;

- 2. Add the phrase "mandatory supervision" and replace the word "probationer" with the phrase "supervised person" throughout rule 4.530;
- 3. Add a data field to item 1 on the *Notice and Motion for Transfer* (form CR-250) for petitioners to note the supervised person's address;
- 4. Revise form CR-250 and the *Order for Transfer* (form CR-251) to include mandatory supervision and replace the word "probationer" with the phrase "supervised person";
- 5. Add a data field to item 4a on form CR-251 for courts to note the balance of time remaining on supervision on the date of transfer; and
- 6. Add check boxes to item 1 on both form CR-251 and the *Receiving Court Comment Form* (form CR-252) for courts to note whether each form applies to a probation or mandatory supervision case.

The text of the amended rule is attached at pages 5–8. The revised forms are attached at pages 9–11.

Previous Council Action

The Judicial Council adopted rule 4.530 effective July 1, 2010, and forms CR-250, CR-251, and CR-252 effective July 1, 2012. There is no other relevant previous council action to report.

Rationale for Recommendation

The Legislature amended Penal Code section 1203.9 in 2009¹ to modify intercounty probation transfer procedures and require the Judicial Council to adopt rules of court that prescribe procedures by which the receiving court is to receive notice of the transfer motion and provide comments to the transferring court and that establish factors for the transferring court to consider when determining whether transfer is appropriate.

In response, the Judicial Council adopted rule 4.530 effective July 1, 2010. The rule sets forth various procedural requirements, including notice, orders, deadlines, and a comment process. The Judicial Council also adopted forms CR-250, CR-251, and CR-252, effective July 1, 2012. The forms are mandatory and designed to promote uniformity and facilitate implementation of rule 4.530's requirements.

Realignment

Criminal justice realignment legislation implemented sweeping changes to long-standing felony sentencing laws, including eliminating prison as a sentence option for certain eligible defendants and authorizing courts to impose a period of "mandatory supervision" upon a defendant's release

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¹ Sen. Bill 431 (Benoit; Stats. 2009, ch. 588).

from county jail under newly added Penal Code section 1170(h)(5)(B). The new mandatory supervision scheme became effective October 1, 2011.

Rationale

Recent legislation² amended Penal Code section 1203.9 to apply intercounty probation transfer procedures to mandatory supervision cases under Penal Code section 1170(h)(5)(B). As a result, courts are now authorized to transfer jurisdiction of probation *and* mandatory supervision cases to the court in the county of the supervised person's residence.

The committee recommends amending rule 4.530 and revising forms CR-250, CR-251, and CR-252 to include transfers of mandatory supervision as required by the recent amendments to Penal Code section 1203.9. To facilitate court and probation department verification of the supervised person's county of residence, the recommendations would also add a data field to form CR-250 for petitioners to note the supervised person's address.

Comments, Alternatives Considered, and Policy Implications

The proposal was circulated for public comment from September 13 to September 27, 2012. A total of two comments were received, both of which agreed with the proposal. A chart with the comments and committee responses is attached at pages 12–13.

To enhance the information on the *Order for Transfer* (form CR-251) and *Receiving Court Comment Form* (form CR-252), the committee agreed with suggestions to add (1) check boxes to item 1 on both forms for courts to note whether the proposed transfer applies to a probation or mandatory supervision case, and (2) a data field to item 4a on form CR-251 for courts to note the balance of time remaining on supervision on the date of transfer.

The committee also considered but declined a suggestion to delay the November 1, 2012, effective date to allow courts more time to implement the proposed changes. Although the committee acknowledges the burdens associated with the implementation of form revisions, including training and case management updates, the committee declined the suggestion because the proposed changes are required by recent statutory amendments that took effect immediately in June. As such, the existing rule and forms are obsolete and updated versions require the earliest possible effective date to avoid confusion.

Implementation Requirements, Costs, and Operational Impacts

Expected costs and implementation requirements include training, case management system updates, and the production of new forms.

Attachments

1. Cal. Rules of Court, rule 4.530, at pages 5-7;

² Sen. Bill 1023 (Committee on Budget and Review; Stats. 2012, ch. 43).

- 2. Forms CR-250, CR-251, and CR-252, at pages 8–10;
- 3. Comment chart, at pages 11–12.

Rule 4.530 of the California Rules of Court, is amended effective November 1, 2012, to read:

1 2 2	Rule	4.530. Intercounty probation case transfer <u>of probation and mandatory</u> <u>supervision cases</u>			
3 4	(a)	Application			
5 6 7 8 9		This rule applies to intercounty <u>transfers of probation and mandatory supervision</u> cases <u>transfers</u> under Penal Code section 1203.9. It does not apply to transfers of cases in which probation has been granted under Penal Code section 1210.1.			
10 11	(b)	Definitions			
12 13		As used in this rule:			
14 15 16 17		(1) "Transferring court" means the superior court of the county in which the supervised person probationer is supervised on probation or mandatory supervision.			
18 19 20		(2) "Receiving court" means the superior court of the county to which transfer of the case and probation <u>or mandatory</u> supervision is proposed.			
21	(c)	Motion			
222324		Transfers may be made only after noticed motion in the transferring court.			
25 26	(d)	Notice			
27 28 29 30 31		 If transfer is requested by the probation officer of the transferring county, the probation officer must provide written notice of the date, time, and place set for hearing on the motion to: (A)–(D) *** 			
32 33 34		(E) The probationer supervised person; and			
35 36		(F) The probationer's supervised person's last counsel of record (if any).			
37 38		(2) * * *			
39 40 41 42		(3) If the party makes the motion, the motion must include a declaration that the probation officer has refused to bring the motion, and the party must provide written notice of the date, time, and place set for hearing on the motion to:			

1			(A)–(C) * * *
2			
3			(D) The probationer supervised person; and
4			
5			(E) The probationer's supervised person's last counsel of record (if any).
6			
7			Upon receipt of notice of a motion for transfer by a party, the probation
8			officer of the transferring county must provide notice to the victim, if any.
9 10		(4) (5) ***
11		(4)–(3)
12	(e)	* * *	
13	(e)		
14	(f)	Facto	ONG.
15	(1)	racu	018
16		The t	transferring court must consider at least the following factors when
17			mining whether transfer is appropriate:
18		actor	inning whether transfer is appropriate.
19		(1)	The permanency of the probationer's supervised person's residence. As used
20		(1)	in this subdivision, "residence" means the place where the probationer
21			supervised person customarily lives exclusive of employment, school, or
22			other special or temporary purpose. A probationer supervised person may
23			have only one residence. The fact that the probationer supervised person
24			intends to change residence to the receiving county, without further evidence
25			of how, when, and why this is to be accomplished, is insufficient to transfer
26			probation supervision;
27			•
28		(2)	The availability of appropriate programs for the offender-supervised person,
29			including substance abuse, domestic violence, sex offender, and collaborative
30			court programs;
31			
32		(3)-(4) * * *
33			
34	(g)	Tran	ısfer
35			
36		(1)	If the transferring court determines that the permanent residence of the
37			probationer supervised person is in the county of the receiving court, the
38			transferring court must transfer the case unless it determines that transfer
39			would be inappropriate and states its reasons on the record.
40			
41		(2)	To the extent possible, the transferring court must establish any amount of
42			restitution owed by the probationer supervised person before it orders the
43			transfer.

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(3) Upon transfer of the case, the receiving court must accept the entire jurisdiction over the case.

(4) The orders for transfer must include an order committing the probationer supervised person to the care and custody of the probation officer of the receiving county and an order for reimbursement of reasonable costs for processing the transfer to be paid to the county of the transferring court in accordance with Penal Code section 1203.1b.

(5)

- The probation officer of the transferring county must transmit, at a minimum, (6) any court orders, probation or mandatory supervision reports, case plans, and all records of payments to the probation officer of the receiving county within two weeks of the transfer order.
- **(7)** Upon transfer of the case, the probation officer of the transferring county must notify the probationer supervised person of the transfer order. The probationer-supervised person must report to the probation officer of the receiving county no later than 30 days after transfer unless the transferring court orders the probationer supervised person to report sooner. If the probationer supervised person is in custody at the time of transfer, the probationer-supervised person must report to the probation officer of the receiving county no later than 30 days after being released from custody unless the transferring court orders the probationer-supervised person to report sooner. Any jail sentence imposed as a condition of probation or mandatory supervision prior to transfer must be served in the transferring county unless otherwise authorized by law.

Advisory Committee Comment

Subdivision (g)(5) requires the transferring court to transmit the entire court file, except exhibits, to the court of the receiving county. Before transmitting the court file, transferring courts should consider retaining copies of the court file in the event of an appeal or a writ.

Subdivision (g)(7) clarifies that any jail sentence imposed as a condition of probation or mandatory supervision before transfer must be served in the transferring county unless otherwise authorized by law. For example, Penal Code section 1208.5 authorizes the boards of supervisors of two or more counties with work furlough programs to enter into agreements to allow workfurlough-eligible persons sentenced to or imprisoned in one county jail to transfer to another county jail.

PROBATION DEPARTMENT OR OTHER MOVING PARTY (Name and address):	FOR COURT USE ONLY
TELEPHONE NO.: FAX NO.:	
E-MAIL ADDRESS:	-
PEOPLE OF THE STATE OF CALIFORNIA v.	
DEFENDANT:	
SUPERIOR COURT OF CALIFORNIA, COUNTY OF	1
STREET ADDRESS:	
CITY AND ZIP CODE:	
BRANCH NAME:	
MOTIOS AND MOTION FOR TRANSFER	CASE NUMBER:
NOTICE AND MOTION FOR TRANSFER (Pen. Code, § 1203.9 and Cal. Rules of Court, rule 4.530)	
(1 etc. code, § 1203.9 and cal. Rules of court, fulle 4.330)	
NOTICE	
Before filing this form, petitioners should consult with local court staff to schedule the date, time, and place for in item 1. In addition, notice must be provided as set forth below at least 60 days before the date specified in the set.	
In item 1. In addition, notice must be provided as set forth below at least 60 days before the date specified in	nem i.
• If transfer is requested by a probation officer of the transferring county, notice must be provided to (a) the receiving count; (b) the probation officer (or designee) of the receiving county; (c) the prosecutor of the tra	
(e) the supervised person; and (f) the supervised person's last counsel of record, if any.	insterning county, (a) the victim, it any,
If the marker in the manufacture of the manufacture	of the transferring equation the
• If transfer is requested by any other party, the party must first request in writing that the probation officer of motion, and the probation officer must decide within 30 days. Only after the probation officer has refused may	
the probation officer to decide within 30 days is deemed a refusal. If the party makes the motion, the motion	must include a declaration that the
probation officer has refused to bring the motion, and the party must provide notice to (a) the presiding judge (b) the probation officers (or designees) of the receiving and transferring courts; (c) the prosecutor of the transferring courts; (d) the prosecutor of the transferring courts; (e) the prosecutor of the transferring courts; (f) the probability courts (f) the properties of the transferring courts (f) the probability cou	
person; and (e) the supervised person's last counsel of record, if any. Upon receipt of this notice, the probable	
provide notice to the victim, if any.	
A hearing on this motion for intercounty case transfer has been scheduled in the above-entitled	court on:
	court on:
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Form Adopted for Mandatory Use Judicial Council of California CR-250 [Revised November 1, 2012]

SUPERIOR COURT OF CALIFORNIA, COUNTY OF	FOR C	OURT USE ONLY	
STREET ADDRESS:			
CITY AND ZIP CODE:			
BRANCH NAME:			
DEPT.:			
PEOPLE OF THE STATE OF CALIFORNIA v.			
DEFENDANT: DATE OF BIRTH:			
ORDER FOR TRANSFER (Pen. Code, § 1203.9 and Cal. Rules of Court, rule 4.530)	CASE NUMBER:		
 A motion for intercounty transfer of (select one): probation mandatory supervision in the above-entitled case was heard by this court on (date): Notice of the motion was provided as required by California Rules of Court, rule 4.530(d). 			
3. Before deciding the motion, the court considered			
a. any comments provided by the receiving court; and	(O) the access to the	106 	
 at least the following factors: (1) the permanency of the supervised person's residence, programs for the supervised person, (3) restitution orders, and (4) victim issues. 	(2) the availar	ollity of appropriate	
4. The motion for transfer is (select one):			
Denied for the reasons stated on the record.			
Granted. The court has determined the supervised person's county of residence and the case is hereby ordered transferred to the Superior Court of the County of:			
a. The court of the receiving county must accept entire jurisdiction over the case. The balance of time remaining on supervision is (specify):			
b. The supervised person is committed to the care and custody of the probation officer of the receiving county. Reimbursement of the reasonable costs for processing this transfer are to be paid by the supervised person to the county of the transferring court in accordance with Penal Code section 1203.1b.			
c. The entire original court file, including any records of payments, but excluding exhibits, must be transmitted to the receiving court within two weeks of this order.			
d. The probation officer of the transferring county must transmit, at a minimum, any court orders, probation or mandatory supervision reports, case plans, and all records of payments to the probation officer of the receiving county within two weeks of this order.			
e. The probation officer of the transferring county must notify the supervised person of this	s transfer orde	·.	
f. The supervised person must report to the probation officer of the receiving county (select one):			
within 30 days of this order.			
within (specify): days of this order.			
within 30 days of release from custody.			
within (specify): days of release from custody.			
g. Any jail sentence imposed as a condition of probation or mandatory supervision prior to transferring county unless otherwise authorized by law.	transfer must	be served in the	
		FOR COURT USE ONLY	
Date: By:			
Date: By:(JUDICIAL OFFICER)			

Page 1 of 1

SUPERIOR COURT OF CALIFORNIA, COU	NTY OF	FOR COURT USE ONLY			
STREET ADDRESS:					
CITY AND ZIP CODE:					
BRANCH NAME:					
DEPT.:					
PEOPLE OF THE STATE OF CALIFORNIA v.					
DEFENDANT:	DATE OF BIRTH:				
	COURT COMMENT FORM 9 and Cal. Rules of Court, rule 4.530)	CASE NUMBER:			
regarding the proposed transfer. Any and must be in writing, be signed by a	Under California Rules of Court, rule 4.530(e), any proposed receiving court may provide comments to the transferring court regarding the proposed transfer. Any comments must be provided no later than 10 days before the date set for hearing and must be in writing, be signed by a judge, and state why transfer is or is not appropriate. Before deciding a transfer motion, the transferring court must state on the record that it has received and considered any comments provided by the proposed receiving court.				
1. This court has received notice that a	motion for intercounty transfer of (coloct angl):	mandatory cuporyision			
is scheduled to be heard in the above	motion for intercounty transfer of <i>(select one):</i> probatice case as follows:	on (mandatory supervision)			
Date:					
Time:					
Superior Court of the County of:					
Address:					
Dept.:					
2. Under rule 4.530(e) of the California Rules of Court, the court provides the following comments regarding the proposed transfer:					
Date:	Ву:				
	(JUDICIAL OFFICER)	FOR COURT USE ONLY			

Form Adopted for Mandatory Use Judicial Council of California CR-252 [Revised November 1, 2012]

SP12-08
Criminal Justice Realignment: Intercounty Transfer Procedures (amend Cal. Rules of Court, rule 4.530 and revise forms CR-250, CR-251, and CR-252)

All comments are verbatim unless indicated by an asterisk (*).

	Commentator	Position	Comment	Committee Response
1.	Hon. Helios Joe Hernandez Superior Court of Riverside County	A	I have reviewed [both proposals circulated for public comment by the Criminal Law Advisory Committee] and recommend that both be approved. Each of the proposals is designed to conform [the] Rules of Court and forms to the new Realignment procedures. I have informally [polled] the judges on the [California Judges Association] Criminal Law Committee and they are all in favor. Since we have not had time to have an official committee meeting or to run this through our Executive Committee it is not the official position of the California Judges Association.	No committee response required.
2.	Superior Court of Orange County Ms. Cherie Garofalo Criminal Operations Director	A	 Orange County agrees with the proposed changes to [rule] 4.530 and offers no comments in this regard. We offer the following suggestions to [forms] CR-251 and CR-252: On both of these forms add to item #1 a check box to select probation or mandatory supervision. Additional Comments: There should be a place on the Order to notify the receiving county of the probation or mandatory supervision time remaining at the time transfer is approved. 	 To ensure that the forms clearly indicate whether the transfer applies to a probation or mandatory supervision case, the committee agreed to add check boxes to the <i>Order for Transfer</i> (CR-251) and <i>Receiving Court Comment Form</i> (CR-252). To enhance the information on the <i>Order for Transfer</i> (CR-251), the committee agreed to add a data field for the transferring court to note the balance of supervision time on the date the case is transferred.

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Committee Response Commentator **Position Comment** Responses to request for specific comments by Although the committee acknowledges the burdens associated with the implementation of the advisory committee: form revisions, including training and case management updates, the committee declined to Would the proposal provide cost savings? recommend delaying the proposed November 1, No 2012, effective date. As noted in the Judicial What would the implementation Council report, the proposed changes are required requirements be for the courts? in response to recent statutory amendments that Changes to these forms would require procedure were included in a budget trailer bill that took updating, training of approximately 40+ staff, effect immediately in June. Accordingly, the case management system updates, docket code committee believes that the rule and forms are review, [Department of Justice] reporting obsolete and require the earliest possible effective requirements, analysis, etc. all of which are time date to avoid confusion. consuming and costly. Would five days from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation? No. We would recommend 3 months post approval.