§1983 Liability to social workers and agencies relating to child interviews

# §1983 & Agency Liability

- Fed Civil Rights Laws come under 42 USC 1983
- Monell v. Department of Social Services:
  - -Municipality only liable if policy that "causes employees to violate another's constitutional rights.

# Theories of Liability

- •Failure to train
- •Failure to discipline
- •Lack of remedial measures causing viable concern

# **Judgments**

- Municipalities may pay judgments even without *Monell* liability:
  - -Another Legal Basis
  - -A matter of practice

#### Camreta & the 4th Amendment

- Investigation without a parent
- Law enforcement is directly involved
- Child does not feel free to leave
- Child is questioned involuntarily

### Camreta & the 4th Amendment

- <u>Inapplicable situations:</u>
  - -Court Order/Warrant
  - -Exigent Circumstances
  - -"Special Needs Search Doctrine"
  - –PC and Warrant requirement NOT clearly established


# Factors that may trigger 4<sup>th</sup> Amend. Violation per *Camreta*

- No warrant
- Law enforcement "substantially involved"
- Purpose of interview to gain evidence
- Child is not free to leave and questioned involuntarily
- No breaks
- No 3<sup>rd</sup> party present

### No Liability if Qualified Immunity

- "Qualified Immunity" defined:
  - -Government official performing discretionary functions generally are shielded from liability for civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known [Harlow v. Fitzgerald (1982) 457 US 800, 818]

# Violation of "Clearly Established" Right

- Standard:
  - -Whether it would be clear to a reasonable social worker that his/her conduct was unlawful in the situation confronted.
  - -If the law is not clearly established, one could not be reasonably expected to know that a warrantless interview is unlawful.


### Camreta & the 4th Amendment

- Query:
  - -Is 4<sup>th</sup> Amendment law regarding interviews at school, clearly established post *Camreta*??

### "Objective Reasonableness"

- If reasonably competent Social Worker knew or should have known the conduct was unlawful?
- Not based on intent of Social Worker:
  - –May be done with good intent but still a violation
  - -May be done with malice but not a violation if valid conduct.

## "Obvious Clarity"

- When violation is obvious
- Factually similar prior cases:
  - A §1983 case selling foster kids into slavery does not require that a prior case found liability
  - -"Obvious Clarity" probably not applicable to child interviews at school.


#### Relevant Information

- Regulations, Policies and unreported District Court Opinions may be relevant.
- "Absent Binding Precedent, we look to all available decisional law."

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- GOV §820.2
- GOV §820.4
- GOV §820.6
- GOV §815.6

### Immunity under State Law

- *Alicia T v. City of LA* (1990) 222 CA3 869:
  - §1983 Lawsuit against social worker based on removal and failure to return based on sex abuse report by hospital staff without PC warrant.
- Ortega v. Sacramento County DHHS (2008) 161 Cal.App.4<sup>th</sup> 713:
  - The Legislature has chosen to immunize government employees from liability for discretionary acts whether or not such discretion was abused.

### Immunity under State Law

- No Immunity if "Mandatory Duty"
- "Mandatory" includes statutes and OTHER regulations:
  - Liability for breach of a mandatory duty applies to ministerial duties imposed by regulations and statutes.

Where	to	go	from	here?
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- Do nothing until the next case, or
- Avoid triggers identified in Camreta, or
- Create guidelines:
  - -i.e.: Washington Procedure
    - Ensure Voluntary
    - Document Interviews not recorded
    - Make efforts to have 3<sup>rd</sup> party present
    - Make efforts to have audio recordings when possible.